By: Paxton H.J.R. No. 83

A JOINT RESOLUTION

1 proposing a constitutional amendment to phase out ad valorem taxes

- 2 on the residence homesteads of elderly persons by 2021.
- 3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 4 SECTION 1. Section 1-b, Article VIII, Texas Constitution,
- 5 is amended by amending Subsections (b), (c), (d), and (h) and adding
- 6 Subsections (j) and (j-1) to read as follows:
- 7 (b) The governing body of any county, city, town, school
- 8 district, or other political subdivision of the State may exempt by
- 9 its own action not less than Three Thousand Dollars (\$3,000) of the
- 10 market value of residence homesteads of persons, married or
- 11 unmarried, including those living alone, who are under a disability
- 12 for purposes of payment of disability insurance benefits under
- 13 Federal Old-Age, Survivors, and Disability Insurance or its
- 14 successor [or of married or unmarried persons sixty-five (65) years
- 15 of age or older, including those living alone, I from all ad valorem
- 16 taxes thereafter levied by the political subdivision. As an
- 17 alternative, upon receipt of a petition signed by twenty percent
- 18 (20%) of the voters who voted in the last preceding election held by
- 19 the political subdivision, the governing body of the subdivision
- 20 shall call an election to determine by majority vote whether an
- 21 amount not less than Three Thousand Dollars (\$3,000) as provided in
- 22 the petition, of the market value of residence homesteads of
- 23 disabled persons [or of persons sixty-five (65) years of age or
- 24 over] shall be exempt from ad valorem taxes thereafter levied by the

[An eligible disabled person who is 1 political subdivision. sixty-five (65) years of age or older may not receive both 2 exemptions from the same political subdivision in the same year but 3 may choose either if the subdivision has adopted both.] Where any 4 ad valorem tax has theretofore been pledged for the payment of any 5 debt, the taxing officers of the political subdivision shall have 6 authority to continue to levy and collect the tax against the 7 8 homestead property at the same rate as the tax so pledged until the debt is discharged, if the cessation of the levy would impair the 9 obligation of the contract by which the debt was created. 10

(c) Fifteen Thousand Dollars (\$15,000) of the market value 11 of the residence homestead of a married or unmarried adult, 12 including one living alone, is exempt from ad valorem taxation for 13 14 general elementary and secondary public school purposes. 15 legislature by general law may provide that all or part of the exemption does not apply to a district or political subdivision 16 17 that imposes ad valorem taxes for public education purposes but is not the principal school district providing general elementary and 18 secondary public education throughout its territory. In addition 19 to this exemption, the legislature by general law may exempt an 20 amount not to exceed Ten Thousand Dollars (\$10,000) of the market 21 22 value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section [and of a person 23 24 sixty-five (65) years of age or older] from ad valorem taxation for general elementary and secondary public school purposes. 25 legislature by general law may base the amount of and condition 26 eligibility for the additional exemption authorized by this 27

subsection for disabled persons [and for persons sixty-five (65) 1 years of age or older on economic need. [An eligible disabled 2 person who is sixty-five (65) years of age or older may not receive 3 both exemptions from a school district but may choose either.] An 4 5 eligible person is entitled to receive both the exemption required by this subsection for all residence homesteads and any exemption 6 adopted pursuant to Subsection (b) of this section, but the 7 8 legislature shall provide by general law whether an eligible disabled [or elderly] person may receive both the additional 9 exemption for the [elderly and] disabled authorized by this 10 subsection and any exemption for the [elderly or] disabled adopted 11 pursuant to Subsection (b) of this section. Where ad valorem tax 12 has previously been pledged for the payment of debt, the taxing 13 14 officers of a school district may continue to levy and collect the 15 tax against the value of homesteads exempted under this subsection until the debt is discharged if the cessation of the levy would 16 17 impair the obligation of the contract by which the debt was created. The legislature shall provide for formulas to protect school 18 districts against all or part of the revenue loss incurred by the 19 implementation of Article VIII, Sections 1-b(c), 1-b(d), and 1-d-1, 20 21 of this constitution. The legislature by general law may define residence homestead for purposes of this section. 22

Except as otherwise provided by this subsection, if a person receives a residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons who are 26 [sixty=five (65) years of age or older or who are] disabled, the total amount of ad valorem taxes imposed on that homestead for

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1 general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person 2 3 or that person's spouse who receives the exemption. [If a person sixty-five (65) years of age or older dies in a year in which the 4 person received the exemption, the total amount of ad valorem taxes 5 imposed on the homestead for general elementary and secondary 6 public school purposes may not be increased while it remains the 7 8 residence homestead of that person's surviving spouse if the spouse is fifty-five (55) years of age or older at the time of the person's 9 10 death, subject to any exceptions provided by general law.] legislature, by general law, may provide for the transfer of all or 11 12 a proportionate amount of a limitation provided by this subsection for a person who qualifies for the limitation and establishes a 13 14 different residence homestead. However, taxes otherwise limited by 15 this subsection may be increased to the extent the value of the homestead is increased by improvements other than repairs or 16 17 improvements made to comply with governmental requirements and except as may be consistent with the transfer of a limitation under 18 19 this subsection. [For a residence homestead subject to the limitation provided by this subsection in the 1996 tax year or an 20 earlier tax year, the legislature shall provide for a reduction in 21 the amount of the limitation for the 1997 tax year and subsequent 22 23 tax years in an amount equal to \$10,000 multiplied by the 1997 tax 24 rate for general elementary and secondary public school purposes applicable to the residence homestead. 25

26 (h) The governing body of a county, a city or town, or a 27 junior college district by official action may provide that if a

person who is disabled [or is sixty-five (65) years of age or older] 1 receives a residence homestead exemption prescribed or authorized 2 3 by this section, the total amount of ad valorem taxes imposed on that homestead by the county, the city or town, or the junior 4 5 college district may not be increased while it remains the residence homestead of that person or that person's spouse who is 6 disabled [or sixty-five (65) years of age or older] and receives a 7 8 residence homestead exemption on the homestead. As an alternative, on receipt of a petition signed by five percent (5%) of the 9 registered voters of the county, the city or town, or the junior 10 college district, the governing body of the county, the city or 11 town, or the junior college district shall call an election to 12 determine by majority vote whether to establish a tax limitation 13 14 provided by this subsection. If a county, a city or town, or a 15 junior college district establishes a tax limitation provided by this subsection and a disabled person [or a person sixty-five (65) 16 17 years of age or older] dies in a year in which the person received a residence homestead exemption, the total amount of ad valorem taxes 18 19 imposed on the homestead by the county, the city or town, or the junior college district may not be increased while it remains the 20 21 residence homestead of that person's surviving spouse if the spouse is fifty-five (55) years of age or older at the time of the person's 22 23 death, subject to any exceptions provided by general law. 24 legislature, by general law, may provide for the transfer of all or a proportionate amount of a tax limitation provided by this 25 26 subsection for a person who qualifies for the limitation and establishes a different residence homestead within the same county, 27

within the same city or town, or within the same junior college 1 district. A county, a city or town, or a junior college district 2 3 that establishes a tax limitation under this subsection must comply with a law providing for the transfer of the limitation, even if the 4 5 legislature enacts the law subsequent to the county's, the city's or town's, or the junior college district's establishment of the 6 limitation. Taxes otherwise limited by a county, a city or town, or 7 8 a junior college district under this subsection may be increased to the extent the value of the homestead is increased by improvements 9 10 other than repairs and other than improvements made to comply with governmental requirements and except as may be consistent with the 11 transfer of a tax limitation under a law authorized by this 12 The governing body of a county, a city or town, or a 13 14 junior college district may not repeal or rescind a tax limitation 15 established under this subsection.

16 (j) A person 65 years of age or older is entitled to an 17 exemption from ad valorem taxation of the total market value of the person's residence homestead. The surviving spouse of a person who 18 19 received an exemption under this subsection for the residence homestead of a person 65 years of age or older is entitled to an 20 exemption from ad valorem taxation of the total market value of the 21 same property if the deceased spouse died in a year in which the 22 deceased spouse received the exemption, the surviving spouse was 55 23 24 years of age or older when the deceased spouse died, the property was the residence homestead of the surviving spouse when the 25 26 deceased spouse died and remains the residence homestead of the surviving spouse, and the surviving spouse has not remarried since 27

district has previously been pledged for the payment of debt, the 2 3 taxing officers of the school district may continue to levy and collect the tax against the value of homesteads exempted under this 4 subsection until the debt is discharged if the cessation of the levy 5 would impair the obligation of the contract by which the debt was 6 7 created. The legislature shall provide for formulas to protect 8 school districts against all or part of the revenue loss incurred by the implementation of this subsection. The legislature by general 9 10 law may prescribe procedures for the administration of this subsection. 11 12 (j-1) Subsection (j) of this section applies to the ad valorem taxation of the residence homestead of a person 65 years of 13 age or older only for the 2021 and subsequent tax years. The ad 14 valorem taxation of the residence homestead of a person 65 years of 15 age or older for the 2017, 2018, 2019, and 2020 tax years is 16 17 governed by this subsection. In addition to any exemptions authorized by Subsections (b) and (c) of this section, the 18 19 legislature by general law may exempt from ad valorem taxation a percentage of the market value of the residence homestead of a 20 person 65 years of age or older. For the 2017 tax year, the amount 21 of the exemption may not exceed 20 percent of the market value of 22 the homestead. For the 2018 tax year, the amount of the exemption 23 24 may not exceed 40 percent of the market value of the homestead. For the 2019 tax year, the amount of the exemption may not exceed 60 25 26 percent of the market value of the homestead. For the 2020 tax year, the amount of the exemption may not exceed 80 percent of the 27

the death of the deceased spouse. Where ad valorem tax of a school

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1 market value of the homestead. The legislature by general law may 2 provide that the surviving spouse of a person who received an exemption under this subsection for the residence homestead of a 3 person 65 years of age or older is entitled to an exemption for the 4 5 same property in an amount equal to that of the exemption for which the deceased spouse would have qualified had the deceased spouse 6 7 continued to qualify for the exemption if the deceased spouse died 8 in a year in which the deceased spouse received the exemption, the surviving spouse was 55 years of age or older when the deceased 9 10 spouse died, the property was the residence homestead of the surviving spouse when the deceased spouse died and remains the 11 12 residence homestead of the surviving spouse, and the surviving spouse has not remarried since the death of the deceased spouse. A 13 person who receives an exemption under this subsection for a person 14 15 65 years of age or older is not entitled to an exemption under this subsection for the surviving of a person 65 years of age or older. 16 17 Where ad valorem tax of a school district has previously been pledged for the payment of debt, the taxing officers of the school 18 19 district may continue to levy and collect the tax against the value of homesteads exempted under this subsection until the debt is 20 discharged if the cessation of the levy would impair the obligation 21 of the contract by which the debt was created. The legislature 22 shall provide for formulas to protect school districts against all 23 24 or part of the revenue loss incurred by the implementation of this subsection. The legislature by general law may prescribe 25 26 procedures for the administration of this subsection. subsection expires January 1, 2021.

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- H.J.R. No. 83
- 1 SECTION 2. Section 1-b(f), Article VIII, Texas
- 2 Constitution, is repealed.
- 3 SECTION 3. The following temporary provision is added to
- 4 the Texas Constitution:
- 5 TEMPORARY PROVISION. (a) This temporary provision applies
- 6 to the constitutional amendment proposed by the 82nd Legislature,
- 7 Regular Session, 2011, to phase out ad valorem taxes on the
- 8 residence homesteads of elderly persons by 2021.
- 9 (b) Except as provided by Subsection (c) of this section,
- 10 the amendments to Section 1-b, Article VIII, of this constitution
- 11 and the repeal of Section 1-b(f), Article VIII, of this
- 12 constitution take effect January 1, 2021.
- 13 (c) Section 1-b(j-1), Article VIII, of this constitution
- 14 takes effect January 1, 2017.
- 15 (d) This temporary provision expires January 1, 2022.
- 16 SECTION 4. This proposed constitutional amendment shall be
- 17 submitted to the voters at an election to be held November 8, 2011.
- 18 The ballot shall be printed to permit voting for or against the
- 19 proposition: "The constitutional amendment to phase out ad valorem
- 20 taxes on the residence homesteads of elderly persons by 2021."