By: West

S.B. No. 857

A BILL TO BE ENTITLED

1 AN ACT relating to the purchasing and contracting practices of junior 2 3 college districts; providing criminal penalties. 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Subsection (a), Section 44.0311, Education Code, 5 6 is amended to read as follows: 7 This subchapter does not apply [applies] to junior (a) 8 college districts. SECTION 2. Subdivision (2), Section 51.776, Education Code, 9 10 is amended to read as follows: (2) "Board" means the governing body of an institution 11 12 other than the governing board of a junior college district. 13 SECTION 3. Subchapter A, Chapter 130, Education Code, is amended by adding Sections 130.0104, 130.0105, 130.0106, and 14 15 130.0107 to read as follows: Sec. 130.0104. POLICY AND REPORT REGARDING HISTORICALLY 16 UNDERUTILIZED BUSINESSES. (a) In this section, "historically 17 underutilized business" has the meaning assigned by Section 18 2161.001, Government Code. 19 (b) This section applies only to a junior college district 20 21 that: 22 (1) is located wholly or partially in a county with a population of one million or more; and 23 24 (2) had an annual enrollment of 20,000 or more

full-time or part-time students in one or more of the most recent 1 2 five academic years. (c) Each junior college district shall adopt a policy 3 stating its commitment to developing, maintaining, and enhancing 4 participation by historically underutilized businesses in all 5 phases of the district's procurement processes in order to support, 6 7 to the greatest extent feasible, the efforts of historically underutilized businesses to compete for purchases of equipment, 8 supplies, services, including professional services, and 9 construction contracts. 10 11 (d) Annually, each junior college district shall publish a 12 report of the total number and total value of contracts awarded by 13 the district in the preceding fiscal year and the number and total value of those contracts awarded to historically underutilized 14 businesses. The report must be published in a newspaper of general 15 16 circulation in the county in which the majority of the territory or population of the district is located not later than the 60th day 17 following the last day of the district's fiscal year. 18 Sec. 130.0105. RIGHT TO WORK. (a) This section applies to 19 20 a junior college district while the district is engaged in: 21 procuring goods or services; (2) awarding a contract; or 22 (3) overseeing procurement or construction for a 23 public work or public improvement. 24 25 Notwithstanding any other provision of this chapter, a (b) 26 junior college district: 27 (1) may not consider whether a vendor is a member of or

1 <u>has another relationship with an organization; and</u>
2 (2) shall ensure that its bid specifications and any
3 <u>subsequent contract or other agreement do not deny or diminish the</u>
4 <u>right of a person to work because of the person's membership in or</u>

5 other relationship status with respect to an organization.

6 <u>Sec. 130.0106. CONTRACT WITH PERSON INDEBTED TO DISTRICT.</u> 7 (a) The board of trustees of a junior college district by 8 resolution may establish rules permitting the district to refuse to 9 enter into a contract or other transaction with a person indebted to 10 <u>the district.</u>

11 (b) It is not a violation of this subchapter for a junior 12 college district, under rules adopted under Subsection (a), to 13 refuse to award a contract to, or refuse to enter into a transaction 14 with, an apparent low bidder or successful proposer that is 15 indebted to the district.

16 <u>Sec. 130.0107. EFFICIENCY AND SAVINGS.</u> In order to 17 <u>increase efficiency of operations and to achieve savings through</u> 18 <u>volume purchases, on an annual basis a junior college district</u> 19 <u>shall identify common types of goods and services to be purchased</u> 20 <u>from the district's budget and, to the extent the district</u> 21 <u>determines practicable, consolidate the purchase of those goods or</u> 22 <u>services under contracts entered into under this subchapter.</u>

23 SECTION 4. Chapter 130, Education Code, is amended by 24 adding Subchapters K, L, M, and N to read as follows:

25 SUBCHAPTER K. PURCHASING CONTRACTS FOR GOODS AND SERVICES OTHER

- 26 THAN CONSTRUCTION OR PROFESSIONAL SERVICES
- 27 Sec. 130.251. DEFINITIONS. In this subchapter:

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1	(1) "Board of trustees" means the governing board of a
2	district.
3	(2) "District" means a junior college district.
4	(3) "Purchase of goods":
5	(A) includes:
6	(i) contracting for the rights to use
7	rather than own goods; and
8	(ii) purchase of the materials and labor
9	incidental to the delivery and installation of personal property;
10	and
11	(B) does not include the purchase or lease of
12	real property.
13	(4) "Services" does not include:
14	(A) construction services; or
15	(B) professional services, including services of
16	a consultant, to which Subchapter N applies.
17	Sec. 130.2511. USE OF TERMS "BIDDER," "VENDOR," AND "BID."
18	(a) In this subchapter, the terms "bidder" and "vendor" are used
19	interchangeably to identify an entity that responds to a request
20	for competitive bids, proposals, or qualifications.
21	(b) In this subchapter, the term "bid" is used to refer to a
22	competitive bid, proposal, or statement of qualifications.
23	Sec. 130.252. CONFLICT WITH OTHER LAW. To the extent of any
24	conflict, this subchapter prevails over any other law relating to
25	the purchase of goods and services by a district other than a law
26	relating to:
27	(1) contracting with historically underutilized

1	businesses; or
2	(2) the procurement of goods and services from persons
3	with disabilities.
4	Sec. 130.253. PURCHASE METHODS. (a) Except as otherwise
5	provided by this subchapter and subject to Section 130.264, each
6	contract by a district with a value of \$50,000 or more that covers
7	one or more fiscal years shall be made by the method, of the
8	following methods, that provides the best value for the district:
9	(1) competitive sealed bids;
10	(2) competitive sealed proposals;
11	(3) the reverse auction procedure defined by Section
12	2155.062(d), Government Code; or
13	(4) the formation of a political subdivision
14	corporation under Section 304.001, Local Government Code.
15	(b) Only one of the methods listed in Subsection (a) may be
16	used for any individual contract. The district must determine
17	which method provides the best value for the district before
18	publishing the notice required by Section 130.258.
19	(c) If the district uses the competitive sealed proposal
20	method, the district shall:
21	(1) reveal when the proposals are opened the names of
22	the companies submitting proposals; and
23	(2) keep the contents of the proposals confidential
24	until the district concludes negotiations and awards a contract.
25	(d) Without complying with Subsection (a), a district may
26	purchase a good or service that is available from only one source,
27	including:

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1	(1) an item for which competition is precluded because
2	of the existence of a patent, copyright, secret process, or
3	<pre>monopoly;</pre>
4	(2) a film, recording, periodical, manuscript, book,
5	or computer software;
6	(3) a utility service, including gas or water;
7	(4) a captive replacement part or component for
8	equipment;
9	(5) a product needed to match or work with like
10	products; and
11	(6) technical or specialized services, including
12	advertising, audio/video production, and the repair and
13	maintenance of specialized equipment.
14	(e) Without complying with Subsection (a), a district may
15	purchase perishable goods, advertising services, meeting and
16	catering services, and travel services, including airfare, ground
17	transportation, and all lodging. The district shall exercise
18	reasonable and prudent care to determine whether a contract with a
19	provider will provide the best value to the district. The district
20	shall document the process for selecting the provider of the goods
21	or services and shall maintain a list of prospective providers
22	contacted and the basis for selecting the provider. To the extent
23	practicable, the district shall state its requirements in writing
24	and require written proposals or quotations from prospective
25	providers. After rating and ranking all offers received, the
26	district shall attempt to negotiate a contract with the highest
27	ranked vendor. If a contract cannot be negotiated with the highest

ranked vendor, the next-highest-ranked vendor shall be contacted. 1 2 If the value of a purchase to be made under this section is estimated to be \$50,000 or greater, the district shall publish 3 4 notice of the intent to purchase as provided under Section 130.258. If the value of a purchase to be made under this section is 5 estimated to be \$10,000 or more but less than \$50,000 during a 6 7 fiscal year, the award of a contract must be made in accordance with a policy established by the board of trustees. 8 9 (f) Without complying with Subsection (a), a district may purchase a good or service under: 10 11 (1) an interlocal contract under Chapter 791<u>,</u> 12 Government Code; 13 (2) a contract established by the comptroller or Department of Information Resources, including a contract for the 14 purchase of travel services, telephone service, computers, and 15 computer-related equipment, service, and software; or 16 17 (3) a purchase made under Subchapter D, F, or G, Chapter 271, Local Government Code. 18 (g) Contracts for services that result in no cost to the 19 20 district or that provide income to a district must be based on bids, proposals, or qualifications that are solicited and awarded in the 21 same manner as a contract for the purchase of goods or services. 22 Such contracts include contracts for bookstore services, food 23 services, and vending services. 24 25 (h) If district property is destroyed, stolen, severely damaged, or unusable, or a contractor is unable to fulfill its 26 obligations in providing goods or services, and the board of 27

trustees, or its designee, determines that the delay posed by using the methods required by Subsection (a) would pose a material threat to personal safety or potential damage to other property or would prevent or substantially impair the conduct of classes or other essential district activities, then contracts for the replacement or repair of the property may be made by methods other than those required by Subsection (a).

Sec. 130.254. PURCHASE OF INSURANCE. (a) A district may 8 9 acquire insurance using a two-step process to obtain competitive sealed proposals. In the first step, the district shall determine 10 11 which insurance providers are represented by agents interested in providing insurance for the district. If more than one agent 12 13 indicates a desire to represent the same provider, the agent with the longest and most substantial relationship with the insurance 14 provider shall be authorized to submit a proposal for the 15 designated insurance provider. In the second step, the district 16 17 shall notify the interested agents in writing as to which insurance 18 providers the agents represent and request the agents to submit 19 proposals for providing insurance.

(b) In notifying the interested agents to begin the second
 step, the district is not required to comply with Section 130.258.
 However, the district in the request for proposals shall give the
 interested agents notice of the date, time, and place where
 proposals are to be submitted. Proposals received after the date
 and time stated in the request for proposals may not be considered.
 Sec. 130.255. MULTIYEAR CONTRACT. A contract that extends

27 past the end of a district's fiscal year must include a provision

1	that permits termination at the end of each fiscal year. Contracts
2	solely for the purchase of goods may not exceed five years in
3	duration.
4	Sec. 130.256. EVALUATION AND AWARD OF CONTRACT.
5	(a) Except as otherwise provided by this subchapter, a district
6	shall award a contract to the lowest responsible bidder offering
7	the best value to the district according to the selection criteria
8	established by the district. The district shall publish in the
9	request for bids, proposals, or qualifications the criteria the
10	district will use to evaluate the offers and the relative weights
11	given to the criteria that are known at the time of the publication.
12	(b) In determining the lowest responsible bidder, the
13	district shall consider:
14	(1) the purchase price, including delivery and
15	installation charges;
16	(2) the reputation of the bidder and of the bidder's
17	goods or services;
18	(3) the quality of the bidder's goods or services;
19	(4) the extent to which the offered goods or services
20	meet the district's needs;
21	(5) the bidder's past relationship with the district;
22	(6) the total long-term cost to the district to
23	acquire the bidder's goods or services;
24	(7) the extent to which the offers comply with the
25	requirements of the request for bids, proposals, or qualifications;
26	(8) any other relevant factor specifically listed in
27	the request for bids or proposals; and

1	(9) the impact on the ability of the district to comply
2	with laws and rules relating to historically underutilized
3	businesses.
4	(c) A district may reject any or all bids, proposals, or
5	qualifications, or parts of bids, proposals, or qualifications if
6	the rejection serves the district's interest.
7	(d) The district shall provide all bidders with the
8	opportunity to bid to provide the same goods or services on equal
9	terms and to have bids judged according to the same standards as
10	those set forth in the request for bids.
11	(e) Bids may be opened only by the district in a
12	district-owned or district-controlled facility. The meeting or
13	other occasion at which bids are opened shall be open to the public.
14	At the time the district opens a bid, if one or more members of the
15	public are present, the appropriate employee or officer of the
16	district shall read aloud the name of the bidder and the total bid
17	amount, if the bid is of a type that should contain a single bid
18	amount. When opening proposals or qualifications, the appropriate
19	employee or officer shall read aloud only the name of the
20	respondents and may not disclose the contents of a proposal or
21	qualification on opening or during negotiations with competing
22	bidders. At least two district employees or members of the
23	district's board of trustees must be present at the bid, proposal,
24	or qualification opening.
25	(f) A bid that has been opened may not be changed for the
26	purpose of correcting an error in the bid price. If there is a

27 discrepancy between the total price and the unit price of a bid, the

S.B. No. 857 unit price prevails. If there is a discrepancy between the written 1 2 price and the numerical price of a bid, the written price prevails. 3 (q) This subchapter does not change the common law right of 4 a bidder to withdraw a bid due to a material mistake in the bid. 5 (h) The district shall document the basis of its selection and shall make its evaluations public not later than the seventh day 6 7 after the date the contract is awarded. The district shall state in writing in the contract file the reasons for making an award. 8 9 (i) A contract awarded in violation of this subchapter is void. 10 11 (j) In awarding a contract by competitive sealed bid under 12 this section, a district that has its central administrative office 13 located in a municipality with a population of less than 250,000 may consider a bidder's principal place of business in the manner 14 provided by Section 271.9051, Local Government Code. 15 This 16 subsection does not apply to the purchase of telecommunications 17 services or information services, as those terms are defined by 47 U.S.C. Section 153. 18 Sec. 130.257. RULES AND PROCEDURES; AUDITS BY 19 STATE 20 AUDITOR. (a) The board of trustees may adopt rules and procedures for the acquisition of goods or services by the district. 21 22 (b) District purchases of goods or services are subject to 23 audit by the state auditor in accordance with Chapter 321, 24 Government Code. 25 Sec. 130.258. NOTICE. (a) Except as otherwise provided by this subchapter, for any method of contracting selected under 26 27 Section 130.253(a), the district shall, within a seven-day period,

publish the notice required by this section in at least two issues 1 2 of any newspaper of general circulation in the county in which the 3 district's central administrative office is located. The deadline 4 for receiving bids or proposals may not be less than 10 business days after the date of the publication of the first newspaper 5 notice. The deadline for receiving responses to a request for 6 7 qualifications may not be less than five business days after the date of the publication of the last newspaper notice. If there is 8 9 not a newspaper of general circulation in the county in which the district's central administrative office is located, the notice 10 11 shall be published in a newspaper of general circulation in a location nearest the district's central administrative office. In 12 13 a two-step procurement process, the time and place where the second-step bids, proposals, or responses will be received are not 14 required to be included in the notice. 15

16 (b) The district may, as an alternative to publishing notice in a newspaper exclusively under Subsection (a), publish on a 17 publicly accessible Internet site the notice required by this 18 section. Before or at the same time the district first publishes 19 the Internet notice, the district shall publish a notice in a 20 newspaper of general circulation, as described by Subsection (a), 21 that includes the name of the goods or services to be purchased, the 22 23 date, time, and place for receiving and opening bids, proposals, or statements of qualifications, and the Internet address of the 24 Internet site where detailed requirements may be found. The notice 25 26 posted on the Internet under this subsection must be posted every 27 day for at least:

1	(1) 10 business days before the deadline for receiving
2	the bids or proposals; or
3	(2) five business days before the deadline for
4	receiving responses to a request for qualifications.
5	(c) Except as otherwise provided by Subsection (b) for the
6	newspaper notice required by that subsection, the notice required
7	by this section must include:
8	(1) the location where the request for bid, proposal,
9	or qualification documents may be obtained or examined;
10	(2) the date, time, and place for receiving and
11	opening bids, proposals, or statements of qualifications;
12	(3) a general description of the goods or services;
13	(4) the location and time of any mandatory site
14	inspections or pre-bid meetings; and
15	(5) the amount of any required bid bond, payment bond,
16	or performance bond.
17	Sec. 130.259. DISCUSSION AND REVISION OF PROPOSALS.
18	(a) As provided in a request for proposals and under rules adopted
19	by the district, the district may discuss acceptable or potentially
20	acceptable proposals with bidders to assess a bidder's ability to
21	meet the solicitation requirements.
22	(b) After receiving a proposal but before making an award,
23	the district may permit the three highest-ranking bidders to revise
24	their proposals, within the scope of the published specifications,
25	to obtain the best final offer.
26	(c) Before an award, the district may not disclose
27	information derived from proposals submitted from competing

1 bidders in conducting discussions under this section.

Sec. 130.260. PRE-BID CONFERENCE OR SITE VISIT. (a) The
district may require a principal, officer, or employee of each
prospective bidder to attend a mandatory pre-bid conference or site
visit, or both, as a condition of a request for bid or proposal.
Notice of a requirement under this subsection must be included in
the notice published under Section 130.258.

8 (b) After the district conducts a mandatory pre-bid 9 conference or site visit, the district may send any additional 10 required notice for the proposed contract only to prospective 11 bidders who attended or were represented at the conference or who 12 are documented as having visited the site.

13 Sec. 130.261. IDENTICAL BIDS. If, after considering the factors described by Section 130.256, the district determines that 14 the district has received identical bids, the district shall cast 15 lots to determine which bidder will be awarded the contract. The 16 district shall invite the bidders to witness the selection process 17 under this section. The selection process must be conducted by at 18 least two district employees or members of the district's board of 19 20 trustees.

21 <u>Sec. 130.262. BID DEPOSIT. (a) The district may, as the</u> 22 <u>district determines necessary, require a bid deposit in an amount</u> 23 <u>determined by the district. The amount of the deposit, if any, must</u> 24 <u>be stated in the notice required by Section 130.258 of the</u> 25 <u>invitation to bid.</u>

(b) On the award of a contract or the rejection of all bids,
 27 the district shall return the bid deposit of an unsuccessful

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1	bidder. The bid deposit of the successful bidder may be retained
2	until the contract is signed by the district. A bid deposit may not
3	be held longer than 90 days.
4	(c) The bid deposit required by the district, if any, must
5	be in the form of a cashier's check, certified check, or bid bond
6	written by a surety authorized to conduct business in this state. A
7	district may elect to require a bid deposit to be in the form of a
8	bid bond.
9	Sec. 130.263. PERFORMANCE BOND. A district may require a
10	contractor to provide a performance bond in the amount of the
11	contract before executing a contract for the purchase of goods or
12	services with a value of \$100,000 or more. The bond must be written
13	by a surety authorized to conduct business in this state and
14	generally comply with the performance bond requirements of Chapter
15	2253, Government Code.
16	Sec. 130.264. ENFORCEMENT OF PURCHASING PROCEDURES:
17	CRIMINAL PENALTIES; REMOVAL; INELIGIBILITY; INJUNCTION. (a) In
18	this section:
19	(1) "Component purchases" means purchases of the
20	component parts of an item that in normal purchasing practices
21	would be purchased in one purchase.
22	(2) "Separate purchases" means purchases, made
23	separately, of goods or services that in normal purchasing
24	practices would be purchased in one purchase.
25	(3) "Sequential purchases" means purchases, made over
26	a period, of goods or services that in normal purchasing practices
27	would be purchased in one purchase.

(b) An officer, employee, or agent of a district commits an
offense if the person with criminal negligence makes or authorizes
separate, sequential, or component purchases for the purpose of
avoiding the requirements of Section 130.253, 130.256, or 130.266.
An offense under this subsection is a Class B misdemeanor and is an
offense involving moral turpitude that results in a forfeiture of
an officer's public office.

8 (c) An officer, employee, or agent of a district commits an 9 offense if the person with criminal negligence violates Section 10 130.253, 130.256, or 130.266 other than by conduct described by 11 Subsection (b). An offense under this subsection is a Class B 12 misdemeanor and is an offense involving moral turpitude that 13 results in a forfeiture of an officer's public office.

14 (d) An officer or employee of a district commits an offense 15 if the officer or employee knowingly violates Section 130.253, 16 130.256, or 130.266 other than by conduct described by Subsection 17 (b) or (c). An offense under this subsection is a Class C 18 misdemeanor.

(e) The final conviction of a person other than a member of 19 the board of trustees for an offense under Subsection (b) or (c) 20 21 results in the immediate removal from office or employment of that person. A trustee who is convicted of an offense under this section 22 23 is subject to removal as provided by Chapter 66, Civil Practice and Remedies Code. For four years after the date of the final 24 conviction, the removed person is ineligible to be a candidate for 25 or to be appointed or elected to a public office in this state, is 26 27 ineligible to be employed by or act as an agent for this state or a

political subdivision of this state, and is ineligible to receive 1 2 any compensation through a contract with this state or a political subdivision of this state. This subsection does not prohibit the 3 4 payment of retirement benefits to the removed person or the payment of workers' compensation benefits to the removed person for an 5 injury that occurred before the commission of the offense for which 6 7 the person was removed. This subsection does not make a person ineligible for an office for which the federal or state 8 9 constitution prescribes exclusive eligibility requirements.

10 (f) A court may enjoin performance of a contract made in 11 violation of this subchapter. A county attorney, district 12 attorney, criminal district attorney, citizen of the county in 13 which the district is located, or an interested party may bring an 14 action for an injunction. A party who prevails in an action brought 15 under this subsection is entitled to reasonable attorney's fees as 16 approved by the court.

Sec. 130.265. PURCHASE AGREEMENTS AND VENDOR LISTS FOR 17 MISCELLANEOUS PURCHASES. (a) This section applies only to the 18 selection and engagement of vendors from which a district may 19 purchase goods or services, including produce, gasoline, and fuel 20 oil, where the total cost of the goods and services is expected to 21 be \$50,000 or more during a fiscal year but the selling price must 22 23 be determined at the time the need for the goods and services 24 arises. 25 (b) The notice requirements of Section 130.258 apply to

26 purchases made under this section, except that the notice must 27 specify the categories of goods or services to be purchased under

1 this section and solicit the names, addresses, and telephone 2 numbers of bidders who are interested in supplying the goods or 3 services to the district. The district shall create and provide a 4 proposal form to be used by interested bidders. The form must 5 describe the goods or services that may be required and the terms and conditions of, and method for, determining the price of the 6 7 bidders' products and services. Bidders desiring to be included on 8 the list must complete and sign the district's form. The district 9 shall determine which bidders are qualified to be included on a list of bidders from which goods and services may be purchased during the 10 11 applicable fiscal year.

(c) Before the district makes a purchase covered by this 12 13 section, the district must obtain written price quotations from at least three bidders from the list created by the district for that 14 category. If fewer than three bidders are on the list, the district 15 shall contact each bidder on the list. If more than three bidders 16 are on the list, the district may invite all bidders to provide a 17 quotation or may select three bidders on a rotational basis each 18 time a purchase is to be made. The bidding records must be retained 19 20 with the district's competitive bidding records and are subject to audit. In determining from whom to purchase the goods or services, 21 the district may consider the provisions of Section 130.256. 22

23 <u>Sec. 130.266. PURCHASES MADE WITHOUT ADVERTISING.</u> 24 (a) Except as provided under Sections 130.253(d), (f), (g), and 25 (h), a purchase of goods or services with a cost of \$10,000 or more 26 <u>but less than \$50,000 must be made by written competitive bids or</u> 27 proposals. A minimum of three bids or proposals must be considered

1 before the award of a contract or order for the specified goods or 2 services. A district is not required to advertise the purchase. (b) 3 In determining from whom to purchase the goods or services under this section, the district shall consider the 4 5 provisions of Section 130.256. 6 (c) A person may not use the process described by this 7 section to knowingly violate Section 130.264. Sec. 130.267. NOTIFICATION OF CRIMINAL HISTORY 8 OF CONTRACTOR. (a) A person or business entity that enters into a 9 10 contract with a district must give advance notice to the district if 11 the person or an owner or operator of the business entity has been convicted of a felony. The notice must include a general 12 13 description of the conduct resulting in the conviction of a felony. 14 (b) A district may refuse to enter into a contract or other 15 transaction with a person who has been convicted of a felony or with a business entity if an owner or operator of the entity has been 16 17 convicted of a felony. (c) A district may terminate a contract with a person or 18 business entity if the district determines that the person or 19 20 business entity failed to give notice as required by Subsection (a) 21 or misrepresented the conduct resulting in the conviction. The district must compensate the person or business entity for goods 22 delivered or services performed before the termination of the 23 24 contract. 25 (d) This section does not apply to a publicly held 26 corporation. 27 Sec. 130.268. PREFERENCE TO TEXAS AND UNITED STATES

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1	PRODUCTS. (a) A district that purchases agricultural products
2	shall give preference to those products produced, processed, or
3	grown in this state if the cost to the district for those products
4	is equal to or less than the cost of other products and the quality
5	of those products is equal to or exceeds the quality of other
6	products.
7	(b) If a district determines that agricultural products
8	produced, processed, or grown in this state are not entitled to a
9	preference under Subsection (a), the district shall give preference
10	to agricultural products produced, processed, or grown in other
11	states of the United States over foreign products if the cost to the
12	district for those products is equal to or less than the cost of
13	foreign products and the quality of those products is equal to or
14	exceeds the quality of the foreign products.
15	(c) A district that purchases vegetation for landscaping
16	purposes, including plants, shall give preference to Texas
17	vegetation if the cost to the district for that vegetation is equal
18	to or less than the cost of other vegetation and the quality of that
19	vegetation is not inferior to the quality of other vegetation.
20	(d) In implementing this section, a district may receive
21	assistance from and use the resources of the Department of
22	Agriculture, including information on the availability of
23	agricultural products.
24	(e) A district may not adopt product purchasing
25	specifications that unnecessarily exclude agricultural products
26	produced, processed, or grown in this state.
27	Sec. 130.269. EFFICIENCY AND SAVINGS. In order to increase

efficiency of operations and to achieve savings through volume purchases, on an annual basis a district shall identify common types of goods and services to be purchased from the district's budget and, to the extent the district determines practicable, consolidate the purchase of those goods or services under contracts entered into under this subchapter. Sec. 130.270. DELEGATION. (a) Except as provided by

Subsection (b), the board of trustees may, as appropriate, delegate 8 9 its authority under this subchapter to a designated person, representative, or committee. In procuring goods or services other 10 than construction services, the district shall provide notice of 11 the delegation and the limits of the delegation in the request for 12 13 bids, proposals, or qualifications or in an addendum to the request. If the district fails to provide that notice, a ranking, 14 selection, or evaluation of bids, proposals, or qualifications 15 16 other than by the board of trustees in an open public meeting is 17 advisory only.

(b) The board may not delegate the authority to act
regarding an action specifically authorized or required by this
subchapter to be taken by the board of trustees.

21 [Sections 130.271-130.300 reserved for expansion]
22 SUBCHAPTER L. CONSTRUCTION CONTRACTS
23 Sec. 130.301. DEFINITIONS. In this subchapter:
24 (1) "Architect" means an individual registered as an
25 architect under Chapter 1051, Occupations Code.

26 (2) "Board of trustees" means the governing board of a 27 district.

1	(3) "Construction" means the construction,
2	rehabilitation, alteration, or repair of a facility, including all
3	goods and labor incidental to the construction.
4	(4) "Contractor" in the context of a contract for the
5	construction, rehabilitation, alteration, or repair of a facility
6	means a sole proprietorship, partnership, corporation, or other
7	legal entity that assumes the risk for constructing,
8	rehabilitating, altering, or repairing all or part of the facility
9	at the contracted price.
10	(5) "District" means a junior college district.
11	(6) "Engineer" means an individual licensed as a
12	professional engineer under Chapter 1001, Occupations Code.
13	(7) "Facility" means real property or a public work,
14	including buildings and associated systems, structures, and
15	components, and improved or unimproved land.
16	(8) "Fee" in the context of a contract for the
17	construction, rehabilitation, alteration, or repair of a facility
18	means the payment a construction manager receives for its overhead
19	and profit in performing its services.
20	(9) "General conditions" in the context of a contract
21	for the construction, rehabilitation, alteration, or repair of a
22	facility means on-site management, administrative personnel,
23	insurance, bonds, equipment, utilities, and incidental work,
24	including minor field labor and materials.
25	Sec. 130.302. USE OF TERMS "BIDDER," "OFFEROR," "VENDOR,"
26	AND "BID." (a) In this subchapter, the terms "bidder," "offeror,"
27	and "vendor" are used interchangeably to identify an entity that

S.B. No. 857 responds to a request for competitive bids or proposals, or for 1 2 offers or qualifications. In this subchapter, the term "bid" is used to refer to a (b) 3 4 competitive bid or proposal or to a statement of qualifications. 5 Sec. 130.303. METHODS OF CONTRACTING. (a) Except as otherwise provided by this subchapter and subject to Section 6 130.313, all contracts for construction, rehabilitation, 7 alteration, or repair of facilities valued at \$50,000 or more shall 8 be made by the method, of the following methods, that provides the 9 best value for the district: 10 11 (1) competitive sealed bids; 12 (2) competitive sealed proposals; 13 (3) a design-build contract; 14 (4) a construction manager-at-risk; or 15 (5) a job order contract for the minor construction, repair, rehabilitation, or alteration of a facility. 16 17 (b) Only one of the methods listed in Subsection (a) may be used for any individual contract. A district must determine which 18 method provides the best value for the district before providing 19 20 the notice required by Section 130.306. (c) If the district uses the competitive sealed proposal 21 method, the district shall: 22 23 (1) reveal when the proposals are opened the names of the companies submitting proposals; and 24 25 (2) keep the contents of the proposals confidential until the district concludes negotiations and awards a contract. 26 27 (d) A district may contract for the services of a

1	construction manager-agent as provided by Section 130.318 in
2	conjunction with the method of contracting selected under
3	Subsection (a).
4	(e) If district property is destroyed, stolen, severely
5	damaged, unusable, or undergoes major operational or structural
6	failure, or a contractor is unable to fulfill its obligations in
7	providing goods or services, and the board of trustees, or its
8	designee, determines that the delay posed by using the methods
9	required by Subsection (a) would pose a material threat to personal
10	safety or potential damage to other property or would prevent or
11	substantially impair the conduct of classes or other essential
12	district activities, then contracts for the replacement or repair
13	of the property may be made by methods other than those required by
14	Subsection (a).
15	Sec. 130.304. EVALUATION AND AWARD OF CONTRACT.
16	(a) Except as otherwise provided by this subchapter, a district
17	shall award a contract to the lowest responsible bidder offering
18	the best value to the district according to the selection criteria
19	established by the district. The district shall publish in the
20	request for bids, proposals, or qualifications the criteria the
21	district will use to evaluate the offers and the relative weights
22	given to the criteria that are known at the time of the publication.
23	(b) In determining the lowest responsible bidder, the
24	district may consider:
25	(1) the immediate and long-term cost of the service;
26	(2) the reputation of the bidder;
27	(3) the quality of the bidder's services;

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1	(4) the extent to which the offered services meet the
2	district's needs;
3	(5) the bidder's past relationship with the district;
4	(6) the extent to which the offers comply with the
5	requirements of the request for bids, proposals, or qualifications;
6	(7) any other relevant factor specifically listed in
7	the request for bids or proposals;
8	(8) the impact on the ability of the district to comply
9	with laws and rules relating to historically underutilized
10	businesses; and
11	(9) the bidder's safety record, if:
12	(A) the district has adopted a written definition
13	and criteria for accurately determining the safety record of a
14	bidder;
15	(B) the district has given notice to prospective
16	bidders in the request for bids that the safety record of a bidder
17	may be considered in determining the responsibility of the bidder;
18	and
19	(C) the district's determinations are not
20	arbitrary and capricious.
21	(c) A district may reject any or all bids, proposals,
22	qualifications, or parts of bids, proposals, or qualifications if
23	the rejection serves the district's interest.
24	(d) The district shall provide all bidders with the
25	opportunity to submit a bid or proposal to provide the same items or
26	services on equal terms and have bids judged according to the same
27	standards as those set forth in the request for bids.

1	(e) Bids may be opened only by the district in a
2	district-owned or district-controlled facility. The meeting or
3	other occasion at which bids are opened must be open to the public.
4	At the time the district opens a bid, if one or more members of the
5	public are present, the appropriate employee or officer of the
6	district shall read aloud the name of the bidder and the total bid
7	amount if the bid is of a type that should contain a single bid
8	amount. At least two district employees or members of the board of
9	trustees must be present at the bid opening. When opening proposals
10	or qualifications, the appropriate employee or officer shall read
11	aloud only the names of the respondents and may not disclose the
12	contents of a proposal or qualification on opening the proposal or
13	qualification or during negotiations with competing bidders.
14	(f) A bid that has been opened may not be changed for the
15	purpose of correcting an error in the bid price.
16	(g) This subchapter does not change the common law right of
17	a bidder to withdraw a bid due to a material mistake in the bid.
18	(h) The district shall document the basis of its selection
19	and shall make its evaluations public not later than the seventh day
20	after the date the contract is awarded. The district shall state in
21	writing in the contract file the reasons for making an award.
22	(i) A contract awarded in violation of this subchapter is
23	void.
24	(j) In awarding a contract by competitive sealed bid under
25	this section, a district that has its central administrative office
26	located in a municipality with a population of less than 250,000 may
27	consider a bidder's principal place of business in the manner

provided by Section 271.9051, Local Government Code. This 1 2 subsection does not apply to the purchase of telecommunications 3 services or information services, as those terms are defined by 47 4 U.S.C. Section 153. 5 Sec. 130.305. RULES AND PROCEDURES; AUDITS BY STATE AUDITOR. (a) The board of trustees may adopt rules and procedures 6 7 for the acquisition of construction services by the district. 8 (b) District construction contracts are subject to audit by 9 the state auditor in accordance with Chapter 321, Government Code. Sec. 130.306. NOTICE. (a) For any method of contracting 10 11 selected under Section 130.303(a), the district shall, within a seven-day period, publish the notice required by this section in at 12 13 least two issues of any newspaper of general circulation in the county in which the district's central administrative office is 14 located. The deadline for receiving bids, proposals, or responses 15 16 to a request for qualifications may not be less than 10 business days after the date of the publication of the first newspaper 17 notice. If there is not a newspaper of general circulation in the 18 county in which the district's central administrative office is 19 20 located, the notice shall be published in a newspaper of general circulation in a location nearest the district's central 21 administrative office. In a two-step procurement process, the time 22 23 and place where the second-step bids, proposals, or responses will 24 be received are not required to be included in the notice. 25 (b) The notice required by this section must include: 26 (1) the location where the request for bid, proposal,

27 or qualification documents may be obtained or examined;

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1	(2) the date, time, and place for receiving and
2	opening bids, proposals, or statements of qualifications;
3	(3) a general description of the work to be performed;
4	(4) the location and time of any mandatory site
5	inspections or pre-bid meetings; and
6	(5) the amount of any required bid bond, payment bond,
7	or performance bond.
8	Sec. 130.307. DISCUSSION AND REVISION OF PROPOSALS.
9	(a) After receipt of proposals, under rules adopted by the
10	district, the district may discuss acceptable or potentially
11	acceptable proposals with bidders to assess a bidder's ability to
12	meet the solicitation requirements.
13	(b) After receiving a proposal but before making an award,
14	the district may permit the three highest-ranking bidders to revise
15	their proposals, within the scope of the published specifications,
16	to obtain the best final offer.
17	(c) Before an award, the district may not disclose
18	information derived from proposals submitted from competing
19	bidders in conducting discussions under this section.
20	Sec. 130.308. PRE-BID CONFERENCE OR SITE VISIT. (a) The
21	district may require a principal, officer, or employee of each
22	prospective bidder to attend a mandatory pre-bid conference or site
23	visit, or both, as a condition of a request for bid or proposal.
24	Notice of a requirement under this subsection must be included in
25	the notice published under Section 130.306.
26	(b) After the district conducts a mandatory pre-bid
27	conference or site visit, the district may send any additional

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1	required notice for the proposed contract only to prospective
2	bidders who attended or were represented at the conference or who
3	are documented as having visited the site.
4	Sec. 130.309. IDENTICAL BIDS. If, after considering the
5	factors described by Section 130.304, the district determines that
6	the district has received identical bids, the district shall cast
7	lots to determine which bidder will be awarded the contract. The
8	district shall invite the bidders to witness the selection process
9	under this section. The selection process must be conducted by at
10	least two district employees or members of the district's board of
11	trustees.
12	Sec. 130.310. BID DEPOSIT. (a) The district may, as the
13	district determines necessary, require a bid deposit in an amount
14	determined by the district. The amount of the deposit, if any, must
15	be stated in the notice required by Section 130.306 of the
16	invitation to bid.
17	(b) Within 10 days from the date of the award of a contract
18	or the rejection of all bids, the district shall refund the bid
19	deposit of an unsuccessful bidder. The bid bonds may not be held
20	for more than 90 days. Before the award of a contract, the district
21	may return bid bonds of bidders that are not being considered for
22	award of a contract.
23	(c) For public work contracts, the bid deposit required by
24	the district, if any, may only be in the form of a bid bond written
25	by a surety authorized to conduct business in this state.
26	Sec. 130.311. PERFORMANCE AND PAYMENT BONDS. For a
27	contract for construction, the contractor must execute a good and

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1	sufficient payment bond and a performance bond in accordance with
2	Chapter 2253, Government Code.
3	Sec. 130.312. DELEGATION. (a) Except as provided by
4	Subsection (b), the board of trustees may, as appropriate, delegate
5	its authority under this subchapter to a designated person,
6	representative, or committee. In procuring construction services,
7	the district shall provide notice of the delegation and the limits
8	of the delegation in the request for bids, proposals, or
9	qualifications or in an addendum to the request. If the district
10	fails to provide that notice, a ranking, selection, or evaluation
11	of bids, proposals, or qualifications for construction services
12	other than by the board of trustees in an open public meeting is
13	advisory only.
14	(b) The board may not delegate the authority to act
15	regarding an action specifically authorized or required by this
16	subchapter to be taken by the board of trustees.
17	Sec. 130.313. ENFORCEMENT OF CONTRACT SOLICITATION
18	PROCEDURES: CRIMINAL PENALTIES; REMOVAL; INELIGIBILITY;
19	INJUNCTION. (a) In this section:
20	(1) "Component procurements" means procuring the
21	component parts of an item or service that in normal practice would
22	be made in one procurement.
23	(2) "Separate procurements" means procurements, made
24	separately, of goods or services that in normal practice would be
25	made in one procurement.
26	(3) "Sequential procurement" means procurements, made
27	over a period, of goods or services that in normal practice would be

1 made in one procurement.

(b) An officer, employee, or agent of a district commits an offense if the person with criminal negligence makes or authorizes separate, sequential, or component procurements for the purpose of avoiding the requirements of Section 130.303 or 130.304. An offense under this subsection is a Class B misdemeanor and is an offense involving moral turpitude that results in a forfeiture of an officer's public office.

9 (c) An officer, employee, or agent of a district commits an 10 offense if the person with criminal negligence violates Section 11 130.303, 130.304, or 130.315 other than by conduct described by 12 Subsection (b). An offense under this subsection is a Class B 13 misdemeanor and is an offense involving moral turpitude that 14 results in a forfeiture of an officer's public office.

15 (d) An officer or employee of a district commits an offense 16 if the officer or employee knowingly violates Section 130.303, 17 130.304, or 130.315 other than by conduct described by Subsection 18 (b) or (c). An offense under this subsection is a Class C 19 misdemeanor.

20 (e) The final conviction of a person other than a member of the board of trustees for an offense under Subsection (b) or (c) 21 results in the immediate removal from office or employment of that 22 23 person. A member of the board of trustees who is convicted of an offense under this section is subject to removal as provided by 24 Chapter 66, Civil Practice and Remedies Code. For four years after 25 the date of the final conviction, the removed person is ineligible 26 27 to be a candidate for or to be appointed or elected to a public

office in this state, is ineligible to be employed by or act as an 1 2 agent for this state or a political subdivision of this state, and is ineligible to receive any compensation through a contract with 3 this state or a political subdivision of this state. 4 This 5 subsection does not prohibit the payment of retirement benefits to the removed person or the payment of workers' compensation benefits 6 7 to the removed person for an injury that occurred before the 8 commission of the offense for which the person was removed. This 9 subsection does not make a person ineligible for an office for which the federal or state constitution prescribes exclusive eligibility 10 11 requirements. 12 A court may enjoin performance of a contract made in (f) 13 violation of this subchapter. A county attorney, district

14 <u>attorney</u>, criminal district attorney, citizen of the county in 15 <u>which the district is located</u>, or an interested party may bring an 16 <u>action for an injunction</u>. A party who prevails in an action brought 17 <u>under this subsection is entitled to reasonable attorney's fees as</u> 18 <u>approved by the court</u>.

Sec. 130.314. NOTIFICATION 19 OF CRIMINAL HISTORY OF 20 CONTRACTOR. (a) A person or business entity that enters into a 21 contract with a district must give advance notice to the district if the person or an owner or operator of the business entity has been 22 23 convicted of a felony. The notice must include a general description of the conduct resulting in the conviction of a felony. 24 25 (b) A district may refuse to enter into a contract or other 26 transaction with a person who has been convicted of a felony or with 27 a business entity if an owner or operator of the entity has been

convicted of a felony. 1 2 (c) A district may terminate a contract with a person or 3 business entity if the district determines that the person or 4 business entity failed to give notice as required by Subsection (a) or misrepresented the conduct resulting in the conviction. 5 The district must compensate the person or business entity for goods 6 7 delivered or services performed before the termination of the 8 contract. (d) This section does not apply to a publicly held 9 10 corporation. 11 Sec. 130.315. CHANGE ORDERS. (a) After performance of a construction contract begins, a district may approve change orders 12 13 if necessary to: 14 (1) make changes in plans or specifications; or 15 (2) decrease or increase the quantity of work to be performed or materials, equipment, or supplies to be furnished. 16 17 (b) The total price of a contract may not be increased by a change order unless provision has been made for the payment of the 18 added cost by the appropriation of current funds or bond funds for 19 20 that purpose, by the authorization of the issuance of certificates, or by a combination of those procedures. The original contract 21 price may not be increased by more than 25 percent unless the board 22 of trustees determines the change is due to causes beyond the 23 reasonable control of the district or contractor. 24 25 (c) Except as provided by Subsection (b) or Section 130.303(e), a person, including a member of the board of trustees, 26

27 who knowingly authorizes one or more change orders that, in the

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1	aggregate, exceed 25 percent of the original contract price is
2	subject to Section 130.313.
3	Sec. 130.316. ERRORS AND OMISSIONS INSURANCE. For any
4	public work contract awarded under this subchapter, to protect the
5	interest of the district, the architect or engineer that prepared
6	the plans and specifications for the public work shall, at the
7	architect's or engineer's expense, carry an errors and omissions
8	insurance policy in an amount not less than \$1 million or the value
9	of the work if the work has a value of less than \$1 million.
10	Sec. 130.317. DESIGN-BUILD CONTRACTS FOR FACILITIES.
11	(a) In this section:
12	(1) "Design-build contract" means a single contract
13	with a design-build firm for the design and construction of a
14	facility.
15	(2) "Design-build firm" means a partnership,
16	corporation, or other legal entity or team that includes an
17	engineer or architect and a builder qualified to engage in building
18	construction in this state.
19	(3) "Design criteria package" means a set of documents
20	that provides sufficient information, including criteria for
21	selection, to permit a design-build firm to prepare a response to a
22	district's request for qualifications and to the district's request
23	for any additional information. The design criteria package must
24	specify criteria the district considers necessary to describe the
25	project and may include, as appropriate, the legal description of
26	the site, survey information concerning the site, interior space
27	requirements, special material requirements, material quality

1 standards, conceptual criteria for the project, special equipment 2 requirements, cost or budget estimates, time schedules, quality 3 assurance and quality control requirements, site development 4 requirements, applicable codes and ordinances, provisions for utilities, parking requirements, or any other requirement, as 5 6 applicable. 7 (b) A district may use the design-build method for the 8 construction, rehabilitation, alteration, or repair of a facility. In using that method and in entering into a contract for the 9 services of a design-build firm, the contracting district and the 10 11 design-build firm shall follow the procedures provided by Subsections (c)-(j). 12 13 (c) The district may designate an engineer or architect to act as its representative. If the district's engineer or architect 14 is not a full-time employee of the district, any engineer or 15 architect designated shall be selected on the basis of demonstrated 16 competence and qualifications in accordance with Subchapter A, 17 Chapter 2254, Government Code. 18 19 (d) The district shall prepare a request for qualifications 20 that includes general information on the project site, project scope, budget, special systems, selection criteria, and other 21 information that may assist potential design-build firms in 22 23 submitting proposals for the project. The district shall also prepare a design criteria package that includes more detailed 24 information on the project. If the preparation of the design 25 26 criteria package requires engineering or architectural services 27 that constitute the practice of engineering within the meaning of

Chapter 1001, Occupations Code, or the practice of architecture 1 within the meaning of Chapter 1051, Occupations Code, those 2 3 services shall be provided in accordance with the applicable law. (e) The district shall evaluate statements of 4 5 qualifications and select a design-build firm in two phases: 6 (1) In phase one, the district shall prepare a request 7 for qualifications and evaluate each offeror's experience, 8 technical competence, and capability to perform, the past 9 performance of the offeror's team and members of the team, and other appropriate factors submitted by the team or firm in response to the 10 11 request for qualifications, except that cost-related or price-related evaluation factors are not permitted. Each offeror 12 13 must certify to the district that each engineer or architect who is 14 a member of its team was selected based on demonstrated competence and qualifications. The district shall qualify a maximum of five 15 offerors to submit additional information and, if the district 16

17 chooses, to interview for final selection.

18 (2) In phase two, the district shall evaluate the information submitted by the offerors on the basis of the selection 19 20 criteria stated in the request for qualifications and the results of any interview. The district may request additional information 21 regarding demonstrated competence and qualifications, 22 considerations of the safety and long-term durability of the 23 project, the feasibility of implementing the project as proposed, 24 the ability of the offeror to meet schedules, costing methodology, 25 or other factors as appropriate. The district may not require 26 27 offerors to submit detailed engineering or architectural designs as

part of the proposal. The district shall rank each proposal 1 2 submitted on the basis of the criteria set forth in the request for 3 qualifications. The district shall select the design-build firm 4 that submits the proposal offering the best value for the district on the basis of the published selection criteria and on its ranking 5 evaluations. The district shall first attempt to negotiate a 6 7 contract with the selected offeror. If the district is unable to 8 negotiate a satisfactory contract with the selected offeror, the 9 district shall, formally and in writing, end negotiations with that offeror and proceed to negotiate with the next offeror in the order 10 11 of the selection ranking until a contract is reached or negotiations with all ranked offerors end. 12

13 (f) Following selection of a design-build firm under 14 Subsection (e), that firm's engineers or architects shall complete 15 the design, submitting all design elements for review and 16 determination of scope compliance to the district or to the 17 district's engineer or architect before or concurrently with 18 construction.

19 (g) An engineer shall have responsibility for compliance 20 with the engineering design requirements and all other applicable 21 requirements of Chapter 1001, Occupations Code. An architect shall 22 have responsibility for compliance with the requirements of Chapter 23 1051, Occupations Code. 24 (h) The district shall provide or contract for,

25 <u>independently of the design-build firm, the inspection services,</u> 26 <u>testing of construction materials engineering, and verification</u> 27 <u>testing services necessary for acceptance of the facility by the</u>

district. The district shall select those services for which it 1 2 contracts in accordance with Section 2254.004, Government Code. 3 (i) The design-build firm shall supply a signed and sealed 4 set of construction documents for the project to the district at the 5 conclusion of construction. 6 (j) A payment or performance bond is not required for, and 7 may not provide coverage for, the portion of a design-build 8 contract under this section that includes design services only. If 9 a fixed contract amount or guaranteed maximum price has not been determined at the time a design-build contract is awarded, the 10 11 penal sums of the performance and payment bonds delivered to the district must each be in an amount equal to the project budget, as 12 13 specified in the design criteria package. The design-build firm shall deliver the bonds not later than the 10th day after the date 14 the design-build firm executes the contract unless the design-build 15 firm furnishes a bid bond or other financial security acceptable to 16 17 the district to ensure that the design-build firm will furnish the required performance and payment bonds when a guaranteed maximum 18 19 price is established. 20 Sec. 130.318. CONTRACTS FOR FACILITIES: CONSTRUCTION 21 MANAGER-AGENT. (a) A district may contract with a construction 22 manager-agent in conjunction with a contract for the construction, rehabilitation, alteration, or repair of a facility. In entering 23 into a contract for the services of a construction manager-agent, a 24 district shall follow the procedures prescribed by this section. 25 26 (b) A construction manager-agent is a sole proprietorship, 27 partnership, corporation, or other legal entity that provides

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consultation to the district regarding construction, 1 2 rehabilitation, alteration, or repair of a facility. A district 3 using the services of a construction manager-agent may, under the 4 contract between the district and the construction manager-agent, 5 require the construction manager-agent to provide administrative personnel, equipment necessary to perform duties under this 6 7 section, and on-site management and other services specified in the 8 contract. A construction manager-agent represents the district in 9 a fiduciary capacity. (c) Before or concurrently with selecting a construction 10 11 manager-agent, the district shall select or designate an engineer or architect who shall prepare the construction documents for the 12 13 project and who has full responsibility for complying with Chapter 1001 or 1051, Occupations Code, as applicable. If the engineer or 14 architect is not a full-time employee of the district, the district 15 shall select the engineer or architect on the basis of demonstrated 16 17 competence and qualifications as provided by Section 2254.004, Government Code. The district's engineer or architect may not 18 serve, alone or in combination with another person, as the 19 20 construction manager-agent unless the engineer or architect is 21 hired to serve as the construction manager-agent under a separate or concurrent procurement conducted in accordance with this 22 23 subchapter. This subsection does not prohibit the district's engineer or architect from providing customary construction phase 24 services under the engineer's or architect's original professional 25 service agreement with the district and in accordance with 26 27 applicable licensing laws.

1 (d) A district shall select a construction manager-agent on 2 the basis of demonstrated competence and qualifications in the same 3 manner as provided for the selection of engineers or architects 4 under Section 2254.004, Government Code.

5 <u>(e) A district using the services of a construction</u> 6 <u>manager-agent shall procure, in accordance with applicable law and</u> 7 <u>in any manner authorized by this chapter, a general contractor,</u> 8 <u>trade contractors, or subcontractors who will serve as the prime</u> 9 <u>contractor for their specific portion of the work.</u>

10 (f) The district or the construction manager-agent shall 11 procure in accordance with Section 2254.004, Government Code, all 12 of the testing of construction materials engineering, the 13 inspection services, and the verification testing services 14 necessary for acceptance of the facility by the district.

Sec. 130.319. CONTRACTS FOR FACILITIES: CONSTRUCTION MANAGER-AT-RISK. (a) A district may use the construction manager-at-risk method for the construction, rehabilitation, alteration, or repair of a facility. In using that method and in entering into a contract for the services of a construction manager-at-risk, a district shall follow the procedures prescribed by this section.

(b) A construction manager-at-risk is a sole proprietorship, partnership, corporation, or other legal entity that assumes the risk for construction, rehabilitation, alteration, or repair of a facility at the contracted price as a general contractor and provides consultation to the district regarding construction during and after the design of the facility.

1 (c) Before or concurrently with selecting a construction 2 manager-at-risk, the district shall select or designate an engineer 3 or architect who shall prepare the construction documents for the 4 project and who has full responsibility for complying with Chapter 1001 or 1051, Occupations Code, as applicable. If the engineer or 5 architect is not a full-time employee of the district, the district 6 7 shall select the engineer or architect on the basis of demonstrated 8 competence and qualifications as provided by Section 2254.004, Government Code. The district's engineer, architect, or 9 construction manager-agent for a project may not serve, alone or in 10 11 combination with another, as the construction manager-at-risk.

12 (d) The district shall provide or contract for, 13 independently of the construction manager-at-risk, the inspection 14 services, testing of construction materials engineering, and 15 verification testing services necessary for acceptance of the 16 facility by the district. The district shall select those services 17 for which it contracts in accordance with Section 2254.004, 18 Government Code.

shall select the construction 19 (e) The district 20 manager-at-risk in either a one-step or two-step process. The 21 district shall prepare a request for competitive sealed proposals, 22 in the case of a one-step process, or a request for qualifications, 23 in the case of a two-step process, that includes general 24 information on the project site, project scope, schedule, selection criteria, estimated budget, the time and place for receipt of, as 25 26 applicable, proposals or qualifications, a statement as to whether 27 the selection process is a one-step or two-step process, and other

information that may assist the district in its selection of a 1 2 construction manager-at-risk. The district shall state the 3 selection criteria in the request for proposals or qualifications, as applicable. The selection criteria may include the offeror's 4 experience, past performance, safety record, proposed personnel 5 6 and methodology, and other appropriate factors that demonstrate the 7 capability of the construction manager-at-risk. If a one-step 8 process is used, the district may request, as part of the offeror's 9 proposal, proposed fees and prices for fulfilling the general conditions. If a two-step process is used, the district may not 10 11 request fees or prices in step one. In step two, the district may request that five or fewer offerors, selected solely on the basis of 12 13 qualifications, provide additional information, including the construction manager-at-risk's proposed fee and its price for 14 fulfilling the general conditions. 15

16 (f) At each step, the district shall receive, publicly open, 17 and read aloud the names of the offerors. Within 45 days after the 18 date of opening the proposals, the district shall evaluate and rank 19 each proposal submitted in relation to the criteria set forth in the 20 request for proposals. Within seven days from the date of the award 21 of the contract, the district shall make public all proposals, 22 including the fees and prices stated in each proposal.

23 (g) The district shall select the offeror that submits the 24 proposal that offers the best value for the district based on the 25 published selection criteria and on its ranking evaluation. The 26 district shall first attempt to negotiate a contract with the 27 selected offeror. If the district is unable to negotiate a

satisfactory contract with the selected offeror, the district 1 2 shall, formally and in writing, end negotiations with that offeror and proceed to negotiate with the next offeror in the order of the 3 4 selection ranking until a contract is reached or negotiations with 5 all ranked offerors end. 6 (h) A construction manager-at-risk shall publicize notice, 7 in accordance with Section 130.306, and receive bids or proposals 8 from trade contractors or subcontractors for the performance of all 9 major elements of the work other than the minor work that may be included in the general conditions. A construction manager-at-risk 10 11 may seek to perform portions of the work itself if the construction manager-at-risk submits its bid or proposal for those portions of 12 13 the work in the same manner as all other trade contractors or 14 subcontractors and if the district determines that the construction 15 manager-at-risk's bid or proposal provides the best value for the 16 district. 17 (i) The construction manager-at-risk and the district or representative shall review all trade contractor or 18 its 19 subcontractor bids or proposals in a manner that does not disclose 20 the contents of the bid or proposal during the selection process to 21 a person not employed by the construction manager-at-risk, engineer, architect, or district. All bids or proposals shall be 22 made public after the award of the contract or within seven days 23 after the date of final selection of bids or proposals, whichever is 24 25 later. 26 (j) If the construction manager-at-risk reviews, evaluates,

27 and recommends to the district a bid or proposal from a trade

1 contractor or subcontractor but the district requires another bid
2 or proposal to be accepted, the district shall compensate the
3 construction manager-at-risk by a change in price, time, or
4 guaranteed maximum cost for any additional cost and risk that the
5 construction manager-at-risk may incur because of the district's
6 requirement that another bid or proposal be accepted.

7 <u>(k) If a selected trade contractor or subcontractor</u> 8 <u>defaults in the performance of its work or fails to execute a</u> 9 <u>subcontract after being selected in accordance with this section,</u> 10 <u>the construction manager-at-risk may, without advertising, fulfill</u> 11 <u>the contract requirements or select a replacement trade contractor</u> 12 <u>or subcontractor to fulfill the contract requirements.</u>

13 (1) If a fixed contract amount or guaranteed maximum price has not been determined at the time the contract is awarded, the 14 penal sums of the performance and payment bonds delivered to the 15 district must each be in an amount equal to the project budget, as 16 specified in the request for qualifications. The construction 17 manager-at-risk shall deliver the bonds not later than the 10th day 18 after the date the construction manager-at-risk executes the 19 20 contract unless the construction manager-at-risk furnishes a bid bond acceptable to the district to ensure that the construction 21 manager will furnish the required performance and payment bonds 22 23 when a guaranteed maximum price is established.

24 <u>Sec. 130.320. SELECTING CONTRACTOR FOR CONSTRUCTION</u>
 25 <u>SERVICES THROUGH COMPETITIVE SEALED PROPOSALS. (a) In selecting a</u>
 26 <u>contractor for construction, rehabilitation, alteration, or repair</u>
 27 <u>services for a facility through competitive sealed proposals, a</u>

district shall follow the procedures prescribed by this section. 1 2 (b) The district shall select or designate an engineer or 3 architect to prepare construction documents for the project. The selected or designated engineer or architect has full 4 responsibility for complying with Chapter 1001 or 1051, Occupations 5 Code, as applicable. If the engineer or architect is not a 6 7 full-time employee of the district, the district shall select the engineer or architect on the basis of demonstrated competence and 8 9 qualifications as provided by Section 2254.004, Government Code.

district shall provide or contract for, 10 (c) The independently of the contractor, the inspection services, testing 11 of construction materials engineering, and verification testing 12 13 services necessary for acceptance of the facility by the district. The district shall select those services for which it contracts in 14 accordance with Section 2254.004, Government Code, and shall 15 identify them in the request for proposals. 16

17 (d) The district shall prepare a request for competitive sealed proposals that includes construction documents, selection 18 criteria, estimated budget, project scope, schedule, and other 19 20 information that contractors may require to respond to the request. The district shall receive, publicly open, and read 21 (e) aloud the names of the offerors. Within 45 days after the date of 22 23 opening the proposals, the district shall evaluate and rank each proposal submitted in relation to the published selection criteria. 24 25 The district shall first attempt to negotiate a contract (f) with the highest-ranked offeror. The district and its engineer or 26 27 architect may discuss with the selected offeror options for a scope

or time modification and any price change associated with the 1 2 modification. If the district is unable to negotiate a contract 3 with the selected offeror, the district shall, formally and in 4 writing, end negotiations with that offeror and proceed to the next offeror in the order of the selection ranking until a contract is 5 6 reached or all proposals are rejected. 7 Sec. 130.321. SELECTING CONTRACTOR FOR CONSTRUCTION SERVICES THROUGH COMPETITIVE BIDDING. Except to the extent 8 prohibited by other law and to the extent consistent with this 9 10 subchapter, a district may use competitive bidding to select a 11 contractor to perform construction, rehabilitation, alteration, or repair services for a facility. 12 13 Sec. 130.322. JOB ORDER CONTRACTS FOR FACILITIES CONSTRUCTION OR REPAIR. (a) A district may award job order 14 contracts for the minor construction, repair, rehabilitation, or 15 alteration of a facility if the work is of a recurring nature but 16 the delivery times are indefinite and indefinite quantities and 17 orders are awarded substantially on the basis of predescribed and 18 19 prepriced tasks. 20 (b) The district may establish contractual unit prices for a 21 job order contract by: 22 (1) specifying one or more published construction unit price books and the applicable divisions or line items; or 23 (2) providing a list of work items and requiring the 24 25 offerors to bid or propose one or more coefficients or multipliers 26 to be applied to the price book or work items as the price proposal. 27 (c) The district shall advertise for, receive, and publicly

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1	open sealed proposals for job order contracts. For the purposes of
2	this section, notice must be published as required under Section
3	<u>130.306.</u>
4	(d) The district may require offerors to submit additional
5	information besides rates, including experience, past performance,
6	and proposed personnel and methodology.
7	(e) The district may award job order contracts to one or
8	more job order contractors in connection with each solicitation of
9	bids or proposals.
10	(f) An order for a job or project under the job order
11	contract must be signed by the district's representative and the
12	contractor. The order may be a fixed price, lump-sum contract based
13	substantially on contractual unit pricing applied to estimated
14	quantities or may be a unit price order based on the quantities and
15	line items delivered.
16	(g) The contractor shall provide payment and performance
17	bonds, if required by law, based on the amount or estimated amount
18	of any order.
19	(h) The base term of a job order contract is for the period
20	and with any renewal option that the district sets forth in the
21	request for proposals. If the district fails to advertise that
22	term, the base term may not exceed two years and is not renewable
23	without further advertisement and solicitation of proposals.
24	(i) If a job order contract or an order issued under the
25	contract requires engineering or architectural services that
26	constitute the practice of engineering within the meaning of
27	Chapter 1001, Occupations Code, or the practice of architecture

within the meaning of Chapter 1051, Occupations Code, the district 1 2 shall select or designate an architect or engineer to prepare the construction documents for the facility. If the architect or 3 4 engineer is not a full-time employee of the district, the district shall select the architect or engineer on the basis of demonstrated 5 competence and qualifications as provided by Section 2254.004, 6 7 Government Code. The request for qualifications for the architect 8 or engineer shall be advertised in the manner provided for giving 9 notice under Section 130.306. Sec. 130.323. CONTRACTS 10 MADE WITHOUT ADVERTISING. 11 (a) Except as provided by Subsection (d) and Section 130.303(e), a 12 contract for construction with a cost of \$10,000 or more but less 13 than \$50,000, including contingency or reserve amounts, must be made through written competitive bids or proposals. A minimum of 14 three bids or proposals must be considered before awarding a 15 16 contract. A district is not required to advertise the contract. 17 (b) In determining to whom to award a contract under this section, the district shall consider the factors described by 18 Section 130.304(b). 19 (c) A person may not use this section to knowingly violate 20 Section 130.313. 21

22 (d) A contract is not required to be made through 23 competitive bids or proposals under this section if the contract is for the repair or replacement of a captive replacement part or 24 25 component for equipment or a specialized service that is available 26 from only one source. 27

[Sections 130.324-130.350 reserved for expansion]

1	SUBCHAPTER M. DISPOSAL OF SURPLUS PERSONAL PROPERTY
2	Sec. 130.351. SALE OF PERSONAL PROPERTY. A junior college
3	district shall dispose of surplus personal property in an
4	accountable manner that best serves the interest of the district. A
5	sale of personal property that is not covered by Chapter 791,
6	Government Code, must be solicited and awarded in the same manner as
7	a contract for the purchase of goods or services under Subchapter K.
8	Sec. 130.352. METHODS OF DISPOSAL. (a) A junior college
9	district may use any of the following methods to dispose of surplus
10	personal property:
11	(1) the use of a licensed auctioneer to conduct live or
12	Internet-based auctions;
13	(2) a direct sale by the district to a person
14	submitting the highest and best bid through a competitive process,
15	including an Internet-based bidding system;
16	(3) the trade-in of items when purchasing new items;
17	(4) a sale or transfer to another governmental entity
18	at a mutually agreed price; or
19	(5) a donation to a public school in this state.
20	(b) If the junior college district is unable to find a buyer
21	for surplus property, the property may be:
22	(1) discarded in accordance with applicable federal,
23	state, and local laws, ordinances, and rules; or
24	(2) removed by an interested party at no charge or for
25	a nominal charge.
26	(c) Except as provided by this section, a junior college
27	district may not give, donate, loan, or transfer surplus property

to any person or entity. 1 2 [Sections 130.353-130.400 reserved for expansion] 3 SUBCHAPTER N. PROFESSIONAL SERVICES AND CONSULTANT SERVICES Sec. 130.401. PROFESSIONAL SERVICES. (a) For purposes of 4 this section, "professional service provider" means a person who 5 provides services of a predominantly mental or intellectual matter 6 7 and who is a member of a discipline requiring special knowledge or the attainment of a high order of learning, skill, or intelligence. 8 9 The term includes a person who provides professional services, as defined by Section 2254.002, Government Code. 10 11 (b) A junior college district shall select and enter into

11 <u>(b) A junior correge district shall select and enter into</u> 12 <u>contracts for professional services in accordance with Subchapter</u> 13 <u>A, Chapter 2254, Government Code. If the estimated value of a</u> 14 <u>contract for professional services is \$50,000 or more during a</u> 15 <u>fiscal year, or during the contract's term if the contract is a</u> 16 <u>multiple year contract, the district shall publish notice of the</u> 17 <u>request for qualifications as provided by Section 130.258.</u>

18 (c) If the estimated value of a contract for professional 19 services is \$10,000 or more but less than \$50,000 during a fiscal 20 year or during the contract's term if the contract is a multiple 21 year contract, requests for qualifications must be solicited from 22 at least three professional service providers and the publication 23 of notice is not required.

24 (d) A professional service provider selected by the junior
 25 college district may be selected for a specific project or for
 26 various projects that arise during the term of the provider's
 27 contract. The term of a contract with a professional service

provider may not exceed five years, except that the professional 1 service provider shall complete services for projects started 2 before the end of the contract term. 3 4 Sec. 130.402. CONSULTANTS. (a) For purposes of this section, "consultant" includes a financial advisor, fiscal agent, 5 auctioneer, personnel services provider, travel agent, technology 6 7 or educational services provider or advisor, and a business engaged 8 to teach approved courses. 9 (b) A junior college district shall select and enter into contracts with consultants in accordance with Section 130.253 or 10 Subchapter B, Chapter 2254, Government Code. If the estimated 11 value of a contract for consulting services is \$50,000 or more 12 13 during a fiscal year, or during the contract's term if the contract

14 <u>is a multiple year contract, the district shall advertise the</u> 15 <u>request for qualifications, bids, or proposals as provided by</u> 16 <u>Section 130.258.</u>

17 (c) If the estimated value of a contract for consulting 18 services is \$10,000 or more but less than \$50,000 during a fiscal 19 year, or during the contract's term if the contract is a multiple 20 year contract, requests for qualifications, bids, or proposals must 21 be solicited from at least three consultants and the publication of 22 notice is not required.

23 (d) A consultant selected by the junior college district may 24 be selected for a specific project or for various projects that 25 arise during the term of the consultant's contract. The term of a 26 contract with a consultant may not exceed five years, except that 27 the consultant shall complete services for projects started before

1 the end of the contract term.

Sec. 130.403. RULES AND PROCEDURES; AUDITS BY STATE
AUDITOR. (a) The board of trustees of a junior college district
may adopt rules and procedures for the acquisition of professional
services and consultants by the district.

6 (b) Junior college district contracts for professional 7 services or consultants are subject to audit by the state auditor in 8 accordance with Chapter 321, Government Code.

9 SECTION 5. Section 271.023, Local Government Code, is 10 amended to read as follows:

11 Sec. 271.023. CONFLICT OF LAWS. To the extent of any 12 conflict, the provisions of Subchapter B, Chapter 44, Education 13 Code, relating to the purchase of goods and services under contract 14 by a school district <u>and the provisions of Subchapters K and L,</u> 15 <u>Chapter 130, Education Code, relating to the purchase of goods and</u> 16 <u>services and construction services under contract by a junior</u> 17 <u>college</u> prevail over this subchapter.

SECTION 6. Subsection (b), Section 44.0311, and Sections 19 130.010 and 130.0101, Education Code, are repealed.

20 SECTION 7. The change in law made by this Act applies only to a contract for which requests for bids, requests for proposals, 21 or requests for qualifications are published or distributed on or 22 after the effective date of this Act. A contract for which requests 23 for bids, requests for proposals, or requests for qualifications 24 are published or distributed before the effective date of this Act 25 is covered by the law in effect when the requests were published or 26 27 distributed, and the former law is continued in effect for that

1 purpose.

2 SECTION 8. This Act does not make an appropriation. A 3 provision in this Act that creates a new governmental program, 4 creates a new entitlement, or imposes a new duty on a governmental 5 entity is not mandatory during a fiscal period for which the 6 legislature has not made a specific appropriation to implement the 7 provision.

8 SECTION 9. This Act takes effect September 1, 2009.