By: Carona S.B. No. 1350

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the creation, administration, financing, and use of a
3	Texas Transportation Revolving Fund; granting the authority to
4	issue bonds.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Chapter 222, Transportation Code, is amended by
7	adding Subchapter F to read as follows:
8	SUBCHAPTER F. TEXAS TRANSPORTATION REVOLVING FUND
9	Sec. 222.131. DEFINITIONS. In this subchapter:
10	(1) "Bonds" means bonds, notes, and other public
11	securities.
12	(2) "Credit agreement" has the meaning assigned by
13	Section 1371.001, Government Code.
14	(3) "Fund" means the Texas Transportation Revolving
15	Fund.
16	(4) "Fund revenue bonds" means bonds issued under
17	Section 222.135.
18	(5) "Highway improvement project" includes highway
19	operations and maintenance and the acquisition of a highway or
20	rights-of-way.
21	(6) "Transit provider" has the meaning assigned by
22	Section 370.003.
23	(7) "Transportation project" means:

24

(A) a tolled or nontolled highway improvement

- 1 project;
- 2 (B) the acquisition, construction, relocation,
- 3 maintenance, or operation of a freight or passenger rail facility
- 4 or system;
- 5 (C) a mass transit or public transportation
- 6 project acquired, constructed, maintained, or operated by a transit
- 7 provider;
- 8 (D) the acquisition, construction, maintenance,
- 9 or operation of a port facility, including a wharf or dock, cargo
- 10 handling facility, or other facility useful in or beneficial to the
- 11 operation of a port facility;
- (E) the establishment, construction, or repair
- 13 of an aviation facility under Chapter 21; and
- 14 (F) any structure that is necessary for the
- 15 effective construction, maintenance, or operation of a project or
- 16 <u>facility described in this subdivision</u>, including an intermodal
- 17 transfer or staging area, weigh station, inspection station, rest
- 18 area, train or bus station, warehouse, freight interchange or
- 19 loading facility, switching yard, and maintenance yard.
- Sec. 222.132. CREATION OF FUND. (a) The Texas
- 21 Transportation Revolving Fund is created within the state treasury.
- (b) Notwithstanding any other law, the fund is exempt from
- 23 the application of Section 403.095, Government Code.
- Sec. 222.133. ADMINISTRATION OF FUND. (a) The comptroller
- 25 shall hold the fund, and the commission, through the department,
- 26 shall manage, invest, use, administer, and provide financial
- 27 assistance from the fund as provided by this subchapter.

- 1 (b) The commission may create within the fund one or more
- 2 accounts or subaccounts as determined appropriate and necessary by
- 3 the commission.
- 4 (c) The commission shall prepare and file annually with the
- 5 governor and the presiding officer of each house of the legislature
- 6 a report providing information on the operation of the fund,
- 7 including:
- 8 (1) the amounts and sources of money deposited in the
- 9 fund during the year;
- 10 (2) investments and returns on investments of money in
- 11 the fund;
- 12 (3) loans made from the fund;
- 13 (4) other financial assistance provided from the fund;
- 14 <u>a</u>nd
- 15 (5) the status of any defaults on repayment of loans or
- 16 other financial assistance provided from the fund.
- Sec. 222.134. SOURCES OF MONEY DEPOSITED IN FUND. The
- 18 commission may deposit in the fund money derived from any source
- 19 available to the commission, including:
- 20 (1) the proceeds of bonds issued under Section
- 21 222.003;
- 22 (2) the proceeds of bonds authorized by Section 49-p,
- 23 Article III, Texas Constitution, if the law providing for the
- 24 issuance of the bonds does not prohibit the deposit of the proceeds
- 25 in the fund;
- 26 (3) repayments of principal and interest on loans made
- 27 under Section 222.137;

- 1 (4) the proceeds from the sale of loans under Section
- 2 222.140;
- 3 (5) the proceeds from the sale of fund revenue bonds;
- 4 (6) money provided by the commission from the state
- 5 highway fund;
- 6 (7) money provided by the commission from the Texas
- 7 Mobility Fund that is in excess of the money required to be on
- 8 deposit in the Texas Mobility Fund by the proceedings authorizing
- 9 Texas Mobility Fund bonds and credit agreements;
- 10 (8) gifts, grants, and direct appropriations; and
- 11 (9) money from any other source designated by the
- 12 commission.
- Sec. 222.135. FUND REVENUE BONDS. (a) The commission may
- 14 issue, sell, and deliver fund revenue bonds for the purpose of
- 15 providing money for the fund.
- 16 (b) Fund revenue bonds are special obligations of the
- 17 commission payable from the repayment of loans from the fund and
- 18 other money on deposit in the fund as the commission may designate.
- 19 (c) Fund revenue bonds do not constitute a debt of the state
- 20 or a pledge of the faith and credit of the state.
- 21 (d) The commission by order or resolution may issue fund
- 22 revenue bonds in the name and on behalf of the state and the
- 23 <u>department and may enter into credit agreements related to the</u>
- 24 bonds. The bonds may be issued in multiple series and issues from
- 25 time to time and may be issued on the terms and with the provisions
- 26 the commission determines appropriate and in the interests of the
- 27 state.

- 1 (e) The commission has all powers necessary or appropriate
- 2 to carry out this section, including the powers granted to other
- 3 bond-issuing governmental agencies and units and to nonprofit
- 4 corporations by Chapters 1201, 1207, and 1371, Government Code.
- 5 (f) Before the issuance of fund revenue bonds, the
- 6 commission shall submit the bonds and the record of proceedings to
- 7 the attorney general. If the bonds are approved by the attorney
- 8 general and registered by the comptroller as provided by Chapter
- 9 1201, Government Code, the bonds and any contract the proceeds of
- 10 which are pledged to the payment of the bonds are valid and
- 11 incontestable in a court or other forum and are binding obligations
- 12 enforceable for all purposes according to their terms.
- 13 (g) Before delivery of a credit agreement relating to the
- 14 bonds, the commission shall submit the record of proceedings
- 15 authorizing the credit agreement to the attorney general. If the
- 16 proceedings are approved by the attorney general and registered by
- 17 the comptroller as provided by Chapter 1371, Government Code, the
- 18 credit agreement is incontestable in a court or other forum and is
- 19 valid, binding, and enforceable according to its terms.
- 20 (h) The proceeds from the sale of fund revenue bonds may be
- 21 used to finance other funds or accounts relating to the bonds,
- 22 including a debt service reserve fund, and to pay the costs of
- 23 issuance. All remaining proceeds received from the sale of the
- 24 bonds shall be deposited in the fund and invested and used as
- 25 provided by this subchapter.
- Sec. 222.136. INVESTMENT OF MONEY IN THE FUND. (a) Money
- 27 in the fund may be invested as provided by Chapter 2256, Government

- 1 Code, except that the proceeds of bonds deposited in the fund under
- 2 Section 222.134 shall be subject to any limitations contained in
- 3 the documents authorizing the issuance of the bonds.
- 4 (b) Income received from the investment of money in the fund
- 5 shall be deposited in the fund, subject to requirements that may be
- 6 imposed by the proceedings authorizing bonds issued to provide
- 7 money for deposit in the fund that are necessary to protect the
- 8 tax-exempt status of interest payable on the bonds in accordance
- 9 with applicable law of the United States concerning federal income
- 10 taxation of interest on the bonds.
- Sec. 222.137. USES OF MONEY IN THE FUND. (a) Except as
- 12 otherwise provided by this section, the commission may use money
- 13 held in the fund to provide financial assistance to a public or
- 14 private entity for the costs of a transportation project by:
- 15 (1) making loans;
- 16 (2) providing credit enhancement;
- 17 (3) serving as a reserve fund established in
- 18 connection with debt financing by the public or private entity;
- 19 (4) providing capitalized interest for debt financing
- 20 by the public or private entity; or
- 21 (5) providing a guarantee of the payment of the costs
- 22 of operations and maintenance.
- 23 (b) The proceeds of bonds authorized by Section 49-p,
- 24 Article III, Texas Constitution or issued under Section 222.003 may
- 25 only be used to provide financial assistance for highway
- 26 improvement projects.
- (c) Money from the state highway fund may only be used for

- 1 the purposes for which revenues are dedicated under Section 7-a,
- 2 Article VIII, Texas Constitution.
- 3 (d) Money from the Texas Mobility Fund may only be used to
- 4 provide financial assistance for state highway improvement
- 5 projects, publicly owned toll roads, and public transportation
- 6 projects.
- 7 (e) A private entity is only eligible to receive financial
- 8 <u>assistance for a transportation project approved by the commission</u>
- 9 that:
- 10 (1) provides a demonstrated public benefit, as
- 11 determined by the commission; or
- 12 (2) is constructed, maintained, or operated in
- 13 cooperation and under an agreement with a state agency or another
- 14 public entity.
- 15 (f) Money in the fund may be used to pay debt service on fund
- 16 revenue bonds.
- 17 (g) The commission may require the payment of fees and other
- 18 amounts by a public or private entity for all forms of financial
- 19 assistance provided under this section.
- Sec. 222.138. BORROWING FROM THE FUND BY PUBLIC ENTITY.
- 21 (a) A public entity, including a municipality, county, district,
- 22 <u>authority</u>, agency, department, board, or commission, that is
- 23 authorized by law to construct, maintain, or finance a
- 24 transportation project may borrow money from the fund, including by
- 25 direct loan or other financial assistance from the fund, and may
- 26 enter into any agreement relating to receiving financial assistance
- 27 from the fund.

- 1 (b) Money received by a public entity under this subchapter
- 2 must be segregated from other funds under the control of the public
- 3 entity and may only be used for purposes authorized by this
- 4 subchapter.
- 5 (c) To provide for the repayment of a loan or other
- 6 financial assistance, a public entity may:
- 7 (1) pledge revenues or income from any available
- 8 source;
- 9 (2) pledge, levy, and collect any taxes, subject to
- 10 any constitutional limitation; or
- 11 (3) pledge any combination of revenues, income, and
- $12 \quad taxes.$
- 13 (d) This section is wholly sufficient authority for a public
- 14 entity to borrow or otherwise obtain financial assistance from the
- 15 fund as authorized by this subchapter and to pledge revenues,
- 16 income, or taxes, or any combination of revenues, income, and taxes
- 17 to the repayment of a loan or other financial assistance.
- 18 Sec. 222.139. REPAYMENT TERMS; DEPOSIT OF REPAYMENTS.
- 19 (a) For financial assistance that must be repaid, the commission
- 20 shall determine the terms and conditions of the repayment,
- 21 including the interest rates to be charged.
- 22 (b) The commission may require the entity receiving
- 23 financial assistance that must be repaid to make charges, levy and
- 24 collect taxes, pledge revenues, or otherwise take such action as
- 25 may be necessary to provide for money in an amount sufficient for
- 26 repayment according to the terms agreed on at the time the financial
- 27 assistance is provided.

- 1 (c) For a tolled highway improvement project, the
- 2 commission may require that revenues from the project be shared
- 3 between the entity and the commission, and the entity and the
- 4 department may enter into an agreement specifying the terms and
- 5 conditions of the revenue sharing.
- 6 (d) The department shall deposit in the fund all amounts
- 7 received from repayment of the financial assistance.
- 8 Sec. 222.140. SALE OF LOANS. (a) As used in this section,
- 9 "loan" includes any financial assistance that must be repaid or any
- 10 portion of such assistance.
- 11 (b) The commission may sell any loans made from money in the
- 12 fund and shall deposit the proceeds of the sale in the fund.
- 13 (c) For any loans to be sold under this section, the
- 14 commission may submit to the attorney general for review and
- 15 approval the related financial assistance agreement, which shall,
- 16 for the purposes of Chapter 1202, Government Code, be considered to
- 17 be a public security, along with the record of proceedings of the
- 18 borrowing entity relating to the agreement. If the attorney
- 19 general approves the agreement, it shall be incontestable in a
- 20 court or other forum and is valid, binding, and enforceable
- 21 according to its terms as provided by Chapter 1202, Government
- 22 <u>Code.</u>
- 23 (d) The commission must sell the loans using a competitive
- 24 bidding process and at the price and under the terms and conditions
- 25 that it determines to be reasonable.
- 26 (e) As part of the sales agreement with the purchaser of a
- 27 loan, the commission may agree to perform the functions required to

- 1 enforce the conditions and requirements stated in the loans,
- 2 including the payment of debt service by the borrowing entity.
- 3 (f) The commission may exercise any powers necessary to
- 4 carry out the authority granted by this section, including the
- 5 authority to contract with any person to accomplish the purposes of
- 6 this section.
- 7 (g) The commission shall not be liable for the repayment of,
- 8 and may not repay, any loan sold under this section.
- 9 Sec. 222.141. WAIVER OF SOVEREIGN IMMUNITY BY PUBLIC
- 10 ENTITIES. A public entity receiving financial assistance under
- 11 this subchapter waives sovereign immunity to suit brought by the
- 12 department for the purpose of adjudicating a claim for breach of the
- 13 terms of the financial assistance agreement.
- Sec. 222.142. IMPLEMENTATION BY RULE. The commission shall
- 15 adopt rules to implement this subchapter, including rules:
- 16 (1) establishing eligibility and prioritization
- 17 criteria for entities applying for financial assistance from the
- 18 fund and for transportation projects that may receive financial
- 19 assistance from the fund;
- 20 (2) specifying the method for setting the terms and
- 21 conditions for providing financial assistance from the fund and for
- 22 the repayment of financial assistance from the fund; and
- 23 (3) establishing procedures for the sale of loans
- 24 originated from amounts on deposit in the fund.
- 25 SECTION 2. This Act takes effect immediately if it receives
- 26 a vote of two-thirds of all the members elected to each house, as
- 27 provided by Section 39, Article III, Texas Constitution. If this

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- 1 Act does not receive the vote necessary for immediate effect, this
- 2 Act takes effect September 1, 2009.