By: Howard of Travis H.B. No. 1996

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the licensure of a person practicing muscle activation
3	techniques; providing administrative penalties.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle H, Title 3, Occupations Code, is
6	amended by adding Chapter 456 to read as follows:
7	CHAPTER 456. MUSCLE ACTIVATION TECHNIQUES
8	SUBCHAPTER A. GENERAL PROVISIONS
9	Sec. 456.001. DEFINITIONS. In this chapter:
10	(1) "Department" means the Department of State Health
11	Services.
12	(2) "Executive commissioner" means the executive
13	commissioner of the Health and Human Services Commission.
14	(3) "Muscle activation techniques" means the
15	identification and correction of muscular imbalances through
16	palpation and isometric exercises.
17	Sec. 456.002. APPLICABILITY OF CHAPTER. This chapter does
18	not apply to a person licensed in this state as a physician,
19	chiropractor, occupational therapist, physical therapist, massage
20	therapist, nurse, cosmetologist, or athletic trainer or as a member
21	of a similar profession subject to state licensing while the person
22	is practicing within the scope of the license.
23	[Sections 456.003-456.050 reserved for expansion]
24	SUBCHAPTER B. POWERS AND DUTIES OF EXECUTIVE COMMISSIONER AND

1	DEPARTMENT
2	Sec. 456.051. ADOPTION OF RULES. The executive commissioner
3	shall adopt rules necessary to implement this chapter.
4	Sec. 456.052. GENERAL DUTIES OF DEPARTMENT. The department
5	shall:
6	(1) administer this chapter; and
7	(2) investigate a person who may be engaging in a
8	practice that violates this chapter.
9	[Sections 456.053-456.100 reserved for expansion]
10	SUBCHAPTER C. LICENSING
11	Sec. 456.101. LICENSE REQUIRED. (a) Except as provided by
12	Section 456.002, a person may not employ muscle activation
13	techniques unless the person holds a license issued under this
14	<pre>chapter.</pre>
15	(b) A person may not represent that the person is certified,
16	licensed, or trained in the use of muscle activation techniques
17	unless the person holds a license under this chapter.
18	Sec. 456.102. APPLICATION FOR LICENSE. An applicant for a
19	license under this chapter must:
20	(1) submit an application on a form provided by the
21	department; and
22	(2) include with the application the application fee
23	set by the executive commissioner.
24	Sec. 456.103. LICENSE REQUIREMENTS. (a) The department
25	shall issue a license to each qualified applicant who applies for a
26	license under this chapter.
27	(b) An applicant for a license under this section must be an

- 1 <u>individual and:</u>
- 2 (1) present evidence satisfactory to the department
- 3 that the person has satisfactorily completed muscle activation
- 4 techniques studies and passed the final examination in a 176-hour
- 5 minimum, supervised course of instruction provided by an entity
- 6 approved by the department; and
- 7 (2) be at least 18 years of age.
- 8 Sec. 456.104. LICENSE EXPIRATION AND RENEWAL. (a) A
- 9 license issued under this chapter expires on the second anniversary
- 10 of the date of issuance. A license holder may renew the person's
- 11 license by submitting an application for renewal accompanied by the
- 12 renewal fee prescribed by the executive commissioner or by the late
- 13 fee prescribed by this section.
- 14 (b) The department shall adopt a system under which licenses
- 15 expire on various dates during the year. Fees must be prorated so
- 16 that a licensed person pays only for that part of the renewal period
- 17 for which the license is issued until the expiration date of the
- 18 license.
- 19 (c) A person who is otherwise eligible to renew a license
- 20 may renew an unexpired license by paying the required renewal fee to
- 21 the department before the expiration date of the license. A person
- 22 whose license has expired may not engage in activities that require
- 23 a license until the license has been renewed.
- 24 (d) A person whose license has been expired for 90 days or
- 25 less may renew the license by paying to the department a renewal fee
- 26 that is equal to 1-1/2 times the normally required renewal fee.
- (e) A person whose license has been expired for more than 90

- 1 days but less than one year may renew the license by paying to the
- 2 department a renewal fee that is equal to two times the normally
- 3 <u>required renewal fee.</u>
- 4 (f) A person whose license has been expired for one year or
- 5 more may not renew the license. The person may obtain a license by
- 6 complying with the requirements and procedures for obtaining a new
- 7 <u>license.</u>
- 8 (g) Not later than the 30th day before the date a person's
- 9 license is scheduled to expire, the department shall send written
- 10 notice of the impending expiration to the person at the person's
- 11 last known address according to the records of the department.
- 12 [Sections 456.105-456.150 reserved for expansion]
- 13 SUBCHAPTER D. LICENSE DENIAL OR DISCIPLINARY PROCEDURES
- 14 Sec. 456.151. GROUNDS FOR LICENSE DENIAL OR DISCIPLINARY
- 15 ACTION. The department may refuse to issue a license to a person and
- 16 shall suspend, revoke, or refuse to renew the license of a person or
- 17 shall reprimand a person licensed under this chapter if the person:
- 18 (1) obtains a license by fraud, misrepresentation, or
- 19 concealment of material facts;
- 20 (2) sells, barters, or offers to sell or barter a
- 21 <u>license;</u>
- 22 (3) violates a rule adopted by the executive
- 23 <u>commissioner;</u>
- 24 (4) engages in unprofessional conduct as defined by
- 25 executive commissioner rule that endangers or is likely to endanger
- 26 the health, welfare, or safety of the public; or
- 27 (5) violates this chapter.

- 1 Sec. 456.152. HEARING ON DENIAL OR DISCIPLINARY ACTION. (a)
- 2 A person whose application for a license is denied, whose license is
- 3 suspended or revoked, or who has been reprimanded is entitled to a
- 4 hearing before the State Office of Administrative Hearings if the
- 5 person submits a written request to the department.
- 6 (b) A hearing under this subchapter is a contested case
- 7 under Chapter 2001, Government Code.
- 8 Sec. 456.153. PROBATION. The department may place on
- 9 probation a person whose license is suspended. If a license
- 10 suspension is probated, the department may require the person to:
- 11 (1) report regularly to the department on matters that
- 12 are the basis of the probation;
- 13 (2) limit practice to the areas prescribed by the
- 14 department; or
- 15 (3) continue or review professional education until
- 16 the person attains a degree of skill satisfactory to the department
- 17 in those areas that are the basis of the probation.
- 18 Sec. 456.154. EMERGENCY SUSPENSION. (a) The department
- 19 shall temporarily suspend the license of a license holder if the
- 20 department determines from the evidence or information presented to
- 21 it that continued practice by the license holder would constitute a
- 22 continuing and imminent threat to the public welfare.
- 23 (b) A license may be suspended under this section without
- 24 notice or hearing on the complaint if:
- 25 <u>(1) action is taken to initiate proceedings for a</u>
- 26 hearing before the State Office of Administrative Hearings
- 27 simultaneously with the temporary suspension; and

1	(2) a hearing is held as soon as practicable under this
2	chapter and Chapter 2001, Government Code.
3	(c) The State Office of Administrative Hearings shall hold a
4	preliminary hearing not later than the 14th day after the date of
5	the temporary suspension to determine if there is probable cause to
6	believe that a continuing and imminent threat to the public welfare
7	still exists. A final hearing on the matter shall be held not later
8	than the 61st day after the date of the temporary suspension.
9	[Sections 456.155-456.200 reserved for expansion]
10	SUBCHAPTER E. ADMINISTRATIVE PENALTY
11	Sec. 456.201. IMPOSITION OF PENALTY. The department may
12	impose an administrative penalty against a person who violates this
13	chapter or a rule adopted under this chapter.
14	Sec. 456.202. AMOUNT OF PENALTY. (a) The amount of the
15	administrative penalty may not exceed \$1,000 for each violation.
16	Each day of a continuing violation is a separate violation.
17	(b) The amount of the penalty shall be based on:
18	(1) the seriousness of the violation;
19	(2) the history of previous violations;
20	(3) the amount necessary to deter a future violation;
21	(4) efforts made to correct the violation; and
22	(5) any other matter that justice may require.
23	Sec. 456.203. NOTICE OF VIOLATION AND PENALTY. (a) If,
24	after investigating a possible violation and the facts surrounding
25	that possible violation, the department determines that a violation
26	occurred, the department shall give written notice of the violation
27	to the person alleged to have committed the violation.

1	(b) The notice must:
2	(1) include a brief summary of the alleged violation;
3	(2) state the amount of the proposed administrative
4	penalty; and
5	(3) inform the person of the person's right to a
6	hearing on the occurrence of the violation, the amount of the
7	penalty, or both.
8	Sec. 456.204. PENALTY TO BE PAID OR HEARING REQUESTED. (a)
9	Not later than the 30th day after the date the person receives the
10	<pre>notice, the person may:</pre>
11	(1) accept the department's determination, including
12	the proposed administrative penalty; or
13	(2) make a written request for a hearing on that
14	determination.
15	(b) If the person accepts the department's determination,
16	the department by order shall approve the determination and impose
17	the proposed penalty.
18	Sec. 456.205. HEARING. (a) If the person timely requests a
19	hearing, the department shall:
20	(1) set a hearing; and
21	(2) give written notice of the hearing to the person.
22	(b) A hearing under this subchapter shall be conducted by
23	the State Office of Administrative Hearings.
24	(c) The administrative law judge shall make findings of fact
25	and conclusions of law and promptly issue to the department a
26	proposal for decision regarding the occurrence of the violation and
27	the amount of any proposed administrative penalty.

- 1 Sec. 456.206. DECISION BY DEPARTMENT. (a) Based on the
- 2 findings of fact and conclusions of law and the recommendations of
- 3 the administrative law judge, the department by order may determine
- 4 that:
- 5 (1) a violation has occurred and may impose an
- 6 administrative penalty; or
- 7 (2) a violation did not occur.
- 8 (b) The department shall give notice of the order to the
- 9 person. The notice must include:
- 10 (1) separate statements of the findings of fact and
- 11 conclusions of law;
- 12 (2) the amount of any penalty imposed; and
- 13 (3) a statement of the right of the person to judicial
- 14 review of the order.
- 15 Sec. 456.207. OPTIONS FOLLOWING DECISION: PAY OR APPEAL.
- 16 (a) Not later than the 30th day after the date on which the order
- 17 becomes final, the person shall:
- 18 <u>(1) pay the administrative penalty;</u>
- 19 (2) pay the penalty and file a petition for judicial
- 20 review contesting the occurrence of the violation, the amount of
- 21 the penalty, or both; or
- 22 (3) without paying the penalty, file a petition for
- 23 judicial review contesting the occurrence of the violation, the
- 24 amount of the penalty, or both.
- 25 (b) Within the 30-day period following the date on which the
- order becomes final, a person who acts under Subsection (a)(3) may:
- 27 (1) stay enforcement of the penalty by:

- 1 (A) paying the penalty to the court for placement 2 in an escrow account; or 3 (B) giving to the court a supersedeas bond that is approved by the court for the amount of the penalty and that is 4 5 effective until all judicial review of the order is final; or 6 (2) request the court to stay enforcement of the 7 penalty by: 8 (A) filing with the court a sworn affidavit of the person stating that the person is financially unable to pay the 9 10 penalty and is financially unable to give the supersedeas bond; and (B) giving a copy of the affidavit to the 11 12 department by certified mail.
- (c) If the department receives a copy of an affidavit as 13 provided by Subsection (b)(2), the department may file with the 14 15 court a contest to the affidavit not later than the fifth day after 16 the date the copy is received.
- 17 (d) The court shall hold a hearing on the facts alleged in the affidavit as soon as practicable and shall stay the enforcement 18 19 of the penalty on finding that the alleged facts are true. person who files an affidavit has the burden of proving that the 20 person is financially unable to pay the penalty and to give a 21 22 supersedeas bond.
- Sec. 456.208. COLLECTION OF PENALTY. If the person does not 23 24 pay the administrative penalty and the enforcement of the penalty is not stayed, the department may refer the matter to the attorney 25 26 general for collection.
- 27 Sec. 456.209. DETERMINATION BY COURT. (a) If the court

- 1 sustains the determination that a violation occurred, the court may
- 2 uphold or reduce the amount of the administrative penalty and order
- 3 the person to pay the full or reduced amount.
- 4 (b) If the court does not sustain the determination that a
- 5 <u>violation occurred</u>, the court shall order that a penalty is not
- 6 owed.
- 7 Sec. 456.210. REMITTANCE OF PENALTY AND INTEREST. (a) If,
- 8 after judicial review, the administrative penalty is reduced or not
- 9 imposed by the court, the court shall, after the judgment becomes
- 10 final:
- 11 (1) order the appropriate amount, plus accrued
- 12 interest, be remitted to the person by the department if the person
- 13 paid the penalty under Section 456.207(a)(2); or
- 14 (2) if the person paid the penalty under Section
- 15 456.207(b)(1)(A) or posted a supersedeas bond, order the department
- 16 <u>to:</u>
- 17 (A) execute a complete release of the escrow
- 18 account or bond, as appropriate, if the penalty is not imposed; or
- 19 (B) release the escrow account or bond, as
- 20 appropriate, after the reduced penalty has been paid from the
- 21 account or by the person.
- 22 (b) The interest paid under Subsection (a)(1) is accrued at
- 23 the rate charged on loans to depository institutions by the New York
- 24 Federal Reserve Bank. The interest shall be paid for the period
- 25 beginning on the date the penalty is paid and ending on the date the
- 26 penalty is remitted.
- Sec. 456.211. EXPENSES AND COSTS. (a) In this section,

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- 1 "reasonable expenses and costs" includes expenses incurred by the
- 2 department and the attorney general in the investigation,
- 3 <u>initiation</u>, or prosecution of an action, including reasonable
- 4 investigative costs, court costs, attorney's fees, witness fees,
- 5 and deposition expenses.
- 6 (b) The department may assess reasonable expenses and costs
- 7 against a person in an administrative hearing if, as a result of the
- 8 hearing, an administrative penalty is assessed against the person.
- 9 The person shall pay expenses and costs assessed under this
- 10 subsection not later than the 30th day after the date the order of
- 11 the department requiring the payment of expenses and costs is
- 12 final. The department may refer the matter to the attorney general
- 13 for collection of the expenses and costs.
- 14 (c) If the attorney general brings an action against a
- 15 person to enforce an administrative penalty assessed under this
- 16 <u>subchapter</u> and the person is found liable for an administrative
- 17 penalty, the attorney general may recover, on behalf of the
- 18 attorney general and the department, reasonable expenses and costs.
- 19 Sec. 456.212. ADMINISTRATIVE PROCEDURE. A proceeding under
- 20 this subchapter is subject to Chapter 2001, Government Code.
- 21 SECTION 2. Not later than January 1, 2012, the executive
- 22 commissioner of the Health and Human Services Commission shall
- 23 adopt all rules, fees, and forms as required by Chapter 456,
- 24 Occupations Code, as added by this Act.
- 25 SECTION 3. (a) Except as provided by Subsection (b) of this
- 26 section, this Act takes effect September 1, 2011.
- (b) Section 456.101 and Subchapter E, Chapter 456,

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1 Occupations Code, as added by this Act, take effect March 1, 2012.