S.B. No. 2582 By: Van de Putte

A BILL TO BE ENTITLED

1	AN ACT

- 2 relating to certain investment products made available to certain
- public school employees and the companies authorized to provide 3
- those products; providing civil penalties. 4
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 5
- 6 SECTION 1. Section 4, Chapter 22 (S.B. 17), Acts of the 57th
- Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's 7
- Texas Civil Statutes), is amended to read as follows: 8
- 9 Sec. 4. In this section and in Sections 5, 6, 7, 8, 8A, 9,
- 9A, 9B, 10, 11, 12, and 13 of this Act: 10
- (1) "Board of trustees" means the board of trustees of 11
- 12 the Teacher Retirement System of Texas.
- 13 (2) "Educational institution" means a school district
- 14 or an open-enrollment charter school.
- 15 (3) "Eligible qualified investment" means a qualified
- 16 investment product offered by a company that:
- (A) is certified to the board of trustees under 17
- Section 5 of this Act; or 18
- is eligible to certify to the board of 19 (B)
- trustees under Section 8 of this Act. 20
- 21 (4)"Employee" means an employee of an educational
- 22 institution.

- (5) "Qualified investment product" means an annuity or 23
- 24 investment that:

- 1 (A) meets the requirements of Section 403(b),
- 2 Internal Revenue Code of 1986, and its subsequent amendments;
- 3 (B) complies with applicable federal insurance
- 4 and securities laws and regulations; and
- 5 (C) complies with applicable state insurance and
- 6 securities laws and rules.
- 7 (6) "Retirement system" means the Teacher Retirement
- 8 System of Texas.
- 9 (7) "Salary reduction agreement" means an agreement
- 10 between an educational institution and an employee to reduce the
- 11 employee's salary for the purpose of making direct contributions to
- 12 or purchases of a qualified investment product.
- SECTION 2. Section 6, Chapter 22 (S.B. 17), Acts of the 57th
- 14 Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's
- 15 Texas Civil Statutes), is amended by amending Subsections (c), (d),
- 16 (e), and (f) and adding Subsections (d-1), (d-2), and (f-1) to read
- 17 as follows:
- 18 (c) After consultation with the Texas Department of
- 19 Insurance, the Texas Department of Banking, and the State
- 20 Securities Board, the retirement system may adopt rules only to
- 21 administer this section and Sections 5, 7, 8, 8A, <u>9A, 9B,</u> 11, 12,
- 22 and 13 of this Act.
- 23 (d) The retirement system shall refer all complaints about
- 24 qualified investment products, including complaints that allege
- 25 violations of this Act by companies that certify to the retirement
- 26 system under Section 5 or 8 of this Act that the companies offer
- 27 qualified investment products, to the appropriate division of the

- 1 Texas Department of Insurance, the Texas Department of Banking, or
- 2 the State Securities Board.
- 3 (d-1) Except as provided by Subsection (d-2) of this
- 4 section, the Texas Department of Insurance, the Texas Department of
- 5 Banking, or the State Securities Board shall investigate a
- 6 complaint received from the retirement system under Subsection (d)
- 7 of this section. If as a result of the investigation the Texas
- 8 Department of Insurance, the Texas Department of Banking, or the
- 9 State Securities Board, as applicable, determines that a violation
- 10 of this Act may have occurred, the Texas Department of Insurance,
- 11 the Texas Department of Banking, or the State Securities Board, as
- 12 applicable, shall forward the results of the investigation relating
- 13 to an alleged violation of this Act to the attorney general.
- 14 (d-2) If the Texas Department of Banking receives a
- 15 complaint from the retirement system under Subsection (d) of this
- 16 section that relates to a federally chartered financial
- 17 institution, the Texas Department of Banking shall:
- 18 (1) refer the complaint to the appropriate federal
- 19 regulatory agency; and
- 20 (2) notify the attorney general of the department's
- 21 <u>referral.</u>
- (e) The Texas Department of Insurance, the Texas Department
- 23 of Banking, and the State Securities Board shall cooperate with the
- 24 retirement system in the administration of this Act and shall:
- 25 (1) submit a report to [notify] the retirement system
- 26 at the beginning of each quarter of the fiscal year that provides
- 27 the status of any enforcement action taken or investigation or

- 1 <u>referral made</u> [determination] regarding a product or a company that
- 2 is the subject of a complaint under Subsection (d) of this section;
- 3 and
- 4 (2) promptly notify the retirement system of any final
- 5 <u>enforcement order issued regarding the product or company</u> [violates
- 6 Section 5 or 8A of this Act].
- 7 (f) The retirement system <u>may deny</u>, <u>suspend</u>, [shall reject]
- 8 or revoke the certification of a company if the retirement system
- 9 receives notice that [under Subsection (e) of this section or
- 10 Section 5(c) of this Act of a violation regarding | the company or
- 11 the company's product was determined to be in violation of this Act
- 12 or another law in any judicial or administrative proceeding.
- 13 $\underline{\text{(f-1)}}$ A $\underline{\text{The}}$ company whose certification is denied,
- 14 suspended, or revoked under this section may recertify to the board
- 15 of trustees <u>after any applicable period of suspension or</u>
- 16 <u>revocation</u>.
- SECTION 3. Section 8(a), Chapter 22 (S.B. 17), Acts of the
- 18 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5,
- 19 Vernon's Texas Civil Statutes), is amended to read as follows:
- 20 (a) A company that offers qualified investment products
- 21 other than annuity contracts, including a company that offers
- 22 custodial accounts under Section 403(b)(7), Internal Revenue Code
- 23 of 1986, that hold only investment products registered with the
- 24 system under Section 8A of this Act, may certify to the retirement
- 25 system based on rules adopted by the board of trustees. The rules
- 26 shall be based on reasonable factors, including:
- 27 (1) the financial strength of the companies offering

- 1 products; and
- 2 (2) the administrative cost to employees.
- 3 SECTION 4. Section 9(a), Chapter 22 (S.B. 17), Acts of the
- 4 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5,
- 5 Vernon's Texas Civil Statutes), is amended to read as follows:
- 6 (a) An educational institution may not:
- 7 (1) except as provided by <u>Subdivision (8) of this</u>
- 8 subsection and Subsection (b) of this section, refuse to enter into
- 9 a salary reduction agreement with an employee if the qualified
- 10 investment product that is the subject of the salary reduction is an
- 11 eligible qualified investment and is registered with the system
- 12 under Section 8A;
- 13 (2) require or coerce an employee's attendance at any
- 14 meeting at which qualified investment products are marketed;
- 15 (3) limit the ability of an employee to initiate,
- 16 change, or terminate a qualified investment product at any time the
- 17 employee chooses;
- 18 (4) grant exclusive access to an employee by
- 19 discriminating against or imposing barriers to any agent, broker,
- 20 or company that provides qualified investment products under this
- 21 Act;
- 22 (5) grant exclusive access to information about an
- 23 employee's financial information, including information about an
- 24 employee's qualified investment products, to a company or agent or
- 25 affiliate of a company offering qualified investment products
- 26 unless the employee consents in writing to the access;
- 27 (6) accept any benefit from a company or from an agent

- 1 or affiliate of a company that offers qualified investment
- 2 products; [or]
- 3 (7) use public funds to recommend a qualified
- 4 investment product offered by a company or an agent or affiliate of
- 5 a company that offers a qualified investment product; or
- 6 (8) enter into or continue a salary reduction
- 7 agreement with an employee if the qualified investment product that
- 8 is the subject of the salary reduction agreement is not an eligible
- 9 qualified investment, including the investment product of a company
- 10 whose certification has been denied, suspended, or revoked.
- SECTION 5. Chapter 22 (S.B. 17), Acts of the 57th
- 12 Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's
- 13 Texas Civil Statutes), is amended by adding Sections 9A and 9B to
- 14 read as follows:
- Sec. 9A. A person may not enter into or renew a contract
- 16 with an educational institution to provide services for or
- 17 administer a plan offered by the institution under Section 403(b),
- 18 Internal Revenue Code of 1986, if the person is:
- 19 (1) a company that certifies to the retirement system
- 20 under Section 5 or 8 of this Act;
- 21 (2) a company owned by or otherwise affiliated by
- 22 common ownership or control with a company described by Subdivision
- 23 (1) of this section; or
- 24 (3) an agent of a company described by Subdivision (1)
- 25 or (2) of this section.
- Sec. 9B. A person, other than an employee of an educational
- 27 institution, or an affiliate of the person may not enter into or

- 1 renew a contract under which the person is to provide services for
- 2 or administer a plan offered by the institution under Section
- 3 403(b), Internal Revenue Code of 1986, unless the person:
- 4 (1) holds a license or certificate of authority issued
- 5 by the Texas Department of Insurance;
- 6 (2) is registered as a securities dealer or agent or
- 7 <u>investment advisor with the State Securities Board; or</u>
- 8 (3) is a financial institution that:
- 9 <u>(A) is authorized by state or federal law to</u>
- 10 exercise fiduciary powers; and
- 11 (B) has its main office, a branch office, or a
- 12 trust office in this state.
- SECTION 6. Section 10(a), Chapter 22 (S.B. 17), Acts of the
- 14 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5,
- 15 Vernon's Texas Civil Statutes), is amended to read as follows:
- 16 (a) A person commits an offense if the person:
- 17 (1) sells or offers for sale an [a qualified]
- 18 investment product that is not an eligible qualified investment or
- 19 that is not registered under Section 8A of this Act and that the
- 20 person knows will be the subject of a salary reduction agreement;
- 21 (2) violates the licensing requirements of Title 13,
- 22 Insurance Code, with regard to a qualified investment product that
- 23 the person knows will be the subject of a salary reduction
- 24 agreement; or
- 25 (3) engages in activity described by Subchapter B,
- 26 Chapter 541, Insurance Code, with regard to a qualified investment
- 27 product that the person knows will be the subject of a salary

- 1 reduction agreement.
- 2 SECTION 7. Chapter 22 (S.B. 17), Acts of the 57th
- 3 Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's
- 4 Texas Civil Statutes), is amended by adding Section 10A to read as
- 5 follows:
- 6 Sec. 10A. (a) A person who violates this Act is subject to a
- 7 <u>civil penalty in an amount that does not exceed:</u>
- 8 (1) \$10,000 for a single violation; or
- 9 (2) \$1,000,000 for multiple violations.
- 10 (b) For purposes of determining the amount of a civil
- 11 penalty under this section, the court shall consider the following
- 12 factors:
- 13 (1) the seriousness, nature, circumstances, extent,
- 14 and persistence of the conduct constituting the violation;
- 15 (2) the harm to other persons resulting directly or
- 16 indirectly from the violation;
- 17 (3) cooperation by the person in any inquiry conducted
- 18 by the state concerning the violation, efforts to prevent future
- 19 occurrences of the violation, and efforts to mitigate the harm
- 20 caused by the violation;
- 21 (4) the history of previous violations by the person;
- (5) the need to deter the person or others from
- 23 <u>committing such violations in the future; and</u>
- 24 (6) other matters as justice may require.
- 25 (c) The attorney general may institute an action:
- 26 (1) for injunctive relief to restrain a violation by a
- 27 person who is or who appears to be in violation of or threatening to

1 violate this Act; or

- 2 (2) to collect a civil penalty under this section.
- 3 (d) An action under this section must be filed in a district
- 4 court in Travis County.
- 5 <u>(e) The attorney general may recover reasonable expenses</u>
- 6 incurred in obtaining injunctive relief under this section,
- 7 including court costs, reasonable attorney's fees, investigative
- 8 costs, witness fees, and deposition expenses.
- 9 SECTION 8. (a) Section 9(a), Chapter 22 (S.B. 17), Acts of
- 10 the 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5,
- 11 Vernon's Texas Civil Statutes), as amended by this Act, applies to a
- 12 salary reduction agreement that is entered into or renewed on or
- 13 after the effective date of this Act. A salary reduction agreement
- 14 that is entered into or renewed before the effective date of this
- 15 Act is governed by the law in effect on the date the agreement was
- 16 entered into or renewed, and the former law remains in effect for
- 17 that purpose.
- 18 (b) Sections 9A and 9B, Chapter 22 (S.B. 17), Acts of the
- 19 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5,
- 20 Vernon's Texas Civil Statutes), as added by this Act, apply to a
- 21 contract to administer a plan under Section 403(b), Internal
- 22 Revenue Code of 1986, offered by a school district or
- 23 open-enrollment charter school that is entered into or renewed on
- 24 or after the effective date of this Act. A contract entered into or
- 25 renewed before the effective date of this Act is governed by the law
- 26 in effect on the date the contract was entered into or renewed, and
- 27 the former law remains in effect for that purpose.

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- (c) Section 10(a), Chapter 22 (S.B. 17), Acts of the 57th 1 Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's 2 Texas Civil Statutes), as amended by this Act, and Section 10A, Chapter 22 (S.B. 17), Acts of the 57th Legislature, 3rd Called Session, 1962 (Article 6228a-5, Vernon's Texas Civil Statutes), as 5 6 added by this Act, apply only to a violation that occurs on or after the effective date of this Act. A violation that occurred before 7 the effective date of this Act is covered by the law in effect at the 8 time the violation occurred, and the former law is continued in 9 effect for that purpose. 10
- 11 SECTION 9. This Act takes effect September 1, 2009.