1-1 By: S.B. No. 1741 Carona (In the Senate - Filed March 11, 2009; March 20, 2009, read first time and referred to Committee on Transportation and Homeland 1-2 1-3 April 14, 2009, reported adversely, with favorable Substitute by the following vote: Yeas 9, Nays 0; 1-4 Security; 1-5 Committee 1-6 April 14, 2009, sent to printer.) 1-7 COMMITTEE SUBSTITUTE FOR S.B. No. 1741 By: Carona 1-8 A BILL TO BE ENTITLED AN ACT 1-9 1-10 relating to emergency management. 1-11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-12 SECTION 1. Section 418.005, Government Code, is amended by 1-13 amending Subsections (a) and (b) and adding Subsection (h) to read 1**-**14 1**-**15 as follows: This section applies only to an elected or appointed (a) 1-16 public officer of the state or of a political subdivision who has management or supervisory responsibilities and: 1-17 (1) whose position description, 1-18 job duties, or 1-19 1-20 assignment includes emergency management responsibilities; or (2) who plays a role in emergency preparedness, 1-21 response, or recovery. 1-22 (b) Each person described by Subsection (a) shall complete a 1-23 course of training provided or approved by the division of not less 1**-**24 1**-**25 than three hours regarding the responsibilities of state and local governments under this chapter not later than the 180th day after 1-26 the date the person: 1-27 (1)takes the oath of office, if the person is required 1-28 to take an oath of office to assume the person's duties as \underline{a} [an 1-29 appointed] public officer; or 1-30 (2) otherwise assumes responsibilities as а lan 1-31 appointed] public officer, if the person is not required to take an 1-32 oath of office to assume the person's duties. (h) The Texas Engineering Extension Service, with the direction, oversight, and approval of the division, shall implement online courses and secure continuing education credits for elected 1-33 1-34 1-35 1-36 or appointed officials, volunteers, or employees requested to attend training or required under Subsection (b) to attend 1-37 1-38 Training under this subsection is optional training. for 1-39 volunteers SECTION 2. Section 418.013, Government Code, is amended by 1-40 1-41 amending Subsection (b) and adding Subsection (d) to read as 1-42 follows: (b) The emergency management council is composed of <u>representatives</u> [the heads] of state agencies, boards, [and] 1-43 1-44 commissions, and [representatives of] organized volunteer groups designated by the head of each entity. (d) The council shall assist the division in identifying, 1-45 1-46 1-47 mobilizing, and deploying state resources to respond to major 1-48 emergencies and disasters throughout the state. SECTION 3. Subsection (a), Section 418.042, Government 1-49 1-50 1-51 Code, is amended to read as follows: 1-52 (a) The division shall prepare and keep current a 1-53 comprehensive state emergency management plan. The plan may 1-54 include: 1-55 (1) provisions for prevention and minimization of 1-56 injury and damage caused by disaster; 1-57 (2) provisions for prompt and effective response to disaster; 1-58 1-59 (3) provisions for emergency relief; 1-60 (4) provisions for energy emergencies; 1-61 (5) identification of areas particularly vulnerable to disasters; 1-62 1-63 (6) recommendations for zoning, building

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restrictions, and other land-use controls, safety measures for securing mobile homes or other nonpermanent or semipermanent 2-1 2-2 structures, and other preventive and preparedness measures 2-3 2-4 designed to eliminate or reduce disasters or their impact;

2-5 (7) provisions for assistance to local officials in 2-6 designing local emergency management plans;

2-7 authorization and procedures for the erection or (8) 2-8 other construction of temporary works designed to protect against 2-9 or mitigate danger, damage, or loss from flood, fire, or other disaster;

2-10 2-11 (9) preparation and distribution to the appropriate state and local officials of state catalogs of federal, state, and 2-12 2-13 private assistance programs;

2-14 of (10)organization of manpower and channels assistance;

2**-**15 2**-**16 (11)coordination of federal, state, and local 2-17 emergency management activities;

coordination of the state emergency management 2-18 (12)2-19 plan with the emergency management plans of the federal government; 2-20 2-21 (13)coordination of federal and state enerav emergency plans;

2-22 (14) provisions for providing information to [education and training of] local officials on activation of the 2-23 2-24 Emergency Alert System established under 47 C.F.R. Part 11; and 2**-**25 2**-**26

(15) other necessary matters relating to disasters. SECTION 4. Section 418.043, Government Code, is amended to read as follows:

2-27 2-28 Sec. 418.043. OTHER POWERS AND DUTIES. The division shall: 2-29 (1) determine requirements of the state and its 2-30 2-31 political subdivisions for food, clothing, and other necessities in event of a disaster;

2-32 (2) procure and supplies, position medicines. 2-33 materials, and equipment;

2-34 adopt standards and requirements for local and (3) 2-35

2-36 2-37 emergency management plans; 2-38

(5) coordinate deployment of mobile support units;

2-39 (6)and establish and operate training programs 2-40 programs of public information or assist political subdivisions and 2-41 management agencies to establish and operate emergency the 2-42 programs;

2-43 (7)make surveys of public and private industries, 2-44 resources, and facilities in the state that are necessary to carry 2-45 out the purposes of this chapter;

2-46 (8) plan and make arrangements for the availability and use of any private facilities, services, and property and 2-47 2-48 provide for payment for use under terms and conditions agreed on if 2-49 the facilities are used and payment is necessary;

2-50 (9) establish a register of persons with types of 2-51 important in disaster mitigation, training and skills 2-52 preparedness, response, and recovery;

2-53 establish a register of mobile and construction (10)equipment and temporary housing available for use in a disaster; 2-54

2-55 (11)assist political subdivisions in developing 2-56 plans for and the humane evacuation, transport, temporary 2-57 sheltering of service animals and household pets in a disaster;

2-58 (12) prepare, for issuance by the governor, executive 2-59 orders and regulations necessary or appropriate in coping with 2-60 disasters;

2-61 cooperate with the federal government and any (13)2-62 public or private agency or entity in achieving any purpose of this 2-63 chapter and in implementing programs for disaster mitigation, 2-64 preparation, response, and recovery; [and]

(14) <u>develop a plan to raise public awareness and</u> expand the capability of the information and referral network under 2-65 2-66 Section 531.0312; 2-67

(15) 2-68 improve the integration of volunteer groups, 2-69 faith-based organizations, into emergency management including

3-1 plans; and

(16) do other things necessary, 3-2 incidental, οr appropriate for the implementation of this chapter. 3-3

3-4 SECTION 5. Section 418.045, Government Code, is amended to 3-5 read as follows:

Sec. 418.045. TEMPORARY PERSONNEL. (a) The division may employ or contract with temporary personnel from funds appropriated 3-6 3-7 to the division, from federal funds, or from the disaster contingency fund. The merit system does not apply to the temporary 3-8 3-9 3-10 3-11

or contract positions. (b) The division may enroll, organize, train, and equip a cadre of disaster reservists with specialized skills in disaster recovery, hazard mitigation, community outreach, and public 3-12 3-13 information to temporarily augment its permanent staff. The division may activate enrolled disaster reservists to support recovery operations in the aftermath of a disaster or major emergency and pay them at a daily rate commensurate with their 3-14 3**-**15 3**-**16 3-17 qualifications and experience. Chapter 654, Chapter 2254, and 3-18 Subtitle D, Title 10, do not apply in relation to a disaster reservist under this subsection. SECTION 6. Section 418.048, Government Code, is amended to 3-19 3-20 3-21

3-22 read as follows:

Sec. 418.048. MONITORING WEATHER[; SUSPENSION OF WEATHER 3-23 MODIFICATION]. [(a)] The division shall keep continuously apprised of weather conditions that present danger of climatic 3-24 3-25 3**-**26 activity, such as precipitation, severe enough to constitute a 3-27 disaster.

3-28 [(b) If the division determines that precipitation that may result from weather modification operations, either by itself or in conjunction with other precipitation or climatic conditions or activity, would create or contribute to the severity of a disaster, 3-29 3-30 3-31 it shall request in the name of the governor that the officer or 3-32 agency empowered to issue permits for weather modification 3-33 operations suspend the issue permits for weather modification operations suspend the issuance of permits. On the governor's request, no permits may be issued until the division informs the officer or agency that the danger has passed.] SECTION 7. Subchapter D, Chapter 418, Government Code, is amended by adding Section 418.075 to read as follows: 3-34 3-35 3-36

3-37 3-38

3-39 Sec. 418.075. REQUEST FOR FUNDS; HOSPITALS. A hospital may request funding from the disaster contingency fund or through a mutual aid agreement with a political subdivision for deployment of 3-40 3-41 3-42 hospital services, treatment of evacuees, and nonlocal emergency medical services in the event of a disaster. 3-43

SECTION 8. Subsection (b), 3-44 Section 418.107, Government Code, is amended to read as follows: 3-45

3-46 (b) Political subdivisions may make agreements for the purpose of organizing emergency management service divisions and 3-47 provide for a mutual method of financing the organization of units 3-48 on a basis satisfactory to the subdivisions. [The functioning of 3-49 3-50 the units shall be coordinated by the emergency management 3-51 council.]

3-52 SECTION 9. Section 418.117, Government Code, is amended to 3-53 read as follows:

3-54 Sec. 418.117. LICENSE PORTABILITY. If the assistance of a person who holds a license, certificate, permit, or other document evidencing qualification in a professional, mechanical, or other 3-55 3-56 skill is requested by a <u>state agency or</u> local government entity under the system, the person is considered licensed, certified, 3-57 3-58 permitted, or otherwise documented in the political subdivision in 3-59 which the service is provided as long as the service is required, subject to any limitations imposed by the chief executive officer 3-60 3-61 3-62 or the governing body of the requesting state agency or local 3-63 government entity.

SECTION 10. Subsection (b), Section 418.172, Government 3-64 Code, is amended to read as follows: 3-65

3-66 (b) If sufficient funds are not available for the required 3-67 insurance, an agency may <u>request funding from</u> [petition] the disaster <u>contingency fund</u> [emergency funding board] to purchase the 3-68 insurance [on the agency's behalf. The board may spend money from 3-69

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4-1 that fund for that purpose]. SECTION 11. Subchapter H, Chapter 418, Government Code, is 4-2 4-3 amended by adding Sections 418.188, 418.1881, and 418.1882 to read 4 - 4as follows: Sec. 418.188. POSTDISASTER EVALUATION. Not later than the 30th day after the date a request is received from the division, a 4-5 4-6 4-7 state agency, political subdivision, or interjurisdictional agency 4-8 shall conduct an evaluation of the entity's response to a disaster, 4-9 identify areas for improvement, and issue a report of the 4-10 evaluation to the division. 4**-**11 Sec. 418.1881. SHELTER OPERATIONS. The Department of State 4-12 Health Services shall develop, with the direction, oversight, and approval 4-13 of the division, an annex to the state emergency 4-14 management plan that includes provisions for: developing medical special needs categories;
categorizing the requirements of individuals with 4**-**15 4**-**16 4-17 medical special needs; and (3) establishing minimum health-related standards for 4-18 4-19 short-term and long-term shelter operations for shelters operated with state funds or receiving state assistance. Sec. 418.1882. PERSONNEL SURGE CAPACITY PLANNING. With the direction, oversight, and approval of the division and the 4-20 4-21 4-22 assistance of the Department of State Health Services, health care 4-23 facilities, county officials, and other appropriate entities, each 4-24 council of government, regional planning commission, or similar regional planning agency created under Chapter 391, Local 4-25 4-26 Government Code, shall develop a regional plan for personnel surge 4-27 4-28 capacity during disasters, including plans for providing lodging 4-29 and meals for disaster relief workers and volunteers. SECTION 12. Section 418.072, Government Code, is repealed. SECTION 13. On the effective date of this Act, the disaster 4-30 4-31 4-32 emergency funding board is abolished. 4-33 SECTION 14. The changes in law made by this Act by the amendment of Section 418.005, Government Code, apply only to a 4-34 public officer elected or appointed on or after the effective date of this Act. A public officer elected or appointed before the effective date of this Act is governed by the law in effect immediately before that date, and the former law is continued in 4-35 4-36 4-37 4-38 4-39 effect for that purpose. 4-40 SECTION 15. This Act takes effect September 1, 2009. * * * * * 4-41