By: Hinojosa S.B. No. 1005

A BILL TO BE ENTITLED

	AN ACT
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- 2 relating to the regulation of polygraph examiners by the Texas
- 3 Department of Licensing and Regulation and the abolition of the
- 4 Polygraph Examiners Board.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 1703.003, Occupations Code, is amended
- 7 by amending Subdivisions (1), (2), and (5) and adding Subdivision
- 8 (1-a) to read as follows:
- 9 (1) "Commission" means the Texas Commission of
- 10 Licensing and Regulation.
- 11 (1-a) "Committee" ["Board"] means the Polygraph
- 12 Advisory Committee [Examiners Board].
- 13 (2) "Department" means the <u>Texas</u> Department of
- 14 Licensing and Regulation [Public Safety of the State of Texas].
- 15 (5) "Polygraph examiner internship" means a course of
- 16 study of polygraph examinations and of the administration of
- 17 polygraph examinations by a trainee under the personal supervision
- 18 and control of a polygraph examiner as prescribed by the department
- 19 [board] at the beginning of the internship.
- SECTION 2. The heading to Subchapter B, Chapter 1703,
- 21 Occupations Code, is amended to read as follows:
- 22 SUBCHAPTER B. POLYGRAPH ADVISORY COMMITTEE [EXAMINERS BOARD]
- SECTION 3. The heading to Section 1703.051, Occupations
- 24 Code, is amended to read as follows:

- 1 Sec. 1703.051. COMMITTEE [BOARD] MEMBERSHIP.
- 2 SECTION 4. Subsections (a), (d), and (e), Section 1703.051,
- 3 Occupations Code, are amended to read as follows:
- 4 (a) The Polygraph <u>Advisory Committee</u> [<u>Examiners Board</u>]
- 5 consists of five [seven] members appointed by the presiding officer
- 6 of the commission, with the approval of the commission, [governor
- 7 with the advice and consent of the senate] as follows:
- 8 (1) two polygraph examiner members who are qualified
- 9 polygraph examiners for a governmental law enforcement agency;
- 10 (2) two polygraph examiner members who are qualified
- 11 polygraph examiners in the commercial field; and
- 12 (3) one member [three members] who represents
- 13 [represent] the public.
- 14 (d) Two <u>committee</u> [board] members may not be employed by the
- 15 same person.
- 16 (e) Appointments to the <u>committee</u> [board] shall be made
- 17 without regard to the race, color, disability [creed], sex,
- 18 religion, or national origin of the appointee.
- 19 SECTION 5. Section 1703.054, Occupations Code, is amended
- 20 to read as follows:
- Sec. 1703.054. TERMS; VACANCY. (a) Committee [Board]
- 22 members serve staggered six-year terms.
- 23 (b) If a vacancy occurs on the <u>committee</u> [board], the
- 24 presiding officer of the commission, with the commission's
- 25 approval, [governor] shall appoint a successor to fill the
- 26 unexpired term.
- 27 SECTION 6. Section 1703.055, Occupations Code, is amended

- 1 to read as follows:
- 2 Sec. 1703.055. PRESIDING OFFICER [OFFICERS]. The presiding
- 3 officer of the commission, with the commission's approval, [board]
- 4 shall appoint a member of the committee to serve as [elect from
- 5 among its members a] presiding officer of the committee for a
- 6 two-year term[, assistant presiding officer, and secretary].
- 7 SECTION 7. Subchapter B, Chapter 1703, Occupations Code, is
- 8 amended by adding Section 1703.058 to read as follows:
- 9 Sec. 1703.058. COMMITTEE POWERS AND DUTIES. (a) The
- 10 committee may propose rules and standards for adoption by the
- 11 commission relating to the regulation of polygraph examiners.
- 12 (b) The committee shall advise the commission on:
- 13 <u>(1) educational requirements for a polygraph</u>
- 14 <u>examiner;</u>
- 15 (2) the contents of a licensing examination;
- 16 (3) technical issues related to a polygraph
- 17 examination;
- 18 (4) the specific offenses for which a conviction would
- 19 constitute grounds for the department to take action under Section
- 20 53.021; and
- 21 (5) administering and enforcing this chapter.
- SECTION 8. Section 1703.202, Occupations Code, is amended
- 23 to read as follows:
- Sec. 1703.202. LICENSE APPLICATION. An application for a
- 25 polygraph examiner license must:
- 26 (1) be made to the department [board's secretary] in
- 27 writing [under oath] on a form prescribed by the department

- 1 [board]; 2 (2) be accompanied by the required nonrefundable fee; 3 and 4 include any information the <u>department</u> [board] considers necessary to evaluate the applicant's qualifications. 5 6 SECTION 9. Section 1703.203, Occupations Code, is amended 7 to read as follows: Sec. 1703.203. QUALIFICATIONS FOR LICENSE. (a) 8 A person 9 is qualified for a polygraph examiner license if the person: (1) has not been convicted of an offense that directly
- 10 (1) has not been convicted of <u>an offense that directly</u>
 11 relates to the duties and responsibilities of a polygraph examiner
 12 [a misdemeanor involving moral turpitude or a felony];
- 13 (2) either:
- (A) holds a baccalaureate degree from a college or university accredited by an organization designated by the commission [board] that the commission [board] determines has accreditation standards ensuring a high level of student scholarship; or
- 19 (B) has active investigative experience during 20 the five years preceding the date of application;
- 21 (3) either:
- (A) is a graduate of a <u>commission-approved</u>
 [board-approved] polygraph examiners course and has satisfactorily
 completed at least six months of a polygraph examiner internship;
 or
- 26 (B) has satisfactorily completed at least 12 27 months of a polygraph examiner internship; and

- 1 (4) has passed an examination conducted by or under
- 2 the supervision of the <u>department</u> [board] to determine the person's
- 3 competency for a license.
- 4 (b) The commission [board] by rule shall establish:
- 5 (1) the specific offenses that disqualify an applicant
- 6 under Subsection (a)(1); and
- 7 (2) the criteria by which the <u>department</u> [board]
- 8 evaluates an applicant's compliance with the active investigative
- 9 experience requirement established by Subsection (a)(2)(B).
- 10 (c) The department [board] shall provide for an examination
- 11 under this chapter to be administered in three-month intervals.
- 12 SECTION 10. Section 1703.205, Occupations Code, is amended
- 13 to read as follows:
- 14 Sec. 1703.205. ISSUANCE OF LICENSE; SURETY BOND OR
- 15 INSURANCE POLICY REQUIREMENT. (a) Before a polygraph examiner
- 16 license is issued, the person to whom the license is to be issued
- 17 must provide to the <u>department</u> [board] evidence of a surety bond or
- 18 insurance policy that:
- 19 (1) is in the amount of \$5,000; and
- 20 (2) requires the obligor on the bond or policy to pay,
- 21 to the extent of the face amount of the bond or policy, all
- 22 judgments recovered against the license holder for any wrongful or
- 23 illegal act committed by the license holder in the course of
- 24 administering a polygraph examination.
- 25 (b) Each license must be signed by the executive director of
- 26 the department [board members] and issued by [under] the department
- 27 [board seal].

- 1 SECTION 11. Subsections (a) and (c), Section 1703.206,
- 2 Occupations Code, are amended to read as follows:
- 3 (a) An applicant for the issuance or renewal of a polygraph
- 4 examiner license who is not a resident of this state, in addition to
- 5 meeting all other requirements for a license, must file with the
- 6 department [board] an irrevocable consent to have:
- 7 (1) an action against the applicant filed in a court of
- 8 a county or municipality of this state in which:
- 9 (A) the plaintiff resides; or
- 10 (B) a part of the transaction out of which the
- 11 alleged cause of action arose occurred; and
- 12 (2) process in the action served on the applicant by
- 13 leaving two copies of the process with the <u>department</u> [board's
- 14 secretary].
- 15 (c) The department [board's secretary] shall immediately
- 16 send by registered or certified mail a copy of the process to the
- 17 applicant at the address shown on <u>department</u> [board] records.
- SECTION 12. Section 1703.207, Occupations Code, is amended
- 19 to read as follows:
- Sec. 1703.207. APPLICANT WITH OUT-OF-STATE LICENSE. The
- 21 department [board] may waive any license requirement for an
- 22 applicant who holds a license from another state that has license
- 23 requirements substantially equivalent to those of this state.
- SECTION 13. Subsections (b), (c), and (d), Section
- 25 1703.208, Occupations Code, are amended to read as follows:
- 26 (b) The department may [On board approval, the secretary of
- 27 the board shall issue a polygraph examiner internship license to

- 1 an applicant who applies for the license and pays the required fee
- 2 at least 10 days before the date the internship begins. The
- 3 application must contain any information required by the department
- 4 [board].
- 5 (c) A polygraph examiner internship license expires on the
- 6 first anniversary of the date of issuance. On good cause shown to
- 7 the <u>department</u> [board], the license may be extended or renewed for
- 8 not more than six months.
- 9 (d) After the expiration of the original term of a polygraph
- 10 examiner internship license and any extension or renewal of that
- 11 license granted by the <u>department</u> [board], a trainee may not hold
- 12 another internship license before the first anniversary of the date
- 13 the trainee's previous internship license expired.
- 14 SECTION 14. Subsection (a), Section 1703.252, Occupations
- 15 Code, is amended to read as follows:
- 16 (a) The <u>commission</u> [board] by rule may adopt a system under
- 17 which polygraph examiner licenses expire on various dates during
- 18 the year.
- 19 SECTION 15. Subsection (b), Section 1703.254, Occupations
- 20 Code, is amended to read as follows:
- 21 (b) A person eligible for license renewal under Subsection
- 22 (a) must, before the second anniversary of the date the service,
- 23 training, or education terminates, pay to the department [board]
- 24 the required renewal fee and provide to the department [board] an
- 25 affidavit stating that:
- 26 (1) the person was engaged in the service, training,
- 27 or education; and

- 1 (2) termination of the service, training, or education
- 2 occurred under an honorable condition.
- 3 SECTION 16. Subsection (a), Section 1703.255, Occupations
- 4 Code, is amended to read as follows:
- 5 (a) The department [board] may recognize, prepare, or
- 6 implement continuing education programs for polygraph examiners
- 7 and trainees.
- 8 SECTION 17. Section 1703.301, Occupations Code, is amended
- 9 to read as follows:
- 10 Sec. 1703.301. LICENSE HOLDER INFORMATION. (a) A
- 11 polygraph examiner shall notify the <u>department</u> [secretary of the
- 12 board] in writing of a change in the examiner's principal business
- 13 location not later than the 30th day after the date the change is
- 14 made.
- 15 (b) Failure to notify the department [secretary] as
- 16 required by Subsection (a) results in automatic suspension of the
- 17 examiner's license.
- 18 SECTION 18. Subsection (b), Section 1703.306, Occupations
- 19 Code, is amended to read as follows:
- 20 (b) The department [board] or any other governmental agency
- 21 that acquires information from a polygraph examination under this
- 22 section shall maintain the confidentiality of the information.
- SECTION 19. Subchapter G, Chapter 1703, Occupations Code,
- 24 is amended by adding Section 1703.307 to read as follows:
- 25 Sec. 1703.307. INFORMATION INCLUDED IN CONTRACT FOR
- 26 SERVICES AND WAIVER OF LIABILITY. A written contract for a
- 27 polygraph examiner's services and a waiver of liability signed by

- 1 the subject of a polygraph examination must:
- 2 (1) inform the subject of the procedures to file a
- 3 complaint against the examiner with the department; and
- 4 (2) contain the name, mailing address, and telephone
- 5 number of the department.
- 6 SECTION 20. Section 1703.351, Occupations Code, is amended
- 7 to read as follows:
- 8 Sec. 1703.351. LICENSE DENIAL AND DISCIPLINARY ACTION.
- 9 (a) The <u>department</u> [board] shall take action authorized under
- 10 Subsection (b) against an applicant or license holder who:
- 11 (1) wilfully violates this chapter or a rule adopted
- 12 under this chapter;
- 13 (2) violates Section 1703.306(a);
- 14 (3) wilfully aids or abets another to violate this
- 15 chapter or a rule adopted under this chapter;
- 16 (4) allows the person's license issued under this
- 17 chapter to be used by an unlicensed person in violation of this
- 18 chapter;
- 19 (5) makes a material misstatement in an application
- 20 for the issuance or renewal of a license;
- 21 (6) makes a wilful misrepresentation or false promise
- 22 or causes the printing of a false or misleading advertisement to
- 23 directly or indirectly obtain business or trainees;
- 24 (7) fails to inform a subject to be examined:
- 25 (A) of the nature of the examination; and
- 26 (B) that the subject's participation in the
- 27 examination is voluntary;

- 1 (8) fails to inform the subject of an examination of
- 2 the examination results on request;
- 3 (9) violates Section 51.151, Family Code;
- 4 (10) wilfully makes a false report concerning an
- 5 examination for polygraph examination purposes;
- 6 (11) fails to provide within a reasonable time
- 7 information requested by the <u>department</u> [board's secretary] as the
- 8 result of a formal complaint to the <u>department</u> [board] alleging a
- 9 violation of this chapter;
- 10 (12) demonstrates unworthiness or incompetency to act
- 11 as a polygraph examiner;
- 12 (13) is convicted of <u>an offense that directly relates</u>
- 13 to the duties and responsibilities of a polygraph examiner [a
- 14 misdemeanor involving moral turpitude or a felony]; or
- 15 (14) is found to be incapacitated as provided by the
- 16 Probate Code.
- 17 (b) On determining that an applicant or license holder has
- 18 engaged in an act listed in Subsection (a), the department [board]
- 19 shall:
- 20 (1) refuse to issue a license to the applicant;
- 21 (2) revoke or suspend the person's license; or
- 22 (3) reprimand the person.
- 23 (c) The department [board] may probate a license
- 24 suspension.
- 25 SECTION 21. Section 1703.353, Occupations Code, is amended
- 26 to read as follows:
- Sec. 1703.353. SURRENDER OF LICENSE. (a) A license holder

- 1 whose license is suspended or revoked shall immediately surrender
- 2 the license to the <u>department</u> [board's secretary].
- 3 (b) The <u>department</u> [board's secretary] shall restore a
- 4 suspended or revoked license to the license holder on the
- 5 department's [board's written] recommendations.
- 6 SECTION 22. Section 1703.354, Occupations Code, is amended
- 7 to read as follows:
- 8 Sec. 1703.354. EFFECT OF VIOLATION ON EMPLOYER. If a
- 9 polygraph examiner or trainee engages in an unlawful act or a
- 10 violation of this chapter, the department [board] may not revoke
- 11 the license of the polygraph examiner who employed the examiner or
- 12 trainee unless the department [board] is satisfied that the
- 13 employer wilfully or negligently aided or abetted the examiner or
- 14 trainee in the unlawful act or violation.
- 15 SECTION 23. Section 1703.355, Occupations Code, is amended
- 16 to read as follows:
- Sec. 1703.355. JUDICIAL REVIEW. (a) A person may appeal
- 18 an action of the department [board], including the refusal to issue
- 19 a license to the person or the suspension or revocation of the
- 20 person's license, by timely filing a petition in a district court in
- 21 the county in which the person resides or in Travis County.
- 22 (b) The standard of review is under the substantial evidence
- 23 <u>rule.</u>
- 24 <u>(c)</u> An appeal of a <u>department</u> [board] action is governed by
- 25 Chapter 2001, Government Code.
- SECTION 24. Subsection (a), Section 1703.401, Occupations
- 27 Code, is amended to read as follows:

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1
              If a person violates this chapter, the department,
          (a)
   [board's secretary, on direction of a majority of the board and]
 2
   through the attorney general, shall apply in the state's name in
 3
   district court for an order to enjoin the violation of or to enforce
   compliance with this chapter.
 5
 6
          SECTION 25. Subsection (d), Section 411.122, Government
 7
   Code, is amended to read as follows:
          (d)
               The following state agencies are subject to
8
 9
   section:
10
               (1)
                    Texas
                           Appraiser Licensing and Certification
11
   Board;
               (2)
                    Texas Board of Architectural Examiners;
12
                    Texas Board of Chiropractic Examiners;
13
               (3)
                    State Board of Dental Examiners;
14
               (4)
                    Texas Board of Professional Engineers;
15
               (5)
16
               (6)
                    Texas Funeral Service Commission;
17
                    Texas Board of Professional Geoscientists;
               (7)
18
               (8)
                    Department of State Health Services, except as
   provided by Section 411.110, and agencies attached to the
19
   department, including:
20
                    (A)
                        Texas State Board of Examiners of Dietitians;
21
22
                     (B) Texas State Board of Examiners of Marriage
   and Family Therapists;
23
24
                     (C)
                        Midwifery Board;
25
                    (D)
                         Texas
                                 State
                                         Board
                                                  of
                                                       Examiners
                                                                   of
   Perfusionists;
26
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State

Board

of

Examiners

of

(E)

Texas

27

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Professional Counselors;
 1
 2
                      (F) Texas State Board of Social Worker Examiners;
 3
                      (G)
                           State Board of Examiners for Speech-Language
 4
    Pathology and Audiology;
 5
                           Advisory Board of Athletic Trainers;
 6
                      (I)
                           State Committee of Examiners in the Fitting
 7
    and Dispensing of Hearing Instruments;
                           Texas Board of Licensure for Professional
8
                      (J)
 9
    Medical Physicists; and
                           Texas Board of Orthotics and Prosthetics;
10
                (9) Texas Board of Professional Land Surveying;
11
                      Texas Department of Licensing and Regulation,
12
    except as provided by Section 411.093;
13
                (11) Texas Commission on Environmental Quality;
14
15
                (12)
                      Texas Board of Occupational Therapy Examiners;
16
                (13) Texas Optometry Board;
17
                      Texas State Board of Pharmacy;
                (14)
                (15)
                      Texas Board of Physical Therapy Examiners;
18
                       Texas State Board of Plumbing Examiners;
19
                (16)
                      Texas State Board of Podiatric Medical Examiners;
20
                (17)
                       [Polygraph Examiners Board;
21
                (18)
                                                          Examiners
22
                [\frac{(19)}{(19)}]
                        Texas
                                  State
                                           Board
                                                    of
                                                                        of
    Psychologists;
23
24
                (19) [<del>(20)</del>] Texas Real Estate Commission;
25
                (20) [<del>(21)</del>] Board of Tax Professional Examiners;
                (21) [<del>(22)</del>] Texas Department of Transportation;
26
27
                (22) [<del>(23)</del>] State
                                      Board of Veterinary Medical
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1
   Examiners;
                (23) [(24)] Texas Department of Housing and Community
 2
 3
    Affairs;
 4
                (24) [(25)] secretary of state;
 5
                (25) \left[\frac{(26)}{}\right] state fire marshal;
                (26) [<del>(27)</del>] Texas Education Agency; and
 6
 7
                (27) [<del>(28)</del>] Department of Agriculture.
          SECTION 26. Subsection (a), Section 2054.352, Government
8
 9
    Code, is amended to read as follows:
10
               The following licensing entities shall participate in
    the system established under Section 2054.353:
11
                     Texas Board of Chiropractic Examiners;
12
                (1)
                     Court Reporters Certification Board;
13
                (2)
                     State Board of Dental Examiners;
14
                (3)
15
                (4)
                     Texas Funeral Service Commission;
16
                (5)
                     Texas Board of Professional Land Surveying;
17
                     Texas Medical Board;
                (6)
18
                (7)
                     Texas Board of Nursing;
                     Texas Optometry Board;
19
                (8)
                     Department of Agriculture, for licenses issued
20
                (9)
    under Chapter 1951, Occupations Code;
21
22
                (10) Texas State Board of Pharmacy;
                (11)
                      Executive Council of Physical Therapy
2.3
                                                                      and
24
    Occupational Therapy Examiners;
25
                (12)
                      Texas State Board of Plumbing Examiners;
26
                (13)
                      Texas State Board of Podiatric Medical Examiners;
                      Board of Tax Professional Examiners;
27
                (14)
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S.B. No. 1005
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1
                  (15)
                         [Polygraph Examiners Board;
 2
                  [\frac{(16)}{}]
                           Texas
                                     State
                                               Board
                                                         of
                                                               Examiners
                                                                              of
    Psychologists;
 3
 4
                 (16) [\frac{(17)}{}]
                                 State
                                          Board
                                                   of
                                                         Veterinary
                                                                        Medical
 5
    Examiners;
 6
                 (17) [\frac{(18)}{}]
                                 Texas Real Estate Commission;
 7
                 (18) [\frac{(19)}{(19)}]
                                                             Licensing
                                 Texas
                                            Appraiser
                                                                             and
    Certification Board;
 8
 9
                 (19) [\frac{(20)}{(20)}]
                                 Texas
                                          Department
                                                         of
                                                               Licensing
                                                                             and
10
    Regulation;
                                 Texas State Board of Public Accountancy;
11
                 <u>(20)</u> [<del>(21)</del>]
                 (21) [<del>(22)</del>] State Board for Educator Certification;
12
                 (22) [<del>(23)</del>] Texas Board of Professional Engineers;
13
                 (23) [<del>(24)</del>] Department of State Health Services;
14
                 (24) [(25)] Texas Board of Architectural Examiners;
15
16
                 <u>(25)</u> [<del>(26)</del>]
                                 Texas Racing Commission;
17
                 (26) [\frac{(27)}{}]
                                 Commission on Law Enforcement Officer
    Standards and Education; and
18
                 (27) [<del>(28)</del>] Texas Private Security Board.
19
           SECTION 27. The following laws are repealed:
20
                       Section 1703.005, Occupations Code;
21
                  (1)
                       Section 1703.052, Occupations Code;
22
                  (2)
                       Section 1703.053, Occupations Code;
23
                  (3)
                       Section 1703.056, Occupations Code;
24
                  (4)
25
                  (5)
                       Section 1703.057, Occupations Code;
26
                  (6)
                       Subchapters C and D, Chapter 1703, Occupations
27
    Code;
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- 1 (7) Section 1703.204, Occupations Code;
- 2 (8) Section 1703.253, Occupations Code; and
- 3 (9) Section 1703.352, Occupations Code.
- 4 SECTION 28. As soon as possible after the effective date of
- 5 this Act, the presiding officer of the Texas Commission of
- 6 Licensing and Regulation shall appoint the members of the Polygraph
- 7 Advisory Committee in accordance with Chapter 1703, Occupations
- 8 Code, as amended by this Act. In making the initial appointments,
- 9 the presiding officer shall designate two members for terms
- 10 expiring February 1, 2011, two members for terms expiring February
- 11 1, 2013, and one member for a term expiring February 1, 2015.
- 12 SECTION 29. (a) The Polygraph Examiners Board is abolished
- 13 but continues in existence until January 1, 2010, for the sole
- 14 purpose of transferring obligations, property, full-time
- 15 equivalent positions, rights, powers, and duties to the Texas
- 16 Department of Licensing and Regulation. The department assumes all
- 17 of the obligations, property, full-time equivalent positions,
- 18 rights, powers, and duties of the board as it exists immediately
- 19 before the effective date of this Act. All unexpended funds
- 20 appropriated to the board are transferred to the department. The
- 21 transfer of the obligations, property, full-time equivalent
- 22 positions, rights, powers, and duties of the board to the
- 23 department must be completed not later than January 1, 2010.
- (b) All rules of the Polygraph Examiners Board are continued
- 25 in effect as rules of the Texas Commission of Licensing and
- 26 Regulation until superseded by a rule of the commission. A license
- 27 issued by the board is continued in effect as provided by the law in

- 1 effect immediately before the effective date of this Act. A
- 2 complaint, investigation, contested case, or other proceeding
- 3 pending on the effective date of this Act is continued without
- 4 change in status after the effective date of this Act. An activity
- 5 conducted by the board is considered to be an activity conducted by
- 6 the department.
- 7 (c) A reference in another law or an administrative rule to
- 8 the Polygraph Examiners Board means the Texas Department of
- 9 Licensing and Regulation.
- 10 (d) Before October 1, 2009, the Department of Public Safety
- 11 of the State of Texas and the Texas Department of Licensing and
- 12 Regulation shall develop and enter into a memorandum of
- 13 understanding relating to the transfer of functions relating to
- 14 polygraph examiners from the Department of Public Safety to the
- 15 Texas Department of Licensing and Regulation as provided by this
- 16 Act. The memorandum must include a transition plan with a timetable
- 17 with specific steps and deadlines needed to complete the transfer.
- 18 SECTION 30. This Act takes effect September 1, 2009.