By: Shapleigh S.B. No. 953

A BILL TO BE ENTITLED

	AN ACT

- 2 relating to contracting issues of state agencies.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 4 SECTION 1. Section 2155.004(a), Government Code, is amended
- 5 to read as follows:
- 6 (a) A state agency may not accept a bid or award a contract
- 7 that includes proposed financial participation by a person who
- 8 participated, to any extent, [received compensation from the agency
- 9 to participate] in preparing the specifications or request for
- 10 proposals on which the bid or contract is based.
- 11 SECTION 2. Section 2155.077(b), Government Code, is amended
- 12 to read as follows:
- 13 (b) Except as provided by Subsection (d) and subject to
- 14 Chapter 2262, the commission shall bar a vendor from participating
- 15 in state contracts under Subsection (a) for a period that is
- 16 commensurate with the seriousness of the vendor's action and the
- 17 damage to the state's interests.
- SECTION 3. Section 2155.144(d), Government Code, is amended
- 19 to read as follows:
- 20 (d) The [Subject to Subsection (e), the] agency shall [may]
- 21 consider all relevant factors in determining the best value,
- 22 including:
- 23 (1) <u>all start-up, [any]</u> installation, transition,
- 24 monitoring, and administrative costs;

- 1 (2) the delivery terms;
- 2 (3) the quality and reliability of the vendor's goods
- 3 or services;
- 4 (4) the extent to which the goods or services meet the
- 5 agency's needs;
- 6 (5) indicators of probable vendor performance under
- 7 the contract such as past vendor performance, the vendor's
- 8 financial resources and ability to perform, the vendor's experience
- 9 and responsibility, and the vendor's ability to provide reliable
- 10 maintenance agreements;
- 11 (6) the impact on the ability of the agency to comply
- 12 with laws and rules relating to historically underutilized
- 13 businesses or relating to the procurement of goods and services
- 14 from persons with disabilities;
- 15 (7) the total long-term cost to the agency of
- 16 acquiring the vendor's goods or services, including the cost of
- 17 replacing the vendor's goods or services if the vendor fails to
- 18 fulfill its obligations under the contract and the local economic
- 19 impact of any state employee job loss associated with the
- 20 procurement;
- 21 (8) the cost of any employee training associated with
- 22 the acquisition;
- 23 (9) the effect of an acquisition on agency
- 24 productivity;
- 25 (10) the acquisition price; and
- 26 (11) any other factor relevant to determining the best
- 27 value for the agency in the context of a particular acquisition.

- 1 SECTION 4. Section 2262.001, Government Code, is amended by
- 2 amending Subdivisions (3) and (4) and adding Subdivision (3-a) to
- 3 read as follows:
- 4 (3) "Contract manager" means a person who:
- 5 (A) is employed by a state agency; and
- 6 (B) has significant contract management duties
- 7 for the state agency[, as determined by the agency in consultation
- 8 with the state auditor].
- 9 <u>(3-a) "Executive director" means the administrative</u>
- 10 head of a state agency.
- 11 (4) "Major contract" means a contract, including a
- 12 renewal of a contract, that has a value of at least \$1 million.
- 13 SECTION 5. Section 2262.002, Government Code, is amended by
- 14 adding Subsection (c) to read as follows:
- 15 (c) The comptroller on a case-by-case basis may exempt a
- 16 state agency from the requirements of this chapter.
- SECTION 6. Sections 2262.051(a) and (b), Government Code,
- 18 are amended to read as follows:
- 19 (a) In consultation with the attorney general, the
- 20 Department of Information Resources, [the comptroller,] and the
- 21 state auditor, the comptroller [commission] shall develop or
- 22 periodically update a contract management guide for use by state
- 23 agencies. Participation by the state auditor under this
- 24 subsection is subject to approval by the legislative audit
- 25 committee for inclusion in the audit plan under Section 321.013(c).
- 26 (b) The comptroller [commission] may adopt rules necessary
- 27 to develop or update the guide.

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S.B. No. 953
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- 1 SECTION 7. Section 2262.052, Government Code, as amended by
- 2 Chapters 309 (H.B. 3042) and 785 (S.B. 19), Acts of the 78th
- 3 Legislature, Regular Session, 2003, is reenacted and amended to
- 4 read as follows:
- 5 Sec. 2262.052. COMPLIANCE WITH GUIDE. (a) Each state
- 6 agency shall review, adopt, and comply with the contract management
- 7 quide.
- 8 (b) Subject to the legislative audit committee's approval
- 9 of including the work described by this subsection in the audit plan
- 10 under Section 321.013(c), the state auditor shall:
- 11 (1) periodically monitor compliance with this
- 12 section;
- 13 (2) report any noncompliance to:
- 14 (A) the governor;
- 15 (B) the lieutenant governor;
- 16 (C) the speaker of the house of representatives;
- 17 and
- 18 (D) the team; and
- 19 (3) assist, in coordination with the attorney general
- 20 and the comptroller, a noncomplying state agency to comply with
- 21 this section.
- 22 <u>(c) The comptroller may on a case-by-case basis exempt a</u>
- 23 state agency from complying with the contract management guide.
- SECTION 8. The heading to Section 2262.053, Government
- 25 Code, is amended to read as follows:
- Sec. 2262.053. TRAINING FOR CONTRACT MANAGERS.
- 27 SECTION 9. Section 2262.053, Government Code, is amended by

- 1 amending Subsections (a), (b), and (d) and adding Subsections (e),
- 2 (f), and (g) to read as follows:
- 3 (a) In coordination with the [comptroller,] Department of
- 4 Information Resources, [and] state auditor, and Health and Human
- 5 <u>Services Commission</u>, the <u>comptroller or a private vendor selected</u>
- 6 by the comptroller [commission] shall develop [or administer] a
- 7 training program for contract managers.
- 8 (b) The training must provide the contract manager with
- 9 information regarding how to:
- 10 (1) fairly and objectively select and negotiate with
- 11 the most qualified contractor;
- 12 (2) establish rates and prices that are cost-effective
- 13 and that reflect the cost of providing the service;
- 14 (3) include provisions in a contract that hold the
- 15 contractor accountable for results;
- 16 (4) <u>form, monitor, oversee</u>, and enforce a contract;
- 17 (5) make payments consistent with the contract;
- 18 (6) comply with any requirements or goals contained in
- 19 the contract management guide; and
- 20 (7) use and apply contract planning and procurement
- 21 skills and advanced sourcing strategies, techniques, and tools.
- 22 (d) The comptroller [Texas Building and Procurement
- 23 Commission] shall administer the training program under this
- 24 section.
- 25 (e) The comptroller shall certify contract managers who
- 26 have completed the contract management training required under this
- 27 section and keep a list of those contract managers.

- 1 (f) The program developed under this section must include a
- 2 separate class on ethics and contracting.
- 3 (g) A state agency or educational entity may develop
- 4 qualified contract manager training to supplement the training
- 5 required under this section. The comptroller may incorporate the
- 6 training developed by the agency or entity into the training
- 7 program under this section.
- 8 SECTION 10. Subchapter B, Chapter 2262, Government Code, is
- 9 amended by adding Section 2262.0535 to read as follows:
- Sec. 2262.0535. TRAINING FOR GOVERNING BODIES. (a) The
- 11 comptroller or a private vendor selected by the comptroller shall
- 12 adapt the program developed under Section 2262.053 to develop an
- 13 abbreviated contract management and oversight program for training
- 14 the members of the governing bodies of state agencies. The training
- 15 may be provided together with other required training for members
- 16 of state agency governing bodies.
- 17 (b) All members of the governing body of a state agency
- 18 shall complete at least one course of the training developed under
- 19 this section. This subsection does not apply to a state agency that
- 20 does not enter into any contracts.
- 21 SECTION 11. Section 2262.054, Government Code, is amended
- 22 to read as follows:
- Sec. 2262.054. PUBLIC COMMENT. The <u>comptroller</u>
- 24 [commission] by rule may establish procedures by which each state
- 25 agency is required to invite public comment by publishing the
- 26 proposed technical specifications for major contracts on the
- 27 Internet through the information service known as the Texas

- 1 Marketplace or through a suitable successor information service.
- 2 The guide must define "technical specifications."
- 3 SECTION 12. Subchapter B, Chapter 2262, Government Code, is
- 4 amended by adding Sections 2262.055 through 2262.068 to read as
- 5 follows:
- 6 Sec. 2262.055. FEES FOR TRAINING. The comptroller shall
- 7 set and collect a fee from state agencies that receive training
- 8 <u>under this subchapter in an amount that recovers the comptroller's</u>
- 9 costs for the training.
- 10 Sec. 2262.056. CONTRACT MANAGEMENT STAFF; WORKLOAD
- 11 MEASURES. Each state agency shall:
- 12 (1) identify appropriate staffing levels necessary to
- 13 perform the contract management duties and activities required
- 14 under this chapter; and
- 15 (2) develop workload measures and standards for the
- 16 <u>contract management staff.</u>
- Sec. 2262.057. STATE AGENCY REPOSITORY. Each state agency
- 18 shall maintain in a central location all contracts for that agency.
- 19 Sec. 2262.058. REPORTING CONTRACTOR PERFORMANCE. (a)
- 20 After a contract is completed or otherwise terminated, each state
- 21 agency shall review the contractor's performance under the
- 22 <u>contract.</u>
- 23 (b) Using the forms developed by the team under Sections
- 24 2262.104 and 2262.105, the state agency shall report to the
- 25 comptroller on the results of the review regarding the contractor's
- 26 performance under the contract.
- 27 Sec. 2262.059. CONTRACTOR PERFORMANCE DATABASE. (a) The

- 1 comptroller shall store in a database contractor performance
- 2 reviews as provided by this section.
- 3 (b) The comptroller shall evaluate the contractor's
- 4 performance based on the information reported under Section
- 5 2262.058 and criteria established by the comptroller by rule.
- 6 Based on the results of the evaluation, the comptroller shall
- 7 determine whether the contractor is approved or not approved under
- 8 this subsection or barred under Section 2155.077. The comptroller
- 9 by rule shall state generally the reasons for which a contractor
- 10 will be determined to be approved or not approved under this
- 11 subsection.
- 12 (c) The comptroller shall establish an evaluation process
- 13 that allows vendors who receive an unfavorable contractor
- 14 performance review or who are the subject of an unfavorable
- 15 determination made by the comptroller under Subsection (b) to
- 16 protest the unfavorable review or unfavorable determination by the
- 17 comptroller.
- 18 <u>(d) The comptroller shall develop a database that</u>
- 19 incorporates the performance reviews and aggregates the reviews for
- 20 each contractor. The database must also include the determination
- 21 made by the comptroller under Subsection (b) for each contractor.
- (e) A state agency may use the performance review database
- 23 to determine whether to award a contract to a contractor included in
- 24 the database.
- Sec. 2262.060. EXCLUDING CONTRACTOR FROM SOLICITATION
- 26 PROCESS. Based on its own contractor performance reviews and on
- 27 information in the database developed under Section 2262.059, a

- 1 state agency may exclude a contractor from the solicitation process
- 2 for a contract if the agency determines the contractor has
- 3 performed poorly on a previous state contract without regard to
- 4 whether the contractor has been barred under Section 2155.077.
- 5 Sec. 2262.061. PERFORMANCE MEASURES; REPORTS. (a) Each
- 6 state agency shall develop a plan and timeline for incorporating
- 7 process-oriented and outcome-based performance measures into all
- 8 contracts entered into by the agency. This includes ensuring that
- 9 performance measures are written into each contract before
- 10 <u>execution</u>.
- 11 (b) Before including the performance measures in a state
- 12 agency contract, a state agency shall make available to the public a
- 13 draft of the proposed performance measures and allow adequate time
- 14 for review, comment, and incorporation of comments into the
- 15 performance measures.
- (c) Not later than March 1 of each year, each state agency
- 17 shall report to the team, governor, lieutenant governor, and
- 18 speaker of the house of representatives regarding performance
- 19 measures in the agency's contracts. The report must describe the
- 20 agency's efforts to include performance-based provisions in the
- 21 <u>agency's contracts.</u>
- 22 <u>(d) Each state agency shall make the report accessible to</u>
- 23 the public on the agency's website.
- Sec. 2262.062. ANNUAL EVALUATION OF CERTAIN CONTRACTS. A
- 25 state agency that enters into a contract with a monetary value that
- 26 exceeds the monetary threshold provided by comptroller rule shall
- 27 have an independent evaluator annually review the contract and the

- 1 contractor's performance under the contract to determine whether
- 2 the contractor is complying with the contract terms.
- 3 Sec. 2262.063. CONTRACT MANAGERS. (a) Each state agency
- 4 that enters into contracts other than interagency contracts shall
- 5 establish a career ladder program for contract management in the
- 6 agency.
- 7 (b) An employee hired as a contract manager may engage in
- 8 procurement planning, contract solicitation, contract formation,
- 9 price establishment, and other contract activities.
- 10 (c) Each state agency shall determine, in consultation with
- 11 the state auditor, the amount and significance of contract
- 12 management duties sufficient for an employee to be considered a
- 13 contract manager under this chapter.
- 14 (d) A contract manager shall complete the training program
- and become certified under Section 2262.053.
- Sec. 2262.064. APPROVAL OF CONTRACTS. (a) Each state
- 17 agency shall establish formal guidelines regarding who may approve
- 18 a contract for the agency.
- 19 (b) Each state agency shall adopt administrative rules to
- 20 establish:
- 21 (1) a monetary threshold above which agency contracts
- 22 and amendments to or extensions of agency contracts require written
- 23 authorization by the agency executive director; and
- 24 (2) a monetary threshold above which a draft contract
- 25 may not be entered into unless the agency complies with public
- 26 notice, public comment, and governing body approval procedures
- 27 strictly analogous to rulemaking procedures under Chapter 2001

- 1 before the contract is entered into.
- 2 (c) A state agency may not enter into a contract unless the
- 3 contract is:
- 4 (1) approved and signed by at least two persons
- 5 authorized to approve contracts for the agency; or
- 6 (2) approved by the agency's governing body in an open
- 7 meeting.
- 8 (d) A person authorized to approve contracts for a state
- 9 agency must sign a conflict-of-interest statement agreeing to
- 10 <u>disclose</u> any potential conflict of interest before approving a
- 11 contract.
- 12 (e) A state agency contract must include a provision
- 13 designating who may authorize amendments to the contract for the
- 14 state agency. For state agency contracts valued in excess of \$1
- 15 million, the agency executive director must authorize a contract
- 16 <u>amendment in writing.</u>
- 17 (f) Each state agency shall annually report to the
- 18 comptroller a list of persons authorized to approve contracts at
- 19 the agency. The list must include each person's name, position, and
- 20 supervisory responsibility, if any.
- 21 Sec. 2262.065. NEGOTIATION OF CONTRACT BY SINGLE EMPLOYEE
- 22 PROHIBITED. A state agency may not negotiate a contract with only
- 23 one employee engaging in the negotiation.
- Sec. 2262.066. DEVELOPMENT OF OPTIMIZED MODEL FOR CERTAIN
- 25 CONTRACTS. (a) If a state agency determines that a proposed
- 26 contract or proposed contract extension or amendment would
- 27 outsource existing services or functions performed by the agency

- 1 that have a value of \$10 million or more, the agency shall create an
- 2 optimized model for the identified functions or services to
- 3 determine how and at what cost the agency could most efficiently
- 4 provide the functions or services.
- 5 (b) The model must show consideration of all relevant
- 6 factors, including:
- 7 (1) best practices in Texas and other states;
- 8 (2) available technology;
- 9 <u>(3) access to benefits and services for clients;</u>
- 10 <u>(4) program integrity; and</u>
- 11 (5) assessment of state agency skills available
- 12 throughout the life of the project.
- 13 (c) An agency that develops an optimized model under this
- 14 section shall use it as the basis for cost comparison when deciding
- 15 whether to outsource the identified functions or services.
- 16 <u>(d) A model developed under this section is confidential and</u>
- 17 is not subject to disclosure under Chapter 552 until a final
- 18 determination has been made to award the contract for which the
- 19 model was developed.
- Sec. 2262.067. ANALYSIS OF SERVICES AND FUNCTIONS. (a) In
- 21 this section, "inherently governmental in nature" means a function
- 22 or service that involves the exercise or use of governmental
- 23 <u>authority or discretion.</u>
- 24 (b) If a state agency determines that a proposed contract or
- 25 proposed contract extension or amendment would outsource existing
- 26 services or functions performed by the agency that have a value of
- 27 \$10 million or more, then before the agency may issue a competitive

- S.B. No. 953
- 1 solicitation for the contract or amend or extend the contract, the
- 2 agency shall contract with the State Council on Competitive
- 3 Government for its staff to perform an analysis to determine if any
- 4 of the services or functions to be performed under the contract or
- 5 contract extension or amendment are inherently governmental in
- 6 nature.
- 7 (c) Except as provided by Subsection (e), if the State
- 8 Council on Competitive Government determines that a service or
- 9 function to be performed under the contract or contract extension
- 10 or amendment is inherently governmental in nature, the state agency
- 11 <u>may not:</u>
- 12 (1) contract with a private entity to perform the
- 13 service or function; or
- 14 (2) amend or extend the contract, if a private entity
- 15 <u>is to perform the service or function under the contract extension</u>
- 16 or amendment.
- 17 (d) The analysis required under this section must use the
- 18 guidelines developed by the State Council on Competitive
- 19 Government.
- 20 (e) A state agency may contract with a private entity to
- 21 perform a service or function or amend or extend an existing
- 22 <u>contract to allow a private entity to perform a service or function</u>
- 23 that the State Council on Competitive Government determines to be
- 24 inherently governmental in nature if the chief administrative
- 25 officer of the agency issues a report stating that there is a
- 26 compelling state interest in outsourcing the service or function.
- Sec. 2262.068. FULL AND FAIR COST COMPARISON. (a) If a

- 1 state agency determines that a proposed contract or proposed
- 2 contract extension or amendment would outsource existing services
- 3 or functions performed by the agency that have a value greater than
- 4 \$10 million or another amount provided by comptroller rule, the
- 5 agency shall:
- 6 (1) conduct a full and fair cost comparison to
- 7 determine whether a private entity could perform the service or
- 8 <u>function with a comparable or better level of quality at a cost</u>
- 9 savings to the state; and
- 10 (2) prepare a business case providing the initial
- 11 justification for the proposed contract or proposed contract
- 12 extension or amendment that includes:
- 13 (A) the results of the comparison required under
- 14 Subdivision (1); and
- 15 (B) the anticipated return on investment in terms
- 16 of cost savings and efficiency for the proposed contract or
- 17 proposed contract extension or amendment.
- 18 (b) To perform the comparison required by Subsection
- 19 (a)(1), the state agency may:
- 20 (1) contract with the State Council on Competitive
- 21 Government to have its staff perform the comparison; or
- 22 (2) use the methodology provided in Section 2162.103.
- 23 <u>(c) A state agency shall submit the business case required</u>
- 24 under Subsection (a)(2) to the governor, lieutenant governor,
- 25 speaker of the house of representatives, Legislative Budget Board,
- 26 and standing committees of the legislature that have primary
- 27 jurisdiction over the agency, over state appropriations, and over

- 1 state purchasing.
- 2 SECTION 13. Section 2262.101, Government Code, is amended
- 3 to read as follows:
- 4 Sec. 2262.101. CREATION; DUTIES. (a) The Contract
- 5 Advisory Team is created to assist state agencies in improving
- 6 contract management practices by:
- 7 (1) reviewing the solicitation of major contracts by
- 8 state agencies;
- 9 (2) reviewing any findings or recommendations made by
- 10 the state auditor, including those made under Section 2262.052(b),
- 11 regarding a state agency's compliance with the contract management
- 12 guide; [and]
- 13 (3) providing recommendations to the comptroller
- 14 [commission] regarding:
- 15 (A) the development of the contract management
- 16 guide; [and]
- 17 (B) the training under Section 2262.053; and
- (C) any state agency that should be exempt under
- 19 Section 2262.002(c) or 2262.052(c) from complying with the contract
- 20 management guide;
- 21 (4) certifying that state agencies have complied with
- 22 <u>Sections 2262.066 and 2262.068; and</u>
- 23 (5) setting standards for outsourcing state services
- 24 and prescribing methods for monitoring those services.
- 25 (b) The team shall consult with state agencies in developing
- 26 forms, contract terms, guidelines, and criteria required under this
- 27 chapter.

- 1 SECTION 14. Section 2262.102(a), Government Code, is
- 2 amended to read as follows:
- 3 (a) The team consists of the following five members:
- 4 (1) one member from the attorney general's office;
- 5 (2) $\underline{\text{two members}}$ [$\underline{\text{one member}}$] from the comptroller's
- 6 office;
- 7 (3) one member from the Department of Information
- 8 Resources; and
- 9 (4) [one member from the Texas Building and
- 10 Procurement Commission; and
- 11 $\left[\frac{(5)}{}\right]$ one member from the governor's office.
- 12 SECTION 15. Subchapter C, Chapter 2262, Government Code, is
- 13 amended by adding Sections 2262.104 and 2262.105 to read as
- 14 follows:
- Sec. 2262.104. UNIFORM DEFINITIONS AND FORMS. (a) The team
- 16 <u>established under Section 2262.101 shall develop and publish a</u>
- 17 uniform set of definitions for use as applicable in state
- 18 contracts. Each state agency shall use the terminology as
- 19 applicable in the contracts entered into by the agency.
- 20 (b) The team shall develop and publish a uniform and
- 21 automated set of forms that a state agency must use in the different
- 22 stages of the contracting process.
- Sec. 2262.105. FORMS FOR REPORTING CONTRACTOR PERFORMANCE.
- 24 As part of the uniform forms published under Section 2262.104, the
- 25 team shall develop forms for use by state agencies in reporting a
- 26 contractor's performance under Section 2262.058.
- 27 SECTION 16. Chapter 2262, Government Code, is amended by

- 1 adding Subchapters D, E, F, and G to read as follows:
- 2 <u>SUBCHAPTER D. CONTRACT PROVISIONS</u>
- 3 Sec. 2262.151. USE OF UNIFORM FORMS. A state agency shall
- 4 use the forms developed under Section 2262.104 as templates,
- 5 guides, or samples for contracts entered into by the agency.
- 6 Sec. 2262.152. CONTRACT TERMS RELATING TO NONCOMPLIANCE.
- 7 (a) A state agency contract shall include provisions authorizing
- 8 the agency to impose clearly defined penalties for noncompliance
- 9 with contract terms. The provisions must include mechanisms for
- 10 identifying when a contractor fails to comply with the contract
- 11 terms, remedies to compel compliance, and remedies available for
- 12 persons affected by the noncompliance.
- 13 (b) The team shall develop recommendations for contract
- 14 terms regarding penalties for contractors who do not comply with a
- 15 contract, including penalties for contractors who do not disclose
- 16 <u>conflicts of interest under Section 2262.201</u>. The team may develop
- 17 recommended contract terms that are generally applicable to state
- 18 contracts and terms that are applicable to important types of state
- 19 contracts.
- 20 <u>(c)</u> A state agency may include applicable recommended terms
- 21 <u>in a contract entered into by the agency.</u>
- 22 Sec. 2262.153. REQUIRED PROVISION RELATING TO
- 23 SUBCONTRACTOR COMPLIANCE. Each state agency contract must require
- 24 that each contractor provide a list of all subcontractors for the
- 25 contract and include a provision that:
- 26 (1) holds the contractor responsible for the conduct
- 27 of all subcontractors in complying with the contractor's contract

- 1 with the state agency; and
- 2 (2) requires each subcontractor to disclose all
- 3 potential conflicts of interest to the state agency, according to
- 4 guidelines developed under Section 2262.201(b), when the
- 5 subcontractor contracts with or is otherwise hired by the
- 6 contractor.
- 7 Sec. 2262.154. LANGUAGE CONTAINED IN REQUEST FOR PROPOSALS.
- 8 Each state agency contract must incorporate the language used in
- 9 the request for proposals for that contract.
- 10 Sec. 2262.155. PROVISION RELATED TO POLITICAL
- 11 CONTRIBUTIONS. Each contract entered into by a state agency must
- 12 include a provision that prohibits the contractor from making a
- 13 campaign contribution to an elected official during the term of the
- 14 contract.
- 15 Sec. 2262.156. REQUIRED CONTRACTOR DISCLOSURE STATEMENT;
- 16 OUTSOURCING. (a) Each contract entered into by a state agency must
- 17 include a provision requiring disclosure of any services materially
- 18 necessary to fulfill the contract, including services performed by
- 19 a subcontractor, that will be or are performed in a country other
- 20 than the United States. This section does not apply to services
- 21 that are occasional, minor, or incidental to fulfilling the
- 22 <u>contract.</u>
- 23 (b) The contract must include a provision allowing the state
- 24 agency to terminate the contract and solicit a new contract, except
- 25 when a contractor takes prompt corrective action described by
- 26 Subsection (c), if:
- 27 (1) the contractor or a subcontractor of the

- 1 contractor performs a service materially necessary to fulfill the
- 2 contract in a country other than the United States; and
- 3 (2) the contractor does not disclose in the contract
- 4 that the service will be performed in a country other than the
- 5 United States.
- 6 (c) A contractor may replace a subcontractor without
- 7 termination of a contract under this section if the contractor
- 8 determines that the subcontractor is performing a service
- 9 materially necessary to fulfill the contract in a country other
- 10 than the United States and did not disclose that fact to the
- 11 contractor.
- 12 SUBCHAPTER E. ETHICS; CONFLICT OF INTEREST; PROHIBITIONS
- 13 Sec. 2262.201. CONTRACTOR CONFLICTS OF INTEREST. (a) Each
- 14 contractor who responds to a state agency's contract solicitation
- 15 shall disclose in its response all potential conflicts of interest
- 16 to the agency.
- 17 (b) The team shall develop guidelines to aid contractors and
- 18 state agencies in identifying potential conflicts of interest.
- 19 Sec. 2262.202. EXECUTIVE DIRECTORS; ETHICS IN CONTRACTING
- 20 CLASS. Each executive director of a state agency shall annually
- 21 complete the ethics and contracting class developed under Section
- 22 2262.053(f). This section does not apply to a state agency that
- 23 does not enter into any contracts.
- Sec. 2262.203. PROHIBITIONS RELATED TO STATE CONTRACTS.
- 25 (a) A state agency may not enter into or renew a contract with a
- 26 person who has as an employee a former state agency employee who was
- 27 involved in contracting for the agency in the preceding six months.

- 1 (b) A state agency may not employ an individual who was
- 2 employed by a person that conducts business with the state agency
- 3 before the last day of the sixth month after the date the individual
- 4 was last employed by the person.
- 5 (c) The team may exempt a state agency from a prohibition
- 6 provided by Subsection (a) or (b).
- 7 SUBCHAPTER F. CHANGES TO CONTRACTS
- 8 Sec. 2262.251. CONTRACT AMENDMENTS, EXTENSIONS, AND CHANGE
- 9 ORDERS. (a) An extension of or amendment to a contract, including
- 10 a change order, is subject to the same rules and approval processes
- 11 as the original contract.
- 12 (b) A state agency may not extend or amend a contract
- 13 unless:
- 14 (1) the agency complies with the same rules and
- 15 approval processes for the extension or amendment as required for
- 16 the original contract; and
- 17 (2) a contract manager for the agency states in
- 18 writing why the extension or amendment is necessary.
- 19 (c) This section does not affect whether a state agency is
- 20 required to undertake a new solicitation process in the manner
- 21 required for a new contract in order to extend or amend a contract.
- Sec. 2262.252. AMENDMENT REQUIRING SIGNIFICANT ALTERATION.
- 23 A state agency may not amend a contract to significantly alter the
- 24 original terms or monetary value of the contract awarded through a
- 25 competitive bidding process unless the state agency conducts
- 26 another competitive bidding process for the goods or services under
- 27 the new terms.

- 1 Sec. 2262.253. CERTAIN CONTRACT EXTENSIONS. This
- 2 subchapter does not apply to contract extensions that are
- 3 specifically established as a component of the original
- 4 procurement.
- 5 SUBCHAPTER G. OFFICE OF CONTRACT MANAGEMENT; HIGH-RISK CONTRACTS
- 6 Sec. 2262.301. DEFINITIONS. In this subchapter:
- 7 (1) "High-risk contract" means a state agency contract
- 8 that:
- 9 (A) has a value of at least \$10 million; or
- 10 (B) has a value of less than \$10 million, but has
- 11 high-risk factors as identified by a state agency's office of
- 12 contract management.
- 13 (2) "Major information resources project" has the
- 14 meaning assigned by Section 2054.003(10).
- 15 (3) "Quality assurance team" means the quality
- 16 <u>assurance team established under Section 2054.158.</u>
- 17 <u>(4) "Solicitation" means a solicitation for bids,</u>
- 18 offers, qualifications, proposals, or similar expressions of
- 19 interest for a high-risk contract.
- Sec. 2262.302. ESTABLISHMENT; GENERAL DUTIES. Each state
- 21 agency subject to this chapter shall establish an office of
- 22 contract management to:
- 23 <u>(1) develop criteria for identifying high-risk</u>
- 24 factors in contracts;
- 25 (2) review and approve an action related to a
- 26 high-risk contract as provided by Section 2262.303;
- 27 (3) provide recommendations and assistance to agency

- 1 personnel throughout the contract management process; and
- 2 (4) coordinate and consult with the quality assurance
- 3 team on all high-risk contracts relating to a major information
- 4 resources project.
- 5 Sec. 2262.303. REVIEW AND APPROVAL; WAIVER. (a) A state
- 6 agency must receive approval from the agency's office of contract
- 7 management before taking the following actions in relation to a
- 8 high-risk contract:
- 9 (1) publicly releasing solicitation documents;
- 10 (2) executing a final contract; and
- 11 (3) making a payment or a series of payments that equal
- 12 half of the contract value.
- 13 (b) In determining whether to approve an action described by
- 14 Subsection (a), the agency's office of contract management shall
- 15 review related documentation to ensure that potential risks related
- 16 to the high-risk contract have been identified and mitigated.
- 17 (c) The comptroller by rule may adopt criteria for waiving
- 18 the review and approval requirements under Subsections (a) and (b).
- 19 Sec. 2262.304. SOLICITATION AND CONTRACT CANCELLATION.
- 20 After review of and comment on the matter by the Legislative Budget
- 21 Board and the governor, a state agency's office of contract
- 22 management may recommend the cancellation of a solicitation or a
- 23 contract during the review process under Section 2262.303 if:
- 24 (1) a proposed solicitation is not in the best
- 25 interest of the state;
- 26 (2) a proposed contract would place the state at an
- 27 unacceptable risk if executed; or

- 1 (3) an executed contract is experiencing performance
- 2 <u>failure or payment irregularities.</u>
- 3 Sec. 2262.305. AUDIT OF HIGH-RISK CONTRACT. The state
- 4 auditor shall conduct an audit of a state agency contract
- 5 identified as high risk by a state agency or the team.
- 6 SECTION 17. Sections 2155.004(e), 2262.001(1-a), and
- 7 2262.0011, Government Code, are repealed.
- 8 SECTION 18. (a) Sections 2262.065 through 2262.068,
- 9 Government Code, and Subchapter G, Chapter 2262, Government Code,
- 10 as added by this Act, apply only to a contract for which a state
- 11 agency first advertises or otherwise solicits bids, proposals,
- 12 offers, or qualifications on or after the effective date of this
- 13 Act.
- 14 (b) Section 2262.201(a), Government Code, as added by this
- 15 Act, applies only in relation to a contract for which a state agency
- 16 first solicits bids, proposals, offers, or qualifications on or
- 17 after the date that the Contract Advisory Team's guidelines
- 18 regarding potential conflicts of interest take effect.
- 19 SECTION 19. Not later than May 1, 2010, the comptroller of
- 20 public accounts shall develop the training program, including the
- 21 ethics and contracting class, required by Section 2262.053,
- 22 Government Code, as amended by this Act, and Section 2262.0535,
- 23 Government Code, as added by this Act.
- 24 SECTION 20. A member of a governing body of a state agency
- 25 is not required to complete the training developed under Section
- 26 2262.0535, Government Code, as added by this Act, until September
- 27 1, 2011.

- 1 SECTION 21. An executive director of a state agency is not
- 2 required to comply with Section 2262.202, Government Code, as added
- 3 by this Act, until September 1, 2011.
- 4 SECTION 22. A contract manager is not required to be
- 5 certified under Chapter 2262, Government Code, as amended by this
- 6 Act, until September 1, 2011.
- 7 SECTION 23. (a) As soon as practicable, and not later than
- 8 May 1, 2010, the Contract Advisory Team shall develop the forms,
- 9 criteria, recommendations, and provisions required by this Act,
- 10 including Sections 2262.104, 2262.105, 2262.152, and 2262.201(b),
- 11 Government Code, as added by this Act.
- 12 (b) A state agency is not required to comply with Sections
- 13 2262.057 through 2262.064 and Sections 2262.151, 2262.152,
- 14 2262.153, and 2262.156, Government Code, as added by this Act,
- 15 until September 1, 2011. A state agency may comply earlier if the
- 16 forms, electronic requirements, database, or other items are
- 17 available before that date.
- 18 SECTION 24. This Act takes effect November 1, 2009.