By: Davis S.B. No. 2588

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to certain protections for customers in the restructured
- 3 electric services market.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 39.101, Utilities Code, is amended by
- 6 amending Subsection (h) to read as follows:
- 7 (h) A retail electric provider, power generation company,
- 8 aggregator, or other entity that provides retail electric service
- 9 may not disconnect service to a residential customer during an
- 10 extreme weather emergency or on a weekend day. The entity providing
- 11 service shall defer collection of the full payment of bills that are
- 12 due during an extreme weather emergency until after the emergency
- 13 is over and shall work with customers to establish a pay schedule
- 14 for deferred bills. For purposes of this subsection, "extreme
- 15 weather emergency" means [a period when]:
- 16 (1) a period when the previous day's highest
- 17 temperature did not exceed 32 degrees Fahrenheit and the
- 18 temperature is predicted to remain at or below that level of the
- 19 next 24 hours according to the nearest National Weather Service
- 20 reports; [<del>or</del>]
- 21 (2) <u>a day for which</u> the National Weather Service
- 22 <u>forecasts that the [issues a]</u> heat <u>index will reach or exceed 105</u>
- 23 <u>degrees Fahrenheit in [advisory for]</u> any <u>part of a county in the</u>
- 24 relevant service territory;  $[\tau]$  or

- 1 (3) a period when, [such an advisory has been issued]
- 2 on any one of the previous two calendar days, the National Weather
- 3 Service observes a heat index of 105 degrees Fahrenheit or more in
- 4 any part of a county in the relevant service territory.
- 5 SECTION 2. Section 39.151(c), Utilities Code, is amended to
- 6 read as follows:
- 7 (c) The commission shall certify an independent
- 8 organization or organizations to perform the functions prescribed
- 9 by this section. The commission shall apply the provisions of this
- 10 section and Sections 39.1511, 39.1512, [and] 39.1515, and 39.1516
- 11 so as to avoid conflict with a ruling of a federal regulatory body.
- 12 SECTION 3. Subchapter D, Chapter 39, Utilities Code, is
- 13 amended by adding Section 39.1516 to read as follows:
- 14 Sec. 39.1516. RETAIL ELECTRIC MARKET MONITOR. (a) An
- 15 independent organization certified under Section 39.151 shall
- 16 contract with an entity selected by the commission to act as the
- 17 commission's retail electric market monitor to detect and prevent
- 18 market manipulation strategies, unfair, misleading, or deceptive
- 19 practices and to recommend measures to enhance the efficiency of
- 20 the retail market.
- 21 (b) The independent organization shall provide to the
- 22 personnel of the retail market monitor:
- 23 (1) full access to the organization's records that
- 24 concern operations, settlement, and reliability of the retail
- 25 market; and
- 26 (2) other support and cooperation the commission
- 27 determines is necessary for the retail market monitor to perform

- 1 the retail market monitor's functions.
- 2 (c) The independent organization shall use money from the
- 3 rate authorized by Section 39.151(e) to pay for the retail market
- 4 monitor's activities.
- 5 (d) The commission is responsible for ensuring that the
- 6 retail market monitor has the resources, expertise, and authority
- 7 necessary to monitor the retail electric market effectively and
- 8 shall adopt rules and perform oversight of the retail market
- 9 monitor as necessary. The retail market monitor shall operate
- 10 under the supervision and oversight of the commission. The
- 11 commission shall retain all enforcement authority conferred under
- 12 this title, and this section may not be construed to confer
- 13 enforcement authority on the retail market monitor or to authorize
- 14 the commission to delegate the commission's enforcement authority
- 15 to the retail market monitor. The commission by rule shall define:
- 16 (1) the retail market monitor's monitoring
- 17 responsibilities, including reporting obligations and limitations;
- 18 (2) the standards for funding the retail market
- 19 monitor, including staffing requirements;
- 20 (3) qualifications for personnel of the retail market
- 21 monitor; and
- 22 (4) ethical standards for the retail market monitor
- 23 and the personnel of the retail market monitor.
- 24 (e) In adopting rules governing the standards for funding
- 25 the retail market monitor, the commission shall consult with a
- 26 subcommittee of the independent organization's governing body to
- 27 receive information on how money is or should be spent for market

- 1 monitoring functions. Rules governing ethical standards must
- 2 include provisions designed to ensure that the personnel of the
- 3 retail market monitor are professionally and financially
- 4 independent from market participants. The commission shall develop
- 5 and implement policies that clearly separate the policymaking
- 6 responsibilities of the commission and the monitoring, analysis,
- 7 and reporting responsibilities of the retail market monitor.
- 8 (f) The retail market monitor immediately shall report
- 9 directly to the commission any potential market manipulations and
- 10 any discovered or potential violations of commission rules or rules
- 11 of the independent organization.
- 12 (g) The personnel of the retail market monitor may
- 13 communicate with commission staff on any matter without
- 14 restriction.
- 15 (h) The retail market monitor annually shall submit to the
- 16 commission and the independent organization a report that
- 17 <u>identifies market design flaws and recommends methods to correct</u>
- 18 the flaws. The commission and the independent organization shall
- 19 review the report and evaluate whether changes to rules of the
- 20 commission or the independent organization should be made.
- SECTION 4. Section 39.157, Utilities Code, is amended by
- 22 amending Subsection (a) and adding Subsection (a-1) to read as
- 23 follows:
- 24 (a) The commission shall monitor market power associated
- 25 with the generation, transmission, distribution, and sale of
- 26 electricity in this state. On a finding that market power abuses or
- 27 other violations of this section have occurred or are occurring,

- 1 the commission shall require reasonable mitigation of the market
- 2 power by one or any combination of the following:
- 3 (1) ordering the construction of additional
- 4 transmission or distribution facilities;
- (2) [ $\frac{1}{7}$  by] seeking an injunction or civil penalties as
- 6 necessary to eliminate or to remedy the market power abuse or
- 7 violation as authorized by Chapter 15;
- 8  $\underline{(3)}$  [ $\frac{}{7}$  by] imposing an administrative penalty as
- 9 authorized by Chapter 15;
- 10 (4) ordering refunds to affected parties pursuant to
- 11 Section 17.157;
- 12 (5) with regard to the wholesale market, ordering
- 13 refunds to affected parties in a manner established by the
- 14 commission; or
- 15 (6) [, or by] suspending, revoking, or amending a
- 16 certificate or registration as authorized by Section 39.356.
- 17 <u>(a-1)</u> The commission shall permit the office, in exercising
- 18 its powers to represent residential and small commercial consumers,
- 19 to participate in enforcement proceedings to seek refunds for
- 20 alleged market power abuses or manipulation of the wholesale
- 21 <u>market</u>. Section 15.024(c) does not apply to an administrative
- 22 penalty imposed under this section. For purposes of this
- 23 subchapter, market power abuses are practices by persons possessing
- 24 market power that are unreasonably discriminatory or tend to
- 25 unreasonably restrict, impair, or reduce the level of competition,
- 26 including practices that tie unregulated products or services to
- 27 regulated products or services or unreasonably discriminate in the

- 1 provision of regulated services. For purposes of this section,
- 2 "market power abuses" include predatory pricing, withholding of
- 3 production, precluding entry, and collusion. A violation of the
- 4 code of conduct provided by Subsection (d) that materially impairs
- 5 the ability of a person to compete in a competitive market shall be
- 6 deemed to be an abuse of market power. The possession of a high
- 7 market share in a market open to competition may not, of itself, be
- 8 deemed to be an abuse of market power; however, this sentence shall
- 9 not affect the application of state and federal antitrust laws.
- 10 SECTION 5. Subchapter D, Chapter 39, Utilities Code, is
- 11 amended by adding Section 39.1575 to read as follows:
- 12 Sec. 39.1575. INVESTIGATORY AUTHORITY OVER RETAIL PRICES.
- 13 (a) The commission shall investigate whether a retail electric
- 14 provider is abusing market power or engaging in unfair, misleading,
- 15 or deceptive practices. Retail electric providers shall cooperate
- 16 with the commission in any investigation and shall provide
- 17 <u>information requested.</u>
- 18 (b) The commission may assess administrative penalties
- 19 under Section 15.023 for any violation discovered under this
- 20 section.
- 21 SECTION 6. Subchapter Z, Chapter 39, Utilities Code, is
- 22 amended by adding Sections 39.928 and 39.929 to read as follows:
- Sec. 39.928. COST OF NODAL MARKET IMPLEMENTATION. An
- 24 independent organization certified under Section 39.151 may not
- 25 pass through to a retail customer or retail electric provider a cost
- 26 or charge associated with nodal wholesale market design
- 27 implementation.

- 1 Sec. 39.929. PUBLICATION OF NATURAL GAS FUEL AND ELECTRIC
- 2 ENERGY PRICING INFORMATION. (a) The commission shall publish on
- 3 the Internet websites http://www.puc.state.tx.us and
- 4 <a href="http://www.powertochoose.org">http://www.powertochoose.org</a> charts or provide a link that
- 5 compares the prices of:
- 6 (1) natural gas;
- 7 (2) real-time or balancing electric energy; and
- 8 (3) retail electricity.
- 9 <u>(b) The commission shall provide that the charts be updated</u>
- 10 at least once each business day that the commission's offices are
- 11 <u>open.</u>
- 12 SECTION 7. The Public Utility Commission of Texas shall
- 13 adopt rules to implement the changes in law made by this Act as
- 14 quickly as practicable.
- 15 SECTION 8. This Act takes effect immediately if it receives
- 16 a vote of two-thirds of all the members elected to each house, as
- 17 provided by Section 39, Article III, Texas Constitution. If this
- 18 Act does not receive the vote necessary for immediate effect, this
- 19 Act takes effect September 1, 2009.