SENATE AMENDMENTS

2nd Printing

By: Giddings, Davis of Dallas

H.B. No. 2344

A BILL TO BE ENTITLED

1	AN ACT
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- 2 relating to the urban land bank demonstration program in certain
- 3 municipalities.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 379C.008, Local Government Code, is
- 6 amended by amending Subsection (a) and adding Subsection (a-1) to
- 7 read as follows:
- 8 (a) Notwithstanding any other law and except as provided by
- 9 Subsection (f), property that is ordered sold pursuant to
- 10 foreclosure of a tax lien may be sold in a private sale to a land
- 11 bank by the officer charged with the sale of the property without
- 12 first offering the property for sale as otherwise provided by
- 13 Section 34.01, Tax Code, if:
- 14 (1) the market value of the property as specified in
- 15 the judgment of foreclosure is less than the total amount due under
- 16 the judgment, including all taxes, penalties, and interest, plus
- 17 the value of nontax liens held by a taxing unit and awarded by the
- 18 judgment, court costs, and the cost of the sale;
- 19 (2) the property is not improved with a habitable
- 20 building or buildings or an uninhabitable building or buildings
- 21 that are occupied or claimed as a residence by an owner or tenant
- 22 who is legally entitled to occupy the building or buildings;
- 23 (3) there are delinquent taxes on the property for a
- 24 total of at least five years; and

- (4) the municipality has executed with the other taxing units that are parties to the tax suit an interlocal agreement that enables those units to agree to participate in the program while retaining the right to withhold consent to the sale of specific properties to the land bank.
- 6 (a-1) The property may be sold to a land bank, regardless of
 7 current zoning, and on development may be zoned for more than one
 8 use that must include residential housing in accordance with this
 9 chapter, provided that the requirements of Subsection (a) are
 10 satisfied.
- SECTION 2. Section 379C.009, Local Government Code, is amended by amending Subsections (a), (b), and (d) and adding Subsection (a-1) to read as follows:
- (a) Except as provided by Subsection (a-1), each [Each] subsequent resale of property acquired by a land bank under this chapter must comply with the conditions of this section.
- 17 (a-1) Notwithstanding any other law, this section does not
 18 apply to property sold to an eligible adjacent property owner under
 19 Section 379C.0106.
- 20 (b) The land bank must sell a property to a qualified 21 participating developer within the four-year [three-year] period following the date of acquisition for the purpose of construction 22 23 of affordable housing for sale or rent to low income households. If after four [three] years a qualified participating developer has 24 25 not purchased the property, the property shall be transferred from 26 the land bank to the taxing units who were parties to the judgment 27 for disposition as otherwise allowed under the law.

- 1 (d) The deed conveying a property sold by the land bank must 2 include a right of reverter so that if the qualified participating 3 developer does not apply for a construction permit and close on any 4 construction financing within the three-year [two-year] period 5 following the date of the conveyance of the property from the land 6 bank to the qualified participating developer, the property will 7 revert to the land bank for subsequent resale in accordance with 8 this chapter [to another qualified participating developer] or 9 conveyance to the taxing units who were parties to the judgment for 10 disposition as otherwise allowed under the law. If the property is replatted under Section 379C.0107, the right of reverter applies to 11 12 the entire property as replatted.
- SECTION 3. Section 379C.010(a), Local Government Code, is amended to read as follows:
- 15 (a) The land bank shall impose deed restrictions on property
 16 sold to qualified participating developers requiring the
 17 development and sale, [ex] rental, or lease-purchase of the
 18 property to low income households.
- 19 SECTION 4. Chapter 379C, Local Government Code, is amended 20 by adding Section 379C.0105 to read as follows:
- Sec. 379C.0105. LOT EXCHANGE PERMITTED. (a)

 Notwithstanding Section 379C.010, the land bank may permit a

 qualified participating developer to exchange a property purchased

 from the land bank with any other property owned by the developer

 if:
- 26 (1) the developer agrees to construct on the other 27 property affordable housing for low income households as provided

1	by this chapter; and
2	(2) the other property will be located in:
3	(A) a planned development incorporating the
4	property originally purchased from the land bank; or
5	(B) another location as approved by the land
6	bank.
7	(b) The land bank shall adjust the deed restrictions under
8	Section 379C.010 for each of the properties exchanged by the
9	developer under this section.
10	SECTION 5. Chapter 379C, Local Government Code, is amended
11	by adding Section 379C.0106 to read as follows:
12	Sec. 379C.0106. PROPERTY DETERMINED TO BE INAPPROPRIATE FOR
13	RESIDENTIAL DEVELOPMENT: RIGHT OF FIRST REFUSAL. (a) In this
14	section, "eligible adjacent property owner" means a person who:
15	(1) owns property located adjacent to property owned
16	by the land bank;
17	(2) has owned the adjacent property and continuously
18	occupied that property as a primary residence for the two-year
19	period preceding the date of the sale; and
20	(3) satisfies eligibility requirements adopted by the
21	land bank.
22	(b) Notwithstanding any other right of first refusal
23	granted under this chapter, if the land bank determines that a
24	property owned by the land bank is not appropriate for residential
25	development, the land bank first shall offer the property for sale

to an eligible adjacent property owner according to terms and

conditions developed by the land bank that are consistent with this

26

27

H.B. No. 2344

- 1 chapter.
- 2 (c) The land bank shall sell the property to an eligible
- 3 adjacent property owner, at whichever value is lower:
- 4 (1) the fair market value for the property as
- 5 determined by the appraisal district in which the property is
- 6 <u>located;</u> or
- 7 (2) the sales price recorded in the annual plan.
- 8 <u>(d) Except as provided by Subsection (e), an adjacent</u>
- 9 property owner that purchases property under this section may not
- 10 <u>lease</u>, sell, or transfer that property to another person before the
- 11 third anniversary of the date the adjacent property owner purchased
- 12 that property from the land bank.
- (e) Subsection (d) does not apply to the transfer of
- 14 property purchased under this section if the transfer:
- 15 (1) is made according to a policy adopted by the land
- 16 bank; and
- 17 (2) is made to a family member of the eligible adjacent
- 18 property owner or occurs as a result of the death of the eligible
- 19 adjacent property owner.
- 20 SECTION 6. Chapter 379C, Local Government Code, is amended
- 21 by adding Section 379C.0107 to read as follows:
- 22 <u>Sec. 379C.0107.</u> REPLATTING BY QUALIFIED PARTICIPATING
- 23 <u>DEVELOPER</u>. The land bank may sell two adjacent properties that are
- 24 owned by the land bank to a qualified participating developer if:
- 25 (1) at least one of the properties is appropriate for
- 26 residential development; and
- 27 (2) the developer agrees to replat the two adjacent

- 1 properties as one property that is appropriate for residential
- 2 <u>development.</u>
- 3 SECTION 7. The heading to Section 379C.011, Local
- 4 Government Code, is amended to read as follows:
- 5 Sec. 379C.011. RIGHT OF FIRST REFUSAL IN QUALIFIED
- 6 ORGANIZATIONS.
- 7 SECTION 8. Section 379C.011(b), Local Government Code, is
- 8 amended to read as follows:
- 9 (b) Except as provided by Section 379C.0106, the [The] land
- 10 bank shall first offer a property for sale to qualified
- 11 organizations.
- 12 SECTION 9. Section 379C.013(c), Local Government Code, is
- 13 amended to read as follows:
- 14 (c) For purposes of evaluating the effectiveness of the
- 15 program, the land bank shall submit an annual performance report to
- 16 the municipality not later than November 1 of each year in which the
- 17 land bank acquires or sells property under this chapter. The
- 18 performance report must include:
- 19 (1) a complete and detailed written accounting of all
- 20 money and properties received and disbursed by the land bank during
- 21 the preceding fiscal year;
- 22 (2) for each property acquired by the land bank during
- 23 the preceding fiscal year:
- 24 (A) the street address of the property;
- 25 (B) the legal description of the property;
- 26 (C) the date the land bank took title to the
- 27 property;

H.B. No. 2344

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1
                      (D)
                           the name and address of the property owner of
    record at the time of the foreclosure;
 2
 3
                           the amount of taxes and other costs owed at
 4
    the time of the foreclosure; and
 5
                      (F)
                           the assessed value of the property on the tax
    roll at the time of the foreclosure;
 6
 7
                (3)
                     for each property sold by the land bank during the
8
    preceding fiscal year to a qualified participating developer or
 9
    eligible adjacent property owner:
10
                           the street address of the property;
                      (A)
11
                           the legal description of the property;
                      (B)
12
                      (C)
                           the name and mailing address of the purchaser
13
    [developer];
14
                      (D)
                           the purchase price paid [by the developer];
15
    and
16
                      (E)
                           if
                               sold
                                               qualified participating
                                       to
                                           а
17
    developer:
18
                           (i) the maximum incomes allowed for the
    households by the terms of the sale; and
19
20
                           \underline{\text{(ii)}} [\frac{\text{(F)}}{\text{)}}] the source and amount of any
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    public subsidy provided by the municipality to facilitate the sale
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    or rental of the property to a household within the targeted income
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    levels;
24
                (4)
                     for
                            each
                                   property
                                               sold
                                                      by
                                                                qualified
                                                            a
25
    participating developer during the preceding fiscal year, the
26
    buyer's household income and a description of all use and sale
27
    restrictions; and
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- 1 (5) for each property developed for rental housing 2 with an active deed restriction, a copy of the most recent annual
- 3 report filed by the owner with the land bank.
- 4 SECTION 10. The changes in law made by this Act apply to
- 5 property purchased from a land bank by a qualified participating
- 6 developer or an eligible adjacent property owner without regard to
 - whether the purchase was made before, on, or after the effective
- 8 date of this Act.
- 9 SECTION 11. This Act takes effect immediately if it
- 10 receives a vote of two-thirds of all the members elected to each
- 11 house, as provided by Section 39, Article III, Texas Constitution.
- 12 If this Act does not receive the vote necessary for immediate
- 13 effect, this Act takes effect September 1, 2009.

ADOPTED

MAY 2 3 2009

Latary Secretary of the Senate

Substitute the following for H.B. No. 2344:

<u>lt.b. No. 2344</u>

C.S. H.B. No. 2344

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1 AN ACT

2 relating to the urban land bank demonstration program in certain

3 municipalities.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 379C.008, Local Government Code, is

amended by amending Subsection (a) and adding Subsection (a-1) to

7 read as follows:

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- 8 (a) Notwithstanding any other law and except as provided by
- 9 Subsection (f), property that is ordered sold pursuant to
- 10 foreclosure of a tax lien may be sold in a private sale to a land
- 11 bank by the officer charged with the sale of the property without
- 12 first offering the property for sale as otherwise provided by
- 13 Section 34.01, Tax Code, if:
- 14 (1) the market value of the property as specified in
- 15 the judgment of foreclosure is less than the total amount due under
- 16 the judgment, including all taxes, penalties, and interest, plus
- 17 the value of nontax liens held by a taxing unit and awarded by the
- 18 judgment, court costs, and the cost of the sale;
- 19 (2) the property is not improved with a habitable
- 20 building or buildings or an uninhabitable building or buildings
- 21 that are occupied as a residence by an owner or tenant who is
- 22 legally entitled to occupy the building or buildings;
- 23 (3) there are delinquent taxes on the property for a
- 24 total of at least five years; and

- 1 (4) the municipality has executed with the other
- 2 taxing units that are parties to the tax suit an interlocal
- 3 agreement that enables those units to agree to participate in the
- 4 program while retaining the right to withhold consent to the sale of
- 5 specific properties to the land bank.
- 6 (a-1) The property may be sold to a land bank, regardless of
- 7 current zoning, and on development may be zoned for more than one
- 8 use that must include residential housing in accordance with this
- 9 chapter, provided that the requirements of Subsection (a) are
- 10 satisfied.
- 11 SECTION 2. Section 379C.009, Local Government Code, is
- 12 amended by amending Subsections (a), (b), and (d) and adding
- 13 Subsection (a-1) to read as follows:
- (a) Except as provided by Subsection (a-1), each [Each]
- 15 subsequent resale of property acquired by a land bank under this
- 16 chapter must comply with the conditions of this section.
- 17 (a-1) Notwithstanding any other law, this section does not
- 18 apply to property sold to an eligible adjacent property owner under
- 19 <u>Section 379C.0106</u>.
- 20 (b) The land bank must sell a property to a qualified
- 21 participating developer within the four-year [three-year] period
- 22 following the date of acquisition for the purpose of construction
- 23 of affordable housing for sale or rent to low income households. If
- 24 after <u>four</u> [three] years a qualified participating developer has
- 25 not purchased the property, the property shall be transferred from
- 26 the land bank to the taxing units who were parties to the judgment
- 27 for disposition as otherwise allowed under the law.

- The deed conveying a property sold by the land bank must 1 (d) include a right of reverter so that if the qualified participating 2 3 developer does not apply for a construction permit and close on any construction financing within the three-year [two-year] period 4 following the date of the conveyance of the property from the land 5 bank to the qualified participating developer, the property will 6 7 revert to the land bank for subsequent resale in accordance with 8 this chapter [to another qualified participating developer] or 9 conveyance to the taxing units who were parties to the judgment for 10 disposition as otherwise allowed under the law. If the property is replatted under Section 379C.0107, the right of reverter applies to 11
- SECTION 3. Section 379C.010(a), Local Government Code, is amended to read as follows:

the entire property as replatted.

- 15 (a) The land bank shall impose deed restrictions on property
 16 sold to qualified participating developers requiring the
 17 development and sale, [or] rental, or lease-purchase of the
 18 property to low income households.
- SECTION 4. Chapter 379C, Local Government Code, is amended by adding Section 379C.0105 to read as follows:
- Notwithstanding Section 379C.010, the land bank may permit a qualified participating developer to exchange a property purchased

(a)

Sec. 379C.0105. LOT EXCHANGE PERMITTED.

- 24 from the land bank with any other property owned by the developer
- 25 if:

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26 (1) the developer agrees to construct on the other 27 property affordable housing for low income households as provided

	by this onapter, and
2	(2) the other property will be located in:
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18	occupied that property as a primary residence for the two-year
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21	land bank.
22	(b) Notwithstanding any other right of first refusal
23	granted under this chapter, if the land bank determines that a
24	property owned by the land bank is not appropriate for residential
25	development, the land bank first shall offer the property for sale
26	to an eligible adjacent property owner according to terms and
27	conditions developed by the land bank that are consistent with this

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chapter.
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           (c) The land bank shall sell the property to an eligible
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    adjacent property owner, at whichever value is lower:
                (1) the fair market value for the property as
 4
    determined by the appraisal district in which the property is
 5
 6
    located; or
 7
                (2) the sales price recorded in the annual plan.
          (d) Except as provided by Subsection (e), an adjacent
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    property owner that purchases property under this section may not
    lease, sell, or transfer that property to another person before the
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11
    third anniversary of the date the adjacent property owner purchased
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    that property from the land bank.
13
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               (1) is made according to a policy adopted by the land
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    bank; and
17
               (2) is made to a family member of the eligible adjacent
    property owner or occurs as a result of the death of the eligible
18
19
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          SECTION 6. Chapter 379C, Local Government Code, is amended
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    by adding Section 379C.0107 to read as follows:
22
          Sec. 379C.0107. REPLATTING BY QUALIFIED PARTICIPATING
23
    DEVELOPER. The land bank may sell two adjacent properties that are
    owned by the land bank to a qualified participating developer if:
24
25
               (1) at least one of the properties is appropriate for
26
   residential development; and
27
               (2) the developer agrees to replat the two adjacent
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- 1 properties as one property that is appropriate for residential
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- 3 SECTION 7. The heading to Section 379C.011, Local
- 4 Government Code, is amended to read as follows:
- 5 Sec. 379C.011. RIGHT OF FIRST REFUSAL TO QUALIFIED
- 6 ORGANIZATIONS.
- 7 SECTION 8. Section 379C.011(b), Local Government Code, is
- 8 amended to read as follows:
- 9 (b) Except as provided by Section 379C.0106, the [The] land
- 10 bank shall first offer a property for sale to qualified
- 11 organizations.
- SECTION 9. Section 379C.013(c), Local Government Code, is
- 13 amended to read as follows:
- 14 (c) For purposes of evaluating the effectiveness of the
- 15 program, the land bank shall submit an annual performance report to
- 16 the municipality not later than November 1 of each year in which the
- 17 land bank acquires or sells property under this chapter. The
- 18 performance report must include:
- 19 (1) a complete and detailed written accounting of all
- 20 money and properties received and disbursed by the land bank during
- 21 the preceding fiscal year;
- (2) for each property acquired by the land bank during
- 23 the preceding fiscal year:
- 24 (A) the street address of the property;
- 25 (B) the legal description of the property;
- (C) the date the land bank took title to the
- 27 property;

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     record at the time of the foreclosure;
                           the amount of taxes and other costs owed at
                      (E)
  3
     the time of the foreclosure; and
  4
  5
                      (F)
                           the assessed value of the property on the tax
     roll at the time of the foreclosure;
  6
  7
                 (3)
                      for each property sold by the land bank during the
     preceding fiscal year to a qualified participating developer or
  8
 9
     eligible adjacent property owner:
10
                      (A)
                           the street address of the property;
11
                           the legal description of the property;
                      (B)
12
                      (C)
                           the name and mailing address of the purchaser
13
     [developer];
14
                      (D)
                           the purchase price paid [by the developer];
15
    and
16
                      (E)
                               sold
                                     to
                                          a
                                              qualified participating
17
    developer:
18
                           (i) the maximum incomes allowed for
19
    households by the terms of the sale; and
20
                          (ii) [(F)] the source and amount of any
21
    public subsidy provided by the municipality to facilitate the sale
22
    or rental of the property to a household within the targeted income
    levels;
23
24
                (4)
                     for
                           each
                                  property
                                             sold
                                                    by
                                                             qualified
                                                          a
    participating developer during the preceding fiscal year, the
25
26
    buyer's household income and a description of all use and sale
27
    restrictions; and
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the name and address of the property owner of

(D)

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1 (5) for each property developed for rental housing
2 with an active deed restriction, a copy of the most recent annual
3 report filed by the owner with the land bank.
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SECTION 10. The changes in law made by this Act apply to property held by the land bank or purchased from a land bank by a qualified participating developer or an eligible adjacent property owner without regard to whether the purchase was made before, on, or after the effective date of this Act.

9 SECTION 11. This Act takes effect immediately if it 10 receives a vote of two-thirds of all the members elected to each 11 house, as provided by Section 39, Article III, Texas Constitution. 12 If this Act does not receive the vote necessary for immediate

13 effect, this Act takes effect September 1, 2009.

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 28, 2009

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2344 by Giddings (Relating to the urban land bank demonstration program in certain municipalities.), As Passed 2nd House

No fiscal implication to the State is anticipated.

The bill would amend Chapter 379C, Local Government Code, which applies only to home-rule municipalities with a population of 1.18 million or more and located mostly in a county that has a total area of less than 1,000 square miles.

Local Government Impact

Based on the applicability criteria of Chapter 379C, the 2000 U.S. Census, and geography, the bill appears to apply only to the City of Dallas.

Because the bill would not have statewide impact on units of local government of the same type or class, no comment from this office is required by the rules of the House/Senate as to its probable fiscal implication on units of local government.

Source Agencies:

LBB Staff: JOB, SZ, DB

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 15, 2009

TO: Honorable Royce West, Chair, Senate Committee on Intergovernmental Relations

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2344 by Giddings (Relating to the urban land bank demonstration program in certain municipalities.), Committee Report 2nd House, Substituted

No fiscal implication to the State is anticipated.

The bill would amend Chapter 379C, Local Government Code, which applies only to home-rule municipalities with a population of 1.18 million or more and located mostly in a county that has a total area of less than 1,000 square miles.

Local Government Impact

Based on the applicability criteria of Chapter 379C, the 2000 U.S. Census, and geography, the bill appears to apply only to the City of Dallas.

Because the bill would not have statewide impact on units of local government of the same type or class, no comment from this office is required by the rules of the House/Senate as to its probable fiscal implication on units of local government.

Source Agencies:

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 13, 2009

TO: Honorable Royce West, Chair, Senate Committee on Intergovernmental Relations

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2344 by Giddings (Relating to the urban land bank demonstration program in certain

municipalities.), As Engrossed

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Source Agencies:

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

April 17, 2009

TO: Honorable Yvonne Davis, Chair, House Committee on Urban Affairs

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2344 by Giddings (Relating to the urban land bank demonstration program in certain municipalities.), Committee Report 1st House, Substituted

No fiscal implication to the State is anticipated.

The bill would amend Chapter 379C, Local Government Code, which applies only to home-rule municipalities with a population of 1.18 million or more and located mostly in a county that has a total area of less than 1,000 square miles.

Local Government Impact

Based on the applicability criteria of Chapter 379C, the 2000 U.S. Census, and geography, the bill appears to apply only to the City of Dallas.

Because the bill would not have statewide impact on units of local government of the same type or class, no comment from this office is required by the rules of the House/Senate as to its probable fiscal implication on units of local government.

Source Agencies:

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

March 26, 2009

TO: Honorable Yvonne Davis, Chair, House Committee on Urban Affairs

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2344 by Giddings (Relating to the urban land bank demonstration program in certain

municipalities.), As Introduced

No fiscal implication to the State is anticipated.

The bill would amend Chapter 379C, Local Government Code, which applies only to home-rule municipalities with a population of 1.18 million or more and located mostly in a county that has a total area of less than 1,000 square miles.

Local Government Impact

Based on the applicability criteria of Chapter 379C, the 2000 U.S. Census, and geography, the bill appears to apply only to the City of Dallas.

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