By: Raymond H.B. No. 162

A BILL TO BE ENTITLED

1 AN A	ACT
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- 2 relating to an annual state budget and legislative budget sessions
- 3 in even-numbered years and to political contributions made during a
- 4 legislative session.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 301.001, Government Code, is amended to
- 7 read as follows:
- 8 Sec. 301.001. TIME OF MEETING. (a) In each odd-numbered
- 9 year, the $[\frac{\text{The}}{\text{The}}]$ legislature shall convene in regular session at 12
- 10 noon on the second Tuesday in January [of each odd-numbered year].
- 11 (b) In each even-numbered year, the legislature shall
- 12 convene in budget session at 12 noon on the third Tuesday in April.
- 13 SECTION 2. Section 316.001, Government Code, is amended to
- 14 read as follows:
- Sec. 316.001. LIMIT. The rate of growth of appropriations
- 16 in a state fiscal year [biennium] from state tax revenues not
- 17 dedicated by the constitution may not exceed the estimated rate of
- 18 growth of the state's economy.
- SECTION 3. Sections 316.002(a), (b), and (e), Government
- 20 Code, are amended to read as follows:
- 21 (a) Before the Legislative Budget Board submits the budget
- 22 as prescribed by Section 322.008(c) $\left[\frac{322.008(b)}{2}\right]$, the board shall
- 23 establish:
- 24 (1) the estimated rate of growth of the state's economy

- 1 from the current <u>fiscal year</u> [biennium] to the next <u>fiscal year</u>
- 2 [biennium];
- 3 (2) the level of appropriations for the current fiscal
- 4 year [biennium] from state tax revenues not dedicated by the
- 5 constitution; and
- 6 (3) the amount of state tax revenues not dedicated by
- 7 the constitution that could be appropriated for the next fiscal
- 8 year [biennium] within the limit established by the estimated rate
- 9 of growth of the state's economy.
- 10 (b) Except as provided by Subsection (c), the board shall
- 11 determine the estimated rate of growth of the state's economy by
- 12 dividing the estimated Texas total personal income for the next
- 13 fiscal year [biennium] by the estimated Texas total personal income
- 14 for the current fiscal year [biennium]. Using standard statistical
- 15 methods, the board shall make the estimate by projecting through
- 16 the <u>fiscal year</u> [biennium] the estimated Texas total personal
- 17 income reported by the United States Department of Commerce or its
- 18 successor in function.
- 19 (e) In the absence of an action by the Legislative Budget
- 20 Board to adopt a spending limit as provided in Subsections (a) and
- 21 (b), the estimated rate of growth in the state's economy from the
- 22 current fiscal year [biennium] to the next fiscal year [biennium]
- 23 shall be treated as if it were zero, and the amount of state tax
- 24 revenues not dedicated by the constitution that could be
- 25 appropriated within the limit established by the estimated rate of
- 26 growth in the state's economy shall be the same as the level of
- 27 appropriations for the current fiscal year [biennium].

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- 1 SECTION 4. Section 316.008(a), Government Code, is amended
- 2 to read as follows:
- 3 (a) Unless the legislature adopts a resolution under
- 4 Article VIII, Section 22(b), of the Texas Constitution raising the
- 5 proposed limit on appropriations, the proposed limit is binding on
- 6 the legislature with respect to all appropriations for the next
- 7 <u>fiscal year</u> [biennium] made from state tax revenues not dedicated
- 8 by the constitution.
- 9 SECTION 5. Section 317.003(a), Government Code, is amended
- 10 to read as follows:
- 11 (a) The governor or Legislative Budget Board may make a
- 12 proposal at any time except during a [regular or special] session of
- 13 the legislature. A proposal may apply to an appropriation that has
- 14 been made for any specified fiscal year that has not ended at the
- 15 time the proposal is made.
- 16 SECTION 6. Chapter 322, Government Code, is amended by
- 17 adding Section 322.021 to read as follows:
- 18 Sec. 322.021. STUDY TO IMPLEMENT ANNUAL BUDGET. (a) The
- 19 board, with the assistance of the Texas Legislative Council, shall
- 20 examine the laws and operations of state government to determine
- 21 how the implementation of annual state budgets may affect those
- 22 laws and operations and shall adopt recommendations for legislative
- 23 and administrative action necessary to implement an annual budget
- 24 as effectively as practicable.
- 25 (b) The board shall make its initial recommendations under
- 26 this section not later than November 1, 2012.
- SECTION 7. Section 403.121(a), Government Code, is amended

- 1 to read as follows:
- In the statement required by Article III, Section 49a, (a) 2 3 of the Texas Constitution the comptroller shall list outstanding appropriations that may exist after the end of the current fiscal 4 year but may not deduct them from the cash condition of the treasury 5 or the anticipated revenues of the next <u>fiscal year</u> [biennium] for 6 the purpose of certification. The comptroller shall base the 7 8 reports, estimates, and certifications of available funds on the actual or estimated cash condition of the treasury and shall 9 10 consider outstanding and undisbursed appropriations at the end of each <u>fiscal year</u> [biennium] as probable disbursements of the 11 12 succeeding fiscal year [biennium] in the same manner that earned but uncollected income of a current fiscal year [biennium] is 13 14 considered in probable receipts of the succeeding fiscal year 15 [biennium]. The comptroller shall consider as probable disbursements warrants that will be issued by the state before the 16
- SECTION 8. The heading to Section 253.034, Election Code, is amended to read as follows:
- 20 Sec. 253.034. RESTRICTIONS ON CONTRIBUTIONS DURING AND 21 FOLLOWING REGULAR OR BUDGET [LEGISLATIVE] SESSION OF LEGISLATURE.
- 22 SECTION 9. Section 253.034, Election Code, is amended by
- 23 amending Subsections (a), (b), and (c) and adding Subsection (a-1)
- 24 to read as follows:

end of the fiscal year.

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- 25 (a) During the period beginning on the 30th day before the
- 26 date a regular [legislative] session of the legislature convenes
- 27 and continuing through the 20th day after the date of final

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- 1 adjournment of that regular session, a person may not knowingly
- 2 make a political contribution to:
- 3 (1) a statewide officeholder;
- 4 (2) a member of the legislature; or
- 5 (3) a specific-purpose committee for supporting,
- 6 opposing, or assisting a statewide officeholder or member of the
- 7 legislature.
- 8 <u>(a-1)</u> During a budget session of the legislature, a person
- 9 may not knowingly make a political contribution to:
- 10 (1) the governor or lieutenant governor;
- 11 (2) a member of or a candidate for election to the
- 12 legislature; or
- 13 (3) a specific-purpose committee for supporting,
- 14 opposing, or assisting the governor, the lieutenant governor, or a
- 15 member of or a candidate for election to the legislature.
- 16 (b) A statewide officeholder, a member of or a candidate for
- 17 election to the legislature, or a specific-purpose committee for
- 18 supporting, opposing, or assisting a statewide officeholder or a
- 19 member of or candidate for election to the legislature may not
- 20 knowingly accept a political contribution, and shall refuse a
- 21 political contribution that is received, during <u>an applicable</u> [the]
- 22 period prescribed by Subsection (a) or (a-1). A political
- 23 contribution that is received and refused during that period shall
- 24 be returned to the contributor not later than the 30th day after the
- 25 date of receipt. A contribution made by United States mail or by
- 26 common or contract carrier is not considered received during a
- 27 [that] period if it was properly addressed and placed with postage

- 1 or carrier charges prepaid or prearranged in the mail or delivered
- 2 to the contract carrier before the beginning of the period. The
- 3 date indicated by the post office cancellation mark or the common or
- 4 contract carrier documents is considered to be the date the
- 5 contribution was placed in the mail or delivered to the common or
- 6 contract carrier unless proven otherwise.
- 7 (c) This section does not apply to a political contribution
- 8 that was made and accepted with the intent that it be used:
- 9 (1) in an election held or ordered during a [the]
- 10 period prescribed by Subsection (a) or (a-1) in which the person
- 11 accepting the contribution is a candidate if the contribution was
- 12 made after the person appointed a campaign treasurer with the
- 13 appropriate authority and before the person was sworn in for that
- 14 office;
- 15 (2) to defray expenses incurred in connection with an
- 16 election contest; or
- 17 (3) by a person who holds a state office or a member of
- 18 the legislature or by a specific-purpose political committee that
- 19 supports or assists only that person or member if the contribution
- 20 was made during the period prescribed by Subsection (a) and the
- 21 person or member was defeated at the general election held
- 22 immediately before the $\underline{regular}$ session is convened [\underline{or} by a
- 23 specific-purpose political committee that supports or assists only
- 24 that person or member].
- 25 SECTION 10. The heading to Section 253.0341, Election Code,
- 26 is amended to read as follows:
- 27 Sec. 253.0341. RESTRICTIONS ON CONTRIBUTIONS TO

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- 1 LEGISLATIVE CAUCUSES DURING AND FOLLOWING REGULAR OR BUDGET
- 2 [LEGISLATIVE] SESSION OF LEGISLATURE.
- 3 SECTION 11. Sections 253.0341(a) and (b), Election Code,
- 4 are amended to read as follows:
- 5 (a) During the period beginning on the 30th day before the
- 6 date a regular [legislative] session of the legislature convenes
- 7 and continuing through the 20th day after the date of final
- 8 adjournment, or at any time during a budget session of the
- 9 legislature, a person not a member of the caucus may not knowingly
- 10 make a contribution to a legislative caucus.
- 11 (b) A legislative caucus may not knowingly accept from a
- 12 nonmember a contribution, and shall refuse a contribution from a
- 13 nonmember that is received, during a [the] period prescribed by
- 14 Subsection (a). A contribution that is received and refused during
- 15 <u>a</u> [that] period <u>prescribed</u> by <u>Subsection</u> (a) shall be returned to
- 16 the contributor not later than the 30th day after the date of
- 17 receipt. A contribution made by United States mail or by common or
- 18 contract carrier is not considered received during a [that] period
- 19 if it was properly addressed and placed with postage or carrier
- 20 charges prepaid or prearranged in the mail or delivered to the
- 21 contract carrier before the beginning of the period. The date
- 22 indicated by the post office cancellation mark or the common or
- 23 contract carrier documents is considered to be the date the
- 24 contribution was placed in the mail or delivered to the common or
- 25 contract carrier unless proven otherwise.
- 26 SECTION 12. The changes in law made by this Act do not
- 27 affect the validity of an appropriation made before September 1,

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- 1 2013, for any part of the two consecutive state fiscal years ending
- 2 August 31, 2015.
- 3 SECTION 13. (a) This Act takes effect as provided by
- 4 Subsection (b), but only if the constitutional amendment proposed
- 5 by the 82nd Legislature, Regular Session, 2011, providing for an
- 6 annual state budget and annual legislative sessions for budget
- 7 purposes is approved by the voters. If that proposed
- 8 constitutional amendment is not approved by the voters, this Act
- 9 has no effect.
- 10 (b) This section and Section 6 of this Act take effect
- 11 January 1, 2012. The other sections of this Act take effect
- 12 September 1, 2013.