By: Villarreal

H.B. No. 1056

A BILL TO BE ENTITLED 1 AN ACT 2 relating to the ad valorem taxation of property used to provide 3 low-income or moderate-income housing and clarifying legislative intent. 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 5 6 SECTION 1. Section 11.182, Tax Code, is amended to read as follows: 7 Sec. 11.182. COMMUNITY HOUSING DEVELOPMENT ORGANIZATIONS 8 IMPROVING PROPERTY FOR LOW-INCOME AND MODERATE-INCOME HOUSING: 9 PROPERTY PREVIOUSLY EXEMPT. (a) In this section: 10 (1) "Cash flow" means the amount of money generated by 11 12 a housing project for a fiscal year less the disbursements for that fiscal year for operation and maintenance of the project, 13 14 including: 15 (A) standard property maintenance; (B) debt service; 16 employee compensation; 17 (C) 18 (D) fees required by government agencies; expenses incurred in satisfaction of 19 (E) requirements of lenders, including reserve requirements; 20 21 (F) insurance; and 22 (G) other justifiable expenses related to the 23 operation and maintenance of the project. (2) "Community [housing development organization"] 24

Housing Development Organization" has the meaning assigned by [42 1 U.S.C. Section 12704.] 24 CFR 92.2, except for this purpose such 2 organizations are not required to receive HOME funds, may have 3 boards appointed wholly by state and local governments and do not 4 have to comply with the federal standards of accountability to 5 6 qualify. 7 (b) An organization is entitled to an exemption from 8 taxation of improved or unimproved real property it owns if the organization: 9 10 (1)is organized as a community housing development organization; 11 12 (2)meets the requirements of а charitable organization provided by Sections 11.18(e) and (f); 13 14 (3) owns the property for the purpose of building or repairing housing on the property to sell without profit to a 15 low-income or moderate-income individual or family satisfying the 16 17 organization's eligibility requirements or to rent without profit to such an individual or family; and 18 engages exclusively in the building, repair, and 19 (4)sale or rental of housing as described by Subdivision (3) and 20 21 related activities. 22 (b-1) Notwithstanding Subsection (b), an owner of property that is not an organization described by that subsection is 23 24 entitled to an exemption from taxation of property under this section if the property otherwise qualifies for the exemption and 25 26 the legal owner is an entity that is 100% owned by an organization that meets the requirements of Subsection (b). 27

H.B. No. 1056

H.B. No. 1056 1 (b-2) Notwithstanding Subsection (b), an owner of property that is not an organization described by that subsection is 2 entitled to an exemption from taxation of property under this 3 section if the property otherwise qualifies for the exemption and: 4 5 (1) the legal owner of the property is an entity that is controlled by an organization that meets the requirements of 6 7 Subsection (b); and (2) the organization or the legal owner of the 8 property filed its initial application for the exemption hereunder 9 between January 1, 2002 and December 31, 2003. 10 11 (b-3) For purposes of Subsection (b-2): (1) "Control" or "controlled" means having the power 12 to manage, direct, superintend, restrict, regulate, govern, 13 administer, or oversee. By way of example, if the entity is a 14 15 limited partnership, the organization must directly or through a wholly controlled subsidiary, control 100% of the general partner 16 17 interest, and if the entity is a limited liability company, the organization must be the sole manager or managing member. 18 19 (2) An initial application is the first application filed by the organization or the legal owner for the property 20 pursuant to Section 11.43 and does not include any subsequent 21 22 application that is required to be filed. (b-4) A reference in this section to an organization 23 24 includes an entity described by Subsections (b-1) or (b-2). Section 25.07 does not apply to an entity described in Subsections 25 26 (b-1) or (b-2).

27 (b-5) "Owns" or "owned" for purposes of this section and

1 Article 8, Section 2 of the Texas Constitution means having legal or 2 equitable title. For example, the organization establishes 3 equitable title if it has a present right to compel legal title to the property to be conveyed to it in accordance with Texas law, 4 which includes an option to acquire the property. It is the 5 legislature's express intent, among others, to exempt qualifying 6 properties owned by a tax credit partnership or limited liability 7 8 company, when the general partner is or is controlled by a Community Housing Development Organization which holds equitable title to the 9 10 property pursuant to an option to acquire the property on terms negotiated between the parties. 11

(c) Property owned by the organization may not be exempted under [Subsection] Subsections (b), (b-1), or (b-2) after the third anniversary of the date the organization acquires the property unless the organization is offering to rent or is renting the property without profit to a low-income or moderate-income individual or family satisfying the organization's eligibility requirements.

19 (d) A multifamily rental property consisting of 36 or more dwelling units owned by the organization that is exempted under 20 [Subsection] Subsections (b), (b-1), or (b-2) may not be exempted 21 in a subsequent tax year unless in the preceding tax year the 22 organization spent, for eligible persons in the county in which the 23 property is located, an amount equal to at least 40 percent of the 24 total amount of taxes that would have been imposed on the property 25 26 in that year without the exemption on social, educational, or economic development services, capital improvement projects, or 27

1 rent reduction. This subsection does not apply to property 2 acquired by the organization using tax-exempt bond financing after 3 January 1, 1997, and before December 31, 2001.

H.B. No. 1056

4 [In addition to meeting the applicable requirements of (e) 5 Subsections (b) and (c), to] To receive an exemption [under Subsection (b)] for improved real property that includes a housing 6 project constructed after December 31, 2001, and financed with 7 8 qualified 501(c)(3) bonds issued under Section 145 of the Internal Revenue Code of 1986, tax-exempt private activity bonds subject to 9 10 volume cap, or low-income housing tax credits, the organization 11 must:

(1) [control 100 percent of the interest in the
 general partner if the project is owned by a limited partnership;]

14 [(2)] comply with all rules of and laws administered 15 by the Texas Department of Housing and Community Affairs (the 16 <u>"Department"</u>) applicable to community housing development 17 organizations; and

[(3)] (2) submit annually to the [Texas Department of 18 Housing and Community Affairs and to the governing body of each 19 taxing unit for which the project receives an exemption for the 20 housing project] entity that it would file an exemption application 21 with (the "Reviewing Entity"), evidence demonstrating that the 22 23 organization spent an amount equal to at least 90 percent of the project's cash flow in the preceding fiscal year as determined by 24 the audit required by Subsection (g), for eligible persons in the 25 26 county in which the property is located, on social, educational, or economic development services, capital improvement projects, or 27

1 rent reduction.

2 (f) An organization entitled to an exemption under [Subsection] Subsections (b), (b-1) or (b-2) is also entitled to an 3 exemption from taxation of any building or tangible personal 4 property the organization owns and uses in the administration of 5 its acquisition, building, repair, sale, or rental of property. To 6 qualify for an exemption under this subsection, property must be 7 8 used exclusively by the organization, except that another person incidental the property for activities to 9 may use the 10 organization's use that benefit the beneficiaries of the organization. 11

To receive an exemption under [Subsection] Subsections 12 (q) (b), (b-1), (b-2) or (f), an organization must annually have an 13 14 audit prepared by an independent auditor. The audit must include a 15 detailed report on the organization's sources and uses of funds. A copy of the audit must be delivered to the [Texas Department of 16 17 Housing and Community Affairs and to the chief appraiser of the appraisal district in which the property subject to the exemption 18 19 is located] Reviewing Entity.

(h) Subsections (d) and (e) [(3)](2) do not apply to property
owned by an organization if:

(1) the entity that provided the financing for theacquisition or construction of the property:

(A) requires the organization to make payments in
25 lieu of taxes to the school district in which the property is
26 located; or

27

(B) restricts the amount of rent the organization

1 may charge for dwelling units on the property; or

(2) the organization has entered into an agreement
with each taxing unit for which the property receives an exemption
to spend in each tax year for the purposes provided by Subsection
(d) or (e)[(3)](2) an amount equal to the total amount of taxes
imposed on the property in the tax year preceding the year in which
the organization acquired the property.

8 (i) If any property owned by an organization receiving an exemption under this section has been acquired or sold during the 9 10 preceding year, such organization shall file by March 31 of the following year with the [chief appraiser in the county in which the 11 relevant property is located] 12 Reviewing Entity, on a form promulgated by the comptroller of public accounts, a list of such 13 14 properties acquired or sold during the preceding year.

(j) An organization may not receive an exemption under [Subsection] Subsections (b), (b-1), (b-2) or (f) for property for a tax year unless the organization received an exemption under that subsection for the property for any part of the 2003 tax year.

Notwithstanding Subsection (j) of this section and 19 (k) Sections 11.43(a) and (c), an exemption under [Subsection] 20 Subsections (b), (b-1), (b-2) or (f) does not terminate because of a 21 change in the ownership of the property if the property is sold at a 22 23 foreclosure sale and, not later than the 30th day after the date of 24 the sale, the owner of the property submits to the [chief appraiser] Reviewing Entity evidence that the property is owned by an 25 26 organization that meets the requirements of Subsections (b)(1), (2), and (4). If the owner of the property submits the evidence 27

1 required by this subsection, the exemption continues to apply to 2 the property for the remainder of the current tax year and for 3 subsequent tax years until the owner ceases to qualify the property 4 for the exemption. [This subsection does not prohibit the chief 5 appraiser from requiring the owner to file a new application to 6 confirm the owner's current qualification for the exemption as 7 provided by Section 11.43(c).]

8 (1) If there is a protest outstanding or an exemption has 9 been denied by an appraisal district on or after the effective date 10 of this Section with respect to a multifamily residential rental 11 housing project consisting of more than four units, then the 12 organization will file a new application in accordance with the 13 following provisions:

14 (1) The procedure to apply for and otherwise 15 administer the exemption shall be in accordance with Sections 11.42, 11.43, 11.436, 11.44(a) and 11.45, except that the 16 17 Department shall be substituted for the chief appraiser. Once allowed, an exemption need not be applied for in subsequent years, 18 19 unless contested by a taxing unit or the Department determines that the organization has failed to comply with another provision of 20 this statute. 21

22 (2) The Department shall promulgate the application 23 form in accordance with Section 11.43(f) and other applicable 24 provisions of this code. 25 (3) Not later than the 60th day after the date the

26 Department receives a complete application, it will either:

27 (A) certify that the owner and the property meet

1 the requirements for the exemption; or

2 <u>(B) certify that the owner and the property do</u> 3 <u>not meet the requirements for the exemption. An application is</u> 4 <u>complete on the later of the date it is filed or the date on which</u> 5 <u>all additional information requested by the Department has been</u> 6 <u>received by the Department.</u>

7 (4) Not later than the fifth day after making the 8 determination under Subsection (1)(3), the Department shall issue a letter to the organization, stating its determination. 9 The 10 Department shall send a copy of the letter by regular mail to the chief appraiser of each appraisal district that appraises the 11 12 property. If the exemption is granted, the chief appraiser shall exempt the property. If the exemption is denied, the letter will 13 include the reasons for such denial and a description of the 14 procedure for appealing the determination. 15

(5) The organization and the taxing units shall have 16 17 the right to appeal the Department's determination to its Board with respect to any exemption determination in accordance with the 18 rules for appeals promulgated by the Department. The organization 19 may be represented in such appeal by an agent in accordance with 20 Section 1.111. The final determination by the Department of any 21 protest in accordance with its rules for appeals shall be 22 equivalent to and in place of an appraisal review board decision 23 24 under Chapter 41 of this code. A property owner or taxing unit may 25 appeal such determination in accordance with Chapter 42 of this 26 code.

27

(6) The Department shall hire sufficient personnel to

process any applications and may charge the organization a 1 reasonable fee not to exceed the lesser of \$2,500 per application or 2 the direct or indirect administrative costs of processing the 3 exemption application and issuing the determination required by 4 5 this subsection. 6 (7) The Department shall adopt rules to implement its 7 duties hereunder. Rules adopted under this section must: 8 (A) establish procedures for considering predetermination letters and exemption applications; 9 10 (B) be sufficiently specific to ensure that determinations are equal and uniform; and 11 12 (C) provide that the Department can conclusively rely upon the conclusions in any audit or legal opinion provided it 13 or any determination letter from the Internal Revenue Service 14 regarding an entity's status under Section 501 of the Internal 15 16 Revenue Code. 17 (8) Notwithstanding any other provision of this section, Section (1) does not apply to an organization that has been 18 19 debarred from participation in the Department's programs. SECTION 2. Sections 11.1825, Tax Code, is amended to read as 20 21 follows: Sec. 11.1825. ORGANIZATIONS CONSTRUCTING OR REHABILITATING 22 LOW-INCOME HOUSING: PROPERTY NOT PREVIOUSLY EXEMPT. 23 (a) An 24 organization is entitled to an exemption from taxation of real property owned by the organization that the organization constructs 25 26 or rehabilitates and uses to provide housing to individuals or families meeting the income eligibility requirements of this 27

H.B. No. 1056

section. "Owns" or "owned" for purposes of this section and Article 1 8, Section 2 of the Texas Constitution means having legal or 2 equitable title. For example, the organization establishes 3 equitable title if it has a present right to compel legal title to 4 the property to be conveyed to it in accordance with Texas law, 5 which includes an option to acquire the property. It is the 6 legislature's express intent, among others, to exempt qualifying 7 8 properties owned by a tax credit partnership or limited liability company, when the general partner is or is controlled by an entity 9 described in (b) below which holds equitable title to the property 10 pursuant to an option to acquire the property on terms negotiated 11 12 between the parties. receive an exemption under 13 (b) То this section, an 14 organization must meet the following requirements: 15 (1)for at least the preceding three years, the 16 organization: 17 (A) has been exempt from federal income taxation under Section 501(a), Internal Revenue Code of 1986, as amended, by 18 being listed as an exempt entity under Section 501(c)(3) of that 19 code; 20 21 (B) has met the requirements of a charitable organization provided by Sections 11.18(e) and (f); and 22 23 (C) has had as one of its purposes providing 24 low-income housing; 25 (2) a majority of the members of the board of directors 26 of the organization have their principal place of residence in this 27 state;

H.B. No. 1056

1 (3) at least two of the positions on the board of directors of the organization must be reserved for and held by: 2 an individual of low income as defined by 3 (A) Section 2306.004, Government Code, whose principal place of 4 5 residence is located in this state; 6 (B) an individual whose residence is located in 7 an economically disadvantaged census tract as defined by Section 8 783.009(b), Government Code, in this state; or 9 (C) a representative appointed by a neighborhood 10 organization in this state that represents low-income households; 11 and organization must 12 (4)the have a formal policy containing procedures for giving notice to and receiving advice 13 from low-income households residing in the county in which a 14 15 housing project is located regarding the design, siting, development, and management of affordable housing projects. 16 17 (c) Notwithstanding Subsection (b), an owner of real property that is not an organization described by that subsection 18 19 is entitled to an exemption from taxation of property under this section if the property otherwise qualifies for the exemption and 20 the <u>legal</u> owner is: 21 (1) [a limited partnership of which] an entity that is 22 23 100% owned by an organization that meets the requirements of 24 Subsection (b) [controls 100 percent of the general partner interest]; or 25

H.B. No. 1056

26 (2) an entity [the parent of which is] <u>that is</u> 27 <u>controlled by</u> an organization that meets the requirements of

1 Subsection (b). 2 For purposes of this Subsection (c), "control" or 3 "controlled" means having the power to manage, direct, superintend, restrict, regulate, govern, administer, or oversee. By way of 4 5 example, if the entity is a limited partnership, the organization must directly or through a wholly controlled subsidiary, control 6 7 100% of the general partner interest, and if the entity is a limited 8 liability company, the organization must be the sole manager or managing member. 9 10 (d) If the <u>legal</u> owner of the property is an entity described by Subsection (c) [, the entity must]: 11 12 (1)the legal owner must be organized under the laws of this state; [and] 13 14 (2) the legal owner must have its principal place of 15 business in this state; and 16 (3) the organization must have equitable title to the 17 property. For purposes of this Subsection (d), the organization 18 19 establishes equitable title if it has a present right to compel title to the property in accordance with Texas law, which includes 20 an option to acquire the property. 21 A reference in this section to an organization includes 22 (e) 23 an entity described by Subsection (c). Section 25.07 does not apply 24 to an entity described in Subsection (c). (e-1) An organization submitting an application for 25 26 exemption under Subsection (b) or (c)(1) for a project that is not a multifamily residential rental housing project containing more 27

1 than four units, may submit its application to the chief appraiser. An organization submitting an application for exemption for a 2 multifamily residential rental housing project containing more 3 than four units, under Subsection (b) or (c)(1) may, and an 4 5 organization submitting an application under Subsection (c)(2) will, submit its application to the Texas Department of Housing and 6 Community Affairs (the "Department"). In its capacity as the party 7 8 reviewing an application for exemption, the chief appraiser and the Department will be referred to as the "Reviewing Entity" hereunder. 9 For property to be exempt under this section, the 10 (f)

11 organization must own the property for the purpose of constructing 12 or rehabilitating a housing project on the property and:

(1) renting the housing to individuals or familieswhose median income is not more than 60 percent of the greater of:

15 (A) the area median family income for the 16 household's place of residence, as adjusted for family size and as 17 established by the United States Department of Housing and Urban 18 Development; or

(B) the statewide area median family income, as
adjusted for family size and as established by the United States
Department of Housing and Urban Development; or

(2) selling single-family dwellings to individuals orfamilies whose median income is not more than the greater of:

(A) the area median family income for the
household's place of residence, as adjusted for family size and as
established by the United States Department of Housing and Urban
Development; or

(B) the statewide area median family income, as
 adjusted for family size and as established by the United States
 Department of Housing and Urban Development.

(g) Property may not receive an exemption under this section
unless at least 50 percent of the total square footage of the
dwelling units in the housing project is reserved for individuals
or families described by Subsection (f).

8 (h) The annual total of the monthly rent charged or to be 9 charged for each dwelling unit in the project reserved for an 10 individual or family described by Subsection (f) may not exceed 30 11 percent of the area median family income for the household's place 12 of residence, as adjusted for family size and as established by the 13 United States Department of Housing and Urban Development.

14 (i) Property owned for the purpose of constructing a housing15 project on the property is exempt under this section only if:

16 (1) the property is used to provide housing to 17 individuals or families described by Subsection (f); [or] <u>and</u>

(2) the housing project is under active construction
or other physical preparation <u>at the time of initial application</u>
<u>for an exemption</u>.

21 For purposes of this section, an initial application is the 22 first application filed by the organization for the property 23 pursuant to Section 11.43 and does not include any subsequent 24 application that is required to be filed on an annual basis.

(j) For purposes of [Subsection] Subsections (i)(2) and
 (1)(2), a housing project is under physical preparation if the
 organization has engaged in architectural or engineering work, soil

testing, land clearing activities, or site improvement work 1 necessary for the construction or rehabilitation of the project or 2 3 has conducted an environmental or land use study relating to the construction or rehabilitation of the project. 4

5 An organization may not receive an exemption for (k) property owned for the purpose of constructing a housing project 6 7 [constructed by the organization if the] if construction of the 8 project was completed before January 1, 2004.

Property owned for the purpose of rehabilitating a 9 (1)10 housing project on the property is exempt under this Section only if: 11

12 (1) the property is used to provide housing to individuals or families described by Subsection (f); and 13

14 (2) the housing project is under active rehabilitation 15 or other physical preparation at the time of initial application 16 for an exemption.

17 [(1)] (m) If the property is owned for the purpose of rehabilitating a housing project on the property: 18

19 (1)the original construction of the housing project must have been completed at least 10 years before the date the 20 organization began actual rehabilitation of the project; 21

22 the person from whom the organization acquired the (2) project must have owned the project for at least five years, if the 23 24 organization is not the original owner of the project, unless the organization is acquiring the housing project from a person that 25 26 acquired the housing project by foreclosing upon it (or receiving an instrument in lieu of foreclosure); 27

1 (3) the organization must provide to the [chief 2 appraiser] <u>Reviewing Entity</u> and, if the project was financed with 3 bonds, the issuer of the bonds a written statement prepared by a 4 certified public accountant stating that the organization has spent 5 on rehabilitation costs at least the greater of \$5,000 or the amount 6 required by the financial lender for each dwelling unit in the 7 project; and

8 (4) the organization must maintain a reserve fund for9 replacements:

10 (A) in the amount required by the financial 11 lender; or

(B) if the financial lender does not require a
reserve fund for replacements, in an amount equal to \$300 per unit
per year.

15 [(m)] (n) Beginning with the 2005 tax year, the amount of 16 the reserve required by Subsection [(1)](0)(4)(B) is increased by 17 an annual cost-of-living adjustment determined in the manner 18 provided by Section 1(f)(3), Internal Revenue Code of 1986, as 19 amended, substituting "calendar year 2004" for the calendar year 20 specified in Section 1(f)(3)(B) of that code.

[(n)] (o) A reserve must be established for each dwelling unit in the property, regardless of whether the unit is reserved for an individual or family described by Subsection (f). The reserve must be maintained on a continuing basis, with withdrawals permitted:

26 (1) only as authorized by the financial lender; or
27 (2) if the financial lender does not require a reserve

1 fund for replacements, only to pay the cost of capital improvements 2 needed for the property to maintain habitability under the Minimum 3 Property Standards of the United States Department of Housing and 4 Urban Development or the code of a municipality or county 5 applicable to the property, whichever is more restrictive.

6 [(o)] (p) For purposes of Subsection [(n)](o)(2), "capital 7 improvement" means a property improvement that has a depreciable 8 life of at least five years under generally accepted accounting 9 principles, excluding typical "make ready" expenses such as 10 expenses for plasterboard repair, interior painting, or floor 11 coverings.

[(p)] (q) If the organization acquires the property for the purpose of constructing or rehabilitating a housing project on the property, the organization must be renting or offering to rent the applicable square footage of dwelling units in the property to individuals or families described by Subsection (f) not later than the third anniversary of the date the organization acquires the property.

19 [(q)] (r) If property qualifies for an exemption under this
20 section, the chief appraiser shall use the income method of
21 appraisal as provided by [Section] Sections 23.012 and 21.215 to
22 determine the appraised value of the property. In appraising the
23 property, the chief appraiser shall:

(1) consider the restrictions provided by this section on the income of the individuals or families to whom the dwelling units of the housing project may be rented and the amount of rent that may be charged for purposes of computing the actual rental

income from the property or projecting future rental income; and
 (2) use the same capitalization rate that the chief

appraiser uses to appraise other rent-restricted properties.

3

[(r)] (s) Not later than January 31 of each year, the appraisal district shall give public notice in the manner determined by the district, including posting on the district's website if applicable, of the capitalization rate to be used in that year to appraise property receiving an exemption under this section.

10 [(s)] (t) Unless otherwise provided by the governing body 11 of a taxing unit any part of which is located in a county with a 12 population of at least 1.4 million under Subsection [(x)] (w), for 13 property described by Subsection (f)(1), the amount of the 14 exemption under this section from taxation is 50 percent of the 15 appraised value of the property.

16 [(s-1)] (t-1) For property described by Subsection (f)(2), 17 the amount of the exemption under this section from taxation is 100 18 percent of the appraised value of the property.

19 [(t)] (u) Notwithstanding Section 11.43(c), an exemption 20 under this section does not terminate because of a change in 21 ownership of the property if:

(1) the property is foreclosed on for any reason and,
not later than the 30th day after the date of the foreclosure sale,
the owner of the property submits to the [chief appraiser]
Reviewing Entity evidence that the property is owned by:

26 (A) an organization that meets the requirements27 of Subsection (b); or

1

(B) an entity that meets the requirements of Subsections (c) and (d); or 2

3 (2) in the case of property owned by an entity described by Subsections (c)(2) and (d), the organization meeting 4 5 the requirements of Subsection (b) that controls the [general partner interest of or is the parent of the entity as described by 6 Subsection (c) <u>entity</u> ceases to serve in that capacity and, not 7 8 later than the 30th day after the date the cessation occurs, the owner of the property submits evidence to the [chief appraiser] 9 10 Reviewing Entity that the organization has been succeeded in that capacity by another organization that meets the requirements of 11 Subsection (b). 12

[(u)] (v) The [chief appraiser] Reviewing Entity may extend 13 14 the deadline provided by Subsection $(\pm u)(1)$ or (2), as applicable, 15 for good cause shown.

16 $\left[\frac{(v)}{(v)}\right]$ (w) Notwithstanding any other provision of this 17 section, an organization may not receive an exemption from taxation of property described by Subsection (f)(1) by a taxing unit any part 18 19 of which is located in a county with a population of at least 1.4 million at the time of the initial application unless the exemption 20 is approved by the governing body of the taxing unit in the manner 21 provided by law for official action. 22

 $\left[\frac{(w)}{2}\right]$ (x) To receive an exemption under this section from 23 24 taxation by a taxing unit for which the approval of the governing body of the taxing unit is required by Subsection [(v), an 25 26 organization must submit to the governing body of the taxing unit a written request for approval of the exemption from taxation of the 27

1 property described in the request.

Not later than the 60th day after the date the governing body of the taxing unit receives a written request under Subsection $\left[\frac{(w)}{(x)}\right](x)$ for an exemption under this section, the governing body shall:

6 (1) approve the exemption in the amount provided by
7 Subsection [(s)](u);

8 (2) approve the exemption in a reasonable amount other 9 than the amount provided by Subsection [(s)](t); or

10 (3) deny the exemption if the governing body 11 determines that:

12 (A) the taxing unit cannot afford the loss of ad
13 valorem tax revenue that would result from approving the exemption;
14 or

(B) additional housing for individuals or families meeting the income eligibility requirements of this section is not needed in the territory of the taxing unit.

 $\left[\frac{y}{2}\right]$ (z) Not later than the fifth day after the date the 18 governing body of the taxing unit takes action under Subsection 19 [(x)](y), the taxing unit shall issue a letter to the organization 20 stating the governing body's action and, if the governing body 21 denied the exemption, stating whether the denial was based on a 22 determination under Subsection [(x)](y)(3)(A) or (B) and the basis 23 24 for the determination. The taxing unit shall send a copy of the letter by regular mail to the Reviewing Entity and the chief 25 appraiser of each appraisal district that appraises the property 26 for the taxing unit, if different. The governing body may charge 27

1 the organization a fee not to exceed the administrative costs of processing the request of the organization, approving or denying 2 3 the exemption, and issuing the letter required by this subsection. If the [chief appraiser] Reviewing Entity determines that the 4 5 property qualifies for an exemption under this section and the governing body of the taxing unit approves the exemption, the chief 6 appraiser shall grant the exemption in the amount approved by the 7 8 governing body.

9

10

(aa) When the Department is the Reviewing Entity hereunder, the following provisions apply:

11 (1) The procedure to apply for and otherwise 12 administer, the exemption shall be in accordance with Sections 13 11.42, 11.43, 11.436, 11.44(a) and 11.45, except that the 14 Department shall be substituted for the chief appraiser.

15 (2) The Department shall promulgate the application 16 form in accordance with Section 11.43(f) and other applicable 17 provisions of this code.

18 (3) not later than the 60th day after the date the
19 Department receives a complete application, it will either:

20 (A) certify that the owner and the property meet 21 <u>the requirements for the exemption; or</u>

(B) certify that the owner and the property do not meet the requirements for the exemption. An application is complete on the later of the date it is filed or the date on which all additional information requested by the Department has been received by the Department.

27 (4) Not later than the fifth day after making the

determination under Subsection (aa) or (3), the Department shall 1 issue a letter to the organization, stating its determination. The 2 3 Department shall send a copy of the letter by regular mail to the chief appraiser of each appraisal district that appraises the 4 property. If the extension is granted, the chief appraiser shall 5 exempt the property. If the exemption is denied, the letter will 6 7 include the reasons for such denial and a description of the 8 procedure for appealing the determination.

9 (5) The organization and the taxing units shall have the right to appeal the Department's determination to its Board 10 with respect to any exemption determination in accordance with the 11 12 rules for appeals promulgated by the Department. The organization may be represented in such appeal by an agent in accordance with 13 Section 1.111. The final determination by the Department of any 14 protest in accordance with its rules for appeals shall be 15 equivalent to and in place of an appraisal review board decision 16 17 under Chapter 41 of this code. A property owner or taxing unit may appeal such determination in accordance with Chapter 42 of this 18 19 code.

20 <u>(6) The Department shall hire sufficient personnel to</u> 21 process any applications and may charge the organization a 22 reasonable fee not to exceed the lesser of \$2,500 or the direct or 23 indirect administrative costs of processing the exemption 24 application and issuing the determination required by this 25 subsection.

26 (7) The Department shall adopt rules to implement its
27 duties hereunder. Rules adopted under this section must:

H.B. No. 1056 1 (A) establish procedures for considering predetermination letters and exemption applications; 2 (B) be sufficiently specific to ensure that 3 determinations are equal and uniform; and 4 5 (C) provide that the Department can conclusively rely upon the conclusions in any audit or legal opinion provided it 6 or any determination letter from the Internal Revenue Service 7 regarding an entities' status under Section 501 of the Internal 8 Revenue Code. 9 10 (8) Notwithstanding any other provision of this section, Section (aa) does not apply to an organization that has 11 12 been debarred from participation in the Department's programs. SECTION 3. Section 11.1826, Tax Code, is amended by adding 13 14 Subsection (g) to read as follows: 15 (g) The department and the chief appraiser shall rely exclusively on the auditor's opinion in the audit hereunder in 16 17 making its determination on the annual renewal of any exemption that must be claimed annually pursuant to Section 11.43. 18 SECTION 4. Section 303.042, Local Government Code, 19 is amended by amending Subsection (c) and adding Subsections (c-1), 20 (c-2), and (f) to read as follows: 21 (c) A corporation and the property it owns is engaged 22 exclusively in the performance of governmental and charitable 23 24 functions and is exempt from taxation by this state or а municipality or other political subdivision of this state. 25 Bonds 26 issued by a corporation under this chapter, a transfer of the bonds, 27 interest on the bonds, and a profit from the sale or exchange of the

3 purposes of this section and Article 8, Section 2 of the Texas Constitution means having legal or equitable title. For example, 4 the organization establishes equitable title if it has a present 5 right to compel legal title to the property to be conveyed to it in 6 7 accordance with Texas law, which includes an option to acquire the 8 property. It is the legislature's express intent, among others, to exempt qualifying properties owned by a tax credit partnership or 9 limited liability company, when the general partner is or is 10 controlled by a public facility corporation which holds equitable 11 12 title to the property pursuant to an option to acquire the property 13 on terms negotiated between the parties. 14 (c-1) Notwithstanding Subsection (c), when a corporation 15 created under this chapter is not the legal owner of property, the legal owner is entitled to an exemption from taxation of property 16 17 under this section if the legal owner is: (1) an entity that is 100% owned by the corporation; or 18 19 (2) an entity that is exclusively controlled by the 20 corporation. 21 For purposes of this Subsection (c-1), "control" or 22 "controlled" means having the power to manage, direct, superintend, restrict, regulate, govern, administer, or oversee. By way of 23 24 example, if the entity is a limited partnership, the corporation must directly or through a wholly controlled subsidiary, control 25 26 100% of the general partner interest, and if the entity is a limited liability company, the corporation must be the sole manager or 27

bonds are exempt from taxation by this state or a municipality or

other political subdivision of this state. "Owns" or "owned" for

1

2

H.B. No. 1056

	H.B. No. 1056
1	managing member. Section 25.07 does not apply to an entity
2	described in Subsection (c) or (c-1).
3	(c-2) If the legal owner of the property is an entity
4	described by Subsection (c-1)(2):
5	(1) the legal owner must be organized under the laws of
6	this state;
7	(2) the legal owner must have its principal place of
8	business in this state; and
9	(3) the corporation must have equitable title to the
10	property.
11	For purposes of this Subsection (c-2), the corporation
12	establishes equitable title if it has a present right to compel
13	title to the property in accordance with Texas law, which includes
14	an option to acquire the property.
15	SECTION 5. This Act takes effect September 1, 2011.