SENATE AMENDMENTS

2nd Printing

By: Smithee H.B. No. 4338 A BILL TO BE ENTITLED 1 AN ACT relating to title insurance agents and title insurance companies. 2 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 4 SECTION 1. Section 2501.004(b), Insurance Code, is amended to read as follows: 5 (b) To provide for the safety and protection 6 of policyholders, the department shall require that an abstract plant 7 8 [be]: 9 be geographically arranged; (1)10 (2) cover a period beginning not later than January 1, 1979, and be kept current; and 11 12 be adequate for use in insuring titles, 13 determined by the department. 14 SECTION 2. Section 2602.002(a), Insurance Code, is amended 15 to read as follows: 16 (a) This chapter is for: the purposes and findings stated in Sections 17 441.001, 441.003, 441.005, and 441.006; [and] 18 19 (2) the protection of holders of covered claims; and 20 (3) the protection of consumers served by agents. SECTION 3. Section 2602.003(6), Insurance Code, is amended 21 22 to read as follows: 23 "Impaired title insurance company" means a title 24 insurance company that is[+

1	[(A) placed in:
2	[(i) temporary or permanent receivership
3	under a court order based on a finding of insolvency; or
4	[(ii) conservatorship after the
5	commissioner determines that the company is insolvent; and
6	[(B)] designated by the commissioner as an
7	impaired title insurance company or is:
8	(A) placed by a court in this state or another
9	state under an order of supervision, conservatorship,
10	rehabilitation, or liquidation;
11	(B) placed under an order of supervision or
12	conservatorship under Chapter 441;
13	(C) placed under an order of rehabilitation or
14	liquidation under Chapter 443; or
15	(D) otherwise found by a court of competent
16	jurisdiction to be insolvent or otherwise unable to pay obligations
17	as they come due.
18	SECTION 4. Sections 2602.011(a) and (e), Insurance Code,
19	are amended to read as follows:
20	(a) The commissioner shall notify the association of the
21	existence of an impaired title insurance company not later than the
22	third day after the date on which the commissioner gives notice of
23	the designation of impairment or learns the title insurance company
24	is impaired as described by Sections 2602.003(6)(A)-(D). The
25	association is entitled to a copy of any complaint seeking an order
26	of receivership with a finding of insolvency against a title
27	insurance company at the time the complaint is filed with a court.
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- 1 (e) The commissioner may require that the association
- 2 notify the insureds of the impaired title insurance company and any
- 3 other interested party that the company is impaired [of the
- 4 designation of impairment] and of the person's rights under this
- 5 chapter. Notification by publication in a newspaper of general
- 6 circulation is sufficient notice under this section.
- 7 SECTION 5. Section 2602.110, Insurance Code, is amended to
- 8 read as follows:
- 9 Sec. 2602.110. EXPENSES OF ADMINISTERING IMPAIRED INSURER
- 10 [RECEIVERSHIP OR CONSERVATORSHIP]. The association may advance
- 11 money necessary to pay the expenses of administering the
- 12 <u>supervision</u>, <u>rehabilitation</u>, <u>receivership</u>, [or] conservatorship,
- 13 or, as determined by a court, other insolvency [estate] of an
- 14 impaired title insurance company or impaired agent, on terms the
- 15 association negotiates, if the company's or agent's assets are
- 16 insufficient to pay those expenses.
- 17 SECTION 6. Section 2602.152, Insurance Code, is amended to
- 18 read as follows:
- 19 Sec. 2602.152. AMOUNT OF FEE. Annually or more frequently,
- 20 the board shall determine the amount of the guaranty fee[, not to
- 21 exceed \$5], considering the amount of money to be maintained in the
- 22 guaranty fee account that is reasonably necessary for efficient
- 23 future operation under this chapter.
- SECTION 7. Sections 2602.153(b) and (d), Insurance Code,
- 25 are amended to read as follows:
- 26 (b) The following [covered] claims shall be paid from
- 27 guaranty fees only and may not be paid from assessments:

- 1 (1) covered claims against trust funds or an escrow
- 2 account of an impaired agent under Section 2602.252; [and]
- 3 (2) expenses incurred in complying with Subchapter J;
- 4 (3) conservator and receiver expenses under Section
- 5 2602.254; and
- 6 (4) administrative expenses with respect to the estate
- 7 of an impaired agent under Section 2602.110.
- 8 (d) Guaranty fees may be used only for payment of:
- 9 (1) [covered] claims described by Subsection (b) [or
- 10 $\frac{(c)}{(c)}$; and
- 11 (2) <u>expenses related to an audit or an examination</u>
- 12 conducted by the department or the association [and review expenses
- 13 under Section 2602.103(b)].
- 14 SECTION 8. Section 2602.251, Insurance Code, is amended to
- 15 read as follows:
- 16 Sec. 2602.251. COVERED CLAIMS IN GENERAL. An unpaid claim
- 17 is a covered claim if:
- 18 (1) the claim is made by an insured under a title
- 19 insurance policy to which this chapter applies;
- 20 (2) the claim arises out of the policy and is within
- 21 the coverage and applicable limits of the policy;
- 22 (3) the title insurance company that issued the policy
- 23 or assumed the policy under an assumption certificate is an
- 24 impaired title insurance company that has been placed in
- 25 receivership or conservatorship; and
- 26 (4) the insured real property or a lien on the property
- 27 is located in this state.

- 1 SECTION 9. Sections 2602.401(a) and (b), Insurance Code,
- 2 are amended to read as follows:
- 3 (a) If an assessment has been made under this chapter for an
- 4 impaired title insurance company or association funds have been
- 5 provided for the company, the company, on release from the
- 6 supervision, rehabilitation, conservatorship, [or] receivership,
- 7 or other proceeding in which the company was found by a court of
- 8 competent jurisdiction to be insolvent or otherwise unable to pay
- 9 obligations as they come due, may not issue a new or renewal
- 10 insurance policy until the company:
- 11 (1) has repaid pro rata in full to each holder of a
- 12 participation receipt the assessment amount paid by the receipt
- 13 holder or its assignee; and
- 14 (2) has repaid in full the amount of guaranty fees paid
- 15 by the association.
- 16 (b) If an assessment has been made under this chapter for an
- 17 [impaired] agent or guaranty fees have been provided for the agent,
- 18 the agent, on release from the supervision, conservatorship,
- 19 rehabilitation, [ex] receivership, or other proceeding in which the
- 20 agent was found by a court of competent jurisdiction to be insolvent
- 21 or otherwise unable to pay obligations as they come due, subject to
- 22 <u>dischargeability</u>, may not <u>act as an agent</u> [issue a new or renewal
- 23 insurance policy] until the agent has repaid in full the amount of
- 24 guaranty fees paid by the association.
- 25 SECTION 10. Chapter 2602, Insurance Code, is amended by
- 26 adding Subchapter J to read as follows:
- 27 <u>SUBCHAPTER J. ADDITIONAL DUTIES OF ASSOCIATION</u>

- H.B. No. 4338 1 Sec. 2602.451. APPLICABILITY. This subchapter applies, at 2 the commissioner's discretion and regardless of whether there are 3 covered claims against an agent, to any agent that is designated by the commissioner as an impaired agent or that is placed under an 4 order of supervision, conservatorship, rehabilitation, 5 6 liquidation or is otherwise found by a court of competent 7 jurisdiction to be insolvent or otherwise unable to pay obligations 8 as they come due. 9 Sec. 2602.452. ACTIONS FOR CERTAIN AGENTS. the commissioner's discretion, the commissioner may require 10 the association, at the association's expense, to take on behalf of the 11 agent the following actions: 12 13 (1) close real estate transactions; 14 (2) disburse escrow funds; 15 (3) pay existing liens against real property; 16 (4) record documents; and 17 (5) issue final title insurance policies. 18 SECTION 11. Section 2651.002, Insurance Code, is amended by amending Subsection (c) and adding Subsection (d) to read as 19 20 follows:
- 21 (c) The completed application must state that:
- 22 the proposed agent is: (1)
- an individual who is a bona fide resident of 23 (A)
- 24 this state;
- (B) an association or firm composed only of Texas 25
- 26 residents; or
- 27 a Texas corporation or a foreign corporation (C)

- 1 authorized to engage in business in this state;
- 2 (2) the proposed agent has unencumbered assets in
- 3 excess of liabilities, exclusive of the value of abstract plants,
- 4 as required by Section 2651.012;
- 5 (3) (42) the proposed agent, including a
- 6 corporation's managerial personnel, if applicable, has reasonable
- 7 experience or instruction in the field of title insurance;
- 8 $\underline{(4)}$ [$\overline{(3)}$] the title insurance company:
- 9 (A) knows that the proposed agent has a good
- 10 business reputation and is worthy of the public trust; and
- 11 (B) is unaware of any fact or condition that
- 12 disqualifies the proposed agent from receiving a license; and
- 13 (5) (4) the proposed agent qualifies as a title
- 14 insurance agent under this chapter.
- (d) Except as provided by Section 2651.0021(d), an agent
- 16 applying for an initial license under this subchapter must provide
- 17 evidence that the agent and its management personnel have
- 18 successfully completed a professional training program that
- 19 complies with Section 2651.0021. The program must have been
- 20 completed within one year preceding the date of application.
- 21 SECTION 12. Subchapter A, Chapter 2651, Insurance Code, is
- 22 amended by adding Section 2651.0021 to read as follows:
- Sec. 2651.0021. PROFESSIONAL TRAINING PROGRAM. (a) The
- 24 commissioner shall adopt by rule a professional training program
- 25 for a title insurance agent and the management personnel of the
- 26 <u>title insurance agent.</u>
- (b) The professional training program must be designed to

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1	provide information regarding:
2	(1) the basic principles and coverages related to
3	title insurance;
4	(2) recent and prospective changes in those principles
5	and coverages;
6	(3) applicable rules and laws;
7	(4) proper conduct of the license holder's title
8	insurance business;
9	(5) accounting principles and practices and financial
LO	responsibilities and practices relevant to title insurance; and
L1	(6) the duties and responsibilities of a title
L2	insurance agent.
13	(c) Professional training program hours may be used to
14	satisfy the continuing education requirements established under
L5	Section 2651.204.
16	(d) A professional training program course must be offered
17	by:
18	(1) a statewide title insurance association,
19	statewide title agents' association or professional association,
20	or local chapter of a statewide title insurance or title agents
21	association or professional association;
22	(2) an accredited college or university;
23	(3) a career school or college as defined by Section
24	132.001, Education Code;
25	(4) the State Bar of Texas;
26	(5) an educational publisher;
27	(6) a title insurance company authorized to engage in

1 business in this state; 2 (7) a company that owns one or more title insurance 3 companies authorized to engage in business in this state; 4 (8) a public school system in this state; or (9) an individual accredited as an instructor by an 5 6 entity described by Subdivisions (1)-(8). 7 (e) An individual is exempt from the professional training requirement of this section if the individual has held in this state 8 9 for at least five years a position as management personnel with a 10 title insurance agent, or a comparable position, as determined 11 under rules adopted by the commissioner. 12 SECTION 13. Section 2651.011, Insurance Code, is amended to read as follows: 13 14 Sec. 2651.011. PRIVILEGED COMMUNICATIONS; FINANCIAL INFORMATION. (a) Any information, including a document, record, or 15 16 statement, and including information provided to or received from 17 the commissioner under Subsection (b) or (c), required to be made or 18 disclosed to the department under this subchapter, other than 19 Section 2651.001, is not public information subject to Chapter 552, 20 Government Code, is [+ 21 $[\frac{1}{1}]$ a privileged communication, [+] and \underline{is} 22 $[\frac{(2)}{2}]$ not admissible in evidence in a court action or 23 proceeding except under a subpoena issued by a court of record. This 24 subsection does not apply to a document, record, or statement 25 required to be made or disclosed to the department under Chapter 36. 26 (b) A title insurance company may provide information to, or

receive information from, the commissioner about a financial matter

- 1 that would reasonably call into question the solvency of an agent
- 2 that the company appointed. An entity, other than the title
- 3 <u>insurance company appointing the agent</u>, may not request or receive
- 4 the information described by this subsection from the commissioner.
- 5 <u>(c) Each title insurance agent shall, on a quarterly basis,</u>
- 6 provide the department with a copy of the agent's quarterly
- 7 withholding tax report furnished by the agent to the United States
- 8 <u>Internal Revenue Service. The title insurance agent must also</u>
- 9 provide to the department proof of the payment. An agent that does
- 10 not have employees shall, on a quarterly basis, certify to the
- 11 <u>department that there has not been a material change in the agent's</u>
- 12 <u>financial condition</u>.
- 13 (d) The commissioner by rule may prescribe the types of
- 14 <u>information under Subsections (b)</u> and (c) that are privileged under
- 15 Subsection (a).
- SECTION 14. Subchapter A, Chapter 2651, Insurance Code, is
- 17 amended by adding Sections 2651.012 and 2651.013 to read as
- 18 follows:
- 19 Sec. 2651.012. UNENCUMBERED ASSETS. (a) In this section,
- 20 <u>"unencumbered</u> assets" means:
- 21 <u>(1)</u> cash;
- (2) assets that do not have any lien against them;
- (3) assets that have value, such as furniture,
- 24 fixtures, equipment, computers, and software in excess of any
- 25 <u>encumbrances</u>; and
- 26 (4) investments such as mutual funds, certificates of
- 27 deposit, and stocks and bonds.

- 1 (b) Except as provided by Subsection (e), an agent must
- 2 maintain unencumbered assets in excess of liabilities, exclusive of
- 3 the value of abstract plants, in the following amounts unless the
- 4 commissioner establishes different amounts by rule:
- 5 (1) if the agent maintains its principal office in a
- 6 county with a population of 10,000 or more but less than 50,000:
- 7 \$25,000;
- 8 (2) if the agent maintains its principal office in a
- 9 county with a population of 50,000 or more but less than 200,000:
- 10 \$50,000;
- 11 (3) if the agent maintains its principal office in a
- 12 county with a population of 200,000 or more but less than one
- 13 million: \$100,000; and
- 14 (4) if the agent maintains its principal office in a
- 15 county with a population of one million or more: \$150,000.
- (c) Except as provided by the commissioner by rule, an agent
- 17 that maintains its principal office in a county with a population of
- 18 less than 10,000 is exempt from this section.
- 19 (d) An agent that maintains a principal office in more than
- 20 one county must meet the asset standards for the largest county for
- 21 which the agent will hold a license.
- (e) An agent may elect to:
- 23 (1) maintain unencumbered assets as required by this
- 24 section; or
- 25 (2) place a deposit with the department in the manner
- 26 authorized by Section 2652.102.
- (f) An agent that holds a license on September 1, 2009, and

- 1 that has held the license for at least three years on that date is
- 2 not required to comply with Subsection (b) on September 1, 2009, but
- 3 shall increase the unencumbered assets held by the agent, or make
- 4 and increase the required deposit, until the agent is in compliance
- 5 with the required capitalization amounts in accordance with the
- 6 schedule established by this subsection. The agent must hold
- 7 unencumbered assets, or make a deposit in an amount, such that:
- 8 (1) if the agent has been licensed at least three years
- 9 but less than four years:
- 10 (A) the agent has at least 33 percent of the
- 11 required capitalization amount on September 1, 2010;
- (B) the agent has at least 66 percent of the
- 13 required capitalization amount on September 1, 2011; and
- 14 (C) the agent has at least 100 percent of the
- 15 required capitalization amount on September 1, 2012;
- 16 (2) if the agent has been licensed at least four years
- 17 but less than five years:
- (A) the agent has at least 25 percent of the
- 19 required capitalization amount on September 1, 2010;
- (B) the agent has at least 50 percent of the
- 21 required capitalization amount on September 1, 2011;
- (C) the agent has at least 75 percent of the
- 23 required capitalization amount on September 1, 2012; and
- (D) the agent has at least 100 percent of the
- 25 required capitalization amount on September 1, 2013;
- 26 (3) if the agent has been licensed at least five years
- 27 but less than six years:

1	(A) the agent has at least 20 percent of the
2	required capitalization amount on September 1, 2010;
3	(B) the agent has at least 40 percent of the
4	required capitalization amount on September 1, 2011;
5	(C) the agent has at least 60 percent of the
6	required capitalization amount on September 1, 2012;
7	(D) the agent has at least 80 percent of the
8	required capitalization amount on September 1, 2013; and
9	(E) the agent has at least 100 percent of the
10	required capitalization amount on September 1, 2014;
11	(4) if the agent has been licensed at least six years
12	but less than seven years:
13	(A) the agent has at least 16.66 percent of the
14	required capitalization amount on September 1, 2010;
15	(B) the agent has at least 33.32 percent of the
16	required capitalization amount on September 1, 2011;
17	(C) the agent has at least 49.98 percent of the
18	required capitalization amount on September 1, 2012;
19	(D) the agent has at least 66.64 percent of the
20	required capitalization amount on September 1, 2013;
21	(E) the agent has at least 83.3 percent of the
22	required capitalization amount on September 1, 2014; and
23	(F) the agent has at least 100 percent of the
24	required capitalization amount on September 1, 2015;
25	(5) if the agent has been licensed at least seven years
26	but less than eight years:
27	(A) the agent has at least 14.29 percent of the

1	required capitalization amount on September 1, 2010;
2	(B) the agent has at least 28.58 percent of the
3	required capitalization amount on September 1, 2011;
4	(C) the agent has at least 42.87 percent of the
5	required capitalization amount on September 1, 2012;
6	(D) the agent has at least 57.16 percent of the
7	required capitalization amount on September 1, 2013;
8	(E) the agent has at least 71.45 percent of the
9	required capitalization amount on September 1, 2014;
10	(F) the agent has at least 85.74 percent of the
11	required capitalization amount on September 1, 2015; and
12	(G) the agent has at least 100 percent of the
13	required capitalization amount on September 1, 2016;
14	(6) if the agent has been licensed at least eight years
15	but less than nine years:
16	(A) the agent has at least 12.5 percent of the
17	required capitalization amount on September 1, 2010;
18	(B) the agent has at least 25 percent of the
19	required capitalization amount on September 1, 2011;
20	(C) the agent has at least 37.5 percent of the
21	required capitalization amount on September 1, 2012;
22	(D) the agent has at least 50 percent of the
23	required capitalization amount on September 1, 2013;
24	(E) the agent has at least 62.5 percent of the
25	required capitalization amount on September 1, 2014;
26	(F) the agent has at least 75 percent of the
27	required capitalization amount on September 1, 2015;

1	(G) the agent has at least 87.5 percent of the
2	required capitalization amount on September 1, 2016; and
3	(H) the agent has at least 100 percent of the
4	required capitalization amount on September 1, 2017; and
5	(7) if the agent has been licensed at least nine years:
6	(A) the agent has at least 11.11 percent of the
7	required capitalization amount on September 1, 2010;
8	(B) the agent has at least 22.22 percent of the
9	required capitalization amount on September 1, 2011;
10	(C) the agent has at least 33.33 percent of the
11	required capitalization amount on September 1, 2012;
12	(D) the agent has at least 44.44 percent of the
13	required capitalization amount on September 1, 2013;
14	(E) the agent has at least 55.55 percent of the
15	required capitalization amount on September 1, 2014;
16	(F) the agent has at least 66.66 percent of the
17	required capitalization amount on September 1, 2015;
18	(G) the agent has at least 77.77 percent of the
19	required capitalization amount on September 1, 2016;
20	(H) the agent has at least 88.88 percent of the
21	required capitalization amount on September 1, 2017; and
22	(I) the agent has at least 100 percent of the
23	required capitalization amount on September 1, 2018.
24	(g) This subsection and Subsection (f) expire September 2,
25	<u>2018.</u>
26	Sec. 2651.013. DIVISION OF PREMIUM HELD IN TRUST; RULES.
27	(a) The funds held by a title insurance agent that are owed to a

- 1 <u>title insurance company</u>, another title insurance agent, or a direct
- 2 operation arising from a division of premium, whether as determined
- 3 under rules adopted by the commissioner or by agreement among the
- 4 parties, are considered to be held in trust for the title insurance
- 5 company, other title insurance agent, or direct operation.
- 6 (b) This section does not require, and the commissioner may
- 7 not require by rule, that funds described by Subsection (a) be held
- 8 <u>in a separate account or be subject to an audit of the department.</u>
- 9 SECTION 15. Subchapter D, Chapter 2651, Insurance Code, is
- 10 amended by adding Section 2651.158 to read as follows:
- Sec. 2651.158. CERTIFICATION OF UNENCUMBERED ASSETS. (a)
- 12 Unless the agent has elected to make a deposit with the department
- 13 under Section 2651.012(e), the annual audit of escrow accounts must
- 14 be accompanied by a certification by a certified public accountant
- 15 that the title insurance agent has the appropriate unencumbered
- 16 <u>assets in excess of liabilities</u>, exclusive of the value of its
- 17 abstract plants, as required by Section 2651.012.
- (b) The commissioner by rule shall establish:
- 19 (1) a procedure to be used by an agent and the agent's
- 20 certified public accountant to determine the value of categories of
- 21 <u>assets</u>; and
- 22 (2) the method by which the certification required by
- 23 this section must be made.
- SECTION 16. Subchapter E, Chapter 2651, Insurance Code, is
- 25 amended by adding Section 2651.205 to read as follows:
- 26 Sec. 2651.205. POSSESSION OF GUARANTY FILE. (a) A title
- 27 insurance agent may not give possession of the agent's guaranty

- 1 file to any third party, including a landlord or storage facility,
- 2 unless the third party:
- 3 (1) accepts possession of the file subject to the
- 4 right of access of the title insurance company involved in the
- 5 transaction that the file documents, whether the right of access
- 6 exists by contract or other statutory basis; and
- 7 (2) agrees to maintain the confidentiality of
- 8 nonpublic information in the title insurance agent's file according
- 9 to state and federal laws that govern the title insurance agent.
- 10 (b) If the title insurance agent ceases operations without
- 11 complying with rules adopted by the commissioner, the Texas Title
- 12 Insurance Guaranty Association shall take possession of each
- 13 guaranty file of the agent and make the file available to the title
- 14 insurance company involved in the transaction that the file
- 15 documents.
- (c) A title insurance company may not enter into a new
- 17 <u>contract or agreement or amend an existing contract or agreement</u>
- 18 with an individual, firm, association, or corporation to act as the
- 19 company's agent unless the contract or amendment contains a
- 20 requirement that any lease, storage agreement, or other contract
- 21 entered into by the agent that may relate to files maintained by the
- 22 agent contains the following language:
- 23 "The (landlord or other party entering into the agreement)
- 24 acknowledges that Section 2651.205 of the Texas Insurance Code
- 25 guarantees access to title insurance files to the Texas_Title
- 26 Insurance Guaranty Association and certain title insurance
- 27 companies that the tenant represents and the right of access

- 1 supersedes any landlord's lien on any other property or the right to
- 2 deny the association or a title insurance company access to the
- 3 premises. The (landlord or other party entering into the
- 4 agreement) agrees to maintain the confidentiality of nonpublic
- 5 <u>information in the title insurance agent's file according to state</u>
- 6 and federal laws that govern the title insurance agent."
- 7 (d) In this section, "title insurance agent" includes an
- 8 agent owned in whole or in part by a title insurance company and
- 9 <u>includes a direct operation</u>.
- SECTION 17. Section 2602.153(c), Insurance Code, is
- 11 repealed.
- 12 SECTION 18. An abstract plant that exists on September 1,
- 13 2009, but that does not, on that date, cover a period beginning not
- 14 later than January 1, 1979, as required by Section 2501.004,
- 15 Insurance Code, as amended by this Act, is not required to comply
- 16 with that section before January 1, 2014.
- 17 SECTION 19. Section 2651.158, Insurance Code, as added by
- 18 this Act, applies beginning with annual audits conducted under
- 19 Subchapter D, Chapter 2651, Insurance Code, for the 2011 calendar
- 20 year.
- SECTION 20. (a) Not later than September 30, 2009, the
- 22 commissioner of insurance may, by order, delay the implementation
- 23 of Section 2651.205, Insurance Code, as added by this Act, if the
- 24 commissioner determines that rules to implement that section are
- 25 necessary to the effective administration of that section.
- 26 (b) Section 2651.205, Insurance Code, as added by this Act,
- 27 applies only to the conduct of a title insurance agent, and a

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- 1 contract or agreement executed or renewed by a title insurance
- 2 agent, on or after:
- 3 (1) January 1, 2010, if the commissioner of insurance
- 4 does not issue an order under Subsection (a) of this section; or
- 5 (2) the effective date of rules adopted by the
- 6 commissioner, if the commissioner of insurance does issue an order
- 7 under Subsection (a) of this section.
- 8 (c) The conduct of a title insurance agent, and a contract
- 9 or agreement executed or renewed by a title insurance agent, before
- 10 the date determined under Subsection (b) of this section are
- 11 governed by the law as it existed immediately before the effective
- 12 date of this Act, and that law is continued in effect for that
- 13 purpose.
- SECTION 21. This Act takes effect September 1, 2009.

ADOPTED

MAY 2 5 2009

Actor Saw Secretary of the Senate

By: FRASER H.B. No. 4338
Substitute the following for $\mathbb{H}.B.$ No 4338 :
By: C.SB. No
A BILL TO BE ENTITLED
AN ACT
relating to title insurance agents and title insurance companies.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
SECTION 1. Section 2501.004(b), Insurance Code, is amended
to read as follows:
(b) To provide for the safety and protection of
policyholders, the department shall require that an abstract plant
[be]:
(1) be geographically arranged;
(2) cover a period beginning not later than January 1,
1979, and be kept current; and
(3) be adequate for use in insuring titles, as
determined by the department.
SECTION 2. Section 2602.002(a), Insurance Code, is amended
to read as follows:
(a) This chapter is for:
(1) the purposes and findings stated in Sections
441.001, 441.003, 441.005, and 441.006; [and]
(2) the protection of holders of covered claims; and
(3) the protection of consumers served by agents.
SECTION 3. Sections 2602.003(5) and (6), Insurance Code,
are amended to read as follows:

(5) "Impaired agent" means <u>a title</u> [an] agent <u>or</u>

direct operation that is[+

1	[(A) placed in:
2	[(i) temporary or permanent receivership
3	under a court order based on a finding of insolvency; or
4	[(ii) conservatorship - after the
5	commissioner determines that the agent is insolvent; and
6	[(B)] designated by the commissioner as an
7	impaired agent and is:
8	(A) placed by a court in this state or another
9	state under an order of supervision, conservatorship,
10	rehabilitation, or liquidation;
11	(B) placed under an order of supervision or
12	conservatorship under Chapter 441;
13	(C) placed under an order of rehabilitation or
14	liquidation under Chapter 443; or
15	(D) otherwise found by a court of competent
16	jurisdiction to be insolvent or otherwise unable to pay obligations
17	as they come due.
18	(6) "Impaired title insurance company" means a title
19	insurance company that is[+
20	[(A) placed in:
21	(i) temporary or permanent receivership
22	under a court order based on a finding of insolvency; or
23	[(ii) conservatorship after the
24	commissioner determines that the company is insolvent; and
25	$[\frac{(B)}{(B)}]$ designated by the commissioner as an
26	impaired title insurance company and is:
27	(A) placed by a court in this state or another

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- 1 state under an order of supervision, conservatorship,
- 2 rehabilitation, or liquidation;
- 3 (B) placed under an order of supervision or
- 4 conservatorship under Chapter 441;
- 5 (C) placed under an order of rehabilitation or
- 6 <u>liquidation under Chapter 443; or</u>
- 7 (D) otherwise found by a court of competent
- 8 jurisdiction to be insolvent or otherwise unable to pay obligations
- 9 as they come due.
- 10 SECTION 4. Section 2602.011(a), Insurance Code, is amended
- 11 to read as follows:
- 12 (a) The commissioner shall notify the association of the
- 13 existence of an impaired title insurance company or impaired agent
- 14 not later than the third day after the date on which the
- 15 commissioner gives notice of the designation of impairment to the
- 16 impaired title agent or direct operation. The association is
- 17 entitled to a copy of any complaint seeking an order of receivership
- 18 with a finding of insolvency against a title insurance company at
- 19 the time the complaint is filed with a court.
- 20 SECTION 5. Section 2602.107, Insurance Code, is amended by
- 21 adding Subsection (d) to read as follows:
- 22 (d) The association shall pay from the guaranty fee account
- 23 fees and reasonable and necessary expenses that the department
- 24 incurs in an examination or audit of a title agent or direct
- 25 operation under this chapter and Chapter 2651.
- SECTION 6. Section 2602.110, Insurance Code, is amended to
- 27 read as follows:

- Sec. 2602.110. EXPENSES OF <u>ADMINISTERING IMPAIRED INSURER</u>

 OR IMPAIRED AGENT [RECEIVERSHIP OR CONSERVATORSHIP]. The

 association may advance money necessary to pay the expenses of

 administering the <u>supervision</u>, <u>rehabilitation</u>, receivership, [or]

 conservatorship, or, as determined by a court, other insolvency

 [estate] of an impaired title insurance company or <u>impaired</u> agent,
- 7 on terms the association negotiates, if the company's or agent's
- 8 assets are insufficient to pay those expenses.
- 9 SECTION 7. Section 2602.152, Insurance Code, is amended to 10 read as follows:
- 11 Sec. 2602.152. AMOUNT OF FEE. Annually or more frequently,
- 12 the board shall determine the amount of the guaranty fee[, not to
- 13 exceed \$5], considering the amount of money to be maintained in the
- 14 guaranty fee account that is reasonably necessary for efficient
- 15 future operation under this chapter.
- SECTION 8. Sections 2602.153(b) and (d), Insurance Code,
- 17 are amended to read as follows:
- 18 (b) The following [covered] claims shall be paid from
- 19 guaranty fees only and may not be paid from assessments:
- 20 (1) covered claims against trust funds or an escrow
- 21 account of an impaired agent under Section 2602.252; [and]
- 22 (2) expenses incurred in complying with Subchapter J;
- 23 (3) conservator and receiver expenses under Section
- 24 2602.254; and
- 25 (4) administrative expenses with respect to the estate
- 26 of an impaired agent under Section 2602.110.
- 27 (d) Guaranty fees may be used only for payment of:

```
1
                (1)
                    [covered] claims described by Subsection (b) [or
 2
    <del>(c)</del>]; and
 3
                (2) <u>expenses related to:</u>
 4
                     (A) an audit or an examination conducted by the
 5
    department or the association under this chapter;
 6
                     (B) the supervision and coordination of such an
 7
    audit; and
 8
                     (C) an action required under
 9
    2602.452 [and review expenses under Section 2602.103(b)].
          SECTION 9. Sections 2602.401(a) and (b), Insurance Code,
10
11
    are amended to read as follows:
12
               If an assessment has been made under this chapter for an
```

supervision, rehabilitation, conservatorship, [ex] receivership, or other proceeding in which the company was found by a court of

impaired title insurance company or association funds have been

provided for the company, the company, on release from the

- 17 competent jurisdiction to be insolvent or otherwise unable to pay
- 18 <u>obligations</u> as they come due, may not issue a new or renewal
- 19 insurance policy until the company:
- 20 (1) has repaid pro rata in full to each holder of a
- 21 participation receipt the assessment amount paid by the receipt
- 22 holder or its assignee; and
- 23 (2) has repaid in full the amount of guaranty fees paid
- 24 by the association.

13

- 25 (b) If an assessment has been made under this chapter for an
- 26 impaired agent or guaranty fees have been provided for the agent,
- 27 the agent, on release from the supervision, conservatorship,

agent was found by a court of competent jurisdiction to be insolvent
or otherwise unable to pay obligations as they come due, subject to
dischargeability, may not act as an agent [issue a new or renewal
insurance policy] until the agent has repaid in full the amount of
guaranty fees paid by the association.

rehabilitation, [or other proceeding in which the

- 7 SECTION 10. Chapter 2602, Insurance Code, is amended by 8 adding Subchapter J to read as follows:
- 9 SUBCHAPTER J. ADDITIONAL DUTIES OF ASSOCIATION
- Sec. 2602.451. APPLICABILITY. This subchapter applies, at the commissioner's discretion and regardless of whether there are
- 12 covered claims against an agent, to any agent that is designated by
- 13 the commissioner as an impaired agent.

- Sec. 2602.452. ACTIONS FOR CERTAIN AGENTS. (a) The
- 15 commissioner may require the association, at the association's
- 16 expense and on behalf of an impaired agent, to:
- 18 (2) disburse escrow funds;
- 19 (3) record documents; and
- 20 (4) issue final title insurance policies.
- 21 (b) The association may employ or retain a person in
- 22 accordance with Section 2602.103(a) to take the actions required by
- 23 the commissioner under this section.
- Sec. 2602.453. AUTHORITY OF ASSOCIATION; COOPERATION OF
- 25 OFFICERS, OWNERS, AND EMPLOYEES. (a) On the direction of the
- 26 commissioner under Section 2602.452, the association may implement
- 27 any direction made by the commissioner and may access all books,

- 1 records, accounts, networks, and electronic document storage and
- 2 management systems as necessary to implement the commissioner's
- 3 direction.
- 4 (b) Any present or former officer, manager, director,
- 5 trustee, owner, employee, or agent of the agent, or any other person
- 6 with authority over or in charge of any segment of the agent's
- 7 <u>affairs, shall cooperate with the association.</u> For purposes of
- 8 this subsection:
- 9 (1) "Person" includes a person who exercises control
- 10 directly or indirectly over activities of the agent through a
- 11 holding company or other affiliate of the agent.
- 12 <u>(2) "Cooperate" means:</u>
- (A) replying promptly in writing to any request
- 14 from the association within the period established in the request
- 15 for the reply; and
- 16 (B) making available to the association any
- 17 books, accounts, documents, or other records or information of, or
- 18 relating to, the agent within the period set in the request for
- 19 reply.
- 20 (c) A person who fails to cooperate as required under
- 21 Subsection (b) is subject to sanctions under Chapter 82, in
- 22 <u>addition to all other sanctions available under law.</u>
- SECTION 11. Section 2651.002, Insurance Code, is amended by
- 24 amending Subsection (c) and adding Subsection (d) to read as
- 25 follows:
- 26 (c) The completed application must state that:
- 27 (1) the proposed agent is:

```
2
    this state;
 3
                     (B)
                          an association or firm composed only of Texas
 4
    residents; or
 5
                     (C)
                          a Texas corporation or a foreign corporation
 6
    authorized to engage in business in this state;
 7
                (2) the proposed agent has unencumbered assets in
 8
    excess of liabilities, exclusive of the value of abstract plants,
 9
    as required by Section 2651.012;
10
                (3) [\frac{(2)}{(2)}] the
                                  proposed
                                              agent,
                                                        including
11
    corporation's managerial personnel, if applicable, has reasonable
12
    experience or instruction in the field of title insurance;
13
                (4) [(3)] the title insurance company:
14
                     (A)
                          knows that the proposed agent has a good
15
    business reputation and is worthy of the public trust; and
16
                     (B)
                          is unaware of any fact or condition that
17
    disqualifies the proposed agent from receiving a license; and
18
              (5) (4) the proposed agent qualifies as a title
19
    insurance agent under this chapter.
20
          (d) Except as provided by Section 2651.0021(e), an agent
21
    applying for an initial license under this subchapter must provide
22
    evidence that the agent and its management personnel have
23
    successfully completed a professional training program that
    complies with Section 2651.0021. The program must have been
24
25
   completed within one year preceding the date of application.
```

an individual who is a bona fide resident of

(A)

amended by adding Section 2651.0021 to read as follows:

Subchapter A, Chapter 2651, Insurance Code, is

SECTION 12.

26

27

```
Sec. 2651.0021. PROFESSIONAL TRAINING PROGRAM. (a) The
    commissioner shall adopt by rule a professional training program
 3
    for a title insurance agent and the management personnel of the
    title insurance agent.
 5
          (b) The professional training program must be designed to
    provide information regarding:
 6
 7 .
               (1) the basic principles and coverages related to
 8
    title insurance;
 9
               (2) recent and prospective changes in those principles
10
    and coverages;
11
               (3) applicable rules and laws;
12
               (4) proper conduct of the license holder's title
    insurance business;
13
14
               (5) accounting principles and practices and financial
15
    responsibilities and practices relevant to title insurance; and
16
               (6) the duties and responsibilities of a title
17
    insurance agent.
18
          (c) Professional training program hours may be used to
19
    satisfy the continuing education requirements established under
20
    Section 2651.204.
21
         (d) A professional training program course must be offered
22
   by:
23
               (1) a statewide title insurance association,
24
   statewide title agents' association or professional association,
   or local chapter of a statewide title insurance or title agents'
25
```

(2) an accredited college or university;

association or professional association;

26

27

```
3
                (4) the State Bar of Texas;
 4
                (5) an educational publisher;
 5
                (6) a title insurance company authorized to engage in
    business in this state;
 6
 7
                (7) a company that owns one or more title insurance
 8
    companies authorized to engage in business in this state;
 9
                (8) a public school system in this state; or
10
               (9) an individual accredited as an instructor by an
11
    entity described by Subdivisions (1)-(8).
12
          (e) An individual is exempt from the professional training
13
    requirement of this section if the individual has held in this state
14
    for at least five years a position as management personnel with a
15
    title insurance agent, or a comparable position, as determined
16
    under rules adopted by the commissioner.
17
          SECTION 13. Section 2651.011, Insurance Code, is amended to
    read as follows:
18
          Sec. 2651.011. PRIVILEGED
                                         COMMUNICATIONS; FINANCIAL
19
    INFORMATION. (a) Any information, including a document, record,
20
21
    or statement, and including information provided to or received
    from the commissioner under Subsection (b) or (c), or any other
22
23
    information required or permitted to be made or disclosed to or by
    the department under this subchapter, other than Section 2651.001,
24
25
    is not public information subject to Chapter 552, Government Code,
    except to the extent described by Subsection (b) [+
26
27
               [(1) a privileged communication; and
```

(3) a career school or college as defined by Section

1

2

132.001, Education Code;

1 not admissible in evidence in a court action or 2 proceeding except under a subpoena issued by a court of record]. 3 (b) A title insurance company may provide information to the commissioner about a financial matter that would reasonably call 4 into question the solvency of a title agent that the title insurance 5 company appointed. Each title insurance company shall provide 6 7 annually to the department a list of officers authorized to provide to the department the information under this subsection. 8 Information provided under this subsection is not subject to 9 10 Chapter 552, Government Code, except that the commissioner may release information that the commissioner received under this 11 12 subsection to a title insurance company that has appointed, or that 13 is considering appointing, the title agent. The commissioner may also release information that the commissioner received under this 1415 subsection to a title agent under Section 2651.206, Insurance Code, if the information is evidence on which an audit report or 16 17 examination report relies. A title insurance company that receives information under this subsection may not release the information 18 except under a subpoena issued by a court of competent 19 jurisdiction. 20 21 (c) Each title insurance agent shall provide the department, on a quarterly basis, with a copy of the agent's 22 quarterly withholding tax report furnished by the agent to the 23 24 United States Internal Revenue Service. The title insurance agent must also provide to the department proof of the payment of the tax. 25 An agent that does not have employees shall certify to the 26 department on a quarterly basis that there has not been a material 27

```
(d) The commissioner by rule may prescribe the types of
 3
    information under Subsections (b) and (c) that are privileged under
 4
    Subsection (a).
          SECTION 14. Subchapter A, Chapter 2651, Insurance Code, is
 5
 6
    amended by adding Sections 2651.012 and 2651.013 to read as
 7
    follows:
 8
          Sec. 2651.012. UNENCUMBERED ASSETS. (a) In this section:
 9
               (1) "Principal office" means a principal office of the
10
    corporation, unincorporated association, or partnership in this
11
    state in which the decision makers for the organization conduct the
12
    daily affairs of the organization. The presence of an agency or
13
    representative does not establish a principal office.
               (2) "Unencumbered assets" means:
14
15
                    (A) cash or cash equivalents;
16
                    (B) assets that do not have any lien against
17
    them;
18
                    (C) real estate, in excess of any encumbrances;
                    (D) investments, such as mutual funds,
19
20
    certificates of deposit, and stocks and bonds;
21
                    (E) a surety bond, the form and content of which
22
    shall be prescribed by the commissioner in accordance with this
23
    code;
24
                    (F) a deposit made in accordance with Section
25
   2651.102; and
26
                                     of credit that meets
                    (G) a letter
                                                                 the
27
   requirements of Section 493.104(b)(2)(C).
```

change in the agent's financial condition.

1

```
1.
          (b) The unencumbered assets required under this section are
   reserves for contingencies. The reserves must be deducted from
2
3
   premiums for purposes of proceedings conducted under Subchapter D,
   Chapter 2703. The reserves may only be spent or released:
5
               (1) as permitted by the commissioner if the agent is
6
   declared impaired;
7
               (2) if the agent merges or consolidates with another
   agent who maintains the amount of unencumbered assets that would be
8
   required for the survivor of the merger or consolidation;
10
               (3) if the agent surrenders the agent's license under
11
   Section 2651.201 and the rules adopted under that section; or
12
               (4) _ if the agent_is_liquidated.
          (c) Except as provided by Subsection (d), an agent must
13
   maintain unencumbered assets with a market value in excess of
14
15
   liabilities, exclusive of the value of abstract plants, in the
   following amounts unless the commissioner establishes lesser
16
17
   amounts by rule:
               (1) if the agent maintains its principal office in a
18
19
   county with a population of 10,000 or more but less than 50,000:
20
   $25,000;
21
               (2) if the agent maintains its principal office in a
```

county with a population of 50,000 or more but less than 200,000:

county with a population of 200,000 or more but less than one

(3) if the agent maintains its principal office in a

(4) if the agent maintains its principal office in a

million: \$100,000; and

\$50,000;

22

23

24

25

26

```
county with a population of one million or more: $150,000.
 1
 2
          (d) Except as provided by the commissioner by rule, an agent
 3
    that maintains its principal office in a county with a population of
    less than 10,000 is exempt from this section.
 4
 5
          (e) An agent that maintains a principal office in more than
 6
    one county must meet the asset standards for the largest county for
 7
    which the agent will hold a license.
 8
          (f) An agent may elect to:
 9
               (1) maintain unencumbered assets as required by this
10
    section; or
               (2) place a deposit with the department as authorized
11
12
    by Section 2652.102.
13
          (g) An agent that holds a license on September 1, 2009, and
14
    that has held the license for at least three years as of that date is
15
    not required to comply with Subsection (c) on September 1, 2009, but
16
    shall increase the unencumbered assets held by the agent, or make
17
    and increase the required deposit, until the agent is in compliance
18
    with the required capitalization amounts in accordance with the
19
    schedule established under this subsection. The agent must hold
20
    unencumbered assets, or make a deposit in an amount, such that:
21
               (1) if the agent has been licensed at least three years
22
   but less than four years:
23
                     (A) the agent has at least 33 percent of the
24
    required capitalization amount on September 1, 2010;
```

25

26

27

required capitalization amount on September 1, 2011; and

(B) the agent has at least 66 percent of the

(C) the agent has at least 100 percent of the

```
2
               (2) if the agent has been licensed at least four years
 3
    but less than five years:
 4
                    (A) the agent has at least 25 percent of the
 5
    required capitalization amount on September 1, 2010;
 6
                    (B) the agent has at least 50 percent of the
 7
    required capitalization amount on September 1, 2011;
8
                    (C) the agent has at least 75 percent of the
9
   required capitalization amount on September 1, 2012; and
10
                    (D) the agent has at least 100 percent of the
11
   required capitalization amount on September 1, 2013;
12
               (3) if the agent has been licensed at least five years
13
   but less than six years:
14
                    (A) the agent has at least 20 percent of the
15
   required capitalization amount on September 1, 2010;
16
                    (B) the agent has at least 40 percent of the
17
   required capitalization amount on September 1, 2011;
18
                    (C) the agent has at least 60 percent of the
19
   required capitalization amount on September 1, 2012;
                    (D) the agent has at least 80 percent of the
20
21
   required capitalization amount on September 1, 2013; and
                    (E) the agent has at least 100 percent of the
22
   required capitalization amount on September 1, 2014;
23
24
               (4) if the agent has been licensed at least six years
   but less than seven years:
25
26
                    (A) the agent has at least 16.66 percent of the
27
   required capitalization amount on September 1, 2010;
```

required capitalization amount on September 1, 2012;

2	required capitalization amount on September 1, 2011;
3	(C) the agent has at least 49.98 percent of the
4	required capitalization amount on September 1, 2012;
5	(D) the agent has at least 66.64 percent of the
6	required capitalization amount on September 1, 2013;
7	(E) the agent has at least 83.3 percent of the
8	required capitalization amount on September 1, 2014; and
9	(F) the agent has at least 100 percent of the
10	required capitalization amount on September 1, 2015;
11	(5) if the agent has been licensed at least seven years
12	but less than eight years:
13	(A) the agent has at least 14.29 percent of the
14	required capitalization amount on September 1, 2010;
15	(B) the agent has at least 28.58 percent of the
16	required capitalization amount on September 1, 2011;
17	(C) the agent has at least 42.87 percent of the
18	required capitalization amount on September 1, 2012;
19	(D) the agent has at least 57.16 percent of the
20	required capitalization amount on September 1, 2013;
21	(E) the agent has at least 71.45 percent of the
22	required capitalization amount on September 1, 2014;
23	(F) the agent has at least 85.74 percent of the
24	required capitalization amount on September 1, 2015; and
25	(G) the agent has at least 100 percent of the
26	required capitalization amount on September 1, 2016;
27	(6) if the agent has been licensed at least eight years

(B) the agent has at least 33.32 percent of the

1	but less than nine years:
2	(A) the agent has at least 12.5 percent of the
3	required capitalization amount on September 1, 2010;
4	(B) the agent has at least 25 percent of the
5	required capitalization amount on September 1, 2011;
6	(C) the agent has at least 37.5 percent of the
7	required capitalization amount on September 1, 2012;
8	(D) the agent has at least 50 percent of the
9	required capitalization amount on September 1, 2013;
10	(E) the agent has at least 62.5 percent of the
11	required capitalization amount on September 1, 2014;
12	(F) the agent has at least 75 percent of the
13	required capitalization amount on September 1, 2015;
14	(G) the agent has at least 87.5 percent of the
15	required capitalization amount on September 1, 2016; and
16	(H) the agent has at least 100 percent of the
17	required capitalization amount on September 1, 2017; and
18	(7) if the agent has been licensed at least nine years:
19	(A) the agent has at least 11.11 percent of the
20	required capitalization amount on September 1, 2010;
21	(B) the agent has at least 22.22 percent of the
22	required capitalization amount on September 1, 2011;
23	(C) the agent has at least 33.33 percent of the
24	required capitalization amount on September 1, 2012;
25	(D) the agent has at least 44.44 percent of the
26	required capitalization amount on September 1, 2013;
27	(E) the agent has at least 55.55 percent of the

```
required capitalization amount on September 1, 2014;
 1
 2
                     (F) the agent has at least 66.66 percent of the
 3
    required capitalization amount on September 1, 2015;
 4
                     (G) the agent has at least 77.77 percent of the
 5
    required capitalization amount on September 1, 2016;
 6
                     (H) the agent has at least 88.88 percent of the
 7
   required capitalization amount on September 1, 2017; and
 8
                     (I) the agent has at least 100 percent of the
 9
    required capitalization amount on September 1, 2018.
10
          (h) If the agent has been licensed less than three years as
    of September 1, 2009, the agent must have:
11
12
               (1) at least 50 percent of the required capitalization
13
    amount required under Subsection (c) on September 1, 2010; and
14
               (2) 100 percent of that required capitalization amount
    on September 1, 2011.
15
16
          (i) This subsection and Subsection (g) expire September 2,
    2018.
17
          (j) Notwithstanding any other provision of this section,
18
    this section takes effect only after the commissioner adopts the
19
20
    form, content, and procedures for use of the surety bond authorized
21
   under Subsection (a). The commissioner by rule shall establish the
   procedures for making, filing, using, and paying for the surety
22
   bond. Notwithstanding Subsections (g) and (h), the commissioner by
23
   rule may extend the dates established under those subsections as
24
```

Sec. 2651.013. DIVISION OF PREMIUM HELD IN TRUST; RULES.

(a) The funds held by a title insurance agent that are owed to a

necessary to comply with this subsection.

25

26

- 1 title insurance company, another title insurance agent, or a direct
- 2 operation arising from a division of premium, whether as determined
- 3 under rules adopted by the commissioner or by agreement among the
- 4 parties, are considered to be held in trust for the title insurance
- 5 company, other title insurance agent, or direct operation.
- 6 (b) This section does not require, and the commissioner may
- 7 not require by rule, that funds described by Subsection (a) be held
- 8 in a separate account subject to an external audit. This section
- 9 does not affect the department's or association's authority to
- 10 examine or audit a title agent or direct operation.
- 11 SECTION 15. Subchapter D, Chapter 2651, Insurance Code, is
- 12 amended by adding Section 2651.158 to read as follows:
- Sec. 2651.158. CERTIFICATION OF UNENCUMBERED ASSETS. (a)
- 14 Unless the agent has elected to make a deposit with the department
- 15 under Section 2651.012(f), the annual audit of escrow accounts must
- 16 be accompanied by a certification by a certified public accountant
- 17 that the title insurance agent has the appropriate unencumbered
- 18 assets in excess of liabilities, exclusive of the value of its
- 19 abstract plants, as required by Section 2651.012.
- 20 (b) The commissioner by rule shall establish:
- 21 (1) a procedure to be used to determine the value of
- 22 categories of assets; and
- 23 (2) the method by which the certification required by
- 24 this section must be made which shall not include an audit of
- 25 operating accounts.
- 26 SECTION 16. Subchapter E, Chapter 2651, Insurance Code, is
- 27 amended by adding Sections 2651.205 and 2651.206 to read as

1 follows:

- 2 Sec. 2651.205. TITLE AGENT RECORDS. (a) A landlord or
- 3 storage facility, including an electronic storage facility, that
- 4 accepts possession of an agent's guaranty file or other records
- 5 <u>takes possession subject to:</u>
- 6 (1) the right of access of the title insurance company
- 7 involved in the transaction that the file documents, during
- 8 customary business hours, for the purpose of copying the guaranty
- 9 file; and
- 10 (2) the obligation to maintain the confidentiality of
- 11 nonpublic information in the title insurance agent's records
- 12 according to state and federal laws that govern the title insurance
- 13 agent.
- 14 (b) If the title insurance agent is impaired, the Texas
- 15 <u>Title Insurance Guaranty Association has the right to access the</u>
- 16 guaranty files and other records of the title insurance agent,
- 17 including electronic records, for 60 days from the date of
- 18 impairment, during customary business hours, for purposes of
- 19 copying those records.
- 20 (c) Except for the right of access granted under Subsections
- 21 (a) and (b), a lien created in favor of the landlord by contract or
- 22 <u>otherwise is not impaired.</u>
- 23 (d) For purposes of this section, "title insurance agent"
- 24 <u>includes an agent owned wholly or partly by a title insurance</u>
- 25 <u>company and a direct operation</u>.
- Sec. 2651.206. EXAMINATION REPORTS. (a) An audit, review,
- 27 or examination conducted under this chapter or Chapter 2602 must be

- 1 conducted in accordance with rules adopted by the commissioner.
- 2 The rules must provide:
- 3 (1) that before a report from an examination, review,
- 4 or audit becomes final, the department will furnish to the title
- 5 agent or direct operation a copy of the report and any evidence on
- 6 which the report relies;
- 7 (2) a reasonable period of not less than 10 days after
- 8 the title agent or direct operation receives the report and
- 9 evidence from the department for the title agent or direct
- 10 operation to respond;
- 11 (3) an opportunity for an appeal of the examination
- 12 report under a process similar to the process under Title 28, Part
- 13 1, Chapter 7, Subchapter A, Texas Administrative Code; and
- 14 (4) procedures to ensure that the report and any
- 15 evidence regarding the report remain confidential and are
- 16 transmitted only to designated representatives of the title agent
- 17 or direct operation.
- (b) The commissioner shall furnish the title agent or direct
- 19 operation with a draft of the examination report and a copy of any
- 20 evidence not later than the 10th day before the scheduled date of a
- 21 meeting requested by the department regarding a report.
- (c) This section does not require the department to turn
- 23 over work papers. For purposes of this subsection, work papers are
- 24 the records of an auditor or examiner of the procedures followed,
- 25 the tests performed, the information obtained, and the conclusions
- 26 reached that are pertinent to the audit or examination. Work papers
- 27 <u>include</u> work programs, analyses, memoranda, letters of

- 1 confirmation and representation, abstracts of company documents
- 2 and schedules, and commentaries prepared or obtained by the auditor
- 3 or examiner that support the opinions of the auditor or examiner.
- 4 SECTION 17. Section 2703.202, Insurance Code, is amended by
- 5 adding Subsections (c), (d), (e), and (f) to read as follows:
- 6 (c) Except as provided by Subsection (d), a public hearing
- 7 held under Subsection (a) or under Section 2703.206 shall be
- 8 <u>conducted</u> by the <u>commissioner</u> as a rulemaking hearing under
- 9 Subchapter B, Chapter 2001, Government Code.
- 10 (d) Notwithstanding Subsection (c), at the request of a
- 11 <u>title</u> insurance company or the public insurance counsel, a public
- 12 hearing held under Subsection (a) or under Section 2703.206 must be
- 13 conducted by the commissioner as a contested case hearing under
- 14 Subchapters C through H and Subchapter Z, Chapter 2001, Government
- 15 Code. Nothing in this section prohibits a party from conducting
- 16 discovery in a ratemaking or other proceeding or producing other
- 17 information requested by the department.
- (e) Information received or requested by the commissioner
- 19 as part of an audit or examination under Chapters 2602 and 2651 may
- 20 not be used for rate setting under Subchapter D, Chapter 2703.
- (f) Subsections (c) through (e) apply only to a public
- 22 <u>hearing held on or after January 1, 2009.</u>
- 23 SECTION 18. Section 2602.056 and Section 2602.153(c),
- 24 Insurance Code, are repealed.
- 25 SECTION 19. An abstract plant that exists on September 1,
- 26 2009, but that does not, on that date, cover a period beginning not
- 27 later than January 1, 1979, as required by Section 2501.004,

- 1 Insurance Code, as amended by this Act, is not required to comply
- 2 with that section before January 1, 2014.
- 3 SECTION 20. Section 2651.158, Insurance Code, as added by
- 4 this Act, applies beginning with annual audits conducted under
- 5 Subchapter D, Chapter 2651, Insurance Code, for the 2011 calendar
- 6 year.
- 7 SECTION 21. The commissioner of insurance shall hold a
- 8 hearing not later than the 120th day after the effective date of
- 9 this Act. Not later than the 90th day after the date of that
- 10 hearing, the commissioner shall issue an order prescribing the
- 11 rules and forms to be used in connection with Section 2651.206,
- 12 Insurance Code, as added by this Act.
- SECTION 22. This Act takes effect September 1, 2009.



MAY 2 5 2009 Fraser BY: FLOOR AMENDMENT NO. Amend H.B. No. 4338 (senate committee printing) by striking 1 all below the enacting clause and substituting the following: 2 SECTION 1. Section 2501.004(b), Insurance Code, is amended 3 to read as follows: 4 (b) To provide for the safety and protection 5 of policyholders, the department shall require that an abstract 6 plant [be]: 7 8 be geographically arranged; cover a period beginning not later than January 9 10 1, 1979, and be kept current; and (3) be adequate for use in insuring titles, 11 as determined by the department. 12 SECTION 2. Section 2602.002(a), Insurance Code, is amended 13 to read as follows: 15 (a) This chapter is for: (1) the purposes and findings stated in Sections 16 441.001, 441.003, 441.005, and 441.006; [and] 17 18 (2) the protection of holders of covered claims; and 19 (3) the protection of consumers served by impaired 20 agents. 21 SECTION 3. Sections 2602.003(5) and (6), Insurance Code, 22 are amended to read as follows: (5) "Impaired agent" means <u>a title</u> [an] agent or 23 24 direct operation that is[+ 25 [(A) placed in: 26 (i) temporary or permanent receivership 27 under a court order based on a finding of insolveney; or 28 (ii) conservatorship after

commissioner determines that the agent is insolvent; and

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1	$[\frac{B}{B}]$ designated by the commissioner as an
2	impaired agent and is:
3	(A) placed by a court in this state or another
4	state under an order of supervision, conservatorship,
5	rehabilitation, or liquidation;
6	(B) placed under an order of supervision or
7	conservatorship under Chapter 441;
8	(C) placed under an order of rehabilitation or
9	liquidation under Chapter 443; or
10	(D) otherwise found by a court of competent
11	jurisdiction to be insolvent or otherwise unable to pay
12	obligations as they come due.
13	(6) "Impaired title insurance company" means a title
1.4	insurance company that is [+
15	[(A) placed in:
16	[(i) temporary or permanent receivership
17	under a court order based on a finding of insolvency; or
18	[(ii) conservatorship after the
19	commissioner determines that the company is insolvent; and
20	[-(B)-] designated by the commissioner as an
21	impaired title insurance company and is:
22	(A) placed by a court in this state or another
23	state under an order of supervision, conservatorship,
24	rehabilitation, or liquidation;
25	(B) placed under an order of supervision or
26	conservatorship under Chapter 441;
27	(C) placed under an order of rehabilitation or
28	liquidation under Chapter 443; or
29	(D) otherwise found by a court of competent
30	jurisdiction to be insolvent or otherwise unable to pay
31	obligations as they come due.
	2 9.145.42 pmo

- SECTION 4. Section 2602.011(a), Insurance Code, is amended
- 2 to read as follows:
- 3 (a) The commissioner shall notify the association of the
- 4 existence of an impaired title insurance company or impaired
- 5 agent not later than the third day after the date on which the
- 6 commissioner gives notice of the designation of impairment to
- 7 the impaired agent or impaired title insurance company. The
- 8 association is entitled to a copy of any complaint seeking an
- 9 order of receivership with a finding of insolvency against a
- 10 title insurance company at the time the complaint is filed with
- 11 a court.
- 12 SECTION 5. Section 2602.107, Insurance Code, is amended by
- 13 adding Subsection (d) to read as follows:
- 14 (d) The association shall pay from the guaranty fee
- 15 account fees and reasonable and necessary expenses that the
- 16 department incurs in an examination or audit of a title agent or
- 17 direct operation under this chapter and Chapter 2651.
- 18 SECTION 6. Section 2602.110, Insurance Code, is amended to
- 19 read as follows:
- 20 Sec. 2602.110. EXPENSES OF ADMINISTERING IMPAIRED INSURER
- 21 <u>OR IMPAIRED AGENT</u> [RECEIVERSHIP OR CONSERVATORSHIP]. The
- 22 association may advance money necessary to pay the expenses of
- 23 administering the supervision, rehabilitation, receivership,
- 24 [ex] conservatorship, or, as determined by a court of competent
- 25 <u>jurisdiction</u>, other insolvency [estate] of an impaired title
- 26 insurance company or impaired agent, on terms the association
- 27 negotiates, if the company's or agent's assets are insufficient
- 28 to pay those expenses.
- SECTION 7. Section 2602.152, Insurance Code, is amended to
- 30 read as follows:
- 31 Sec. 2602.152. AMOUNT OF FEE. Annually or more 9.145.42 pmo

- 1 frequently, the board shall determine the amount of the guaranty
- 2 fee[, not to exceed \$5], considering the amount of money to be
- 3 maintained in the guaranty fee account that is reasonably
- 4 necessary for efficient future operation under this chapter.
- 5 SECTION 8. Sections 2602.153(b) and (d), Insurance Code,
- 6 are amended to read as follows:
- 7 (b) The following [covered] claims shall be paid from
- 8 guaranty fees only and may not be paid from assessments:
- 9 (1) covered claims against trust funds or an escrow
- 10 account of an impaired agent under Section 2602.252; [and]
- 11 (2) expenses incurred in complying with Subchapter J;
- 12 <u>(3)</u> conservator and receiver expenses under Section
- 13 2602.254; and
- 14 (4) administrative expenses with respect to the
- 15 estate of an impaired agent under Section 2602.110.
- (d) Guaranty fees may be used only for payment of:
- 17 (1) [covered] claims described by Subsection (b) [or
- 18 + (e)]; and
- 19 (2) <u>expenses related to:</u>
- 20 (A) an audit or an examination conducted by the
- 21 <u>department or the association under this chapter;</u>
- 22 (B) the supervision and coordination of such an
- 23 <u>audit or examination; and</u>
- (C) an action under Section 2602.452 [and review
- 25 expenses under Section 2602.103(b)].
- SECTION 9. Sections 2602.401(a) and (b), Insurance Code,
- 27 are amended to read as follows:
- 28 (a) If an assessment has been made under this chapter for
- 29 an impaired title insurance company or association funds have
- 30 been provided for the company, the company, on release from the
- 31 <u>supervision</u>, rehabilitation, conservatorship, [or] receivership,

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- 1 or other proceeding in which the company was found by a court of
- 2 competent jurisdiction to be insolvent or otherwise unable to
- 3 pay obligations as they come due, may not issue a new or renewal
- 4 insurance policy until the company:
- 5 (1) has repaid pro rata in full to each holder of a
- 6 participation receipt the assessment amount paid by the receipt
- 7 holder or its assignee; and
- 8 (2) has repaid in full the amount of quaranty fees
- 9 paid by the association.
- 10 (b) If an assessment has been made under this chapter for
- 11 an impaired agent or guaranty fees have been provided for the
- 12 impaired agent, the agent, on release from the supervision,
- 13 conservatorship, rehabilitation, [er] receivership, or other
- 14 proceeding in which the agent was found by a court of competent
- 15 jurisdiction to be insolvent or otherwise unable to pay
- 16 <u>obligations as they come due, subject to dischargeability,</u> may
- 17 not <u>act</u> as an agent [<u>issue a new or renewal insurance policy</u>]
- 18 until the agent has repaid in full the amount of guaranty fees
- 19 paid by the association.
- SECTION 10. Chapter 2602, Insurance Code, is amended by
- 21 adding Subchapter J to read as follows:
- 22 <u>SUBCHAPTER J. ADDITIONAL DUTIES OF ASSOCIATION</u>
- Sec. 2602.451. APPLICABILITY. This subchapter applies, at
- 24 the commissioner's discretion and regardless of whether there
- 25 are covered claims against an agent, to any agent that is
- 26 <u>designated by the commissioner as an impaired agent.</u>
- 27 <u>Sec. 2602.452. ACTIONS FOR CERTAIN AGENTS.</u> (a) The
- 28 <u>commissioner may direct the association, at the association's</u>
- 29 expense and on behalf of an impaired agent, to:
- 30 (1) close real estate transactions;
- 31 (2) disburse escrow funds;

1	(3) record documents; and
2	(4) issue final title insurance policies.
3	(b) The association may employ or retain a person in
4	accordance with Section 2602.103(a).
5	Sec. 2602.453. AUTHORITY OF ASSOCIATION; COOPERATION OF
6	OFFICERS, OWNERS, AND EMPLOYEES. (a) On the direction of the
7	commissioner under Section 2602.452, the association may
8	implement any direction made by the commissioner and may access
9	all books, records, accounts, networks, and electronic document
10	storage and management systems as necessary to implement the
11	commissioner's direction.
12	(b) Any present or former officer, manager, director,
13	trustee, owner, employee, or agent of the agent, or any other
14	person with authority over or in charge of any segment of the
15	agent's affairs, shall cooperate with the association. For
16	purposes of this subsection:
17	(1) "Person" includes a person who exercised or
18	exercises control directly or indirectly over activities of the
19	agent through a holding company or other affiliate of the agent.
20	(2) "Cooperate" means:
21	(A) replying promptly in writing to any request
22	for information from the association within the period
23	established in the request; and
24	(B) making available to the association any
25	books, accounts, documents, or other records or information of,
26	or relating to, the agent within the period set in the request.
27	(c) A person who fails to cooperate as required under
28	Subsection (b) is subject to sanctions under Chapter 82, in
29	addition to all other sanctions available under law.
30	SECTION 11. Section 2651.002, Insurance Code, is amended
31	by amending Subsection (c) and adding Subsection (d) to read as

follows: 2 (c) The completed application must state that: (1)the proposed agent is: 3 an individual who is a bona fide resident of (A) 4 this state; 5 6 (B) an association or firm composed only of 7 Texas residents; or 8 (C) a Texas corporation or a foreign corporation authorized to engage in business in this state; 9 10 (2) the proposed agent has unencumbered assets in 11 excess of liabilities, exclusive of the value of abstract plants, as required by Section 2651.012; 12 (3) [(2)] the 13 proposed agent, including corporation's 14 managerial personnel, if applicable, has reasonable experience or instruction in the field of title 15 16 insurance; 17 (4) [(3)] the title insurance company: 18 (A) knows that the proposed agent has a good 19 business reputation and is worthy of the public trust; and 20 is unaware of any fact or condition that 21 disqualifies the proposed agent from receiving a license; and 22 (5) [(4)] the proposed agent qualifies as a title 23 insurance agent under this chapter. 24 (d) Except as provided by Section 2651.0021(e), an agent 25 applying for an initial license under this subchapter must 26 provide evidence that the agent and its management personnel 27 have successfully completed a professional training program that 28 complies with Section 2651.0021. The program must have been 29 completed within one year preceding the date of application. 30 SECTION 12. Subchapter A, Chapter 2651, Insurance Code, is

amended by adding Section 2651.0021 to read as follows:

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2
    commissioner shall adopt by rule a professional training program
    for a title insurance agent and the management personnel of the
 3
    title insurance agent.
 4
         (b) The professional training program must be designed to
 5
 6
    provide information regarding:
 7
              (1) the basic principles and coverages related to
    title insurance;
 8
 9
              (2) recent and prospective changes in those
10
    principles and coverages;
11
              (3) applicable rules and laws;
12
              (4) proper conduct of the license holder's title
13
    insurance business;
14
              (5) accounting principles and practices and financial
15
    responsibilities and practices relevant to title insurance; and
              (6) the duties and responsibilities of a title
16
17
    insurance agent.
         (c) Professional training program hours may be used to
18
19
    satisfy the continuing education requirements established under
    Section 2651.204.
20
21
         (d) A professional training program course must be offered
22
    by:
23
              (1) a statewide title insurance association,
24
    statewide title agents' association or professional association,
25
    or local chapter of a statewide title insurance or title agents'
26
    association or professional association;
27
              (2) an accredited college or university;
28
              (3) a career school or college as defined by Section
29
    132.001, Education Code;
30
              (4) the State Bar of Texas;
31
              (5) an educational publisher;
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Sec. 2651.0021. PROFESSIONAL TRAINING PROGRAM. (a) The

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1
              (6) a title insurance company authorized to engage in
    business in this state;
 2
 3
              (7) a company that owns one or more title insurance
 4
     companies authorized to engage in business in this state;
              (8) _a public school system in this state; or
 5
 6
              (9) an individual accredited as an instructor by an
 7
     entity described by Subdivisions (1)-(8).
 8
         (e) An individual is exempt from the professional training
    requirement of this section if the individual has held in this
 9
10
    state for at least five years a position as management personnel
    with a title insurance agent, or a comparable position, as
11
12
    determined under rules adopted by the commissioner.
13
         SECTION 13. Section 2651.011, Insurance Code, is amended
14
    to read as follows:
         Sec. 2651.011. PRIVILEGED COMMUNICATIONS; FINANCIAL
15
16
    INFORMATION. (a) Any information, including a document, record,
17
    or statement, and including information provided to or received
18
    from the commissioner under Subsection (b) or (c), or any other
19
    information required or permitted to be made or disclosed to or
20
    by the department under this subchapter, other than Section
21
    2651.001, is not public information subject to Chapter 552,
22
    Government Code, except to the extent described by Subsection
23
    (b), and is a privileged communication and may not be disclosed
24
    to the public except as evidence in an administrative hearing or
25
    proceeding. This subsection does not apply to a document,
26
    record, or statement required to be made or disclosed to the
27
    department under Chapter 36[+
28
              [(1) a privileged communication; and
29
              [(2) not admissible in evidence in a court action or
30
    proceeding except under a subpoena issued by a court of record].
31
         (b) A title insurance company may provide information to
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- 1 the commissioner about a financial matter that would reasonably
- 2 call into question the solvency of a title agent that the title
- 3 insurance company appointed. Each title insurance company shall
- 4 provide annually to the department a list of officers authorized
- 5 to provide to the department the information under this
- 6 <u>subsection</u>. <u>Information provided under this subsection is not</u>
- 7 subject to Chapter 552, Government Code, except that the
- 8 commissioner may release information that the commissioner
- 9 received under this subsection to a title insurance company that
- 10 has appointed, or that is considering appointing, the title
- 11 agent. The commissioner may also release information that the
- 12 commissioner received under this subsection to a title agent
- 13 under Section 2651.206, Insurance Code, if the information is
- 14 evidence on which an audit report or examination report relies.
- 15 A title insurance company that receives information under this
- 16 subsection may not release the information except under a
- 17 subpoena issued by a court of competent jurisdiction.
- 18 (c) Each title insurance agent shall provide the
- 19 department, on a quarterly basis, with a copy of the agent's
- 20 quarterly withholding tax report furnished by the agent to the
- 21 United States Internal Revenue Service. The title insurance
- 22 agent must also provide to the department proof of the payment
- 23 of the tax. An agent that does not have employees shall certify
- 24 to the department on a quarterly basis that there has not been a
- 25 material change in the agent's financial condition.
- 26 (d) The commissioner by rule may prescribe the types of
- 27 information under Subsections (b) and (c) that are privileged
- 28 <u>under Subsection</u> (a).
- SECTION 14. Subchapter A, Chapter 2651, Insurance Code, is
- 30 amended by adding Sections 2651.012 and 2651.013 to read as
- 31 follows:

2	(1) "Principal office" means a principal office of
3	the business organization, unincorporated association, sole
4	proprietorship, or partnership in this state in which the
5	decision makers for the organization conduct the daily affairs
6	of the organization. The presence of an agency or
7	representative does not establish a principal office.
8	(2) "Unencumbered assets" means:
9	(A) cash or cash equivalents;
10	(B) liquid assets that have a readily
11	determinable market value and that do not have any lien against
12	them;
13	(C) real estate, in excess of any encumbrances;
14	(D) investments, such as mutual funds,
15	certificates of deposit, and stocks and bonds;
16	(E) a surety bond, the form and content of which
17	shall be prescribed by the commissioner in accordance with this
18	code;
19	(F) a deposit made in accordance with Section
20	2651.102; and
21	(G) a letter of credit that meets the
22	requirements of Section 493.104(b)(2)(C).
23	(b) The unencumbered assets required under this section
24	are reserves for contingencies. The reserves must be deducted
25	from premiums for purposes of proceedings conducted under
26	Subchapter D, Chapter 2703. The reserves may only be spent or
27	released:
28	(1) as permitted by the commissioner if the agent is
29	declared impaired;
30	(2) if the agent merges or consolidates with another
31	agent who maintains the amount of unencumbered assets that would 11 9.145.42 pmo

Sec. 2651.012. UNENCUMBERED ASSETS. (a) In this section:

- 1 be required for the survivor of the merger or consolidation;
- 2 (3) if the agent surrenders the agent's license under
- 3 Section 2651.201 and the rules adopted under that section; or
- 4 (4) if the agent is liquidated.
- 5 (c) Except as provided by Subsection (d), an agent must
- 6 maintain unencumbered assets with a market value in excess of
- 7 liabilities, exclusive of the value of abstract plants, in the
- 8 following amounts unless the commissioner establishes lesser
- 9 <u>amounts by rule:</u>
- 10 (1) if the agent maintains its principal office in a
- 11 county with a population of 10,000 or more but less than 50,000:
- 12 <u>\$25,000;</u>
- 13 (2) if the agent maintains its principal office in a
- 14 county with a population of 50,000 or more but less than
- 15 200,000: \$50,000;
- 16 (3) if the agent maintains its principal office in a
- 17 county with a population of 200,000 or more but less than one
- 18 million: \$100,000; and
- 19 (4) if the agent maintains its principal office in a
- 20 county with a population of one million or more: \$150,000.
- 21 (d) Except as provided by the commissioner by rule, an
- 22 agent that maintains its principal office in a county with a
- 23 population of less than 10,000 is exempt from this section.
- 24 (e) An agent that maintains a principal office in more
- 25 than one county must meet the asset standards for the largest
- 26 county for which the agent will hold a license.
- 27 (f) An agent may elect to:
- 28 (1) maintain unencumbered assets as required by this
- 29 <u>section; or</u>
- 30 (2) place a deposit with the department as authorized
- 31 by Section 2652.102.

1	(g) An agent that holds a license on September 1, 2009,
2	and that has held the license for at least three years as of
. 3	that date is not required to comply with Subsection (c) on
4	September 1, 2009, but shall increase the unencumbered assets
5	held by the agent, or make and increase the required deposit,
6	until the agent is in compliance with the required
7	capitalization amounts in accordance with the schedule
8	established under this subsection. The agent must hold
9	unencumbered assets, or make a deposit in an amount, such that:
10	(1) if the agent has been licensed at least three
11	years but less than four years:
12	(A) the agent has at least 33 percent of the
13	required capitalization amount on September 1, 2010;
14	(B) the agent has at least 66 percent of the
15	required capitalization amount on September 1, 2011; and
16	(C) the agent has at least 100 percent of the
17	required capitalization amount on September 1, 2012;
18	(2) if the agent has been licensed at least four
19	years but less than five years:
20	(A) the agent has at least 25 percent of the
21	required capitalization amount on September 1, 2010;
22	(B) the agent has at least 50 percent of the
23	required capitalization amount on September 1, 2011;
24	(C) the agent has at least 75 percent of the
25	required capitalization amount on September 1, 2012; and
26	(D) the agent has at least 100 percent of the
27	required capitalization amount on September 1, 2013;
28	(3) if the agent has been licensed at least five
29	years but less than six years:
30	(A) the agent has at least 20 percent of the
31	required capitalization amount on September 1, 2010;
	13 9.145.42 pmo

2	required capitalization amount on September 1, 2011;
3	(C) the agent has at least 60 percent of the
4	required capitalization amount on September 1, 2012;
5	(D) the agent has at least 80 percent of the
6	required capitalization amount on September 1, 2013; and
7	(E) the agent has at least 100 percent of the
8	required capitalization amount on September 1, 2014;
9	(4) if the agent has been licensed at least six years
10	but less than seven years:
11	(A) the agent has at least 16.66 percent of the
12	required capitalization amount on September 1, 2010;
13	(B) the agent has at least 33.32 percent of the
14	required capitalization amount on September 1, 2011;
15	(C) the agent has at least 49.98 percent of the
16	required capitalization amount on September 1, 2012;
17	(D) the agent has at least 66.64 percent of the
18	required capitalization amount on September 1, 2013;
19	(E) the agent has at least 83.3 percent of the
20	required capitalization amount on September 1, 2014; and
21	(F) the agent has at least 100 percent of the
22	required capitalization amount on September 1, 2015;
23	(5) if the agent has been licensed at least seven
24	years but less than eight years:
25	(A) the agent has at least 14.29 percent of the
26	required capitalization amount on September 1, 2010;
27	(B) the agent has at least 28.58 percent of the
28	required capitalization amount on September 1, 2011;
29	(C) the agent has at least 42.87 percent of the
30	required capitalization amount on September 1, 2012;
31	(D) the agent has at least 57.16 percent of the
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1 (B) the agent has at least 40 percent of the

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required capitalization amount on September 1, 2013;
 2
                   (E) the agent has at least 71.45 percent of the
    required capitalization amount on September 1, 2014;
 3
                   (F) the agent has at least 85.74 percent of the
 4
    required capitalization amount on September 1, 2015; and
 5
 6
                   (G) the agent has at least 100 percent of the
    required capitalization amount on September 1, 2016;
 7
              (6) if the agent has been licensed at least eight
 8
    years but less than nine years:
 9
                   (A) the agent has at least 12.5 percent of the
10
    required capitalization amount on September 1, 2010;
11
                   (B) the agent has at least 25 percent of the
12
13
    required capitalization amount on September 1, 2011;
                   (C) the agent has at least 37.5 percent of the
14
    required capitalization amount on September 1, 2012;
15
                   (D) the agent has at least 50 percent of the
16
17
    required capitalization amount on September 1, 2013;
18
                   (E) the agent has at least 62.5 percent of the
19
    required capitalization amount on September 1, 2014;
20
                   (F) the agent has at least 75 percent of the
21
    required capitalization amount on September 1, 2015;
22
                   (G) the agent has at least 87.5 percent of the
23
    required capitalization amount on September 1, 2016; and
24
                   (H) the agent has at least 100 percent of the
    required capitalization amount on September 1, 2017; and
25
26
              (7) if the agent has been licensed at least nine
27
    years:
28
                   (A) the agent has at least 11.11 percent of the
29
    required capitalization amount on September 1, 2010;
30
                   (B) the agent has at least 22.22 percent of the
31
    required capitalization amount on September 1, 2011;
                                                        9.145.42 pmo
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2	required capitalization amount on September 1, 2012;
3	(D) the agent has at least 44.44 percent of the
4	required capitalization amount on September 1, 2013;
5	(E) the agent has at least 55.55 percent of the
6	required capitalization amount on September 1, 2014;
7	(F) the agent has at least 66.66 percent of the
8	required capitalization amount on September 1, 2015;
9	(G) the agent has at least 77.77 percent of the
10	required capitalization amount on September 1, 2016;
11	(H) the agent has at least 88.88 percent of the
12	required capitalization amount on September 1, 2017; and
13	(I) the agent has at least 100 percent of the
14	required capitalization amount on September 1, 2018.
15	(h) If the agent has been licensed less than three years
16	as of September 1, 2009, the agent must have:
17	(1) at least 50 percent of the required
18	capitalization amount required under Subsection (c) on September
19	1, 2010; and
20	(2) 100 percent of that required capitalization
21	amount on September 1, 2011.
22	(i) This subsection and Subsection (g) expire September 2,
23	<u>2018.</u>
24	(j) Notwithstanding any other provision of this section,
25	this section takes effect only after the commissioner adopts the
26	form, content, and procedures for use of the surety bond
27	authorized under Subsection (a). The commissioner by rule shall
28	establish the procedures for making, filing, using, and paying
29	for the surety bond. Notwithstanding Subsections (g) and (h),
30	the commissioner by rule may extend the dates established under
31	those subsections as necessary to comply with this subsection. 16 58 9.145.42 pmo

(C) the agent has at least 33.33 percent of the

- 1 Sec. 2651.013. DIVISION OF PREMIUM HELD IN TRUST; RULES.
- 2 (a) The funds held by a title insurance agent that are owed to
- 3 a title insurance company, another title insurance agent, or a
- 4 direct operation arising from a division of premium, whether as
- 5 determined under rules adopted by the commissioner or by
- 6 agreement among the parties, are considered to be held in trust
- 7 for the title insurance company, other title insurance agent, or
- 8 direct operation.
- 9 (b) This section does not require, and the commissioner
- 10 may not require by rule, that funds described by Subsection (a)
- 11 be held in a separate account subject to an external audit.
- 12 This section does not affect the department's or association's
- 13 <u>authority to examine or audit a title agent or direct operation.</u>
- 14 SECTION 15. Subchapter D, Chapter 2651, Insurance Code, is
- 15 amended by adding Section 2651.158 to read as follows:
- Sec. 2651.158. CERTIFICATION OF UNENCUMBERED ASSETS. (a)
- 17 Unless the agent has elected to make a deposit with the
- 18 department under Section 2651.012(f), the annual audit of escrow
- 19 accounts must be accompanied by a certification by a certified
- 20 <u>public accountant that the title insurance agent has the</u>
- 21 appropriate unencumbered assets in excess of liabilities,
- 22 <u>exclusive of the value of its abstract plants, as required by</u>
- 23 <u>Section 2651.012.</u>
- 24 (b) The commissioner by rule shall establish:
- 25 <u>(1) a procedure to be used to determine the value of</u>
- 26 <u>categories of assets; and</u>
- 27 (2) the method by which the certification required by
- 28 this section must be made which shall not include an audit of
- 29 operating accounts.
- 30 SECTION 16. Subchapter E, Chapter 2651, Insurance Code, is
- 31 amended by adding Sections 2651.205 and 2651.206 to read as 17 9.145.42 pmo

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follows:
 2
         Sec. 2651.205. TITLE AGENT RECORDS. (a) A landlord or
    storage facility, including electronic storage, that accepts
 3
    possession of an agent's guaranty file or other records takes
 4
 5
    possession subject to:
 6
              (1) the right of access of the title insurance
 7
    company involved in the transaction that the file documents,
    during customary business hours, for the purpose of copying the
 8
 9
    guaranty file; and
10
              (2) the obligation to maintain the confidentiality of
11
    nonpublic information in the title insurance agent's records
12
    according to state and federal laws that govern the title
13
    insurance agent.
         (b) If the title insurance agent has been designated
14
15
    impaired, the Texas Title Insurance Guaranty Association has the
    right to access the guaranty files and other records of the
16
17
    title insurance agent, including electronic records, for 60 days
18
    from the date of impairment, during customary business hours,
19
    for purposes of copying those records.
20
         (c) Except for the right of access granted under
    Subsections (a) and (b), a lien created in favor of the landlord
21
22
    by contract or otherwise is not impaired.
23
         (d) For purposes of this section, "title insurance agent"
24
    includes an agent owned wholly or partly by a title insurance
    company and includes a direct operation.
25
         Sec. 2651.206. EXAMINATION REPORTS. (a) An audit,
26
27
    review, or examination conducted under this chapter or Chapter
28
    2602 must be conducted in accordance with rules adopted by the
29
    commissioner. The rules must provide:
30
              (1) that before a report from an examination, review,
31
    or audit becomes final, the department will furnish to the title
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- 1 agent or direct operation a copy of the report and any evidence
- 2 on which the report relies;
- (2) a reasonable period of not less than 10 days 3
- 4 after the title agent or direct operation receives the report
- 5 and evidence from the department for the title agent or direct
- 6 operation to respond;
- 7 (3) an opportunity for an appeal under a process
- similar to the process under Title 28, Part 1, Chapter 7, 8
- 9 Subchapter A, Texas Administrative Code; and
- 10 (4) procedures to ensure that the report and any
- evidence regarding the report remain confidential and 11
- 12 transmitted only to designated representatives of the title
- 13 agent or direct operation.
- 14 (b) The commissioner shall furnish the title agent or
- 15 direct operation with a draft of the report and a copy of any
- 16 evidence not later than the 10th day before the scheduled date
- 17 of a meeting requested by the department regarding a report.
- 18 (c) This section does not require the department to turn
- 19 over work papers. For purposes of this subsection, work papers
- 20 are the records of an auditor or examiner of the procedures
- followed, the tests performed, the information obtained, and the 21
- 22 conclusions reached that are pertinent to the audit or
- examination. Work papers include work programs, analyses, 23
- memoranda, letters of confirmation and representation, abstracts 24
- 25 of company documents and schedules, and commentaries prepared or
- obtained by the auditor or examiner that support the opinions of 26
- 27 the auditor or examiner.
- 28 SECTION 17. Section 2703.202, Insurance Code, is amended
- 29 by adding Subsections (c), (d), (e), and (f) to read as follows:
- 30 (c) Except as provided by Subsection (d), a public hearing
- 31 held under Subsection (a) or under Section 2703.206 shall be 9.145.42 pmo

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- 1 conducted by the commissioner as a rulemaking hearing under
- 2 <u>Subchapter B, Chapter 2001, Government Code.</u>
- 3 (d) Notwithstanding Subsection (c), at the request of a
- 4 title insurance company or the public insurance counsel, a
- 5 public hearing held under Subsection (a) or under Section
- 6 2703.206 must be conducted by the commissioner as a contested
- 7 case hearing under Subchapters C through H and Subchapter Z,
- 8 Chapter 2001, Government Code.
- 9 (e) Information received or requested by the commissioner
- 10 as part of an individual audit or examination under Chapters
- 11 <u>2602</u> and <u>2651</u> may not be used for rate setting under <u>Subchapter</u>
- 12 D, Chapter 2703. Nothing in this section prohibits a party from
- 13 conducting discovery in a ratemaking or other proceeding or
- 14 producing other information requested by the department, or
- 15 <u>verifying the data reported under a statistical plan or report</u>
- 16 promulgated by the commissioner.
- 17 (f) Subsections (c) through (e) apply only to a public
- 18 <u>hearing held on or after January 1, 2009.</u>
- 19 SECTION 18. Section 2602.056 and Section 2602.153(c),
- 20 Insurance Code, are repealed.
- 21 SECTION 19. An abstract plant that exists on September 1,
- 22 2009, but that does not, on that date, cover a period beginning
- 23 not later than January 1, 1979, as required by Section 2501.004,
- 24 Insurance Code, as amended by this Act, is not required to
- 25 comply with that section before January 1, 2014.
- 26 SECTION 20. Section 2651.158, Insurance Code, as added by
- 27 this Act, applies beginning with annual audits conducted under
- 28 Subchapter D, Chapter 2651, Insurance Code, for the 2011
- 29 calendar year.
- 30 SECTION 21. The commissioner of insurance shall hold a
- 31 hearing not later than the 120th day after the effective date of 20 9.145.42 pmo

- 1 this Act. Not later than the 90th day after the date of that
- 2 hearing, the commissioner shall issue an order prescribing the
- 3 rules to be used in connection with Section 2651.206, Insurance
- 4 Code, as added by this Act.
- 5 SECTION 22. This Act takes effect September 1, 2009.

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FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 28, 2009

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB4338 by Smithee (Relating to title insurance agents and title insurance companies.), As

Passed 2nd House

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to title insurance agents and the confidentiality of title insurance files. The bill would require the Texas Department of Insurance (TDI) to adopt rules to implement the provisions of the bill. TDI indicates that any costs associated with the bill could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: JOB, JRO, KJG, CH

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 21, 2009

TO: Honorable Troy Fraser, Chair, Senate Committee on Business & Commerce

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB4338 by Smithee (Relating to title insurance agents and title insurance companies.),

Committee Report 2nd House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to title insurance agents and the confidentiality of title insurance files. The bill would require the Texas Department of Insurance (TDI) to adopt rules to implement the provisions of the bill. TDI indicates that any costs associated with the bill could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: JOB, JRO, KJG, CH

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 18, 2009

TO: Honorable Troy Fraser, Chair, Senate Committee on Business & Commerce

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB4338 by Smithee (Relating to title insurance agents and title insurance companies.), As

Engrossed

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to title insurance agents and the confidentiality of title insurance files. The bill would require the Texas Department of Insurance (TDI) to adopt rules to implement the provisions of the bill. TDI indicates that any costs associated with the bill could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: JOB, JRO, KJG, CH

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

April 24, 2009

TO: Honorable John T. Smithee, Chair, House Committee on Insurance

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB4338 by Smithee (Relating to title insurance agents and title insurance companies.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to title insurance agents and the confidentiality of title insurance files. The bill would require the Texas Department of Insurance (TDI) to adopt rules to implement the provisions of the bill. TDI indicates that any costs associated with the bill could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: JOB, KJG, CH

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

April 13, 2009

TO: Honorable John T. Smithee, Chair, House Committee on Insurance

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB4338 by Smithee (Relating to insolvency requirements regarding title insurance agents.), As Introduced

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to insolvency requirements regarding title insurance agents and the confidentiality of title insurance files. The bill would require the Texas Department of Insurance (TDI) to adopt rules to implement the provisions of the bill. TDI indicates that any costs associated with the bill could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: JOB, KJG, CH