

LEGISLATIVE BUDGET BOARD  
Austin, Texas

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

April 7, 2009

TO: Honorable Todd Smith, Chair, House Committee on Elections

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: **HB2335** by Heflin (Relating to fees charged for issuance by a state or local governmental entity of identification that may be presented to be accepted to vote.), **As Introduced**

**Estimated Two-year Net Impact to General Revenue Related Funds** for HB2335, As Introduced: an impact of \$0 through the biennium ending August 31, 2011.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2010	\$0
2011	\$0
2012	\$0
2013	\$0
2014	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Revenue Gain/ (Loss) from <i>Vital Statistics Account</i> 19	Probable Savings/(Cost) from <i>Vital Statistics Account</i> 19	Probable Revenue Gain/ (Loss) from <i>Texas Mobility Fund</i> 365
2010	(\$5,549,896)	(\$2,522,680)	(\$89,970,949)
2011	(\$5,549,896)	(\$2,522,680)	(\$105,982,002)
2012	(\$5,549,896)	(\$2,522,680)	(\$105,237,843)
2013	(\$5,549,896)	(\$2,522,680)	(\$108,418,196)
2014	(\$5,549,896)	(\$2,522,680)	(\$112,324,039)

Fiscal Analysis

The bill would amend the Election Code, Chapter 63 which states a state or local governmental entity may not charge a fee for the issuance of a document that a person may present as proof of identification in order for the person to be accepted for voting. The bill would take effect on September 1, 2009.

Methodology

The bill would prohibit any governmental entity from charging a fee for the issuance of a document that a person may present as proof of identification to vote. Under the provisions of the bill, the Department of State Health Services (DSHS) states their Vital Statistics Unit (VSU) could not charge for certified copies of birth certificates. DSHS states in 2008, VSU issued 252,268 certified copies of birth certificates for applicants 18 years of age and older at a fee charged for a certified copy of a birth certificate at \$22 each. Based on the number of birth certificates issued in fiscal year 2008, DSHS

estimates \$5,549,896 ( $252,268 * \$22$ ) in revenue loss per year is expected to General Revenue-Dedicated Account 19, Vital Statistics Account for fiscal years 2010-2014. DSHS also states VSU must still fulfill their contractual obligation with Bearing Point in which they are required to pay \$10 each time a birth certificate is issued regardless if they do not charge for the issuance of the birth certificate. Based on the number of birth certificates issued in fiscal year 2008, DSHS estimates a cost of \$2,522,680 ( $252,268 * \$10$ ) per year is expected in General Revenue-Dedicated Account 19, Vital Statistics Account for fiscal years 2010-2014 to pay for these contractual obligations.

Under the provisions of the bill, the Department of Public Safety (DPS) estimates the State would lose revenue from the fee waiver for applicants obtaining driver licenses and identification cards. DPS estimates the following driver license original, renewal, and duplicate population projections per year (excluding instructor permit holders): 5,359,205 in fiscal year 2010, 6,048,978 in fiscal year 2011, 6,066,903 in fiscal year 2012, 6,250,136 in fiscal year 2013, and 6,465,468 in fiscal year 2014. DPS states the fee charged for driver license renewal is \$24 each and the fee charged for a driver license duplicate is \$10 each. Based on the number of driver license originals, renewals, and duplicates estimated for fiscal year 2010, DPS estimates \$81,049,364 ( $2,631,126 * \$24 + 1,790,234 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of driver license originals, renewals, and duplicates estimated for fiscal year 2011, DPS estimates \$96,919,012 ( $3,279,168 * \$24 + 1,821,898 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of driver license originals, renewals, and duplicates estimated for fiscal year 2012, DPS estimates \$95,942,348 ( $3,209,627 * \$24 + 1,891,130 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of driver license originals, renewals, and duplicates estimated for fiscal year 2013, DPS estimates \$98,884,146 ( $3,302,259 * \$24 + 1,962,993 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of driver license originals, renewals, and duplicates estimated for fiscal year 2014, DPS estimates \$102,544,934 ( $3,423,711 * \$24 + 2,037,587 * \$10$ ) in revenue loss is expected to Texas Mobility Fund.

DPS estimates the following identification card original, renewal, and duplicate population projections per year (excluding card holders under the age of 18): 707,438 in fiscal year 2010, 717,505 in fiscal year 2011, 735,739 in fiscal year 2012, 754,477 in fiscal year 2013, and 773,763 in fiscal year 2014. DPS states the fee charged for identification card renewal is \$15 each and the fee charged for a driver license duplicate is \$10 each. Based on the number of identification card originals, renewals, and duplicates estimated for fiscal year 2010, DPS estimates \$8,921,585 ( $452,169 * \$15 + 213,905 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of identification card originals, renewals, and duplicates estimated for fiscal year 2011, DPS estimates \$9,062,990 ( $460,316 * \$15 + 215,825 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of identification card originals, renewals, and duplicates estimated for fiscal year 2012, DPS estimates \$9,295,495 ( $470,349 * \$15 + 224,026 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of identification card originals, renewals, and duplicates estimated for fiscal year 2013, DPS estimates \$9,534,050 ( $480,584 * \$15 + 232,529 * \$10$ ) in revenue loss is expected to Texas Mobility Fund. Based on the number of identification card originals, renewals, and duplicates estimated for fiscal year 2014, DPS estimates \$9,779,105 ( $491,023 * \$15 + 241,376 * \$10$ ) in revenue loss is expected to Texas Mobility Fund.

To calculate the total expected loss per year to the Texas Mobility Fund, losses to driver licenses and identification cards per year are added together. For fiscal year 2010, the total revenue loss is \$89,970,949 ( $\$81,049,364 + \$8,921,585$ ) to the Texas Mobility Fund. For fiscal year 2011, the total revenue loss is \$105,982,002 ( $\$96,919,012 + \$9,062,990$ ) to the Texas Mobility Fund. For fiscal year 2012, the total revenue loss is \$105,237,943 ( $\$95,942,348 + \$9,295,495$ ) to the Texas Mobility Fund. For fiscal year 2013, the total revenue loss is \$108,418,196 ( $\$98,884,146 + \$9,534,050$ ) to the Texas Mobility Fund. For fiscal year 2014, the total revenue loss is \$112,324,039 ( $\$102,544,934 + \$9,779,105$ ) to the Texas Mobility Fund.

**Technology**

This analysis assumes no significant fiscal impact to DPS to implement the technology related provisions of the bill.

**Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

**Source Agencies:** 405 Department of Public Safety, 537 State Health Services, Department of  
**LBB Staff:** JOB, TP, GG, LG