By: Fletcher

H.B. No. 1457

## A BILL TO BE ENTITLED 1 AN ACT 2 relating to interception of wire, oral, or electronic 3 communications for law enforcement purposes. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 4 SECTION 1. Section 1, Article 18.20, Code of Criminal 5 Procedure, is amended by amending Subdivisions (8), (9), and (14) 6 7 and adding Subdivision (27) to read as follows: (8) "Prosecutor" means a district attorney, criminal 8 9 district attorney, district attorney's or criminal district attorney's designee who is an assistant district attorney in the 10 designator's jurisdiction, or county attorney performing the 11 12 duties of a district attorney, with jurisdiction in the county within an administrative judicial district described by Section 13 14 3(b). (9) "Director" means the director of the Department of 15 16 Public Safety or the director's designee who is a commissioned peace officer of [, if the director is absent or unable to serve, 17 the assistant director of] the Department of Public Safety. 18 (14) "Pen register," "ESN reader," "trap and trace 19 device," <u>"designated law enforcement agency,"</u> and "mobile tracking 20 21 device" have the meanings assigned by Article 18.21. (27) "Chief law enforcement officer" means: 22 23 (A) the head law enforcement officer of a 24 designated law enforcement agency that is authorized to act under

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4         who is a commissioned peace officer of the designated law           5         enforcement agency.           6         SECTION 2. Section 3(b), Article 18.20, Code of Criminal           7         Procedure, is amended to read as follows:           8         (b) Except as provided by Subsection (c), a judge appointed           9         under Subsection (a) may act on an application for authorization to           10         intercept wire, oral, or electronic communications if the judge is           11         appointed as the judge of competent jurisdiction within the           12         administrative judicial district in which the following is located:           13         (1) the site of:           14         (A) the proposed interception; or           15         (B) the interception device to be installed or           16         monitored;           17         (2) the communication device to be intercepted;           18         (3) the billing, residential, or business address of           19         the subscriber to the wire or electronic communications service to           20         be intercepted;           21         (4) the headquarters of the law enforcement agency           21         (4) the headquarters of the service provider.           22         (5) the headquarters of the service provider.	1	Section 5A, including the chief of police of a municipal police
4       who is a commissioned peace officer of the designated law         5       enforcement agency.         6       SECTION 2. Section 3(b), Article 18.20, Code of Criminal         7       Procedure, is amended to read as follows:         8       (b) Except as provided by Subsection (c), a judge appointed         9       under Subsection (a) may act on an application for authorization to         10       intercept wire, oral, or electronic communications if the judge is         11       appointed as the judge of competent jurisdiction within the         12       administrative judicial district in which the following is located:         13       (1) the site of:         14       (A) the proposed interception; or         15       (B) the interception device to be installed or         16       monitored;         17       (2) the communication device to be intercepted;         18       (3) the billing, residential, or business address of         19       the subscriber to the wire or electronic communications service to         20       be intercepted;         21       (4) the headquarters of the law enforcement agency         21       that makes a request for or executes an order authorizing an         23       interception; or         24       (5) the headquarters of the service provi	2	department and the sheriff of a county; or
5       enforcement agency.         6       SECTION 2. Section 3(b), Article 18.20, Code of Criminal         7       Procedure, is amended to read as follows:         8       (b) Except as provided by Subsection (c), a judge appointed         9       under Subsection (a) may act on an application for authorization to         10       intercept wire, oral, or electronic communications if the judge is         11       appointed as the judge of competent jurisdiction within the         12       administrative judicial district in which the following is located:         13       (1) the site of:         14       (A) the proposed interception; or         15       (B) the interception device to be installed or         16       monitored;         17       (2) the communication device to be intercepted;         18       (3) the billing, residential, or business address of         19       the subscriber to the wire or electronic communications service to         20       be intercepted;         21       (4) the headquarters of the law enforcement agency         22       that makes a request for or executes an order authorizing an         23       interception; or         24       (5) the headquarters of the service provider.         25       SECTION 3. Sections 5(a) and (b), Article 18.20, Cod	3	(B) the chief law enforcement officer's designee
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Procedure, is amended to read as follows: (b) Except as provided by Subsection (c), a judge appointed under Subsection (a) may act on an application for authorization to intercept wire, oral, or electronic communications if the judge is appointed as the judge of competent jurisdiction within the administrative judicial district in which the following is located: (1) the site of: (A) the proposed interception; or (B) the interception device to be installed or monitored; (2) the communication device to be intercepted; (3) the billing, residential, or business address of the subscriber to the wire or electronic communications service to be intercepted; (4) the headquarters of the law enforcement agency that makes a request for or executes an order authorizing an interception; or (5) the headquarters of the service provider. SECTION 3. Sections 5(a) and (b), Article 18.20, Code of	5	enforcement agency.
<ul> <li>(b) Except as provided by Subsection (c), a judge appointed</li> <li>under Subsection (a) may act on an application for authorization to</li> <li>intercept wire, oral, or electronic communications if the judge is</li> <li>appointed as the judge of competent jurisdiction within the</li> <li>administrative judicial district in which the following is located:</li> <li>(1) the site of:</li> <li>(A) the proposed interception; or</li> <li>(B) the interception device to be installed or</li> <li>monitored;</li> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the wire or electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	6	SECTION 2. Section 3(b), Article 18.20, Code of Criminal
<ul> <li>9 under Subsection (a) may act on an application for authorization to</li> <li>10 intercept wire, oral, or electronic communications if the judge is</li> <li>11 appointed as the judge of competent jurisdiction within the</li> <li>12 administrative judicial district in which the following is located:</li> <li>13 (1) the site of:</li> <li>14 (A) the proposed interception; or</li> <li>15 (B) the interception device to be installed or</li> <li>16 monitored;</li> <li>17 (2) the communication device to be intercepted;</li> <li>18 (3) the billing, residential, or business address of</li> <li>19 the subscriber to the wire or electronic communications service to</li> <li>20 be intercepted;</li> <li>21 (4) the headquarters of the law enforcement agency</li> <li>22 that makes a request for or executes an order authorizing an</li> <li>23 interception; or</li> <li>24 (5) the headquarters of the service provider.</li> <li>25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>26 Criminal Procedure, are amended to read as follows:</li> </ul>	7	Procedure, is amended to read as follows:
<ul> <li>intercept wire, oral, or electronic communications if the judge is</li> <li>appointed as the judge of competent jurisdiction within the</li> <li>administrative judicial district in which the following is located:</li> <li>(1) the site of:</li> <li>(A) the proposed interception; or</li> <li>(B) the interception device to be installed or</li> <li>monitored;</li> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the wire or electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	8	(b) Except as provided by Subsection (c), a judge appointed
11 appointed as the judge of competent jurisdiction within the administrative judicial district in which the following is located: 13 (1) the site of: 14 (A) the proposed interception; or 15 (B) the interception device to be installed or 16 monitored; 17 (2) the communication device to be intercepted; 18 (3) the billing, residential, or business address of 19 the subscriber to the <u>wire or</u> electronic communications service to 20 be intercepted; 21 (4) the headquarters of the law enforcement agency 22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	9	under Subsection (a) may act on an application for authorization to
12 administrative judicial district in which the following is located: 13 (1) the site of: 14 (A) the proposed interception; or 15 (B) the interception device to be installed or 16 monitored; 17 (2) the communication device to be intercepted; 18 (3) the billing, residential, or business address of 19 the subscriber to the <u>wire or</u> electronic communications service to 20 be intercepted; 21 (4) the headquarters of the law enforcement agency 22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	10	intercept wire, oral, or electronic communications if the judge is
<ul> <li>(1) the site of:</li> <li>(A) the proposed interception; or</li> <li>(B) the interception device to be installed or</li> <li>monitored;</li> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the wire or electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	11	appointed as the judge of competent jurisdiction within the
<ul> <li>(A) the proposed interception; or</li> <li>(B) the interception device to be installed or</li> <li>monitored;</li> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the wire or electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	12	administrative judicial district in which the following is located:
<ul> <li>(B) the interception device to be installed or</li> <li>monitored;</li> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the <u>wire or</u> electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	13	(1) the site of:
16 monitored; 17 (2) the communication device to be intercepted; 18 (3) the billing, residential, or business address of 19 the subscriber to the <u>wire or</u> electronic communications service to 20 be intercepted; 21 (4) the headquarters of the law enforcement agency 22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	14	(A) the proposed interception; or
<ul> <li>(2) the communication device to be intercepted;</li> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the <u>wire or</u> electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	15	(B) the interception device to be installed or
<ul> <li>(3) the billing, residential, or business address of</li> <li>the subscriber to the <u>wire or</u> electronic communications service to</li> <li>be intercepted;</li> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	16	<pre>monitored;</pre>
19 the subscriber to the <u>wire or</u> electronic communications service to 20 be intercepted; 21 (4) the headquarters of the law enforcement agency 22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	17	(2) the communication device to be intercepted;
20 be intercepted; 21 (4) the headquarters of the law enforcement agency 22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	18	(3) the billing, residential, or business address of
<ul> <li>(4) the headquarters of the law enforcement agency</li> <li>that makes a request for or executes an order authorizing an</li> <li>interception; or</li> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	19	the subscriber to the $wire or$ electronic communications service to
22 that makes a request for or executes an order authorizing an 23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	20	be intercepted;
23 interception; or 24 (5) the headquarters of the service provider. 25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	21	(4) the headquarters of the law enforcement agency
<ul> <li>(5) the headquarters of the service provider.</li> <li>SECTION 3. Sections 5(a) and (b), Article 18.20, Code of</li> <li>Criminal Procedure, are amended to read as follows:</li> </ul>	22	that makes a request for or executes an order authorizing an
25 SECTION 3. Sections 5(a) and (b), Article 18.20, Code of 26 Criminal Procedure, are amended to read as follows:	23	interception; or
26 Criminal Procedure, are amended to read as follows:	24	(5) the headquarters of the service provider.
	25	SECTION 3. Sections 5(a) and (b), Article 18.20, Code of
27 (a) Except as otherwise provided by this section and	26	Criminal Procedure, are amended to read as follows:
	27	(a) Except as otherwise provided by this section and

1 Sections 8A and 8B, only the Department of Public Safety or, subject to Section 5A, a designated law enforcement agency is authorized by 2 this article to own, possess, install, operate, or monitor an 3 electronic, mechanical, or other device. The Department of Public 4 Safety or designated law enforcement agency may be assisted by an 5 investigative or law enforcement officer or other person in the 6 operation and monitoring of an interception of wire, oral, or 7 electronic communications, provided that the officer or other 8 9 person:

10 (1) is designated by the director <u>or a chief law</u> 11 <u>enforcement officer for that purpose; and</u>

12 (2) acts in the presence and under the direction of:

13 (A) a commissioned officer of the Department of 14 Public Safety; or

15 (B) a commissioned officer of the designated law
16 enforcement agency who is trained for that purpose.

17 (b) The director <u>or a chief law enforcement officer</u> shall 18 designate in writing the commissioned officers of the Department of 19 Public Safety <u>or designated law enforcement agency</u> who are 20 responsible for the possession, installation, operation, and 21 monitoring of electronic, mechanical, or other devices for the 22 department <u>or designated law enforcement agency</u>.

23 SECTION 4. Article 18.20, Code of Criminal Procedure, is
24 amended by adding Section 5A to read as follows:

25 Sec. 5A. OVERSIGHT OF DESIGNATED LAW ENFORCEMENT AGENCIES
 26 BY THE DEPARTMENT. (a) To be eligible to intercept a wire, oral, or
 27 electronic communication under this article in a circumstance that

1 is not an immediate life-threatening situation, a designated law
2 enforcement agency must:

3 (1) adopt a written policy that addresses the 4 application of this article to the agency and details the agency's 5 protocol for intercepting wire, oral, or electronic 6 communications; and

7 (2) submit the policy to the director for approval. 8 (b) The director shall approve or deny a policy submitted under Subsection (a). If the director approves a policy submitted 9 under Subsection (a), the chief law enforcement officer of the 10 designated law enforcement agency that submitted the policy shall 11 12 submit to the director a written list of the commissioned peace officers of the agency who are authorized under Subsection (e) to 13 possess, install, monitor, or operate wire, oral, or electronic 14 15 communications interception equipment in a circumstance that is not an immediate life-threatening situation. 16

17 (c) A designated law enforcement agency is authorized to 18 intercept wire, oral, or electronic communications under this 19 article in a circumstance that is not an immediate life-threatening 20 situation only if:

## 21 (1) the agency has complied with Subsections (a) and 22 (b); and

(2) the director has approved the agency's policy.
 (d) The department may conduct an audit of a designated law
 enforcement agency to ensure compliance with a written policy
 adopted under Subsection (a) and with the other provisions of this
 article. If after conducting an audit the department determines

1 that the designated law enforcement agency is not in compliance as described by this subsection, the department shall notify the 2 3 agency in writing not later than the 30th day after the date of the determination. If on the 90th day after the date the notice is 4 received the department determines that the agency is not in 5 compliance, the agency relinquishes the authority provided by this 6 7 article until the agency is in compliance. (e) To be authorized to operate or monitor the interception 8 of a wire, oral, or electronic communication in a circumstance that 9 is not an immediate life-threatening situation, a commissioned 10 peace officer of a designated law enforcement agency must complete 11

12 at least 16 hours of training regarding the interception of such 13 communications. The chief law enforcement officer of the officer's 14 employing agency shall submit appropriate documentation of each 15 authorized peace officer's completion of training to the Commission 16 on Law Enforcement Officer Standards and Education.

17 (f) A designated law enforcement agency and the peace 18 officers of that agency are not authorized to intercept a wire, 19 oral, or electronic communication in an immediate life-threatening 20 situation except as provided by Section 8A.

21 SECTION 5. Section 6, Article 18.20, Code of Criminal 22 Procedure, is amended to read as follows:

Sec. 6. REQUEST FOR APPLICATION FOR INTERCEPTION. (a) The director <u>or a chief law enforcement officer</u> may, based on written affidavits, request in writing that a prosecutor apply for an order authorizing interception of wire, oral, or electronic communications.

1 (b) The head of a local law enforcement agency, other than a designated law enforcement agency authorized to act under Section 2 5A, or, if the head of the local law enforcement agency is absent or 3 unable to serve, the acting head of the local law enforcement agency 4 may, based on written affidavits, request in writing that a 5 prosecutor apply for an order authorizing interception of wire, 6 oral, or electronic communications. Prior to the requesting of an 7 application under this subsection, the head of a local law 8 enforcement agency must submit the request and supporting 9 10 affidavits to the director or a chief law enforcement officer, who 11 shall make a finding in writing whether the request and supporting 12 affidavits establish that other investigative procedures have been tried and failed or they reasonably appear unlikely to succeed or to 13 14 be too dangerous if tried, is feasible, is justifiable, and whether 15 the Department of Public Safety or designated law enforcement agency, as applicable, has the necessary resources available. The 16 17 prosecutor may file the application only after a written positive finding on all the above requirements by the director or a chief law 18 19 enforcement officer.

20 SECTION 6. Section 9(d), Article 18.20, Code of Criminal 21 Procedure, is amended to read as follows:

(d) An order entered pursuant to this section may not authorize the interception of a wire, oral, or electronic communication for longer than is necessary to achieve the objective of the authorization and in no event may it authorize interception for more than 30 days. <u>The initial period of interception begins on</u> <u>the earlier of the date the investigative or law enforcement</u>

officer begins to intercept communications or the 10th day after 1 the date the interception order is entered. The issuing judge may 2 grant extensions of an order, but only on application for an 3 extension made in accordance with Section 8 and the court making the 4 5 findings required by Subsection (a). The period of extension may not be longer than the authorizing judge deems necessary to achieve 6 the purposes for which it is granted and in no event may the 7 8 extension be for more than 30 days. To be valid, each order and extension of an order must provide that the authorization to 9 10 intercept be executed as soon as practicable, be conducted in a way that minimizes the interception of communications not otherwise 11 subject to interception under this article, and terminate on 12 obtaining the authorized objective or within 30 days, whichever 13 14 occurs sooner. If the intercepted communication is in code or a foreign language and an expert in that code or language is not 15 reasonably available during the period of interception, 16 17 minimization may be accomplished as soon as practicable after the 18 interception.

SECTION 7. Section 15(c), Article 18.20, Code of Criminal
Procedure, is amended to read as follows:

21 (c) Any judge or prosecutor required to file a report with the Administrative Office of the United States Courts shall forward 22 23 a copy of the [such] report to the director of the Department of 24 Public Safety. On or before March 1 of each year, the director shall submit to the governor; lieutenant governor; speaker of the 25 26 house of representatives; chairman, senate jurisprudence 27 committee; and chairman, house of representatives criminal

1 jurisprudence committee a report of all intercepts as defined 2 herein conducted pursuant to this article and terminated during the 3 preceding calendar year. <u>The</u> [Such] report <u>must</u> [shall] include:

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4 (1) the reports of judges and prosecuting attorneys5 forwarded to the director as required in this section;

6 (2) the number of Department of Public Safety 7 personnel <u>and designated law enforcement agency personnel</u> 8 authorized to possess, install, or operate electronic, mechanical, 9 or other devices;

10 (3) the number of Department of Public Safety and 11 other law enforcement personnel who participated or engaged in the 12 seizure of intercepts pursuant to this article during the preceding 13 calendar year; and

14 (4) the total cost to the Department of Public Safety 15 <u>and designated law enforcement agencies</u> of all activities and 16 procedures relating to the seizure of intercepts during the 17 preceding calendar year, including costs of equipment, manpower, 18 and expenses incurred as compensation for use of facilities or 19 technical assistance provided to the department <u>and designated law</u> 20 <u>enforcement agencies</u>.

SECTION 8. (a) The changes in law made by this Act in amending Sections 1, 3, 5, and 6 and adding Section 5A, Article 18.20, Code of Criminal Procedure, apply only to the interception of wire, oral, or electronic communications on or after the effective date of this Act. The interception of wire, oral, or electronic communications before the effective date of this Act is governed by the law in effect when the interception occurred, and

1 the former law is continued in effect for that purpose.

2 (b) The change in law made by this Act in amending Section 9, 3 Article 18.20, Code of Criminal Procedure, applies only to a court 4 order issued on or after the effective date of this Act. A court 5 order issued before the effective date of this Act is governed by 6 the law in effect on the date the court order was issued, and the 7 former law is continued in effect for that purpose.

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SECTION 9. This Act takes effect September 1, 2011.