H.B. No. 2065 By: Allen

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the establishment, operation, and funding of
3	victim-offender mediation programs.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 56, Code of Criminal Procedure, is
6	amended by adding Subchapter A-1 to read as follows:
7	SUBCHAPTER A-1. PRETRIAL VICTIM-OFFENDER MEDIATION PROGRAM
8	Art. 56.21. AUTHORITY TO ESTABLISH PROGRAM. The
9	commissioners court of a county or governing body of a municipality
10	may establish a pretrial victim-offender mediation program for
11	persons who:
12	(1) have been arrested for or charged with a
13	misdemeanor or state jail felony under Title 7, Penal Code; and
14	(2) have not previously been convicted of a felony or a
15	misdemeanor, other than a misdemeanor regulating traffic and
16	punishable by fine only.
17	Art. 56.22. PROGRAM. (a) A pretrial victim-offender
18	mediation program established under Article 56.21 must require:
19	(1) the identification of defendants who are eligible
20	to participate in the program, including a consideration of whether
21	the defendant meets any additional locally developed eligibility
22	<u>criteria;</u>
23	(2) the consent of the victim and the defendant to be

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obtained before an eligible defendant may proceed with pretrial

- H.B. No. 2065 1 victim-offender mediation; and 2 (3) the defendant to enter into a binding mediation 3 agreement in accordance with Article 56.23 that: 4 (A) includes an apology by the defendant; and 5 (B) requires the defendant to: (i) pay restitution to the victim; or 6 7 (ii) perform community service. 8 (b) All communications made in a pretrial victim-offender mediation program are confidential and may not be introduced into 9 10 evidence except in a proceeding involving a question concerning the meaning of a mediation agreement. 11 12 (c) A pretrial victim-offender mediation program may require the staff and other resources of pretrial services 13 14 departments and community supervision correction departments to 15 assist in monitoring the defendant's compliance with a mediation 16 agreement reached through the program. 17 (d) Pretrial victim-offender mediations may be conducted by any person designated by the court, other than the attorney 18
- a trained mediator. 21 (e) If a defendant enters a pretrial victim-offender 22 mediation program, the court, with the consent of the attorney 23 24 representing the state, may defer the proceedings without accepting 25 a plea of guilty or nolo contendere or entering an adjudication of 26 guilt.

representing the state or an attorney representing the defendant in

the criminal action, regardless of whether the designated person is

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27 (f) The case must be returned to the docket and proceed

- 1 through the regular criminal justice system if:
- 2 (1) a pretrial victim-offender mediation does not
- 3 result in a mediation agreement; or
- 4 (2) the defendant fails to successfully fulfill the
- 5 terms of the mediation agreement by the date specified in the
- 6 mediation agreement.
- 7 (g) If a case is returned to the docket under Subsection
- 8 (f), the defendant retains all of the rights that the defendant
- 9 possessed before entering the pretrial victim-offender mediation
- 10 program under this subchapter.
- 11 (h) The court, on the motion of the attorney representing
- 12 the state, shall dismiss the indictment or information charging the
- 13 defendant with the commission of the offense, if the defendant:
- 14 (1) successfully completes the mediation agreement as
- 15 determined by the attorney representing the state; and
- 16 (2) either:
- 17 (A) pays all court costs; or
- 18 (B) enters a payment plan approved by the court
- 19 or the attorney representing the state for such payment.
- 20 (i) A determination by the court regarding whether the
- 21 mediation agreement has been successfully completed is final and
- 22 may not be appealed, although the attorney for the state or the
- 23 court may extend the period for compliance.
- 24 (j) If the defendant is not arrested or convicted of a
- 25 <u>subsequent felony or misdemeanor other than a misdemeanor</u>
- 26 regulating traffic and punishable by fine only on or before the
- 27 first anniversary of the date the defendant successfully completed

- 1 a mediation agreement under this subchapter, on the motion of the
- 2 defendant, the court shall enter an order of nondisclosure under
- 3 Section 411.081, Government Code, as if the defendant had received
- 4 a discharge and dismissal under Section 5(c), Article 42.12, with
- 5 respect to all records and files related to the defendant's arrest
- 6 for the offense for which the defendant entered the pretrial
- 7 victim-offender mediation program.
- 8 Art. 56.23. MEDIATION AGREEMENT. (a) A mediation agreement
- 9 under this subchapter must be:
- 10 (1) signed by the defendant and the victim; and
- 11 (2) ratified by the attorney representing the state in
- 12 a request for a court order documenting and approving the mediation
- 13 agreement.
- 14 (b) A mediation agreement may require testing, counseling,
- 15 and treatment of the defendant to address alcohol abuse, abuse of
- 16 controlled substances, mental health, or anger management or any
- 17 other service that is reasonably related to the offense for which
- 18 the defendant was arrested or charged.
- 19 (c) A mediation agreement is not valid for more than one
- 20 year after the date on which the mediation agreement is ratified
- 21 unless the court and the attorney representing the state approve
- 22 the extension of the agreement.
- 23 (d) A mediation agreement under this subchapter does not
- 24 constitute a plea or legal admission of responsibility.
- 25 Art. 56.24. OVERSIGHT. (a) The lieutenant governor and the
- 26 speaker of the house of representatives may assign to appropriate
- 27 legislative committees duties relating to the oversight of pretrial

- 1 victim-offender mediation programs established under this
- 2 subchapter.
- 3 (b) A legislative committee or the governor may request the
- 4 state auditor to perform a management, operations, or financial or
- 5 accounting audit of a pretrial victim-offender mediation program
- 6 established under this subchapter.
- 7 (c) A county or municipality that establishes a pretrial
- 8 victim-offender mediation program:
- 9 (1) shall notify the attorney general's office when
- 10 the county or municipality begins implementation of the program;
- 11 (2) may provide information regarding the performance
- 12 of the program to the attorney general's office on request; and
- 13 (3) may apply for funds for the program in accordance
- 14 with Article 102.0179(g).
- Art. 56.25. FEES. (a) A pretrial victim-offender
- 16 mediation program established under this subchapter may collect
- 17 from a defendant in the program:
- 18 (1) a reasonable program fee not to exceed \$500; and
- 19 (2) an alcohol or controlled substance testing,
- 20 counseling, and treatment fee in an amount necessary to cover the
- 21 costs of the testing, counseling, or treatment if such testing,
- 22 counseling, or treatment is required by the mediation agreement.
- (b) Fees collected under this article may be paid on a
- 24 periodic basis or on a deferred payment schedule at the discretion
- 25 of the judge, magistrate, or program director administering the
- 26 pretrial victim-offender mediation program. The fees must be:
- 27 (1) based on the defendant's ability to pay; and

1 (2) used only for purposes specific to the program. 2 SECTION 2. Subchapter A, Chapter 102, Code of Criminal Procedure, is amended by adding Article 102.0179 to read as 3 4 follows: Art. 102.0179. COSTS ATTENDANT TO CERTAIN NONVIOLENT 5 6 CONVICTIONS INVOLVING PROPERTY. (a) In addition to other costs on 7 conviction imposed by this chapter, a person shall pay \$15 as a court cost on conviction of a felony or misdemeanor under Title 7, 8 Penal Code. 9 (b) For purposes of this article, a person is considered to 10 have been convicted if: 11 12 (1) a sentence is imposed; (2) the defendant receives community supervision or 13 14 deferred adjudication; or 15 (3) the court defers final disposition of the case. 16 (c) Court costs under this article are collected in the same 17 manner as other fines or costs. An officer collecting the costs shall keep separate records of the funds collected as costs under 18 19 this article and shall deposit the funds in the county or municipal treasury, as appropriate. 20 21 (d) The custodian of a county or municipal treasury shall: 22 (1) keep records of the amount of funds on deposit

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comptroller before the last day of the first month following each

calendar quarter the funds collected under this article during the

(2) except as provided by Subsection (e), send to the

collected under this article; and

preceding quarter.

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1 (e) A county or municipality is entitled to: 2 (1) if the county or municipality has established a pretrial victim-offender mediation program, retain 40 percent of 3 the funds collected under this article by an officer of the county 4 5 or municipality, to be used exclusively for the maintenance of a pretrial victim-offender mediation program operated in the county 6 7 or municipality; and 8 (2) if the custodian of the county or municipal treasury complies with Subsection (d), retain as a collection fee 9 10 10 percent of an amount equal to the difference between: (A) the amount of funds collected under this 11 12 article by an officer of the county or municipality; and (B) any amount the county or municipality is 13 14 entitled to retain under Subdivision (1). 15 (f) If no funds due as costs under this article are deposited in a county or municipal treasury in a calendar quarter, 16 17 the custodian of the treasury shall file the report required for the quarter in the regular manner and must state that no funds were 18 19 collected. (g) The comptroller shall deposit the funds received under 20 this article to the credit of the pretrial victim-offender 21 mediation program account in the general revenue fund to help fund 22 pretrial victim-offender mediation programs established under 23 24 Subchapter A-1, Chapter 56. The legislature shall appropriate money from the account solely to the attorney general's office for 25 26 distribution to pretrial victim-offender mediation programs that

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apply for the money.

- 1 (h) Funds collected under this article are subject to audit
- 2 by the comptroller.
- 3 SECTION 3. Subchapter B, Chapter 102, Government Code, is
- 4 amended by adding Section 102.0216 to read as follows:
- 5 Sec. 102.0216. ADDITIONAL COURT COSTS ON CONVICTION: CODE
- 6 OF CRIMINAL PROCEDURE. A person convicted of an offense under Title
- 8 other costs, to help fund pretrial victim-offender mediation
- 9 programs established under Subchapter A-1, Chapter 56, Code of
- 10 Criminal Procedure (Art. 102.0179, Code of Criminal
- 11 Procedure) . . . \$15.
- 12 SECTION 4. Subchapter B, Chapter 103, Government Code, is
- 13 amended by adding Section 103.0217 to read as follows:
- 14 Sec. 103.0217. ADDITIONAL FEES IN CRIMINAL CASES: CODE OF
- 15 CRIMINAL PROCEDURE. A defendant who participates in a pretrial
- 16 <u>victim-offender mediation program under Subchapter A-1, Chapter</u>
- 17 56, Code of Criminal Procedure, may be required to pay a program fee
- 18 in an amount not to exceed \$500 and the costs of certain testing,
- 19 counseling, and treatment.
- SECTION 5. Title 3, Family Code, is amended by adding
- 21 Chapter 62 to read as follows:
- 22 CHAPTER 62. JUVENILE VICTIM-OFFENDER MEDIATION PILOT PROGRAM
- Sec. 62.001. DEFINITIONS. In this chapter:
- 24 (1) "Commission" means the Texas Juvenile Probation
- 25 Commission.
- 26 (2) "Department" means a local juvenile probation
- 27 department.

- 1 (3) "Program" means the juvenile victim-offender
- 2 mediation pilot program created under this chapter.
- 3 Sec. 62.002. APPLICABILITY OF CHAPTER. This chapter
- 4 applies only to a department located in a county:
- 5 (1) with a population of more than one million; and
- 6 (2) in which more than 75 percent of the population
- 7 <u>resides in a single municipality.</u>
- 8 Sec. 62.003. ESTABLISHMENT AND IMPLEMENTATION OF PILOT
- 9 PROGRAM. (a) The commission shall establish a juvenile
- 10 victim-offender mediation pilot program for children to be
- 11 implemented by a department with funds appropriated for that
- 12 purpose.
- 13 (b) In implementing the program, the commission shall
- 14 require a department to:
- (1) establish a resource network on the subject of
- 16 victim-offender mediation that includes representatives from the
- 17 department, the local <u>dispute resolution center</u>, the <u>juvenile</u>
- 18 courts, the district attorney's office, and the local juvenile
- 19 defense bar association;
- 20 (2) develop the program consistent with best practices
- 21 <u>identified by the commission; and</u>
- 22 (3) identify outcome measures that may be used to
- 23 measure the effectiveness of the program.
- Sec. 62.004. REPORT. Not later than December 1, 2012, each
- 25 department shall submit a report to the commission regarding the
- 26 program. The report must include:
- 27 (1) a comprehensive analysis of the effectiveness of

- 1 the program; and
- 2 (2) the department's findings and recommendations
- 3 regarding continuation or expansion of the program.
- 4 Sec. 62.005. PROGRAM FUNDING. The commission shall provide
- 5 sufficient funds to each department for the program and report, if
- 6 funds are appropriated for purposes of this chapter.
- 7 Sec. 62.006. EXPIRATION. This chapter expires September 2,
- 8 2013.
- 9 SECTION 6. (a) The change in law made by this Act in adding
- 10 Subchapter A-1, Chapter 56, Code of Criminal Procedure, applies to
- 11 a defendant who enters a pretrial victim-offender mediation program
- 12 under that subchapter regardless of whether the defendant committed
- 13 the offense for which the defendant enters the program before, on,
- 14 or after the effective date of this Act.
- 15 (b) The change in law made by this Act in adding Article
- 16 102.0179, Code of Criminal Procedure, and Section 102.0216,
- 17 Government Code, applies only to an offense committed on or after
- 18 the effective date of this Act. An offense committed before the
- 19 effective date of this Act is governed by the law in effect when the
- 20 offense was committed, and the former law is continued in effect for
- 21 that purpose. For purposes of this subsection, an offense was
- 22 committed before the effective date of this Act if any element of
- 23 the offense was committed before that date.
- 24 SECTION 7. This Act takes effect immediately if it receives
- 25 a vote of two-thirds of all the members elected to each house, as
- 26 provided by Section 39, Article III, Texas Constitution. If this
- 27 Act does not receive the vote necessary for immediate effect, this

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1 Act takes effect September 1, 2011.