By: Villarreal H.B. No. 2078

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the independence of appraisal review boards and the
- 3 enforcement of appraisal review board orders; changing the elements
- 4 of an offense.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 5.041, Tax Code, is amended by amending
- 7 Subsections (c), (e-1), and (e-3) and adding Subsections (g) and
- 8 (h) to read as follows:
- 9 (c) The comptroller may contract with service providers to
- 10 assist with the duties imposed under Subsection (a), but the course
- 11 required may not be provided by an appraisal district, the chief
- 12 appraiser or another employee of an appraisal district, a member of
- 13 the board of directors of an appraisal district, a member of an
- 14 appraisal review board, or a taxing unit. The comptroller may
- 15 assess a fee to recover a portion of the costs incurred for the
- 16 training course, but the fee may not exceed \$50 per person trained.
- 17 (e-1) In addition to the course established under
- 18 Subsection (a), the comptroller shall approve curricula and provide
- 19 materials for use in a continuing education course for members of an
- 20 appraisal review board. The curricula and materials must include
- 21 information regarding:
- 22 (1) the cost, income, and market data comparison
- 23 methods of appraising property;
- 24 (2) the appraisal of business personal property;

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- 1 (3) the determination of capitalization rates for
- 2 property appraisal purposes;
- 3 (4) the duties of an appraisal review board;
- 4 (5) the requirements regarding the independence of an
- 5 appraisal review board from the board of directors and the chief
- 6 appraiser and other employees of the appraisal district;
- 7 (6) the prohibitions against ex parte communications
- 8 applicable to appraisal review board members;
- 9 (7) the Uniform Standards of Professional Appraisal
- 10 Practice;
- 11 (8) the duty of the appraisal district to substantiate
- 12 the district's determination of the value of property;
- 13 (9) the requirements regarding the equal and uniform
- 14 appraisal of property;
- 15 (10) the right of a property owner to protest the
- 16 appraisal of the property as provided by Chapter 41; and
- 17 (11) a detailed explanation of each of the actions
- 18 described by Sections 25.25, 41.41(a), 41.411, 41.412, 41.413,
- 19 41.42, and 41.43 so that members are fully aware of each of the
- 20 grounds on which a property appraisal can be appealed.
- 21 (e-3) The comptroller may contract with service providers
- 22 to assist with the duties imposed under Subsection (e-1), but the
- 23 course required by that subsection may not be provided by an
- 24 appraisal district, the chief appraiser or another employee of an
- 25 appraisal district, a member of the board of directors of an
- 26 appraisal district, a member of an appraisal review board, or a
- 27 taxing unit. The comptroller may assess a fee to recover a portion

- 1 of the costs incurred for the continuing education course, but the
- 2 fee may not exceed \$50 for each person trained.
- 3 (g) Except as provided by Subsection (h) and Section
- 4 6.411(c-1), the following persons may not communicate with a member
- 5 of an appraisal review board about a course provided under this
- 6 section or any matter presented or discussed during the course:
- 7 (1) the chief appraiser of the appraisal district for
- 8 which the appraisal review board is established;
- 9 (2) another employee of the appraisal district for
- 10 which the appraisal review board is established;
- 11 (3) a member of the board of directors of the appraisal
- 12 district for which the appraisal review board is established;
- 13 (4) an officer or employee of a taxing unit that
- 14 participates in the appraisal district for which the appraisal
- 15 review board is established; and
- 16 (5) an attorney who represents or whose law firm
- 17 represents the appraisal district or a taxing unit that
- 18 participates in the appraisal district for which the appraisal
- 19 review board is established.
- 20 (h) An appraisal review board may retain an appraiser
- 21 certified by the Texas Appraiser Licensing and Certification Board
- 22 to instruct the members of the appraisal review board on valuation
- 23 methodology if the appraisal district provides for the instruction
- 24 in the district's budget.
- SECTION 2. Sections 6.411(a), (b), and (c-1), Tax Code, are
- 26 amended to read as follows:
- 27 (a) A member of an appraisal review board commits an offense

- 1 if the member communicates with the chief appraiser or another
- 2 employee or a member of the board of directors of the [an] appraisal
- 3 district for which the appraisal review board is established in
- 4 violation of Section 41.66(f).
- 5 (b) A chief appraiser or another employee of an appraisal
- 6 district, a member of a board of directors of an appraisal district,
- 7 or a property tax consultant or attorney representing a party to a
- 8 proceeding before the appraisal review board commits an offense if
- 9 the <u>person</u> [chief appraiser or other employee] communicates with a
- 10 member of the appraisal review board established for the appraisal
- 11 district with the intent to influence a decision by the member in
- 12 the member's capacity as a member of the appraisal review board [in
- 13 a circumstance in which the appraisal review board member is
- 14 prohibited by Section 41.66(f) from communicating with the chief
- 15 appraiser or other employee].
- 16 (c-1) This section does not apply to communications
- 17 involving the chief appraiser or another employee or a member of the
- 18 board of directors of an appraisal district and a member of the
- 19 appraisal review board:
- 20 (1) that constitute social conversation;
- 21 (2) that are specifically limited to and involve
- 22 administrative, clerical, or logistical matters related to the
- 23 scheduling and operation of hearings, the processing of documents,
- 24 the issuance of orders, notices, and subpoenas, and the operation,
- 25 appointment, composition, or attendance at training of the
- 26 appraisal review board; or
- 27 (3) that are necessary and appropriate to enable the

- 1 board of directors of the appraisal district to determine whether
- 2 to appoint, reappoint, or remove a person as a member or the
- 3 chairman or secretary of the appraisal review board.
- 4 SECTION 3. Section 6.412(a), Tax Code, is amended to read as
- 5 follows:
- 6 (a) An individual is ineligible to serve on an appraisal
- 7 review board if the individual:
- 8 (1) is related within the second degree by
- 9 consanguinity or affinity, as determined under Chapter 573,
- 10 Government Code, to an individual who is engaged in the business of
- 11 appraising property for compensation for use in proceedings under
- 12 this title or of representing property owners for compensation in
- 13 proceedings under this title in the appraisal district for which
- 14 the appraisal review board is established; [or]
- 15 (2) owns property on which delinquent taxes have been
- 16 owed to a taxing unit for more than 60 days after the date the
- 17 individual knew or should have known of the delinquency unless:
- 18 (A) the delinquent taxes and any penalties and
- 19 interest are being paid under an installment payment agreement
- 20 under Section 33.02; or
- 21 (B) a suit to collect the delinquent taxes is
- 22 deferred or abated under Section 33.06 or 33.065; or
- 23 (3) is related within the third degree by
- 24 consanguinity or within the second degree by affinity, as
- 25 determined under Chapter 573, Government Code, to a member of the
- 26 appraisal district's board of directors.
- 27 SECTION 4. Section 6.43, Tax Code, is amended to read as

- 1 follows:
- 2 Sec. 6.43. PERSONNEL. (a) The appraisal review board may
- 3 employ legal counsel as provided by the district budget or use the
- 4 services of the county attorney [and may use the staff of the
- 5 appraisal office for clerical assistance].
- 6 (b) Except as provided by Subsection (c), an attorney may
- 7 not serve as legal counsel for the appraisal review board if the
- 8 attorney or a member of the attorney's law firm has during the year
- 9 before the date of the appraisal review board's hiring of the
- 10 attorney represented a property owner who owns property in the
- 11 appraisal district, a taxing unit that participates in the
- 12 appraisal district, or the appraisal district in a matter addressed
- 13 by Section 1.111 or 25.25 of this code, Subtitle E or F of this
- 14 <u>title</u>, or Subchapter Z, Chapter 2003, Government Code.
- 15 <u>(c) The county attorney for the county in which the</u>
- 16 appraisal district is established may provide legal services to the
- 17 appraisal review board notwithstanding that the county attorney or
- 18 an assistant to the county attorney represents or has represented
- 19 the appraisal district or a taxing unit that participates in the
- 20 appraisal district in any matter.
- 21 (d) An attorney who serves as legal counsel for an appraisal
- 22 review board may not act as an advocate in a hearing or proceeding
- 23 conducted by the board. The attorney may provide advice to the board
- 24 or a panel of the board during a hearing or proceeding and shall
- 25 disclose to the board all legal authority in the controlling
- 26 jurisdiction known to the attorney to be relevant to the matter and
- 27 not disclosed by the parties. The attorney shall disclose to the

- 1 board a material fact that may assist the board or panel in making
- 2 an informed decision regardless of whether the fact is adverse to
- 3 the position of a party.
- 4 (e) An appraisal district may specify in its budget whether
- 5 the appraisal review board may employ legal counsel or must use the
- 6 services of the county attorney. If the budget authorizes the board
- 7 to employ legal counsel, the budget must provide for reasonable
- 8 compensation to be paid to the attorney serving as legal counsel. An
- 9 appraisal district may not require the board to employ a specific
- 10 attorney as legal counsel.
- 11 (f) The appraisal office may provide clerical assistance to
- 12 the appraisal review board, including assisting the board with the
- 13 scheduling and arranging of hearings.
- 14 SECTION 5. Section 41.08, Tax Code, is amended to read as
- 15 follows:
- 16 Sec. 41.08. CORRECTION OF RECORDS ON ORDER OF BOARD. The
- 17 chief appraiser shall make the reappraisals or other corrections of
- 18 the appraisal records ordered by the appraisal review board as
- 19 provided by this subchapter. The chief appraiser may not change a
- 20 reappraisal or other correction ordered by the board. The chief
- 21 appraiser shall submit a copy of the corrected records to the board
- 22 for its approval as promptly as practicable.
- 23 SECTION 6. Section 42.21(b), Tax Code, is amended to read as
- 24 follows:
- 25 (b) A petition for review brought under Section 42.02 must
- 26 be brought against the owner of the property involved in the appeal.
- 27 A petition for review brought under Section 42.031 must be brought

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against the appraisal district and against the owner of the 1 property involved in the appeal. A petition for review brought 2 under Subdivision (2) [or (3)] of Section 42.01 or under Section 42.03 must be brought against the comptroller. Any other petition 4 5 for review under this chapter must be brought against the appraisal district. A petition for review may = [is] not [required to] be 6 brought against the appraisal review board[, but may be brought 7 8 against the appraisal review board in addition to any other required party, if appropriate]. An appraisal district may hire an 9 attorney that represents the district to represent the appraisal 10 review board established for the district to file an answer and 11 obtain a dismissal of a suit filed against the appraisal review 12 board in violation of this subsection. 13

SECTION 7. The changes in law made by this Act to Section 14 15 6.411, Tax Code, apply only to an offense committed on or after the effective date of this Act. An offense committed before the 16 effective date of this Act is governed by the law in effect on the 17 date the offense was committed, and the former law is continued in 18 effect for that purpose. For purposes of this section, an offense 19 was committed before the effective date of this Act if any element 20 of the offense occurred before that date. 21

22 SECTION 8. This Act takes effect September 1, 2011.