

A BILL TO BE ENTITLED

AN ACT

relating to strategies for and improvements in quality of health care provided through and care management in the child health plan and medical assistance programs designed to achieve healthy outcomes and efficiency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. QUALITY-BASED OUTCOME AND PAYMENT INITIATIVES.

(a) Subtitle I, Title 4, Government Code, is amended by adding Chapter 536, and Section 531.913, Government Code, is transferred to Subchapter D, Chapter 536, Government Code, redesignated as Section 536.151, Government Code, and amended to read as follows:

CHAPTER 536. MEDICAID AND CHILD HEALTH PLAN PROGRAMS:

QUALITY-BASED OUTCOMES AND PAYMENTS

SUBCHAPTER A. GENERAL PROVISIONS

Sec. 536.001. DEFINITIONS. In this chapter:

(1) "Advisory committee" means the Medicaid and CHIP Quality-Based Payment Advisory Committee established under Section 536.002.

(2) "Alternative payment system" includes:

(A) a global payment system;

(B) an episode-based bundled payment system; and

(C) a blended payment system.

(3) "Blended payment system" means a system for compensating a health care provider or facility that includes at

1 least one or more features of a global payment system and an
2 episode-based bundled payment system, but that may also include a
3 system under which a portion of the compensation paid to a health
4 care provider or facility is based on a fee-for-service payment
5 arrangement.

6 (4) "Child health plan program," "commission,"
7 "executive commissioner," and "health and human services agencies"
8 have the meanings assigned by Section 531.001.

9 (5) "Episode-based bundled payment system" means a
10 system for compensating a health care provider or facility for
11 arranging for or providing health care services to child health
12 plan program enrollees or Medicaid recipients that is based on a
13 flat payment for all services provided in connection with a single
14 episode of medical care.

15 (6) "Exclusive provider benefit plan" means a managed
16 care plan subject to 28 T.A.C. Part 1, Chapter 3, Subchapter KK.

17 (7) "Global payment system" means a system for
18 compensating a health care provider or facility for arranging for
19 or providing a defined set of covered health care services to child
20 health plan program enrollees or Medicaid recipients for a
21 specified period that is based on a predetermined payment per
22 enrollee or recipient, as applicable, for the specified period,
23 without regard to the quantity of services actually provided.

24 (8) "Hospital" means a public or private institution
25 licensed under Chapter 241 or 577, Health and Safety Code,
26 including a general or special hospital as defined by Section
27 241.003, Health and Safety Code.

1 (9) "Managed care organization" means a person that is
2 authorized or otherwise permitted by law to arrange for or provide a
3 managed care plan. The term includes health maintenance
4 organizations and exclusive provider organizations.

5 (10) "Managed care plan" means a plan, including an
6 exclusive provider benefit plan, under which a person undertakes to
7 provide, arrange for, pay for, or reimburse any part of the cost of
8 any health care services. A part of the plan must consist of
9 arranging for or providing health care services as distinguished
10 from indemnification against the cost of those services on a
11 prepaid basis through insurance or otherwise. The term includes a
12 primary care case management provider network. The term does not
13 include a plan that indemnifies a person for the cost of health care
14 services through insurance.

15 (11) "Medicaid program" means the medical assistance
16 program established under Chapter 32, Human Resources Code.

17 (12) "Potentially preventable admission" means an
18 admission of a person to a health care facility that could
19 reasonably have been prevented if care and treatment had been
20 provided by a health care provider in accordance with accepted
21 standards of care.

22 (13) "Potentially preventable ancillary service"
23 means a health care service provided or ordered by a health care
24 provider to supplement or support the evaluation or treatment of a
25 patient, including a diagnostic test, laboratory test, therapy
26 service, or radiology service, that is not reasonably necessary for
27 the provision of quality health care or treatment.

1 (14) "Potentially preventable complication" means a
2 harmful event or negative outcome with respect to a person,
3 including an infection or surgical complication, that:

4 (A) occurs after the person's admission to a
5 health care facility;

6 (B) may have resulted from the care, lack of
7 care, or treatment provided during the health care facility stay
8 rather than from a natural progression of an underlying disease;
9 and

10 (C) could reasonably have been prevented if care
11 and treatment had been provided in accordance with accepted
12 standards of care.

13 (15) "Potentially preventable event" means a
14 potentially preventable admission, a potentially preventable
15 ancillary service, a potentially preventable complication, a
16 potentially preventable hospital emergency room visit, a
17 potentially preventable readmission, or a combination of those
18 events.

19 (16) "Potentially preventable hospital emergency room
20 visit" means treatment of a person in a hospital emergency room for
21 a condition that does not require emergency medical attention
22 because the condition could be treated by a health care provider in
23 a nonemergency setting.

24 (17) "Potentially preventable readmission" means a
25 return hospitalization of a person within a period specified by the
26 commission that may have resulted from deficiencies in the care or
27 treatment provided to the person during a previous hospital stay or

1 from deficiencies in post-hospital discharge follow-up. The term
2 does not include a hospital readmission necessitated by the
3 occurrence of unrelated events after the discharge. The term
4 includes the readmission of a person to a hospital for:

5 (A) the same condition or procedure for which the
6 person was previously admitted;

7 (B) an infection or other complication resulting
8 from care previously provided;

9 (C) a condition or procedure that indicates that
10 a surgical intervention performed during a previous admission was
11 unsuccessful in achieving the anticipated outcome; or

12 (D) another condition or procedure of a similar
13 nature, as determined by the executive commissioner in consultation
14 with the advisory committee.

15 (18) "Quality-based payment system" means a system for
16 compensating a health care provider or facility, including an
17 alternative payment system, that provides incentives to the
18 provider or facility for providing high-quality, cost-effective
19 care and bases some portion of the payment made to the provider or
20 facility on quality of care outcomes, including the extent to which
21 the provider or facility reduces potentially preventable events.

22 Sec. 536.002. MEDICAID AND CHIP QUALITY-BASED PAYMENT
23 ADVISORY COMMITTEE. (a) The Medicaid and CHIP Quality-Based
24 Payment Advisory Committee is established to advise the commission
25 on establishing, for purposes of the child health plan and Medicaid
26 programs administered by the commission or a health and human
27 services agency:

1 (1) reimbursement systems used to compensate health
2 care providers and facilities under those programs that reward the
3 provision of high-quality, cost-effective health care and quality
4 performance and quality of care outcomes with respect to health
5 care services;

6 (2) standards and benchmarks for quality performance,
7 quality of care outcomes, efficiency, and accountability by managed
8 care organizations and health care providers and facilities;

9 (3) programs and reimbursement policies that
10 encourage high-quality, cost-effective health care delivery models
11 that increase appropriate provider collaboration, promote wellness
12 and prevention, and improve health outcomes; and

13 (4) outcome and process measures under Section
14 536.003.

15 (b) The executive commissioner shall appoint the members of
16 the advisory committee. The committee must consist of health care
17 providers, representatives of health care facilities,
18 representatives of managed care organizations, and other
19 stakeholders interested in health care services provided in this
20 state, including:

21 (1) at least one member who is a physician with
22 clinical practice experience in obstetrics and gynecology;

23 (2) at least one member who is a physician with
24 clinical practice experience in pediatrics;

25 (3) at least one member who is a physician with
26 clinical practice experience in internal medicine or family
27 medicine;

1 (4) at least one member who is a physician with
2 clinical practice experience in geriatric medicine;

3 (5) at least one member who is a consumer
4 representative; and

5 (6) at least one member who is a member of the Advisory
6 Panel on Health Care-Associated Infections and Preventable Adverse
7 Events who meets the qualifications prescribed by Section
8 98.052(a)(4), Health and Safety Code.

9 (c) The executive commissioner shall appoint the presiding
10 officer of the advisory committee.

11 Sec. 536.003. DEVELOPMENT OF QUALITY-BASED OUTCOME AND
12 PROCESS MEASURES. (a) The commission, in consultation with the
13 advisory committee, shall develop quality-based outcome and
14 process measures that promote the provision of efficient, quality
15 health care and that can be used in the child health plan and
16 Medicaid programs to implement quality-based payments for acute and
17 long-term care services across all delivery models and payment
18 systems, including fee-for-service and managed care payment
19 systems. The commission, in developing outcome measures under this
20 section, must consider measures addressing potentially preventable
21 events.

22 (b) To the extent feasible, the commission shall develop
23 outcome and process measures:

24 (1) consistently across all child health plan and
25 Medicaid program delivery models and payment systems;

26 (2) in a manner that takes into account appropriate
27 patient risk factors, including the burden of chronic illness on a

1 patient and the severity of a patient's illness;

2 (3) that will have the greatest effect on improving
3 quality of care and the efficient use of services; and

4 (4) that are similar to outcome and process measures
5 used in the private sector, as appropriate.

6 (c) The commission may align outcome and process measures
7 developed under this section with measures required or recommended
8 under reporting guidelines established by the federal Centers for
9 Medicare and Medicaid Services, the Agency for Healthcare Research
10 and Quality, or another federal agency.

11 (d) The executive commissioner by rule may require managed
12 care organizations and health care providers and facilities
13 participating in the child health plan and Medicaid programs to
14 report to the commission in a format specified by the executive
15 commissioner information necessary to develop outcome and process
16 measures under this section.

17 (e) If the commission increases provider reimbursement
18 rates under the child health plan or Medicaid program as a result of
19 an increase in the amounts appropriated for the programs for a state
20 fiscal biennium as compared to the preceding state fiscal biennium,
21 the commission shall, to the extent permitted under federal law and
22 to the extent otherwise possible considering other relevant
23 factors, correlate the increased reimbursement rates with the
24 quality-based outcome and process measures developed under this
25 section.

26 Sec. 536.004. DEVELOPMENT OF QUALITY-BASED PAYMENT
27 SYSTEMS. (a) Using quality-based outcome and process measures

1 developed under Section 536.003 and subject to this section, the
2 commission, after consulting with the advisory committee, shall
3 develop quality-based payment systems for compensating a health
4 care provider or facility participating in the child health plan or
5 Medicaid program that:

- 6 (1) align payment incentives with high-quality,
7 cost-effective health care;
8 (2) reward the use of evidence-based best practices;
9 (3) promote the coordination of health care;
10 (4) encourage appropriate provider collaboration;
11 (5) promote effective health care delivery models; and
12 (6) take into account the specific needs of the child
13 health plan program enrollee and Medicaid recipient populations.

14 (b) The commission shall develop quality-based payment
15 systems in the manner specified by this chapter. To the extent
16 necessary, the commission shall coordinate the timeline for the
17 development and implementation of a payment system with the
18 implementation of other initiatives such as the Medicaid
19 Information Technology Architecture (MITA) initiative of the
20 Center for Medicaid and State Operations, the ICD-10 code sets
21 initiative, or the ongoing Enterprise Data Warehouse (EDW) planning
22 process in order to maximize the receipt of federal funds or reduce
23 any administrative burden.

24 (c) In developing quality-based payment systems under this
25 chapter, the commission shall examine and consider implementing:

- 26 (1) an alternative payment system;
27 (2) any existing performance-based payment system

1 used under the Medicare program that meets the requirements of this
2 chapter, modified as necessary to account for programmatic
3 differences, if implementing the system would:

4 (A) reduce unnecessary administrative burdens;
5 and

6 (B) align quality-based payment incentives for
7 health care providers or facilities with the Medicare program; and

8 (3) alternative payment methodologies within the
9 system that are used in the Medicare program, modified as necessary
10 to account for programmatic differences, and that will achieve cost
11 savings and improve quality of care in the child health plan and
12 Medicaid programs.

13 (d) In developing quality-based payment systems under this
14 chapter, the commission shall ensure that a managed care
15 organization, health care provider, or health care facility will
16 not be rewarded by the system for withholding or delaying the
17 provision of medically necessary care.

18 Sec. 536.005. CONVERSION OF PAYMENT METHODOLOGY. (a) To
19 the extent possible, the commission shall convert reimbursement
20 systems under the child health plan and Medicaid programs to a
21 diagnosis-related groups (DRG) methodology that will allow the
22 commission to more accurately classify specific patient
23 populations and account for severity of patient illness and
24 mortality risk.

25 (b) Subsection (a) does not authorize the commission to
26 direct a managed care organization regarding how the organization
27 compensates health care providers and facilities providing

1 services under the organization's managed care plan.

2 Sec. 536.006. TRANSPARENCY. The commission and the
3 advisory committee shall:

4 (1) ensure transparency in the development and
5 establishment of:

6 (A) quality-based payment and reimbursement
7 systems under Section 536.004 and Subchapters B, C, and D,
8 including the development of outcome and process measures under
9 Section 536.003; and

10 (B) quality-based payment initiatives under
11 Subchapter E, including the development of quality of care and
12 cost-efficiency benchmarks under Section 536.204(a) and efficiency
13 performance standards under Section 536.204(b);

14 (2) develop guidelines establishing procedures for
15 providing notice and actionable valid information to, and receiving
16 input from, managed care organizations, health care providers,
17 including physicians and experts in the various medical specialty
18 fields, health care facilities, and other stakeholders, as
19 appropriate, for purposes of developing and establishing the
20 quality-based payment and reimbursement systems and initiatives
21 described under Subdivision (1); and

22 (3) in developing and establishing the quality-based
23 payment and reimbursement systems and initiatives described under
24 Subdivision (1), consider that as the performance of a managed care
25 organization, health care provider, or health care facility
26 improves with respect to an outcome or process measure, quality of
27 care and cost-efficiency benchmark, or efficiency performance

1 standard, as applicable, there will be a diminishing rate of
2 improved performance over time.

3 Sec. 536.007. PERIODIC EVALUATION. (a) At least once each
4 two-year period, the commission shall evaluate the outcomes and
5 cost-effectiveness of any quality-based payment system or other
6 payment initiative implemented under this chapter.

7 (b) The commission shall:

8 (1) present the results of its evaluation under
9 Subsection (a) to the advisory committee for the committee's input
10 and recommendations; and

11 (2) provide a process by which managed care
12 organizations and health care providers and facilities may comment
13 and provide input into the committee's recommendations under
14 Subdivision (1).

15 Sec. 536.008. ANNUAL REPORT. (a) The commission shall
16 submit an annual report to the legislature regarding:

17 (1) the quality-based outcome and process measures
18 developed under Section 536.003; and

19 (2) the progress of the implementation of
20 quality-based payment systems and other payment initiatives
21 implemented under this chapter.

22 (b) The commission shall report outcome and process
23 measures under Subsection (a)(1) by health care service region and
24 service delivery model.

25 [Sections 536.009-536.050 reserved for expansion]

1 SUBCHAPTER B. QUALITY-BASED PAYMENTS RELATING TO MANAGED CARE

2 ORGANIZATIONS

3 Sec. 536.051. DEVELOPMENT OF QUALITY-BASED PREMIUM
4 PAYMENTS; PERFORMANCE REPORTING. (a) Subject to Section
5 1903(m)(2)(A), Social Security Act (42 U.S.C. Section
6 1396b(m)(2)(A)), and other applicable federal law, the commission
7 shall base a percentage of the premiums paid to a managed care
8 organization participating in the child health plan or Medicaid
9 program on the organization's performance with respect to outcome
10 and process measures developed under Section 536.003, including
11 outcome measures addressing potentially preventable events.

12 (b) The commission shall report information relating to the
13 performance of a managed care organization with respect to outcome
14 and process measures under this subchapter to child health plan
15 program enrollees and Medicaid recipients before those enrollees
16 and recipients choose their managed care plans.

17 Sec. 536.052. PAYMENT AND CONTRACT AWARD INCENTIVES FOR
18 MANAGED CARE ORGANIZATIONS. (a) The commission may allow a
19 managed care organization participating in the child health plan or
20 Medicaid program increased flexibility to implement quality
21 initiatives in a managed care plan offered by the organization,
22 including flexibility with respect to network requirements and
23 financial arrangements, in order to:

- 24 (1) achieve high-quality, cost-effective health care;
25 (2) increase the use of high-quality, cost-effective
26 delivery models; and
27 (3) reduce potentially preventable events.

1 (b) The commission, after consulting with the advisory
2 committee, shall develop quality of care and cost-efficiency
3 benchmarks, including benchmarks based on a managed care
4 organization's performance with respect to reducing potentially
5 preventable events and containing the growth rate of health care
6 costs.

7 (c) The commission may include in a contract between a
8 managed care organization and the commission financial incentives
9 that are based on the organization's successful implementation of
10 quality initiatives under Subsection (a) or success in achieving
11 quality of care and cost-efficiency benchmarks under Subsection
12 (b).

13 (d) In awarding contracts to managed care organizations
14 under the child health plan and Medicaid programs, the commission
15 shall, in addition to considerations under Section 533.003 of this
16 code and Section 62.155, Health and Safety Code, give preference to
17 an organization that offers a managed care plan that implements
18 quality initiatives under Subsection (a) or meets quality of care
19 and cost-efficiency benchmarks under Subsection (b).

20 (e) The commission may implement financial incentives under
21 this section only if implementing the incentives would not require
22 additional state funding because the cost associated with the
23 implementation would be offset by expected savings or additional
24 federal funding.

25 [Sections 536.053-536.100 reserved for expansion]

26 SUBCHAPTER C. QUALITY-BASED HEALTH HOME PAYMENT SYSTEMS

27 Sec. 536.101. DEFINITIONS. In this subchapter:

1 (1) "Health home" means a primary care provider
2 practice or, if appropriate, a specialty practice, incorporating
3 several features, including comprehensive care coordination,
4 family-centered care, and data management, that are focused on
5 improving outcome-based quality of care and increasing patient and
6 provider satisfaction under the child health plan and Medicaid
7 programs.

8 (2) "Participating enrollee" means a child health plan
9 program enrollee or Medicaid recipient who has a health home.

10 Sec. 536.102. QUALITY-BASED HEALTH HOME PAYMENTS.

11 (a) Subject to this subchapter, the commission, after consulting
12 with the advisory committee, may develop and implement
13 quality-based payment systems for health homes designed to improve
14 quality of care and reduce the provision of unnecessary medical
15 services. A quality-based payment system developed under this
16 section must:

17 (1) base payments made to a participating enrollee's
18 health home on quality and efficiency measures that may include
19 measurable wellness and prevention criteria and use of
20 evidence-based best practices, sharing a portion of any realized
21 cost savings achieved by the health home, and ensuring quality of
22 care outcomes, including a reduction in potentially preventable
23 events; and

24 (2) allow for the examination of measurable wellness
25 and prevention criteria, use of evidence-based best practices, and
26 quality of care outcomes based on the type of primary or specialty
27 care provider.

1 (b) The commission may develop a quality-based payment
2 system for health homes under this subchapter only if implementing
3 the system would be feasible and cost-effective.

4 Sec. 536.103. PROVIDER ELIGIBILITY. To be eligible to
5 receive reimbursement under a quality-based payment system under
6 this subchapter, a provider must:

7 (1) provide participating enrollees, directly or
8 indirectly, with access to health care services outside of regular
9 business hours;

10 (2) educate participating enrollees about the
11 availability of health care services outside of regular business
12 hours; and

13 (3) provide evidence satisfactory to the commission
14 that the provider meets the requirement of Subdivision (1).

15 [Sections 536.104-536.150 reserved for expansion]

16 SUBCHAPTER D. QUALITY-BASED HOSPITAL REIMBURSEMENT SYSTEM

17 Sec. 536.151 [531.913]. COLLECTION AND REPORTING OF
18 CERTAIN [HOSPITAL HEALTH] INFORMATION [EXCHANGE]. (a) [In this
19 section, "potentially preventable readmission" means a return
20 hospitalization of a person within a period specified by the
21 commission that results from deficiencies in the care or treatment
22 provided to the person during a previous hospital stay or from
23 deficiencies in post-hospital discharge follow-up. The term does
24 not include a hospital readmission necessitated by the occurrence
25 of unrelated events after the discharge. The term includes the
26 readmission of a person to a hospital for:

27 [(-1) the same condition or procedure for which the

1 ~~person was previously admitted,~~

2 ~~[(2) an infection or other complication resulting from~~
3 ~~care previously provided,~~

4 ~~[(3) a condition or procedure that indicates that a~~
5 ~~surgical intervention performed during a previous admission was~~
6 ~~unsuccessful in achieving the anticipated outcome, or~~

7 ~~[(4) another condition or procedure of a similar~~
8 ~~nature, as determined by the executive commissioner.~~

9 ~~[(b)]~~ The executive commissioner shall adopt rules for
10 identifying potentially preventable readmissions of child health
11 plan program enrollees and Medicaid recipients and potentially
12 preventable complications experienced by child health plan program
13 enrollees and Medicaid recipients. The ~~[and the]~~ commission shall
14 collect ~~[exchange]~~ data from ~~[with]~~ hospitals on
15 present-on-admission indicators for purposes of this section.

16 (b) ~~[(c)]~~ The commission shall establish a ~~[health~~
17 ~~information exchange]~~ program to provide a ~~[exchange]~~ confidential
18 report to ~~[information with]~~ each hospital in this state that
19 participates in the child health plan or Medicaid program regarding
20 the hospital's performance with respect to potentially preventable
21 readmissions and potentially preventable complications. To the
22 extent possible, a report provided under this section should
23 include potentially preventable readmissions and potentially
24 preventable complications information across all child health plan
25 and Medicaid program payment systems. A hospital shall distribute
26 the information contained in the report ~~[received from the~~
27 ~~commission]~~ to health care providers providing services at the

1 hospital.

2 (c) A report provided to a hospital under this section is
3 confidential and is not subject to Chapter 552.

4 Sec. 536.152. REIMBURSEMENT ADJUSTMENTS. (a) Subject to
5 Subsection (b), using the data collected under Section 536.151 and
6 the diagnosis-related groups (DRG) methodology implemented under
7 Section 536.005, the commission, after consulting with the advisory
8 committee, shall to the extent feasible adjust child health plan
9 and Medicaid reimbursements to hospitals, including payments made
10 under the disproportionate share hospitals and upper payment limit
11 supplemental payment programs, in a manner that may reward or
12 penalize a hospital based on the hospital's performance with
13 respect to exceeding, or failing to achieve, outcome and process
14 measures developed under Section 536.003 that address potentially
15 preventable readmissions and potentially preventable
16 complications.

17 (b) The commission must provide the report required under
18 Section 536.151(b) to a hospital at least one year before the
19 commission adjusts child health plan and Medicaid reimbursements to
20 the hospital under this section.

21 [Sections 536.153-536.200 reserved for expansion]

22 SUBCHAPTER E. QUALITY-BASED PAYMENT INITIATIVES

23 Sec. 536.201. DEFINITION. In this subchapter, "payment
24 initiative" means a quality-based payment initiative established
25 under this subchapter.

26 Sec. 536.202. PAYMENT INITIATIVES; DETERMINATION OF
27 BENEFIT TO STATE. (a) The commission shall, after consulting with

1 the advisory committee, establish payment initiatives to test the
2 effectiveness of quality-based payment systems, alternative
3 payment methodologies, and high-quality, cost-effective health
4 care delivery models that provide incentives to health care
5 providers and facilities to develop health care interventions for
6 child health plan program enrollees or Medicaid recipients, or
7 both, that will:

8 (1) improve the quality of health care provided to the
9 enrollees or recipients;

10 (2) reduce potentially preventable events;

11 (3) promote prevention and wellness;

12 (4) increase the use of evidence-based best practices;

13 (5) increase appropriate provider collaboration; and

14 (6) contain costs.

15 (b) The commission shall:

16 (1) establish a process by which managed care
17 organizations and health care providers and facilities may submit
18 proposals for payment initiatives described by Subsection (a); and

19 (2) determine whether it is feasible and
20 cost-effective to implement one or more of the proposed payment
21 initiatives.

22 Sec. 536.203. PURPOSE AND IMPLEMENTATION OF PAYMENT
23 INITIATIVES. (a) If the commission determines under Section
24 536.202 that implementation of one or more payment initiatives is
25 feasible and cost-effective for this state, the commission shall
26 establish one or more payment initiatives as provided by this
27 subchapter.

1 (b) The commission shall administer any payment initiative
2 established under this subchapter. The executive commissioner may
3 adopt rules, plans, and procedures and enter into contracts and
4 other agreements as the executive commissioner considers
5 appropriate and necessary to administer this subchapter.

6 (c) The commission may limit a payment initiative to:

7 (1) one or more regions in this state;

8 (2) one or more organized networks of health care
9 providers and facilities; or

10 (3) specified types of services provided under the
11 child health plan or Medicaid program, or specified types of
12 enrollees or recipients under those programs.

13 (d) A payment initiative implemented under this subchapter
14 must be operated for at least one calendar year.

15 Sec. 536.204. STANDARDS; PROTOCOLS. (a) The executive
16 commissioner shall:

17 (1) consult with the advisory committee to develop
18 quality of care and cost-efficiency benchmarks and measurable goals
19 that a payment initiative must meet to ensure high-quality and
20 cost-effective health care services and healthy outcomes; and

21 (2) approve benchmarks and goals developed as provided
22 by Subdivision (1).

23 (b) In addition to the benchmarks and goals under Subsection
24 (a), the executive commissioner may approve efficiency performance
25 standards that may include the sharing of realized cost savings
26 with health care providers and facilities that provide health care
27 services that exceed the efficiency performance standards. The

1 efficiency performance standards may not create any financial
2 incentive for or involve making a payment to a health care provider
3 or facility that directly or indirectly induces the limitation of
4 medically necessary services.

5 Sec. 536.205. PAYMENT RATES UNDER PAYMENT INITIATIVES. The
6 executive commissioner may contract with appropriate entities,
7 including qualified actuaries, to assist in determining
8 appropriate payment rates for a payment initiative implemented
9 under this subchapter.

10 (b) As soon as practicable after the effective date of this
11 Act, but not later than September 1, 2012, the Health and Human
12 Services Commission shall convert the reimbursement systems used
13 under the child health plan program under Chapter 62, Health and
14 Safety Code, and medical assistance program under Chapter 32, Human
15 Resources Code, to the diagnosis-related groups (DRG) methodology
16 to the extent possible as required by Section 536.005, Government
17 Code, as added by this section.

18 (c) Not later than September 1, 2012, the Health and Human
19 Services Commission shall begin providing performance reports to
20 hospitals regarding the hospitals' performances with respect to
21 potentially preventable complications as required by Section
22 536.151, Government Code, as designated and amended by this
23 section.

24 (d) Subject to Subsection (b), Section 536.004, Government
25 Code, as added by this section, the Health and Human Services
26 Commission shall begin making adjustments to child health plan and
27 Medicaid reimbursements to hospitals as required by Section

1 536.152, Government Code, as added by this section:

2 (1) not later than September 1, 2012, based on the
3 hospitals' performances with respect to reducing potentially
4 preventable readmissions; and

5 (2) not later than September 1, 2013, based on the
6 hospitals' performances with respect to reducing potentially
7 preventable complications.

8 SECTION 2. APPROPRIATE UTILIZATION OF CERTAIN HEALTH CARE
9 SERVICES. (a) Subchapter B, Chapter 531, Government Code, is
10 amended by adding Sections 531.086 and 531.0861 to read as follows:

11 Sec. 531.086. STUDY REGARDING PHYSICIAN INCENTIVE PROGRAMS
12 TO REDUCE HOSPITAL EMERGENCY ROOM USE FOR NON-EMERGENT CONDITIONS.

13 (a) The commission shall conduct a study to evaluate physician
14 incentive programs that attempt to reduce hospital emergency room
15 use for non-emergent conditions by recipients under the medical
16 assistance program. Each physician incentive program evaluated in
17 the study must:

18 (1) be administered by a health maintenance
19 organization participating in the STAR or STAR + PLUS Medicaid
20 managed care program; and

21 (2) provide incentives to primary care providers who
22 attempt to reduce emergency room use for non-emergent conditions by
23 recipients.

24 (b) The study conducted under Subsection (a) must evaluate:

25 (1) the cost-effectiveness of each component included
26 in a physician incentive program; and

27 (2) any change in statute required to implement each

1 component within the Medicaid fee-for-service or primary care case
2 management model.

3 (c) Not later than August 31, 2012, the executive
4 commissioner shall submit to the governor and the Legislative
5 Budget Board a report summarizing the findings of the study
6 required by this section.

7 (d) This section expires September 1, 2013.

8 Sec. 531.0861. PHYSICIAN INCENTIVE PROGRAM TO REDUCE
9 HOSPITAL EMERGENCY ROOM USE FOR NON-EMERGENT CONDITIONS. (a) If
10 cost-effective, the executive commissioner by rule shall establish
11 a physician incentive program designed to reduce the use of
12 hospital emergency room services for non-emergent conditions by
13 recipients under the medical assistance program.

14 (b) In establishing the physician incentive program under
15 Subsection (a), the executive commissioner may include only the
16 program components identified as cost-effective in the study
17 conducted under Section 531.086.

18 (c) If the physician incentive program includes the payment
19 of an enhanced reimbursement rate for routine after-hours
20 appointments, the executive commissioner shall implement controls
21 to ensure that the after-hours services billed are actually being
22 provided outside of normal business hours.

23 (b) Section 32.0641, Human Resources Code, is amended to
24 read as follows:

25 Sec. 32.0641. RECIPIENT ACCOUNTABILITY PROVISIONS;
26 COST-SHARING REQUIREMENT TO IMPROVE APPROPRIATE UTILIZATION OF
27 [COST SHARING FOR CERTAIN HIGH-COST MEDICAL] SERVICES. (a) To [~~if~~

1 ~~the department determines that it is feasible and cost-effective,~~
2 ~~and to]~~ the extent permitted under Title XIX, Social Security Act
3 (42 U.S.C. Section 1396 et seq.) and any other applicable law or
4 regulation or under a federal waiver or other authorization, the
5 executive commissioner of the Health and Human Services Commission
6 shall adopt, after consulting with the Medicaid and CHIP
7 Quality-Based Payment Advisory Committee established under Section
8 536.002, Government Code, cost-sharing provisions that encourage
9 personal accountability and appropriate utilization of health care
10 services, including a cost-sharing provision applicable to
11 ~~[require]~~ a recipient who chooses to receive a nonemergency ~~[a~~
12 ~~high-cost]~~ medical service ~~[provided]~~ through a hospital emergency
13 room ~~[to pay a copayment, premium payment, or other cost-sharing~~
14 ~~payment for the high-cost medical service]~~ if:

15 (1) the hospital from which the recipient seeks
16 service:

17 (A) performs an appropriate medical screening
18 and determines that the recipient does not have a condition
19 requiring emergency medical services;

20 (B) informs the recipient:

21 (i) that the recipient does not have a
22 condition requiring emergency medical services;

23 (ii) that, if the hospital provides the
24 nonemergency service, the hospital may require payment of a
25 copayment, premium payment, or other cost-sharing payment by the
26 recipient in advance; and

27 (iii) of the name and address of a

1 nonemergency Medicaid provider who can provide the appropriate
2 medical service without imposing a cost-sharing payment; and

3 (C) offers to provide the recipient with a
4 referral to the nonemergency provider to facilitate scheduling of
5 the service; and

6 (2) after receiving the information and assistance
7 described by Subdivision (1) from the hospital, the recipient
8 chooses to obtain [~~emergency~~] medical services through the hospital
9 emergency room despite having access to medically acceptable,
10 appropriate [~~lower-cost~~] medical services.

11 (b) The department may not seek a federal waiver or other
12 authorization under this section [~~Subsection (a)~~] that would:

13 (1) prevent a Medicaid recipient who has a condition
14 requiring emergency medical services from receiving care through a
15 hospital emergency room; or

16 (2) waive any provision under Section 1867, Social
17 Security Act (42 U.S.C. Section 1395dd).

18 [~~(c) If the executive commissioner of the Health and Human
19 Services Commission adopts a copayment or other cost-sharing
20 payment under Subsection (a), the commission may not reduce
21 hospital payments to reflect the potential receipt of a copayment
22 or other payment from a recipient receiving medical services
23 provided through a hospital emergency room.]~~

24 SECTION 3. LONG-TERM CARE PAYMENT INCENTIVE INITIATIVES.

25 (a) The heading to Section 531.912, Government Code, is amended to
26 read as follows:

27 Sec. 531.912. PAY-FOR-PERFORMANCE INCENTIVES FOR [~~QUALITY~~

1 ~~OF CARE HEALTH INFORMATION EXCHANGE WITH]~~ CERTAIN NURSING
2 FACILITIES.

3 (b) Subsections (b), (c), and (f), Section 531.912,
4 Government Code, are amended to read as follows:

5 (b) If feasible, the executive commissioner by rule shall
6 establish an incentive payment program for ~~[a quality of care~~
7 ~~health information exchange with]~~ nursing facilities that choose to
8 participate. The ~~[in a]~~ program must be designed to improve the
9 quality of care and services provided to medical assistance
10 recipients. Subject to Subsection (f), the program may provide
11 incentive payments in accordance with this section to encourage
12 facilities to participate in the program.

13 (c) In establishing an incentive payment ~~[a quality of care~~
14 ~~health information exchange]~~ program under this section, the
15 executive commissioner shall, subject to Subsection (d), adopt
16 outcome-based ~~[exchange information with participating nursing~~
17 ~~facilities regarding]~~ performance measures. The performance
18 measures:

19 (1) must be:

20 (A) recognized by the executive commissioner as
21 valid indicators of the overall quality of care received by medical
22 assistance recipients; and

23 (B) designed to encourage and reward
24 evidence-based practices among nursing facilities; and

25 (2) may include measures of:

26 (A) quality of life;

27 (B) direct-care staff retention and turnover;

- 1 (C) recipient satisfaction;
- 2 (D) employee satisfaction and engagement;
- 3 (E) the incidence of preventable acute care
- 4 emergency room services use;
- 5 (F) regulatory compliance;
- 6 (G) level of person-centered care; and
- 7 (H) level of occupancy or of facility
- 8 utilization.

9 (f) The commission may make incentive payments under the
10 program only if money is [~~specifically~~] appropriated for that
11 purpose.

12 (c) The Department of Aging and Disability Services shall
13 conduct a study to evaluate the feasibility of expanding any
14 incentive payment program established for nursing facilities under
15 Section 531.912, Government Code, as amended by this section, by
16 providing incentive payments for the following types of providers
17 of long-term care services, as defined by Section 22.0011, Human
18 Resources Code, under the medical assistance program:

19 (1) intermediate care facilities for persons with
20 mental retardation licensed under Chapter 252, Health and Safety
21 Code; and

22 (2) providers of home and community-based services, as
23 described by 42 U.S.C. Section 1396n(c), who are licensed or
24 otherwise authorized to provide those services in this state.

25 (d) Not later than September 1, 2012, the Department of
26 Aging and Disability Services shall submit to the legislature a
27 written report containing the findings of the study conducted under

1 Subsection (c) of this section and the department's
2 recommendations.

3 SECTION 4. FEDERAL AUTHORIZATION. If before implementing
4 any provision of this Act a state agency determines that a waiver or
5 authorization from a federal agency is necessary for implementation
6 of that provision, the agency affected by the provision shall
7 request the waiver or authorization and may delay implementing that
8 provision until the waiver or authorization is granted.

9 SECTION 5. EFFECTIVE DATE. This Act takes effect September
10 1, 2011.