By: Shapleigh S.B. No. 951

A BILL TO BE ENTITLED

1	AN ACT

- 2 relating to the appraisal for ad valorem tax purposes of historic
- 3 property.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Chapter 23, Tax Code, is amended by adding
- 6 Subchapter I to read as follows:

SUBCHAPTER I. APPRAISAL OF HISTORIC PROPERTY

- 8 Sec. 23.9851. DEFINITIONS. In this subchapter:
- 9 <u>(1) "Historic property" means real property listed in</u>
- 10 <u>a local register of historic places created by a comprehensive</u>
- 11 ordinance and certified by the secretary of the interior as
- 12 provided by Pub. L. No. 96-515, real property listed in the National
- 13 Register of Historic Places, or a structure and the land necessary
- 14 for acccess to and use of the structure, if the structure is
- 15 designated as a Recorded Texas Historic Landmark under Chapter 442,
- 16 Government Code, by the Texas Historical Commission. The term does
- 17 not include property listed in a register that is primarily for
- 18 objects buried below ground.
- 19 (2) "Rehabilitation" means the process of returning
- 20 property to a state of utility through repair or alteration so as to
- 21 make possible an efficient contemporary use of the property while
- 22 preserving those portions and features of the property that are
- 23 significant to its architectural and cultural values.
- Sec. 23.9852. APPRAISAL OF HISTORIC PROPERTY. A person is

- 1 entitled to have property the person owns appraised under this
- 2 subchapter for purposes of taxation by a taxing unit if:
- 3 (1) the property is historic property;
- 4 (2) the property is in a class of historic property
- 5 determined by the governing body of the taxing unit to be eligible
- 6 for appraisal under this subchapter;
- 7 (3) within 24 months before the date the owner applied
- 8 for appraisal of the property under this subchapter, the owner
- 9 rehabilitated the property at a cost equal to at least 25 percent of
- 10 the appraised value of the property, excluding the appraised value
- of the land, for the tax year preceding the year in which the owner
- 12 began rehabilitating the property; and
- 13 (4) the owner has entered into an agreement with the
- 14 governing body of the taxing unit as described by Section 23.9854.
- Sec. 23.9853. APPLICATION. (a) A person claiming that the
- 16 person's property is eligible for appraisal under this subchapter
- 17 must file an application with the chief appraiser.
- 18 (b) To be valid, the application must:
- 19 (1) be on a form provided by the appraisal office and
- 20 prescribed by the comptroller; and
- 21 (2) contain the information necessary to determine the
- 22 validity of the claim, including evidence that the property is
- 23 described by Sections 23.9852(1) and (2) and that the owner of the
- 24 property has complied with Section 23.9852(3).
- 25 (c) The application form must include a statement that the
- 26 applicant is aware of the potential tax liability involved when the
- 27 property ceases to be eligible for appraisal under this subchapter.

- 1 (d) The application must be filed not later than October 1
- 2 of the tax year preceding the first tax year for which the appraisal
- 3 of the property under this subchapter is sought.
- 4 Sec. 23.9854. FORWARDING OF APPLICATION TO TAXING UNIT;
- 5 AGREEMENT; ACTION ON APPLICATION. (a) Not later than the 10th day
- 6 after the date the application is filed, the chief appraiser shall
- 7 send a copy of the application to the governing body of each taxing
- 8 unit that taxes the property.
- 9 (b) The governing body of a taxing unit to which a copy of
- 10 the application is sent shall approve the application if:
- 11 (1) the property meets the criteria specified by
- 12 Sections 23.9852(1) and (2) and has not been altered in a way that
- 13 adversely affects the elements that qualify it as historically
- 14 significant;
- 15 (2) the owner of the property has complied with
- 16 Section 23.9852(3); and
- 17 (3) the owner of the property has entered into an
- 18 agreement with the governing body of the taxing unit that requires
- 19 the owner for the period for which the property is eligible to be
- 20 appraised under this subchapter to:
- 21 (A) monitor the property for its continued
- 22 qualification for appraisal under this subchapter;
- (B) comply with any rehabilitation plans and
- 24 minimum standards of maintenance provided by the agreement;
- 25 (C) make the historically significant aspects of
- 26 the property accessible to public view at least one day a year, if
- 27 the property is not visible from the public right-of-way;

- 1 (D) obtain the taxing unit's approval of any
- 2 demolition or alteration; and
- 3 (E) comply with any other provisions of the
- 4 agreement as applicable.
- 5 (c) After an agreement under this section between an owner
- 6 of property and the governing body of a taxing unit takes effect,
- 7 the provisions of the agreement, including the provisions described
- 8 by Subsections (b)(3)(A)-(D), may not be changed during the period
- 9 in which the property is appraised under this subchapter without
- 10 the approval of all parties to the agreement.
- 11 (d) Not later than December 31 of the tax year in which the
- 12 chief appraiser sends an application for appraisal of property
- 13 under this subchapter to the governing body of a taxing unit that
- 14 has designated a class of historic property to be eligible for
- 15 appraisal under this subchapter, the governing body shall approve
- 16 or deny the application.
- 17 (e) The governing body of a taxing unit may require the
- 18 applicant to submit records for purposes of determining whether the
- 19 applicant's property qualifies for appraisal under this
- 20 subchapter.
- Sec. 23.9855. NOTICE TO CHIEF APPRAISER AND APPLICANT OF
- 22 ACTION ON APPLICATION. (a) Not later than the 10th day after the
- 23 date the governing body of a taxing unit that has designated a class
- 24 of historic property to be eligible for appraisal under this
- 25 subchapter determines whether property qualifies for the
- 26 appraisal, the governing body shall notify the chief appraiser and
- 27 the applicant of the determination.

- 1 (b) The governing body of a taxing unit that has not
- 2 <u>designated</u> a class of historic property to be eligible for
- 3 appraisal under this subchapter shall promptly return to the chief
- 4 appraiser an application for appraisal of property under this
- 5 subchapter sent to the governing body and notify the chief
- 6 appraiser and the applicant that the governing body has not made
- 7 <u>such a designation</u>.
- 8 Sec. 23.9856. APPRAISAL OF PROPERTY. If the governing body
- 9 of a taxing unit notifies the chief appraiser that property
- 10 qualifies for appraisal under this subchapter, the chief appraiser
- 11 shall, for the first 10 tax years following the tax year in which
- 12 the application is approved, appraise the property for purposes of
- 13 taxation by the taxing unit by subtracting from the market value of
- 14 the property the actual cost of rehabilitating the property.
- 15 Sec. 23.9857. CESSATION OF QUALIFICATION FOR SPECIAL
- 16 APPRAISAL. (a) Property ceases to qualify for appraisal under this
- 17 subchapter before the date provided by Section 23.9856 if:
- 18 (1) the owner notifies the chief appraiser that the
- 19 owner does not want the property to be appraised under this
- 20 subchapter;
- 21 (2) the property is sold or otherwise transferred to
- 22 an owner who is entitled to an exemption of the property from
- 23 taxation; or
- 24 (3) the governing body of the taxing unit notifies the
- 25 chief appraiser that the property does not qualify for appraisal
- 26 under this subchapter because the property no longer qualifies as
- 27 historic property or the owner has failed to comply with the

- 1 conditions established under Section 23.9854.
- 2 (b) A transfer of ownership of the property does not
- 3 disqualify the property from appraisal under this subchapter if:
- 4 (1) the property continues to qualify as historic
- 5 property; and
- 6 (2) the new owner files a notice of compliance with the
- 7 chief appraiser on a form provided by the appraisal office and
- 8 prescribed by the comptroller.
- 9 (c) A notice under Subsection (b)(2) must contain a
- 10 statement that the new owner is aware that the property is appraised
- 11 under this subchapter and of the potential tax liability involved
- 12 when the property ceases to be appraised under this subchapter.
- 13 (d) If property ceases to qualify for appraisal under this
- 14 subchapter, the owner shall immediately notify the chief appraiser.
- Sec. 23.9858. ADDITIONAL TAX. (a) If property that has
- 16 been appraised under this subchapter ceases to qualify for
- 17 appraisal under this subchapter before the expiration of the period
- 18 provided by Section 23.9856, an additional tax is imposed on the
- 19 property by each taxing unit for which the property was appraised
- 20 under this subchapter equal to the difference between the taxes
- 21 imposed by the taxing unit on the property for each year preceding
- 22 the year in which the property ceased to qualify for appraisal under
- 23 this subchapter and the tax that would have been imposed by the
- 24 taxing unit had the property been taxed on the basis of market value
- 25 <u>in each of those years, plus interest at an annual rate of seven</u>
- 26 percent calculated from the dates on which the differences would
- 27 have become due.

- 1 (b) A tax lien attaches to the property on the date the
- 2 property ceases to qualify for appraisal under this subchapter to
- 3 secure payment of the additional tax and interest imposed by this
- 4 section and any penalties incurred. The lien exists in favor of
- 5 each taxing unit for which the additional tax is imposed.
- 6 (c) The additional tax imposed by this section does not
- 7 apply to a year for which the tax has already been imposed.
- 8 (d) A determination that property has ceased to qualify for
- 9 appraisal under this subchapter is made by the chief appraiser. The
- 10 chief appraiser shall deliver a notice of the determination to the
- 11 owner of the property as soon as possible after making the
- 12 determination and shall include in the notice an explanation of the
- 13 owner's right to protest the determination. If the owner does not
- 14 file a timely protest or if the final determination of the protest
- 15 <u>is that the additional taxes are due, the assessor for each taxing</u>
- 16 unit for which the property was appraised under this subchapter
- 17 shall prepare and deliver a bill for the additional taxes plus
- 18 interest as soon as practicable. The taxes and interest are due and
- 19 become delinquent and incur penalties and interest as provided by
- 20 law for ad valorem taxes imposed by the taxing unit if not paid
- 21 before the next February 1 that is at least 20 days after the date
- 22 the bill is delivered to the owner of the property.
- (e) The sanctions provided by Subsection (a) do not apply if
- 24 property ceases to qualify for appraisal under this subchapter as a
- 25 result of:
- 26 (1) a sale or other transfer of ownership of the
- 27 property to an owner who is entitled to an exemption of the property

- 1 from taxation;
- 2 (2) alteration or destruction of the property through
- 3 no fault of the owner; or
- 4 (3) a condemnation.
- 5 Sec. 23.9859. ASSISTANCE OF STATE HISTORIC PRESERVATION
- 6 OFFICER. The governing body of a taxing unit may request the
- 7 <u>assistance of the state historic preservation officer in conducting</u>
- 8 <u>activities under this subchapter.</u>
- 9 Sec. 23.9860. RULES. The Texas Historical Commission shall
- 10 adopt rules as necessary to be used by appraisal districts and
- 11 taxing units in implementing this subchapter. The rules must
- 12 include rehabilitation and maintenance standards for historic
- 13 properties to be used by taxing units as minimum requirements for
- 14 ensuring that a historic property is safe and habitable, including:
- (1) elimination of visual blight because of past
- 16 neglect of maintenance and repair to the exterior of the building,
- 17 including replacement of broken or missing doors and windows,
- 18 repair of deteriorated architectural features, and painting of
- 19 exterior surfaces;
- 20 (2) correction of structural defects and hazards;
- 21 (3) protection from weather damage because of
- 22 defective roofing, flashing, glazing, caulking, or lack of heat;
- 23 and
- 24 (4) elimination of any condition on the premises that
- 25 could cause or augment a fire or explosion.
- SECTION 2. Section 25.02(a), Tax Code, is amended to read as
- 27 follows:

- 1 (a) The appraisal records shall be in the form prescribed by
- 2 the comptroller and shall include:
- 3 (1) the name and address of the owner or, if the name
- 4 or address is unknown, a statement that it is unknown;
- 5 (2) real property;
- 6 (3) separately taxable estates or interests in real
- 7 property, including taxable possessory interests in exempt real
- 8 property;
- 9 (4) personal property;
- 10 (5) the appraised value of land and, if the land is
- 11 appraised as provided by Subchapter C, D, E, or H, Chapter 23, the
- 12 market value of the land;
- 13 (6) the appraised value of improvements to land;
- 14 (7) the appraised value of a separately taxable estate
- 15 or interest in land;
- 16 (8) the appraised value of personal property;
- 17 (9) the kind of any partial exemption the owner is
- 18 entitled to receive, whether the exemption applies to appraised or
- 19 assessed value, and, in the case of an exemption authorized by
- 20 Section 11.23, the amount of the exemption;
- 21 (10) the appraised and market value of property
- 22 appraised under Subchapter I, Chapter 23;
- 23 (11) the tax year to which the appraisal applies; and
- (12) $\left[\frac{(11)}{(11)}\right]$ an identification of each taxing unit in
- 25 which the property is taxable.
- SECTION 3. Section 25.22(a), Tax Code, is amended to read as
- 27 follows:

- 1 (a) By May 15 or as soon thereafter as practicable, the
- 2 chief appraiser shall submit the completed appraisal records to the
- 3 appraisal review board for review and determination of protests.
- 4 However, the chief appraiser may not submit the records until the
- 5 chief appraiser has delivered the notices required by Subsection
- 6 (d) of Section 11.45, Subsection (d) of Section 23.44, Subsection
- 7 (d) of Section 23.57, Subsection (d) of Section 23.79, Subsection
- 8 (d) of Section 23.85, Subsection (d) of Section 23.95, Subsection
- 9 (d) of Section 23.9805, and Section 25.19, and each taxing unit has
- 10 delivered the notice required by Section 23.9855.
- SECTION 4. Section 31.01(c), Tax Code, is amended to read as
- 12 follows:
- 13 (c) The tax bill or a separate statement accompanying the
- 14 tax bill shall:
- 15 (1) identify the property subject to the tax;
- 16 (2) state the appraised value, assessed value, and
- 17 taxable value of the property;
- 18 (3) if the property is land appraised as provided by
- 19 Subchapter C, D, E, or H, Chapter 23, or is historic property
- 20 appraised as provided by Subchapter I, Chapter 23, state the market
- 21 value and the taxable value for purposes of deferred or additional
- 22 taxation as provided by Section 23.46, 23.55, 23.76, [or] 23.9807,
- 23 or 23.9858, as applicable;
- 24 (4) state the assessment ratio for the unit;
- 25 (5) state the type and amount of any partial exemption
- 26 applicable to the property, indicating whether it applies to
- 27 appraised or assessed value;

- 1 (6) state the total tax rate for the unit;
- 2 (7) state the amount of tax due, the due date, and the
- 3 delinquency date;
- 4 (8) explain the payment option and discounts provided
- 5 by Sections 31.03 and 31.05, if available to the unit's taxpayers,
- 6 and state the date on which each of the discount periods provided by
- 7 Section 31.05 concludes, if the discounts are available;
- 8 (9) state the rates of penalty and interest imposed
- 9 for delinquent payment of the tax;
- 10 (10) include the name and telephone number of the
- 11 assessor for the unit and, if different, of the collector for the
- 12 unit;
- 13 (11) for real property, state for the current tax year
- 14 and each of the preceding five tax years:
- 15 (A) the appraised value and taxable value of the
- 16 property;
- 17 (B) the total tax rate for the unit;
- 18 (C) the amount of taxes imposed on the property
- 19 by the unit; and
- 20 (D) the difference, expressed as a percent
- 21 increase or decrease, as applicable, in the amount of taxes imposed
- 22 on the property by the unit compared to the amount imposed for the
- 23 preceding tax year; and
- 24 (12) for real property, state the differences,
- 25 expressed as a percent increase or decrease, as applicable, in the
- 26 following for the current tax year as compared to the fifth tax year
- 27 before that tax year:

- 1 (A) the appraised value and taxable value of the
- 2 property;
- 3 (B) the total tax rate for the unit; and
- 4 (C) the amount of taxes imposed on the property
- 5 by the unit.
- 6 SECTION 5. Section 41.01(a), Tax Code, is amended to read as
- 7 follows:
- 8 (a) The appraisal review board shall:
- 9 (1) determine protests initiated by property owners;
- 10 (2) determine challenges initiated by taxing units;
- 11 (3) correct clerical errors in the appraisal records
- 12 and the appraisal rolls;
- 13 (4) act on motions to correct appraisal rolls under
- 14 Section 25.25;
- 15 (5) determine whether an exemption or a partial
- 16 exemption is improperly granted, [and] whether land is improperly
- 17 granted appraisal as provided by Subchapter C, D, E, or H, Chapter
- 18 23, and whether property is improperly granted appraisal as
- 19 provided by Subchapter I, Chapter 23; and
- 20 (6) take any other action or make any other
- 21 determination that this title specifically authorizes or requires.
- 22 SECTION 6. Section 41.41(a), Tax Code, is amended to read as
- 23 follows:
- 24 (a) A property owner is entitled to protest before the
- 25 appraisal review board the following actions:
- 26 (1) determination of the appraised value of the
- 27 owner's property or, in the case of land appraised as provided by

- 1 Subchapter C, D, E, or H, Chapter 23, or property appraised as
- 2 provided by Subchapter I, Chapter 23, determination of its
- 3 appraised or market value;
- 4 (2) unequal appraisal of the owner's property;
- 5 (3) inclusion of the owner's property on the appraisal
- 6 records;
- 7 (4) denial to the property owner in whole or in part of
- 8 a partial exemption;
- 9 (5) determination that the owner's land does not
- 10 qualify for appraisal as provided by Subchapter C, D, E, or H,
- 11 Chapter 23, or that the owner's property does not qualify for
- 12 appraisal as provided by Subchapter I, Chapter 23;
- 13 (6) identification of the taxing units in which the
- 14 owner's property is taxable in the case of the appraisal district's
- 15 appraisal roll;
- 16 (7) determination that the property owner is the owner
- 17 of property;
- 18 (8) a determination that a change in use of land
- 19 appraised under Subchapter C, D, E, or H, Chapter 23, has occurred
- 20 or that property has ceased to be eligible for appraisal under
- 21 Subchapter I, Chapter 23; or
- 22 (9) any other action of the chief appraiser, appraisal
- 23 district, or appraisal review board that applies to and adversely
- 24 affects the property owner.
- SECTION 7. Section 41.44(a), Tax Code, is amended to read as
- 26 follows:
- 27 (a) Except as provided by Subsections (b), (b-1), (c),

- 1 (c-1), and (c-2), to be entitled to a hearing and determination of a
- 2 protest, the property owner initiating the protest must file a
- 3 written notice of the protest with the appraisal review board
- 4 having authority to hear the matter protested:
- 5 (1) before May 1 or not later than the 30th day after
- 6 the date that notice to the property owner was delivered to the
- 7 property owner as provided by Section 25.19, if the property is a
- 8 single-family residence that qualifies for an exemption under
- 9 Section 11.13, whichever is later;
- 10 (2) before June 1 or not later than the 30th day after
- 11 the date that notice was delivered to the property owner as provided
- 12 by Section 25.19 in connection with any other property, whichever
- 13 is later;
- 14 (3) in the case of a protest of a change in the
- 15 appraisal records ordered as provided by Subchapter A of this
- 16 chapter or by Chapter 25, not later than the 30th day after the date
- 17 notice of the change is delivered to the property owner; [or]
- 18 (4) in the case of a determination that a change in the
- 19 use of land appraised under Subchapter C, D, E, or H, Chapter 23,
- 20 has occurred, not later than the 30th day after the date the notice
- 21 of the determination is delivered to the property owner; or
- 22 (5) in the case of a determination that property has
- 23 ceased to be eligible for appraisal under Subchapter I, Chapter 23,
- 24 not later than the 30th day after the date the notice of the
- 25 determination is delivered to the property owner.
- SECTION 8. Section 403.302(d), Government Code, is amended
- 27 to read as follows:

- 1 (d) For the purposes of this section, "taxable value" means
- 2 the market value of all taxable property less:
- 3 (1) the total dollar amount of any residence homestead
- 4 exemptions lawfully granted under Section 11.13(b) or (c), Tax
- 5 Code, in the year that is the subject of the study for each school
- 6 district;
- 7 (2) one-half of the total dollar amount of any
- 8 residence homestead exemptions granted under Section 11.13(n), Tax
- 9 Code, in the year that is the subject of the study for each school
- 10 district;
- 11 (3) the total dollar amount of any exemptions granted
- 12 before May 31, 1993, within a reinvestment zone under agreements
- 13 authorized by Chapter 312, Tax Code;
- 14 (4) subject to Subsection (e), the total dollar amount
- 15 of any captured appraised value of property that:
- 16 (A) is within a reinvestment zone created on or
- 17 before May 31, 1999, or is proposed to be included within the
- 18 boundaries of a reinvestment zone as the boundaries of the zone and
- 19 the proposed portion of tax increment paid into the tax increment
- 20 fund by a school district are described in a written notification
- 21 provided by the municipality or the board of directors of the zone
- 22 to the governing bodies of the other taxing units in the manner
- 23 provided by Section 311.003(e), Tax Code, before May 31, 1999, and
- 24 within the boundaries of the zone as those boundaries existed on
- 25 September 1, 1999, including subsequent improvements to the
- 26 property regardless of when made;
- 27 (B) generates taxes paid into a tax increment

- 1 fund created under Chapter 311, Tax Code, under a reinvestment zone
- 2 financing plan approved under Section 311.011(d), Tax Code, on or
- 3 before September 1, 1999; and
- 4 (C) is eligible for tax increment financing under
- 5 Chapter 311, Tax Code;
- 6 (5) for a school district for which a deduction from
- 7 taxable value is made under Subdivision (4), an amount equal to the
- 8 taxable value required to generate revenue when taxed at the school
- 9 district's current tax rate in an amount that, when added to the
- 10 taxes of the district paid into a tax increment fund as described by
- 11 Subdivision (4)(B), is equal to the total amount of taxes the
- 12 district would have paid into the tax increment fund if the district
- 13 levied taxes at the rate the district levied in 2005;
- 14 (6) the total dollar amount of any captured appraised
- 15 value of property that:
- 16 (A) is within a reinvestment zone:
- 17 (i) created on or before December 31, 2008,
- 18 by a municipality with a population of less than 18,000; and
- 19 (ii) the project plan for which includes
- 20 the alteration, remodeling, repair, or reconstruction of a
- 21 structure that is included on the National Register of Historic
- 22 Places and requires that a portion of the tax increment of the zone
- 23 be used for the improvement or construction of related facilities
- 24 or for affordable housing;
- 25 (B) generates school district taxes that are paid
- 26 into a tax increment fund created under Chapter 311, Tax Code; and
- (C) is eligible for tax increment financing under

- 1 Chapter 311, Tax Code;
- 2 (7) the total dollar amount of any exemptions granted
- 3 under Section 11.251 or 11.253, Tax Code;
- 4 (8) the difference between the comptroller's estimate
- 5 of the market value and the productivity value of land that
- 6 qualifies for appraisal on the basis of its productive capacity,
- 7 except that the productivity value estimated by the comptroller may
- 8 not exceed the fair market value of the land;
- 9 (9) the portion of the appraised value of residence
- 10 homesteads of individuals who receive a tax limitation under
- 11 Section 11.26, Tax Code, on which school district taxes are not
- 12 imposed in the year that is the subject of the study, calculated as
- 13 if the residence homesteads were appraised at the full value
- 14 required by law;
- 15 (10) a portion of the market value of property not
- 16 otherwise fully taxable by the district at market value because of:
- 17 (A) action required by statute or the
- 18 constitution of this state that, if the tax rate adopted by the
- 19 district is applied to it, produces an amount equal to the
- 20 difference between the tax that the district would have imposed on
- 21 the property if the property were fully taxable at market value and
- 22 the tax that the district is actually authorized to impose on the
- 23 property, if this subsection does not otherwise require that
- 24 portion to be deducted; or
- 25 (B) action taken by the district under Subchapter
- 26 B or C, Chapter 313, Tax Code;
- 27 (11) the market value of all tangible personal

- 1 property, other than manufactured homes, owned by a family or
- 2 individual and not held or used for the production of income;
- 3 (12) the appraised value of property the collection of
- 4 delinquent taxes on which is deferred under Section 33.06, Tax
- 5 Code;
- 6 (13) the portion of the appraised value of property
- 7 the collection of delinquent taxes on which is deferred under
- 8 Section 33.065, Tax Code; [and]
- 9 (14) the amount by which the market value of a
- 10 residence homestead to which Section 23.23, Tax Code, applies
- 11 exceeds the appraised value of that property as calculated under
- 12 that section; and
- 13 (15) the amount by which the market value of property
- 14 appraised under Subchapter I, Chapter 23, Tax Code, exceeds the
- 15 appraised value of that property as calculated under that
- 16 subchapter.
- 17 SECTION 9. This Act applies only to ad valorem taxes imposed
- 18 for a tax year beginning on or after the effective date of this Act.
- 19 SECTION 10. This Act takes effect January 1, 2010.