By: Nichols, Carona, Nelson, Patrick, Dan, Shapiro, et al.

S.B. No. 17

Substitute the following for S.B. No. 17:

By: Smith of Harris

C.S.S.B. No. 17

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the design, development, financing, construction, and
- 3 operation of certain toll projects; granting the authority to issue
- 4 bonds.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Subsections (b) and (h), Section 223.208,
- 7 Transportation Code, are amended to read as follows:
- 8 (b) A comprehensive development agreement entered into
- 9 under this subchapter or Section 227.023(c) must include a
- 10 provision [may include any provision that the department considers
- 11 appropriate, including provisions:
- [(1)] providing for the purchase by the department[τ
- 13 under terms and conditions agreed to by the parties, of the
- 14 interest of a private participant in the comprehensive development
- 15 agreement and related property as required by Section 371.101 and
- 16 <u>may include any other provision</u> the department considers
- 17 appropriate, including a provision:
- 18 <u>(1)</u> [, including any interest in a highway or other
- 19 facility designed, developed, financed, constructed, operated, or
- 20 maintained under the comprehensive development agreement;
- 21 [(2) establishing the purchase price for the interest
- 22 of a private participant in the comprehensive development agreement
- 23 and related property, which price may be determined in accordance
- 24 with the methodology established by the parties in the

1 comprehensive development agreement;

- $[\frac{(3)}{(3)}]$ providing for the payment of obligations
- 3 incurred pursuant to the comprehensive development agreement,
- 4 including any obligation to pay the purchase price for the interest
- 5 of a private participant in the comprehensive development
- 6 agreement, from any lawfully available source, including securing
- 7 such obligations by a pledge of revenues of the commission or the
- 8 department derived from the applicable project, which pledge shall
- 9 have such priority as the department may establish;
- 10 $\underline{(2)}$ [$\overline{(4)}$] permitting the private participant to
- 11 pledge its rights under the comprehensive development agreement;
- 12 (3) [(5)] concerning the private participant's right
- 13 to operate and collect revenue from the project; and
- (4) $[\frac{(6)}{(6)}]$ restricting the right of the commission or
- 15 the department to terminate the private participant's right to
- 16 operate and collect revenue from the project unless and until any
- 17 applicable termination payments have been made.
- (h) A comprehensive development agreement with a private
- 19 participant that includes the collection by the private participant
- 20 of tolls for the use of a toll project may be for a term not longer
- 21 than 50 years from the later of the date of final acceptance of the
- 22 project or the start of revenue operations by the private
- 23 participant, not to exceed a total term of 52 years. [The
- 24 comprehensive development agreement must contain an explicit
- 25 mechanism for setting the price for the purchase by the department
- 26 of the interest of the private participant in the comprehensive
- 27 development agreement and related property, including any interest

- 1 in a highway or other facility designed, developed, financed,
- 2 constructed, operated, or maintained under the agreement.
- 3 SECTION 2. Section 228.006, Transportation Code, is amended
- 4 by amending Subsection (a) and adding Subsection (a-1) to read as
- 5 follows:
- 6 (a) The commission shall authorize the use of surplus
- 7 revenue of a toll project or system to pay the costs of a
- 8 transportation project, highway project, or air quality project
- 9 within a region [department district] in which any part of the toll
- 10 project is located.
- 11 (a-1) The department shall allocate the distribution of the
- 12 surplus toll revenue to department districts in the region that are
- 13 located in the boundaries of the metropolitan planning organization
- 14 in which the toll project or system producing the surplus revenue is
- 15 located based on the percentage of toll revenue from users in each
- 16 <u>department district of the project or system.</u> To assist the
- 17 department in determining the allocation, each entity responsible
- 18 for collecting tolls for a project or system shall calculate on an
- 19 annual basis the percentage of toll revenue from users of the
- 20 project or system in each department district based on the number of
- 21 recorded electronic toll collections.
- SECTION 3. Section 228.012, Transportation Code, is amended
- 23 to read as follows:
- Sec. 228.012. PROJECT SUBACCOUNTS. (a) The department
- 25 shall create a separate account in the state highway fund to hold
- 26 payments received by the department under a comprehensive
- 27 development agreement and $[\tau]$ the surplus revenue of a toll project

- 1 or system[, and payments received under Sections 228.0111(g)(2) and
- 2 (i)(2)]. The department shall create subaccounts in the account
- 3 for each project, system, or region. Interest earned on money in a
- 4 subaccount shall be deposited to the credit of that subaccount.
- 5 (b) The department shall hold money in a subaccount in trust
- 6 for the benefit of the region in which a project or system is
- 7 located and may assign the responsibility for allocating money in a
- 8 subaccount to a metropolitan planning organization in which the
- 9 region is located. Money [Except as provided by Subsection (c),
- 10 money shall be allocated to projects authorized by Section
- 11 228.0055 or Section 228.006, as applicable.
- 12 (c) [Money in a subaccount received from a county or the
- 13 department under Section 228.0111 in connection with a project for
- 14 which a county acting under Chapter 284 has the first option shall
- 15 be allocated to transportation projects located in the county and
- 16 the counties contiguous to that county.
- 17 $\left[\frac{d}{d}\right]$ Not later than January 1 of each odd-numbered year,
- 18 the department shall submit to the Legislative Budget Board, in the
- 19 format prescribed by the Legislative Budget Board, a report on cash
- 20 balances in the subaccounts created under this section and
- 21 expenditures made with money in those subaccounts.
- 22 $\underline{\text{(d)}}$ [$\frac{\text{(e)}}{\text{)}}$] The commission or the department may not:
- 23 (1) revise the formula as provided in the department's
- 24 unified transportation program or a successor document in a manner
- 25 that results in a decrease of a department district's allocation
- 26 because of the deposit of a payment into a project subaccount [or a
- 27 commitment to undertake an additional transportation project under

1 Section 228.0111]; or

- 2 (2) take any other action that would reduce funding
- 3 allocated to a department district because of the deposit of a
- 4 payment [received from the department or local toll project entity]
- 5 into a project subaccount [or a commitment to undertake an
- 6 additional transportation project under Section 228.0111].
- 7 SECTION 4. Subsection (b), Section 284.004, Transportation
- 8 Code, is amended to read as follows:
- 9 (b) In addition to authority granted by other law, a county
- 10 may use state highway right-of-way and may access state highway
- 11 right-of-way in accordance with Sections 228.011 and 373.102
- 12 $\left[\frac{228.0111}{1}\right]$.
- SECTION 5. Subsection (d), Section 284.061, Transportation
- 14 Code, is amended to read as follows:
- 15 (d) Subject to the reimbursement requirements of Section
- 16 373.102, a [A] county has full easements and rights-of-way through,
- 17 across, under, and over any property owned by this state that are
- 18 necessary or convenient to construct, acquire, or efficiently
- 19 operate a project under this chapter.
- SECTION 6. Subsection (c), Section 366.170, Transportation
- 21 Code, is amended to read as follows:
- (c) An authority has full easements and rights-of-way
- 23 through, across, under, and over any property owned by the state or
- 24 any local governmental entity that are necessary or convenient to
- 25 construct, acquire, or efficiently operate a turnpike project or
- 26 system under this chapter. This subsection does not affect the
- 27 obligation of the authority under other state law, including

- 1 <u>Section 373.102</u>, to compensate <u>or reimburse</u> the state for the use or
- 2 acquisition of an easement or right-of-way on property owned by or
- 3 on behalf of the state. An authority's use of property owned by or
- 4 on behalf of the state is subject to any covenants, conditions,
- 5 restrictions, or limitations affecting that property.
- 6 SECTION 7. Subsections (b) and (g), Section 366.407,
- 7 Transportation Code, are amended to read as follows:
- 8 (b) A comprehensive development agreement entered into
- 9 under this subchapter must [may] include [any provision the
- 10 authority considers appropriate, including] a provision[:
- 11 $\left[\frac{1}{2}\right]$ providing for the purchase by the authority τ
- 12 under terms and conditions agreed to by the parties, of the
- 13 interest of a private participant in the comprehensive development
- 14 agreement as required by Section 371.101 and may include any other
- 15 provision the authority considers appropriate, including a
- 16 provision:
- 17 (1) [and related property, including any interest in a
- 18 turnpike project designed, developed, financed, constructed,
- 19 operated, or maintained under the comprehensive development
- 20 agreement;
- 21 [(2) establishing the purchase price, as determined in
- 22 accordance with the methodology established by the parties in the
- 23 comprehensive development agreement, for the interest of a private
- 24 participant in the comprehensive development agreement and related
- 25 property;
- [(3)] providing for the payment of an obligation
- 27 incurred under the comprehensive development agreement, including

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- 1 an obligation to pay the purchase price for the interest of a
- 2 private participant in the comprehensive development agreement,
- 3 from any available source, including securing the obligation by a
- 4 pledge of revenues of the authority derived from the applicable
- 5 project, which pledge shall have priority as established by the
- 6 authority;
- 7 $\underline{(2)}$ [(4)] permitting the private participant to
- 8 pledge its rights under the comprehensive development agreement;
- 9 $\underline{(3)}$ [$\overline{(5)}$] concerning the private participant's right
- 10 to operate and collect revenue from the turnpike project; and
- 11 (4) [(6)] restricting the right of the authority to
- 12 terminate the private participant's right to operate and collect
- 13 revenue from the turnpike project unless and until any applicable
- 14 termination payments have been made.
- 15 (g) \underline{A} [Except as provided by this subsection, \underline{a}]
- 16 comprehensive development agreement with a private participant
- 17 that includes the collection by the private participant of tolls
- 18 for the use of a toll project may be for a term not longer than 50
- 19 years from the later of the date of final acceptance of the project
- 20 or the start of revenue operations by the private participant, not
- 21 to exceed a total term of 52 years. [The contract must contain an
- 22 explicit mechanism for setting the price for the purchase by the
- 23 department of the interest of the private participant in the
- 24 contract and related property, including any interest in a highway
- 25 or other facility designed, developed, financed, constructed,
- 26 operated, or maintained under the contract.
- 27 SECTION 8. Subsection (c), Section 370.169, Transportation

- 1 Code, is amended to read as follows:
- 2 (c) An authority has full easements and rights-of-way
- 3 through, across, under, and over any property owned by the state or
- 4 any local government that are necessary or convenient to construct,
- 5 acquire, or efficiently operate a transportation project or system
- 6 under this chapter. This subsection does not affect the obligation
- 7 of the authority under other law, including Section 373.102, to
- 8 compensate or reimburse this state for the use or acquisition of an
- 9 easement or right-of-way on property owned by or on behalf of this
- 10 state. An authority's use of property owned by or on behalf of this
- 11 state is subject to any covenants, conditions, restrictions, or
- 12 limitations affecting that property.
- 13 SECTION 9. Subsection (b), Section 370.311, Transportation
- 14 Code, is amended to read as follows:
- 15 (b) A comprehensive development agreement entered into
- 16 under Section 370.305 must include a provision authorizing the
- 17 authority to purchase, under terms agreed to by the parties, the
- 18 interest of a private equity investor in a transportation project
- 19 as required by Section 371.101.
- SECTION 10. Section 371.002, Transportation Code, as added
- 21 by Chapter 264 (S.B. 792), Acts of the 80th Legislature, Regular
- 22 Session, 2007, is amended to read as follows:
- Sec. 371.002. APPLICABILITY. This chapter does not apply
- 24 to<u>:</u>
- 25 (1) a project for which the commission selected an
- 26 apparent best value proposer before May 1, 2007; or
- 27 (2) a publicly owned and operated toll project, as

- 1 defined by Section 373.001.
- 2 SECTION 11. The heading to Section 371.052, Transportation
- 3 Code, as added by Chapter 264 (S.B. 792), Acts of the 80th
- 4 Legislature, Regular Session, 2007, is amended to read as follows:
- 5 Sec. 371.052. NOTIFICATION TO LEGISLATIVE BUDGET BOARD [AND
- 6 STATE AUDITOR].
- 7 SECTION 12. Section 371.101, Transportation Code, as added
- 8 by Chapter 264 (S.B. 792), Acts of the 80th Legislature, Regular
- 9 Session, 2007, is amended to read as follows:
- 10 Sec. 371.101. TERMINATION BY PURCHASE [FOR CONVENIENCE].
- 11 (a) A comprehensive development agreement must contain a
- 12 provision authorizing the toll project entity to purchase, under
- 13 terms agreed to by the parties:
- 14 (1) the interest of a private participant in the toll
- 15 project that is the subject of the agreement; and
- 16 (2) related property, including any interest in a
- 17 highway or other facility designed, developed, financed,
- 18 constructed, operated, or maintained under the agreement.
- 19 (b) The provision must include a schedule stating a specific
- 20 price for the purchase of the toll project at certain intervals from
- 21 the date the project opens, not less than one year and not to exceed
- 22 five years, over the term of the agreement.
- 23 <u>(c) The provision must authorize the toll project entity to</u>
- 24 purchase the private entity's interest at a stated interval in an
- 25 amount not to exceed the lesser of:
- 26 (1) the price stated for that interval; or
- 27 <u>(2) the greater of:</u>

- 1 (A) the then fair market value of the private
- 2 entity's interest; or
- 3 (B) an amount equal to the amount of outstanding
- 4 debt at that time, as specified in the comprehensive development
- 5 agreement.
- 6 (d) A toll project entity may not, under any circumstance,
- 7 purchase the private entity's interest for an amount higher than
- 8 the stated interval amount.
- 9 (e) A contract to purchase the private entity's interest at
- 10 the then fair market value as described by Subsection (c)(2)(A)
- 11 must contain a provision, mutually agreed on by the toll project
- 12 entity and the private participant, detailing the calculation used
- 13 to determine that value.
- 14 (f) The toll project entity shall request a proposed
- 15 termination-by-purchase schedule in each request for detailed
- 16 proposals and shall consider and score each schedule in each
- 17 evaluation of proposals.
- 18 (g) A private entity shall, not later than 12 months before
- 19 the date that a new price interval takes effect, notify the toll
- 20 project entity of the beginning of the price interval. The toll
- 21 project entity must notify the private entity as to whether it will
- 22 exercise the option to purchase under this section not later than
- 23 six months after the date it receives notice under this subsection.
- 24 (h) A toll project entity must notify the private entity of
- 25 the toll project entity's intention to purchase the private
- 26 entity's interest under this section not less than six months
- 27 before the date of the purchase [A toll project entity having

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- 1 rulemaking authority by rule and a toll project entity without
- 2 rulemaking authority by official action shall develop a formula for
- 3 making termination payments to terminate a comprehensive
- 4 development agreement under which a private participant receives
- 5 the right to operate and collect revenue from a toll project. A
- 6 formula must calculate an estimated amount of loss to the private
- 7 participant as a result of the termination for convenience.
- 8 [(b) The formula shall be based on investments,
- 9 expenditures, and the internal rate of return on equity under the
- 10 agreed base case financial model as projected over the original
- 11 term of the agreement, plus an agreed percentage markup on that
- 12 amount.
- 13 [(c) A formula under Subsection (b) may not include any
- 14 estimate of future revenue from the project, if not included in an
- 15 agreed base case financial model under Subsection (b).
- 16 Compensation to the private participant upon termination for
- 17 convenience may not exceed the amount determined using the formula
- 18 under Subsection (b)].
- 19 SECTION 13. Section 371.102, Transportation Code, as added
- 20 by Chapter 264 (S.B. 792), Acts of the 80th Legislature, Regular
- 21 Session, 2007, is amended to read as follows:
- Sec. 371.102. TERMINATION OF CERTAIN COMPREHENSIVE
- 23 DEVELOPMENT AGREEMENTS. (a) If a toll project entity elects to
- 24 terminate a comprehensive development agreement under which a
- 25 private participant receives the right to operate and collect
- 26 revenue from a project, the entity may:
- 27 (1) [if authorized to issue bonds for that purpose,]

- 1 issue bonds or other obligations to:
- 2 (A) make any applicable termination payments to
- 3 the private participant; or
- 4 (B) purchase the interest of the private
- 5 participant in the comprehensive development agreement or related
- 6 property; or
- 7 (2) provide for the payment of obligations of the
- 8 private participant incurred pursuant to the comprehensive
- 9 development agreement.
- 10 (b) A toll project entity has the same powers and duties
- 11 relating to the financing of payments under Subsection (a)(1) as
- 12 the toll project entity has under other applicable laws of this
- 13 state, including Chapters 228, 284, 366, and 370 of this code and
- 14 Chapter 1371, Government Code, relating to the financing of a toll
- 15 project of that entity, including the ability to deposit the
- 16 proceeds of bonds or other obligations and to pledge, encumber, and
- 17 expend the proceeds and revenues of a toll project as provided by
- 18 law.
- 19 <u>(c)</u> The powers held by the toll project entity include the
- 20 power to authorize the issuance of bonds or other obligations and to
- 21 pay all or part of the costs of a payment described in Subsection
- 22 (a)(1), in the amount determined by the toll project entity under
- 23 Section 371.101. Costs associated with a payment under Subsection
- 24 (a)(1) are considered a cost of the project.
- 25 <u>(d) This section shall be liberally construed to effect its</u>
- 26 purposes.
- SECTION 14. Subsections (b) and (c), Section 371.103,

- 1 Transportation Code, as added by Chapter 264 (S.B. 792), Acts of the
- 2 80th Legislature, Regular Session, 2007, are amended to read as
- 3 follows:
- 4 (b) Except as provided by Subsection (c), a comprehensive
- 5 development agreement may contain a provision authorizing the toll
- 6 project entity to compensate the private participant in the
- 7 agreement for the loss of toll revenues attributable to the
- 8 construction by the entity of a limited access highway project
- 9 located within an area that extends up to four miles from either
- 10 side of the centerline of the project developed under the
- 11 agreement, less the private participant's decreased operating and
- 12 maintenance costs attributable to the highway project, if any. A
- 13 provision under this subsection may be effective only for a period
- 14 of 30 years or less from the effective date of the agreement.
- 15 (c) A comprehensive development agreement may not require
- 16 the toll project entity to provide compensation for the
- 17 construction of:
- 18 (1) a highway project contained in the state
- 19 transportation plan or a transportation plan of a metropolitan
- 20 planning organization in effect on the effective date of the
- 21 agreement;
- 22 (2) work on or improvements to a highway project
- 23 necessary for improved safety, or for maintenance or operational
- 24 purposes;
- 25 (3) a high occupancy vehicle exclusive lane addition
- 26 or other work on any highway project that is required by an
- 27 environmental regulatory agency; [ex]

1 (4) a transportation project that provides a mode of 2 transportation that is not included in the project that is the 3 subject of the comprehensive development agreement; or 4 (5) a highway designated an interstate highway. SECTION 15. Subtitle G, Title 6, Transportation Code, is 5 6 amended by adding Chapter 373 to read as follows: CHAPTER 373. TOLL PROJECTS LOCATED IN TERRITORY OF LOCAL TOLL 7 PROJECT ENTITY 8 SUBCHAPTER A. GENERAL PROVISIONS 9 Sec. 373.001. DEFINITIONS. In this chapter: 10 (1) "Local toll project entity" means an entity, other 11 12 than the department, that is authorized by law to acquire, design, construct, finance, operate, and maintain a toll project, 13 14 including: 15 (A) a regional tollway authority under Chapter 16 366; 17 (B) a regional mobility authority under Chapter 18 370; or 19 (C) a county acting under Chapter 284. 20 (2) "Privately operated or controlled toll project" means a toll project that is primarily commercial in nature and is 21 designed and constructed by a private entity that holds a leasehold 22 interest in or the right to operate and retain revenues from the 23 24 toll project, regardless of whether the private entity operates the toll project or collects the revenue itself or engages a 25 26 subcontractor or other entity to operate the toll project or collect the revenue. The term does not include a toll project for 27

- 1 which the department or a toll project entity contracts with a
- 2 private entity only for engineering, design, construction,
- 3 finance, operation, maintenance, or other services.
- 4 (3) "Publicly owned and operated toll project" means a
- 5 toll project owned and operated by the department or a local toll
- 6 project entity in which a private entity does not have a leasehold
- 7 interest or right to operate or retain revenue from the toll
- 8 project. The term does not include a privately operated or
- 9 controlled toll project, but may include a toll project for which a
- 10 private entity provides:
- 11 (A) engineering, design, construction, finance,
- 12 operation, maintenance, or other services; or
- 13 (B) financial assistance for the toll project
- 14 that does not entitle the private entity to any ownership interest
- 15 <u>in or the right to operate or retain revenue from the toll project.</u>
- 16 (4) "Toll project" means a toll project described by
- 17 <u>Section 201.001(b)</u>, regardless of whether the toll project is:
- 18 (A) a part of the state highway system; or
- 19 (B) subject to the jurisdiction of the
- 20 department.
- Sec. 373.002. APPLICABILITY. (a) This chapter does not
- 22 apply to a toll project described in Section 228.011.
- 23 (b) Except for Sections 373.003, 373.004, and 373.005, this
- 24 chapter does not apply to:
- 25 (1) the State Highway 161 project from State Highway
- 26 183 to IH 20 in Dallas County;
- 27 (2) the U.S. 281 project in Bexar County from Loop 1604

- 1 to the Comal County line;
- 2 (3) the Loop 49 project from IH 20 to State Highway 110
- 3 in Smith County;
- 4 (4) the DFW Connector project in Tarrant and Dallas
- 5 Counties (State Highway 114 from State Highway 114L Business to
- 6 east of International Parkway and State Highway 121 from north of FM
- 7 2499 to south of State Highway 360);
- 8 (5) the North Tarrant Express project in Tarrant and
- 9 Dallas Counties (IH 820 and State Highway 121/State Highway 183
- 10 from IH 35W to State Highway 161, IH 820 east from State Highway
- 11 121/State Highway 183 to Randol Mill Road, and IH 35W from IH 30 to
- 12 State Highway 170);
- 13 (6) the U.S. 290 project from east of U.S. 183 to east
- 14 of FM 973 in Travis County;
- 15 (7) the State Highway 99 (Grand Parkway) project;
- 16 (8) the IH 635 managed lanes project in Dallas County
- 17 (IH 635 from east of Luna Road to Greenville Avenue and IH 35E from
- 18 south of the Loop 12/IH 35E split to south of Valwood Parkway);
- 19 (9) Phase 4 extension of the Dallas North Tollway in
- 20 Collin and Denton Counties from U.S. 380 to the Grayson County line
- 21 to be developed by North Texas Tollway Authority;
- 22 (10) the Southwest Parkway (State Highway 121) in
- 23 Tarrant County from Dirks Road/Altamesa Boulevard to IH 30; or
- 24 (11) the Loop 9 project in Dallas County.
- Sec. 373.003. PROJECT OWNED IN PERPETUITY. Unless a toll
- 26 project is sold or otherwise transferred to another toll project
- 27 entity in accordance with applicable law, including Sections

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- 1 228.151, 284.011, 366.036, 366.172, and 370.171, a toll project
- 2 procured by the department or a local toll project entity
- 3 determined by the process under Subchapter B is owned by that entity
- 4 in perpetuity.
- 5 Sec. 373.004. GOVERNMENTAL AND NOT COMMERCIAL
- 6 TRANSACTIONS. A transaction involving a local toll project entity
- 7 under Section 228.011 or this chapter is not primarily commercial
- 8 <u>in nature but is an inherently governmental transaction whose</u>
- 9 purpose is to determine governmental jurisdiction, ownership,
- 10 control, or other responsibilities with respect to a project.
- 11 Sec. 373.005. VALUATION DETERMINATION. Any determination
- 12 of value, including best value, under this chapter or other
- 13 applicable federal or state law for a comprehensive development
- 14 agreement or other public-private partnership arrangement
- 15 involving a toll project for which a local toll project entity has
- 16 <u>exercised</u> its option under this chapter and has complied with all
- 17 other conditions in this chapter for the development of the project
- 18 by the local toll project entity must take into consideration
- 19 factors the entity determines appropriate, including factors
- 20 related to:
- 21 (1) oversight of the toll project;
- 22 (2) maintenance and operations costs of the toll
- 23 project;
- 24 (3) the structure and rates of tolls;
- 25 (4) economic development impacts of the toll project;
- 26 and
- 27 (5) social and environmental benefits and impacts of

- 1 the toll project.
- 2 Sec. 373.006. LEGAL CHALLENGES CONCLUDED. For the purposes
- 3 of this chapter, all legal challenges to development of a toll
- 4 project are considered concluded when a judgment or order of a court
- 5 with jurisdiction over the challenge becomes final and
- 6 unappealable.
- 7 [Sections 373.007-373.050 reserved for expansion]
- 8 SUBCHAPTER B. PROCESS TO DETERMINE ENTITY TO DEVELOP, FINANCE,
- 9 CONSTRUCT, AND OPERATE TOLL PROJECT
- 10 Sec. 373.051. INITIATION OF PROCESS. (a) At any time
- 11 after a metropolitan planning organization approves the inclusion
- 12 of a toll project to be located in the territory of a local toll
- 13 project entity in the metropolitan transportation plan, the local
- 14 toll project entity may notify the department in writing of the
- 15 <u>local toll project entity's intent to initiate the process</u>
- 16 <u>described in this subchapter.</u>
- 17 (b) The department may notify the local toll project entity
- 18 in writing of the department's intent to initiate the process
- 19 described in this subchapter at any time after a metropolitan
- 20 planning organization has approved the inclusion of a toll project
- 21 to be located in the territory of a local toll project entity in the
- 22 metropolitan transportation plan and:
- 23 (1) the department has issued a finding of no
- 24 significant impact for the project, or for a project for which an
- 25 <u>environmental impact statement is prepared, the department has</u>
- 26 approved the final environmental impact statement for the project;
- 27 or

- 1 (2) for a project subject to environmental review 2 requirements under federal law, the United States Department of Transportation Federal Highway Administration has issued a finding 3 of no significant impact, or for a project for which an 4 5 environmental impact statement is prepared, the department has submitted a final environmental impact statement to the Federal 6 7 Highway Administration for approval. 8 Sec. 373.052. PUBLIC PROJECT BY LOCAL TOLL PROJECT ENTITY. (a) A local toll project entity has the first option to develop, 9 10 finance, construct, and operate a toll project as a publicly owned and operated toll project. A local toll project entity has not more 11 12 than 180 days after the date on which notification under Section 373.051(a) is provided or notification under Section 373.051(b) is 13 14 received to decide whether to exercise the option, unless the 15 United States Department of Transportation Federal Highway Administration issues a record of decision for an environmental 16 17 impact statement submitted by the department under Section 373.051(b)(2) more than 60 days after the date the department 18 19 provides notice under Section 373.051(b), in which event the local toll project entity has 120 days after the date the record of 20 decision is issued to exercise the option. The option period under 21 22 this subsection may be extended an additional 90 days by agreement 23 of the department and the local toll project entity. 24 (b) If a local toll project entity exercises the option under Subsection (a), the local toll project entity after 25 26 exercising the option must:
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(1) within 180 days after the later of the date of

- 1 exercising its option or the date on which all environmental
- 2 approvals necessary for the development of the toll project are
- 3 secured and all legal challenges to development are concluded,
- 4 advertise for the initial procurement of required services,
- 5 including, at a minimum, design services, for the project; and
- 6 (2) within two years after the date on which all
- 7 environmental approvals necessary for the development are secured
- 8 and all legal challenges to development are concluded, enter into a
- 9 contract for the construction of the toll project.
- 10 Sec. 373.053. PUBLIC PROJECT BY DEPARTMENT. (a) If a
- 11 local toll project entity fails or declines to exercise the option
- 12 to develop, finance, construct, and operate a toll project under
- 13 <u>Section 373.052(a)</u>, or fails or declines to advertise for
- 14 procurement or enter into a construction contract as required by
- 15 Section 373.052(b), the department has the option to develop,
- 16 finance, construct, and operate the toll project as a publicly
- 17 owned and operated project. The department has not more than 60
- 18 days after the date the local toll project entity fails or declines
- 19 to exercise its option under Section 373.052(a) or fails or
- 20 declines to advertise for procurement or enter into a construction
- 21 contract as required by Section 373.052(b) to decide whether to
- 22 exercise its option.
- 23 (b) If the department exercises its option under Subsection
- 24 (a), the department after exercising the option must:
- 25 (1) within 180 days after the later of the date of
- 26 exercising its option or the date on which all environmental
- 27 approvals necessary for the development of the toll project are

- 1 secured and all legal challenges to development are concluded,
- 2 advertise for the initial procurement of required services,
- 3 including, at a minimum, design services, for the project; and
- 4 (2) within two years after the date on which all
- 5 environmental approvals necessary for the development are secured
- 6 and all legal challenges to development are concluded, enter into a
- 7 contract for the construction of the toll project.
- 8 Sec. 373.054. PRIVATE PROJECT BY LOCAL TOLL PROJECT ENTITY.
- 9 (a) If the department fails or declines to exercise the option to
- 10 develop, finance, construct, and operate a toll project under
- 11 Section 373.053(a), or fails or declines to advertise for
- 12 procurement or enter into a construction contract as required by
- 13 Section 373.053(b), the local toll project entity has the option to
- 14 develop, finance, construct, and operate the toll project as a
- 15 privately operated or controlled toll project. Except as provided
- 16 by Section 373.057(b), the local toll project entity has not more
- 17 than 60 days after the date the department fails or declines to
- 18 exercise its option under Section 373.053(a) or fails or declines
- 19 to advertise for procurement or enter into a construction contract
- 20 as required by Section 373.053(b) to decide whether to exercise its
- 21 option.
- 22 (b) If the local toll project entity exercises its option
- 23 under Subsection (a), the local toll project entity after
- 24 exercising the option must:
- 25 (1) within 180 days after the later of the date of
- 26 exercising its option or the date on which all environmental
- 27 approvals necessary for the development of the toll project are

- 1 secured and all legal challenges to development are concluded,
- 2 advertise for the initial procurement of required services,
- 3 including, at a minimum, design services, for the project; and
- 4 (2) within two years after the date on which all
- 5 environmental approvals necessary for the development are secured
- 6 and all legal challenges to development are concluded, enter into a
- 7 contract for the construction of the toll project.
- 8 Sec. 373.055. PRIVATE PROJECT BY DEPARTMENT. (a) If a
- 9 local toll project entity fails or declines to exercise the option
- 10 to develop, finance, construct, and operate a toll project under
- 11 Section 373.054(a), or fails or declines to advertise for
- 12 procurement or enter into a construction contract as required by
- 13 Section 373.054(b), the department has the option to develop,
- 14 finance, construct, and operate the toll project as a privately
- 15 operated or controlled toll project. The department has not more
- 16 than 60 days after the date the local toll project entity fails or
- 17 declines to exercise its option under Section 373.054(a) or fails
- 18 or declines to advertise for procurement or enter into a
- 19 construction contract as required by Section 373.054(b) to decide
- 20 whether to exercise its option.
- 21 (b) If the department exercises its option under Subsection
- 22 (a), the department after exercising the option must:
- 23 (1) within 180 days after the later of the date of
- 24 exercising its option or the date on which all environmental
- 25 approvals necessary for the development of the toll project are
- 26 secured and all legal challenges to development are concluded,
- 27 advertise for the initial procurement of required services,

- 1 including, at a minimum, design services, for the project; and
- 2 (2) within two years after the date on which all
- 3 environmental approvals necessary for the development are secured
- 4 and all legal challenges to development are concluded, enter into a
- 5 contract for the construction of the toll project.
- 6 Sec. 373.056. RE-INITIATION OF PROCESS. If the process
- 7 described by Sections 373.051, 373.052, 373.053, 373.054, and
- 8 373.055 concludes without the local toll project entity or the
- 9 department entering into a contract for the construction of the
- 10 toll project, either entity may re-initiate the process under this
- 11 subchapter by submitting notice to the other entity in the manner
- 12 provided by Section 373.051.
- 13 Sec. 373.057. WAIVER OF OPTION; ALTERATION OF TIMELINES.
- 14 (a) The department or local toll project entity may at any time
- 15 <u>during the process established by this subchapter, including when</u>
- 16 the process is initiated under Section 373.051, decline to exercise
- 17 an option of that entity under this subchapter.
- 18 (b) If the department declines to exercise its option under
- 19 Section 373.053 before the 120th day after the date on which
- 20 notification under Section 373.051(a) is provided to the local toll
- 21 project entity or notification under Section 373.051(b) is received
- 22 by the toll project entity, the local toll project entity must, in
- 23 addition to deciding whether to exercise its option under Section
- 24 373.052, decide whether to exercise its option under Section
- 25 373.054 not later than the later of:
- 26 (1) the 180th day after the date notice is provided or
- 27 received; or

- 1 (2) the end of the option period as extended under
- 2 Section 373.052.
- 3 (c) The department and the applicable local toll project
- 4 entity may, by written agreement, extend any time limit under this
- 5 subchapter.
- 6 Sec. 373.058. SHARING OF PROJECT-RELATED INFORMATION.
- 7 (a) If a local toll project entity or the department fails or
- 8 declines to exercise an option or fails or declines to advertise for
- 9 procurement or enter into a construction contract under Section
- 10 <u>373.052</u>, <u>373.053</u>, <u>373.054</u>, or <u>373.055</u>, the local toll project
- 11 entity or the department, as applicable, must make available its
- 12 traffic estimates, revenue estimates, plans, specifications,
- 13 surveys, appraisals, and other work product developed for the toll
- 14 project to the other entity.
- (b) On entering into a contract for the construction of the
- 16 toll project, the department or the local toll project entity, as
- 17 applicable, shall reimburse the other entity for shared project
- 18 work product that it uses.
- 19 Sec. 373.059. QUARTERLY PROGRESS REPORTS. After the
- 20 department or a local toll project entity exercises an option under
- 21 this subchapter, the department or local toll project entity, as
- 22 applicable, shall issue a quarterly report on the progress of the
- 23 <u>development of the toll project. The report shall be made available</u>
- 24 to the public.
- Sec. 373.060. ENVIRONMENTAL REVIEW. (a) The department
- 26 or the local toll project entity may begin any environmental review
- 27 process that may be required for a proposed toll project before

- 1 <u>initiating the process under this subchapter.</u>
- 2 (b) If a local toll project entity initiates the process for
- 3 development of a toll project under Section 373.051(a) and has not
- 4 begun the environmental review of the project, the local toll
- 5 project entity shall begin the environmental review within 180 days
- 6 of exercising the option.
- 7 Sec. 373.061. PROJECT LOCATED IN TERRITORY OF MORE THAN ONE
- 8 LOCAL TOLL PROJECT ENTITY. If a toll project is in the territory of
- 9 more than one local toll project entity, only the local toll project
- 10 entity that was first to be authorized by law to construct toll
- 11 projects in that territory may exercise the options and other
- 12 rights under this subchapter. A local toll project entity
- 13 exercising an option or other right under this section:
- 14 (1) may do so only with respect to the portion of the
- 15 project located in the territory of that local toll project entity;
- 16 <u>and</u>
- 17 (2) may do so on behalf of another toll project entity
- 18 in whose territory the project will be located.
- 19 [Sections 373.062-373.100 reserved for expansion]
- 20 SUBCHAPTER C. USE OF RIGHT-OF-WAY BY LOCAL TOLL PROJECT ENTITY
- Sec. 373.101. USE OF STATE HIGHWAY RIGHT-OF-WAY.
- 22 (a) Consistent with federal law, the commission and the department
- 23 shall assist a local toll project entity in the development,
- 24 financing, construction, and operation of a toll project for which
- 25 the local toll project entity has exercised its option to develop,
- 26 finance, construct, and operate the project under Subchapter B by
- 27 allowing the local toll project entity to use state highway

- 1 right-of-way and to access the state highway system as necessary to
- 2 construct and operate the toll project.
- 3 (b) Notwithstanding any other law, the local toll project
- 4 entity and the commission may agree to remove the toll project from
- 5 the state highway system and transfer ownership to the local toll
- 6 project entity.
- 7 <u>Sec. 373.102.</u> REIMBURSEMENT FOR USE OF STATE HIGHWAY
- 8 RIGHT-OF-WAY. (a) The commission or the department may not
- 9 require a local toll project entity to pay for the use of state
- 10 highway right-of-way or access, except:
- 11 (1) to reimburse the department for actual costs
- 12 incurred by the department that are owed to a third party, including
- 13 the federal government, as a result of that use by the local toll
- 14 project entity; and
- 15 (2) as required under Subsection (b).
- 16 (b) A local toll project entity shall reimburse the
- 17 department for the department's actual costs to acquire the
- 18 right-of-way in the manner provided in the payment schedule agreed
- 19 to by the department and the local toll project entity. If the
- 20 department cannot determine that amount, the amount must be
- 21 determined based on the average historical right-of-way
- 22 acquisition values for comparable right-of-way located in
- 23 proximity to the project on the date of original acquisition of the
- 24 right-of-way.
- 25 (c) In lieu of reimbursement, the local toll project entity
- 26 may agree to pay to the department a portion of the revenues of the
- 27 project, in the amount and for the period of time agreed to by the

- 1 local toll project entity and the department.
- 2 (d) Money received by the department under this section
- 3 shall be deposited in the state highway fund and, except for
- 4 reimbursement for costs owed to a third party, used to fund
- 5 additional projects in the department district in which the toll
- 6 project is located.
- 7 (e) The commission or department may waive the requirement
- 8 of reimbursement under this section.
- 9 Sec. 373.103. AGREEMENT FOR USE OF RIGHT-OF-WAY. A local
- 10 toll project entity shall enter into an agreement with the
- 11 department for any project for which the entity has exercised its
- 12 option to develop, finance, construct, and operate the project
- 13 under Subchapter B and for which the entity intends to use state
- 14 highway right-of-way. The agreement must contain provisions
- 15 necessary to ensure that the local toll project entity's
- 16 construction, maintenance, and operation of the project complies
- 17 with the requirements of applicable state and federal law.
- 18 Sec. 373.104. LIABILITY FOR DAMAGES. (a) Notwithstanding
- 19 any other law, the commission and the department are not liable for
- 20 any damages that result from a local toll project entity's use of
- 21 state highway right-of-way or access to the state highway system
- 22 under this subchapter, regardless of the legal theory, statute, or
- 23 <u>cause of action under which liability is asserted.</u>
- 24 (b) An agreement entered into by a local toll project entity
- 25 and the department in connection with a toll project that is
- 26 financed, constructed, or operated by the local toll project entity
- 27 and that is on or directly connected to a highway in the state

- 1 highway system does not create a joint enterprise for liability
- 2 purposes.
- 3 Sec. 373.105. COMPLIANCE WITH FEDERAL LAW. Notwithstanding
- 4 an action taken by a local toll project entity under this
- 5 subchapter, the commission or department may take any action that
- 6 in its reasonable judgment is necessary to comply with any federal
- 7 requirement to enable this state to receive federal-aid highway
- 8 funds.
- 9 SECTION 16. Section 228.012, Transportation Code, as
- 10 amended by this Act, applies only to payments received by the Texas
- 11 Department of Transportation under that section on or after the
- 12 effective date of this Act. Payments received by the department
- 13 under Section 228.012, Transportation Code, before the effective
- 14 date of this Act are governed by the law in effect immediately
- 15 before the effective date of this Act, and that law is continued in
- 16 effect for that purpose.
- 17 SECTION 17. The changes in law made by this Act to Sections
- 18 371.101 and 371.103, Transportation Code, do not apply to a project
- 19 described in Subdivision (1), (4), (5), (7), (8), or (11),
- 20 Subsection (b), Section 373.002, Transportation Code, as added by
- 21 this Act. A project described in those subdivisions is governed by
- 22 Sections 371.101 and 371.103, Transportation Code, as those
- 23 sections existed immediately before the effective date of this Act,
- 24 and those laws are continued in effect for that purpose.
- 25 SECTION 18. (a) Section 371.101, Transportation Code, as
- 26 amended by this Act, does not apply to a comprehensive development
- 27 agreement for:

- 1 (1) a project located south of Refugio County on the
- 2 ISTEA High Priority Corridor identified in Sections 1105(c)(18) and
- 3 (20) of the Intermodal Surface Transportation Efficiency Act of
- 4 1991 (Pub. L. No. 102-240), as amended by Section 1211 of the
- 5 Transportation Equity Act for the 21st Century (Pub. L. No.
- 6 105-178, as amended by Title IX, Pub. L. No. 105-206), if the
- 7 project is part of the highway corridor designated by those laws;
- 8 (2) the following projects to be developed in
- 9 connection with the projects described under Subdivision (1):
- 10 (A) the Corpus Christi Southside Mobility
- 11 Corridor;
- 12 (B) the State Highway 358 managed lanes project
- 13 and the State Highway 286 managed lanes project in Nueces County;
- 14 and
- 15 (C) the State Highway 550 spur project and the
- 16 West Loop project in Cameron County; or
- 17 (3) a project on the IH 69 corridor in Bowie County.
- 18 (b) A project described by this section is governed by
- 19 Section 371.101, Transportation Code, as it existed immediately
- 20 before the effective date of this Act, and the former law is
- 21 continued in effect for that purpose.
- 22 SECTION 19. The change in law made by this Act to Section
- 23 223.208, Transportation Code, does not apply to a project described
- 24 in Subdivision (1), (4), (5), (7), (8), or (11), Subsection (b),
- 25 Section 373.002, Transportation Code, as added by this Act. A
- 26 project described in those subdivisions is governed by Section
- 27 223.208, Transportation Code, as it existed immediately before the

- 1 effective date of this Act, and that law is continued in effect for
- 2 that purpose.
- 3 SECTION 20. (a) The repeal of Section 228.0111,
- 4 Transportation Code, by this Act does not affect any project
- 5 described in Subsection (b), Section 373.002, Transportation Code,
- 6 as added by this Act. A project described in that subsection is
- 7 governed by Section 228.0111, Transportation Code, as it existed
- 8 immediately before the effective date of this Act, and that law is
- 9 continued in effect for that purpose.
- 10 (b) For the purposes of the application of Subdivision (1),
- 11 Subsection (g), Section 228.0111, Transportation Code, or
- 12 Subdivision (1), Subsection (i), Section 228.0111, Transportation
- 13 Code, under Subsection (a) of this section to the State Highway 99
- 14 (Grand Parkway) project, the local toll project entity or the
- 15 department, as applicable, must enter into a contract for the
- 16 construction of at least one segment of the project in the two-year
- 17 period described by Subdivision (1), Subsection (g), Section
- 18 228.0111, Transportation Code, or Subdivision (1), Subsection (i),
- 19 Section 228.0111, Transportation Code. For each of the remaining
- 20 segments, if the department and a local toll project entity have
- 21 entered into an agreement for the advance funding of the initial
- 22 segment, a local toll project entity or the department, as
- 23 applicable, is not required to enter into a construction contract
- 24 for any remaining segment before the second anniversary of the date
- 25 a construction contract for a segment contiguous to that remaining
- 26 segment has been entered into.
- 27 SECTION 21. The following sections are repealed:

- 1 (1) Section 228.0111, Transportation Code; and
- 2 (2) Subsection (c), Section 371.052, Transportation
- 3 Code, as added by Chapter 264 (S.B. 792), Acts of the 80th
- 4 Legislature, Regular Session, 2007.
- 5 SECTION 22. This Act takes effect immediately if it
- 6 receives a vote of two-thirds of all the members elected to each
- 7 house, as provided by Section 39, Article III, Texas Constitution.
- 8 If this Act does not receive the vote necessary for immediate
- 9 effect, this Act takes effect September 1, 2009.