

By: Shapiro

S.B. No. 166

A BILL TO BE ENTITLED

AN ACT

1  
2 relating to the sex offender civil commitment program and to the  
3 creation of a state agency to perform the functions relating to the  
4 sex offender civil commitment program that are currently performed  
5 by the Council on Sex Offender Treatment.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

7 SECTION 1. Subchapter F, Chapter 411, Government Code, is  
8 amended by adding Section 411.1389 to read as follows:

9 Sec. 411.1389. ACCESS TO CRIMINAL HISTORY RECORD  
10 INFORMATION: OFFICE OF VIOLENT SEX OFFENDER MANAGEMENT. (a) The  
11 Office of Violent Sex Offender Management is entitled to obtain  
12 from the department criminal history record information that is  
13 maintained by the department and that relates to a person who has  
14 applied with the office to be:

15 (1) an employee of the office; or

16 (2) a contracted service provider with the office.

17 (b) Criminal history record information obtained by the  
18 Office of Violent Sex Offender Management under Subsection (a) may  
19 not be released or disclosed to any person or agency except on court  
20 order or with the consent of the person who is the subject of the  
21 information.

22 (c) The Office of Violent Sex Offender Management shall  
23 destroy criminal history record information obtained under  
24 Subsection (a) as soon as practicable after the date on which, as

1 applicable:

2 (1) the person's employment or contract with the  
3 office terminates; or

4 (2) the office decides not to employ or contract with  
5 the person.

6 SECTION 2. Subtitle B, Title 4, Government Code, is amended  
7 by adding Chapter 420A to read as follows:

8 CHAPTER 420A. OFFICE OF VIOLENT SEX OFFENDER MANAGEMENT

9 Sec. 420A.001. DEFINITIONS. In this chapter:

10 (1) "Board" means the governing board of the Office of  
11 Violent Sex Offender Management.

12 (2) "Office" means the Office of Violent Sex Offender  
13 Management.

14 Sec. 420A.002. OFFICE; GOVERNING BOARD. (a) The Office of  
15 Violent Sex Offender Management is a state agency.

16 (b) The office is governed by a board composed of the  
17 following three members appointed by the governor:

18 (1) one member experienced in the management of sex  
19 offenders;

20 (2) one member experienced in the investigation or  
21 prosecution of sex offenses; and

22 (3) one member experienced in counseling or advocating  
23 on behalf of victims of sexual assault.

24 (c) Members of the board serve staggered two-year terms.  
25 Two members' terms expire February 1 of each even-numbered year and  
26 one member's term expires February 1 of each odd-numbered year.

27 (d) A member of the board is entitled to travel expenses

1 incurred in performing official duties and to a per diem equal to  
2 the maximum amount allowed on January 1 of that year for federal  
3 employees per diem for federal income tax purposes, subject to the  
4 same limitations provided for members of state boards and  
5 commissions in the General Appropriations Act.

6 Sec. 420A.003. PRESIDING OFFICER; MEETINGS. (a) The  
7 governor shall designate a member of the board as presiding  
8 officer. The presiding officer serves at the discretion of the  
9 governor.

10 (b) The board shall meet at least quarterly and at other  
11 times at the call of the presiding officer.

12 Sec. 420A.004. SUNSET PROVISION. The Office of Violent Sex  
13 Offender Management is subject to Chapter 325 (Texas Sunset Act).  
14 Unless continued in existence as provided by that chapter, the  
15 office is abolished and this chapter expires September 1, 2023.

16 Sec. 420A.005. GRANTS AND DONATIONS. On behalf of the  
17 state, the office may apply for and accept grants and donations from  
18 any source to be used by the office in the performance of the duties  
19 of the office.

20 Sec. 420A.006. PUBLIC INTEREST INFORMATION. The office  
21 shall prepare information of public interest describing the  
22 functions of the office and the procedures by which complaints are  
23 filed with and resolved by the office. The office shall make the  
24 information available to the public and appropriate state agencies.

25 Sec. 420A.007. BIENNIAL REPORT. Not later than December 1  
26 of each even-numbered year, the office shall submit to the  
27 governor, the lieutenant governor, and the speaker of the house of

1 representatives a report concerning the operation of the office.  
2 The office may include in the report any recommendations that the  
3 office considers appropriate.

4 Sec. 420A.008. STAFF. The office may select and employ a  
5 general counsel, staff attorneys, and other staff necessary to  
6 perform the office's functions.

7 Sec. 420A.009. SALARY CAREER LADDER FOR CASE MANAGERS. (a)  
8 The board shall adopt a salary career ladder for case managers. The  
9 salary career ladder must base a case manager's salary on the  
10 manager's classification and years of service with the office.

11 (b) For purposes of the salary schedule, the office shall  
12 classify all case manager positions as Case Manager I, Case Manager  
13 II, Case Manager III, Case Manager IV, or Case Manager V.

14 (c) Under the salary career ladder adopted under Subsection  
15 (a), a case manager to whom the schedule applies and who received an  
16 overall evaluation of at least satisfactory in the case manager's  
17 most recent annual evaluation is entitled to an annual salary  
18 increase, during each of the case manager's first 10 years of  
19 service in a designated case manager classification as described by  
20 Subsection (b), equal to one-tenth of the difference between:

- 21 (1) the case manager's current annual salary; and  
22 (2) the minimum annual salary of a case manager in the  
23 next highest classification.

24 Sec. 420A.010. POWERS AND DUTIES. The office shall perform  
25 appropriate functions related to the sex offender civil commitment  
26 program provided under Chapter 841, Health and Safety Code,  
27 including functions related to the provision of treatment and

1 supervision to civilly committed sex offenders.

2 SECTION 3. Sections 841.002(3) and (4), Health and Safety  
3 Code, are amended to read as follows:

4 (3) "Case manager" means a person employed by or under  
5 contract with the office [~~council~~] to perform duties related to  
6 outpatient treatment and supervision of a person committed under  
7 this chapter.

8 (4) "Office" [~~"Council"~~] means the Office of Violent  
9 Sex Offender Management [~~Council on Sex Offender Treatment~~].

10 SECTION 4. Section 841.007, Health and Safety Code, is  
11 amended to read as follows:

12 Sec. 841.007. DUTIES OF OFFICE OF VIOLENT SEX OFFENDER  
13 MANAGEMENT [~~COUNCIL ON SEX OFFENDER TREATMENT~~]. The Office of  
14 Violent Sex Offender Management [~~Council on Sex Offender Treatment~~]  
15 is responsible for providing appropriate and necessary treatment  
16 and supervision through the case management system.

17 SECTION 5. Sections 841.021(b) and (c), Health and Safety  
18 Code, are amended to read as follows:

19 (b) Before the person's anticipated discharge date, the  
20 [~~Texas~~] Department of State Health Services [~~Mental Health and~~  
21 ~~Mental Retardation~~] shall give to the multidisciplinary team  
22 established under Section 841.022 written notice of the anticipated  
23 discharge of a person who:

24 (1) is committed to the department after having been  
25 adjudged not guilty by reason of insanity of:

26 (A) a sexually violent offense described by  
27 Section 841.002(8)(A), (B), or (C); or

1 (B) what is, or as described by this chapter what  
2 the department reasonably believes may be determined to be, a  
3 sexually violent offense described by Section 841.002(8)(D); and

4 (2) may be a repeat sexually violent offender.

5 (c) The Texas Department of Criminal Justice or the [~~Texas~~]  
6 Department of State Health Services [~~Mental Health and Mental~~  
7 ~~Retardation~~], as appropriate, shall give the notice described by  
8 Subsection (a) or (b) not later than the first day of the 16th month  
9 before the person's anticipated release or discharge date, but  
10 under exigent circumstances may give the notice at any time before  
11 the anticipated release or discharge date. The notice must contain  
12 the following information:

13 (1) the person's name, identifying factors,  
14 anticipated residence after release or discharge, and criminal  
15 history;

16 (2) documentation of the person's institutional  
17 adjustment and actual treatment; and

18 (3) an assessment of the likelihood that the person  
19 will commit a sexually violent offense after release or discharge.

20 SECTION 6. Section 841.022(a), Health and Safety Code, is  
21 amended to read as follows:

22 (a) The executive director of the Texas Department of  
23 Criminal Justice and the commissioner of the [~~Texas~~] Department of  
24 State Health Services [~~Mental Health and Mental Retardation~~]  
25 jointly shall establish a multidisciplinary team to review  
26 available records of a person referred to the team under Section  
27 841.021. The team must include:

1           (1) one person [~~two persons~~] from the [~~Texas~~]  
2 Department of State Health Services [~~Mental Health and Mental~~  
3 ~~Retardation~~];

4           (2) two persons from the Texas Department of Criminal  
5 Justice, one of whom must be from the victim services office of that  
6 department;

7           (3) one person from the [~~Texas~~] Department of Public  
8 Safety; [~~and~~]

9           (4) two persons from the office [~~council~~] or office  
10 [~~council~~] personnel; and

11           (5) one person from the Council on Sex Offender  
12 Treatment.

13           SECTION 7. Section 841.023, Health and Safety Code, is  
14 amended to read as follows:

15           Sec. 841.023. ASSESSMENT FOR BEHAVIORAL ABNORMALITY.

16 (a) Not later than the 60th day after the date of a recommendation  
17 under Section 841.022(c), the Texas Department of Criminal Justice  
18 or the [~~Texas~~] Department of State Health Services [~~Mental Health~~  
19 ~~and Mental Retardation~~], as appropriate, shall assess whether the  
20 person suffers from a behavioral abnormality that makes the person  
21 likely to engage in a predatory act of sexual violence. To aid in  
22 the assessment, the department required to make the assessment  
23 shall use an expert to examine the person. That department may  
24 contract for the expert services required by this subsection. The  
25 expert shall make a clinical assessment based on testing for  
26 psychopathy, a clinical interview, and other appropriate  
27 assessments and techniques to aid the department in its assessment.

1           (b) If as a result of the assessment the Texas Department of  
2 Criminal Justice or the [~~Texas~~] Department of State Health Services  
3 [~~Mental Health and Mental Retardation~~] believes that the person  
4 suffers from a behavioral abnormality, the department making the  
5 assessment shall give notice of that assessment and provide  
6 corresponding documentation to the attorney representing the state  
7 not later than the 60th day after the date of a recommendation under  
8 Section 841.022(c).

9           SECTION 8. Sections 841.082(a) and (c), Health and Safety  
10 Code, are amended to read as follows:

11           (a) Before entering an order directing a person's  
12 outpatient civil commitment, the judge shall impose on the person  
13 requirements necessary to ensure the person's compliance with  
14 treatment and supervision and to protect the community. The  
15 requirements shall include:

16                 (1) requiring the person to reside in a Texas  
17 residential facility under contract with the office [~~council~~] or at  
18 another location or facility approved by the office [~~council~~];

19                 (2) prohibiting the person's contact with a victim or  
20 potential victim of the person;

21                 (3) prohibiting the person's possession or use of  
22 alcohol, inhalants, or a controlled substance;

23                 (4) requiring the person's participation in and  
24 compliance with a specific course of treatment provided by the  
25 office and compliance with all written requirements imposed by the  
26 case manager or otherwise by the office;

27                 (5) requiring the person to:



1 (A) submit to tracking under a particular type of  
2 tracking service and to any other appropriate supervision; and

3 (B) refrain from tampering with, altering,  
4 modifying, obstructing, or manipulating the tracking equipment;

5 (6) prohibiting the person from changing the person's  
6 residence without prior authorization from the judge and from  
7 leaving the state without that prior authorization;

8 (7) if determined appropriate by the judge,  
9 establishing a child safety zone in the same manner as a child  
10 safety zone is established by a judge under Section 13B, Article  
11 42.12, Code of Criminal Procedure, and requiring the person to  
12 comply with requirements related to the safety zone; and

13 (8) ~~[requiring the person to notify the case manager~~  
14 ~~immediately but in any event within 24 hours of any change in the~~  
15 ~~person's status that affects proper treatment and supervision,~~  
16 ~~including a change in the person's physical health or job status and~~  
17 ~~including any incarceration of the person; and~~

18 ~~[(9)]~~ any other requirements determined necessary by  
19 the judge.

20 (c) The judge shall provide a copy of the requirements  
21 imposed under Subsection (a) to the person and to the office  
22 ~~[council]~~. The office ~~[council]~~ shall provide a copy of those  
23 requirements to the case manager and to the service providers.

24 SECTION 9. Section 841.083, Health and Safety Code, is  
25 amended to read as follows:

26 Sec. 841.083. TREATMENT; SUPERVISION. (a) The office  
27 ~~[council]~~ shall approve and contract for the provision of a

1 treatment plan for the committed person to be developed by the  
2 treatment provider. A treatment plan may include the monitoring of  
3 the person with a polygraph or plethysmograph. The treatment  
4 provider may receive annual compensation in an amount not to exceed  
5 \$10,000 [~~\$6,000~~] for providing the required treatment.

6 (b) The case manager shall provide supervision to the  
7 person. The provision of supervision must [~~shall~~] include a  
8 tracking service and, if required by court order, supervised  
9 housing.

10 (c) The office [~~council~~] shall enter into appropriate  
11 memoranda of understanding with the [~~Texas~~] Department of Public  
12 Safety for the provision of a tracking service and with the  
13 Department of Public Safety and local law enforcement authorities  
14 for assistance in the preparation of criminal complaints, warrants,  
15 and related documents and in the apprehension and arrest of a  
16 person.

17 [~~(c-1) Notwithstanding Subsection (c) or any other~~  
18 ~~provision of this subchapter, the council shall provide through the~~  
19 ~~case management system any supervision or tracking service required~~  
20 ~~under this chapter for persons residing in Dallas, Harris, or~~  
21 ~~Tarrant County. The council shall provide the tracking service~~  
22 ~~under this subsection through two employees of the Department of~~  
23 ~~State Health Services. Any tracking personnel used by the~~  
24 ~~department for purposes of this chapter must be approved by the~~  
25 ~~council.~~

26 [~~(c-2) If the equipment necessary to implement the tracking~~  
27 ~~service is available through a contract entered into by the~~

1 ~~comptroller, the Department of Public Safety or the council, as~~  
2 ~~appropriate, shall acquire that equipment through that contract.]~~

3 (d) The office [~~council~~] shall enter into appropriate  
4 memoranda of understanding for any necessary supervised housing.  
5 The office [~~council~~] shall reimburse the applicable provider for  
6 housing costs under this section. [~~The committed person may not be~~  
7 ~~housed for any period of time in a mental health facility, state~~  
8 ~~school, or community center, unless the placement results from a~~  
9 ~~commitment of the person to that facility, school, or center by~~  
10 ~~governmental action. In this subsection:~~

11 [~~(1) "Community center" means a center established~~  
12 ~~under Subchapter A, Chapter 534.~~

13 [~~(2) "Mental health facility" has the meaning assigned~~  
14 ~~by Section 571.003.~~

15 [~~(3) "State school" has the meaning assigned by~~  
16 ~~Section 531.002.]~~

17 (e) The case manager shall:

18 (1) coordinate the outpatient treatment and  
19 supervision required by this chapter, including performing a  
20 periodic assessment of the success of that treatment and  
21 supervision;

22 (2) make timely recommendations to the judge on  
23 whether to allow the committed person to change residence or to  
24 leave the state and on any other appropriate matters; and

25 (3) provide a report to the office [~~council~~],  
26 semiannually or more frequently as necessary, which must include:

27 (A) any known change in the person's status that

1 affects proper treatment and supervision; and

2 (B) any recommendations made to the judge.

3 SECTION 10. Section 841.084, Health and Safety Code, is  
4 amended to read as follows:

5 Sec. 841.084. COST OF TRACKING SERVICE. Notwithstanding  
6 Section 841.146(c), a civilly committed person who is not indigent  
7 is responsible for the cost of the tracking service required by  
8 Section 841.082 and monthly shall pay to the office [~~council~~] the  
9 amount that the office [~~council~~] determines will be necessary to  
10 defray the cost of operating the service with respect to the person  
11 during the subsequent month. The office [~~council~~] immediately  
12 shall transfer the money to the appropriate service provider.

13 SECTION 11. Section 841.101, Health and Safety Code, is  
14 amended to read as follows:

15 Sec. 841.101. BIENNIAL EXAMINATION. (a) A person  
16 committed under Section 841.081 shall receive a biennial  
17 examination. The office [~~council~~] shall contract for an expert to  
18 perform the examination.

19 (b) In preparation for a judicial review conducted under  
20 Section 841.102, the case manager shall provide a report of the  
21 biennial examination to the judge. The report must include  
22 consideration of whether to modify a requirement imposed on the  
23 person under this chapter and whether to release the person from all  
24 requirements imposed on the person under this chapter. The case  
25 manager shall provide a copy of the report to the office [~~council~~].

26 SECTION 12. Section 841.141, Health and Safety Code, is  
27 amended to read as follows:

1           Sec. 841.141. RULEMAKING AUTHORITY.       (a)     The office  
2 ~~[council]~~ by rule shall administer this chapter. Rules adopted by  
3 the office ~~[council]~~ under this section must be consistent with the  
4 purposes of this chapter.

5           (b) The office ~~[council]~~ by rule shall develop standards of  
6 care and case management for persons committed under this chapter.

7           SECTION 13. Sections 841.142(c) and (d), Health and Safety  
8 Code, are amended to read as follows:

9           (c) On the written request of any attorney for another state  
10 or for a political subdivision in another state, the Texas  
11 Department of Criminal Justice, the office ~~[council]~~, a service  
12 provider contracting with one of those agencies, the  
13 multidisciplinary team, and the attorney representing the state  
14 shall release to the attorney any available information relating to  
15 a person that is sought in connection with an attempt to civilly  
16 commit the person as a sexually violent predator in another state.

17           (d) To protect the public and to enable an assessment or  
18 determination relating to whether a person is a sexually violent  
19 predator or to enable the provision of supervision and treatment to  
20 a person who is a sexually violent predator, the Texas Department of  
21 Criminal Justice, the office ~~[council]~~, a service provider  
22 contracting with one of those agencies, the multidisciplinary team,  
23 and the attorney representing the state may exchange any available  
24 information relating to the person.

25           SECTION 14. Section 841.147, Health and Safety Code, is  
26 amended to read as follows:

27           Sec. 841.147. IMMUNITY. The following persons are immune

1 from liability for good faith conduct under this chapter:

2 (1) an employee or officer of the Texas Department of  
3 Criminal Justice, the Department of State Health Services, the  
4 Department of Aging and Disability Services, or the office  
5 ~~[council]~~;

6 (2) a member of the multidisciplinary team established  
7 under Section 841.022;

8 (3) an employee of the civil division of the special  
9 prosecution unit charged with initiating and pursuing civil  
10 commitment proceedings under this chapter; and

11 (4) a person providing, or contracting, appointed, or  
12 volunteering to perform, a tracking service or another service  
13 under this chapter.

14 SECTION 15. Section 841.150(a), Health and Safety Code, is  
15 amended to read as follows:

16 (a) The duties imposed by this chapter are suspended for the  
17 duration of any confinement of a person, or if applicable any other  
18 commitment of a person to a community center, mental health  
19 facility, or state school, by governmental action.

20 SECTION 16. Subchapter H, Chapter 841, Health and Safety  
21 Code, is amended by adding Section 841.151 to read as follows:

22 Sec. 841.151. NOTICE OF RELEASE OF SEXUALLY VIOLENT  
23 PREDATOR. (a) In this section:

24 (1) "Correctional facility" has the meaning assigned  
25 by Section 1.07, Penal Code.

26 (2) "Secure correctional facility" and "secure  
27 detention facility" have the meanings assigned by Section 51.02,

1 Family Code.

2 (b) This section applies to a person who has been civilly  
3 committed under this chapter and who is detained or confined in a  
4 correctional facility, secure correctional facility, or secure  
5 detention facility as a result of violating:

6 (1) a civil commitment requirement imposed under  
7 Section 841.082; or

8 (2) a law of this state.

9 (c) Not later than the day preceding the date a correctional  
10 facility, secure correctional facility, or secure detention  
11 facility releases a person who, at the time of the person's  
12 detention or confinement, was civilly committed under this chapter  
13 as a sexually violent predator, the facility shall notify the  
14 person's case manager in writing of the anticipated date and time of  
15 the person's release.

16 (d) A case manager, on request, shall provide a correctional  
17 facility, a secure correctional facility, or a secure detention  
18 facility with the case manager's appropriate contact information  
19 for notification under Subsection (c).

20 SECTION 17. The following are transferred to the Office of  
21 Violent Sex Offender Management:

22 (1) the functions of the Council on Sex Offender  
23 Treatment that relate to the sex offender civil commitment program;

24 (2) the director of the Department of State Health  
25 Services who has jurisdiction over the sex offender civil  
26 commitment program; and

27 (3) the staff of the council whose primary duties

1 include the operation of the sex offender civil commitment program.

2 SECTION 18. As soon as possible after the effective date of  
3 this Act, the governor shall appoint three members to the Office of  
4 Violent Sex Offender Management.

5 SECTION 19. (a) The Office of Violent Sex Offender  
6 Management, the Department of State Health Services, and the  
7 Council on Sex Offender Treatment shall coordinate the transfer of  
8 functions relating to the sex offender civil commitment program as  
9 required by this Act.

10 (b) The transfer of all functions relating to the sex  
11 offender civil commitment program to the Office of Violent Sex  
12 Offender Management shall be accomplished as soon as possible but  
13 not later than the 90th day after the date the last member of the  
14 Office of Violent Sex Offender Management qualifies for office.

15 (c) The transfer required by this Act includes the transfer  
16 of all assets, duties, powers, obligations, and liabilities,  
17 including contracts, leases, real or personal property, funds,  
18 employees, furniture, computers and other equipment, and files and  
19 related materials used by the Department of State Health Services  
20 and the Council on Sex Offender Treatment in performing the  
21 functions relating to the sex offender civil commitment program  
22 that are transferred by this Act. For purposes of this subsection,  
23 "employees" includes the executive director of the Council on Sex  
24 Offender Treatment and administrative technicians and program  
25 specialists employed by the council.

26 (d) A form, rule, or procedure adopted by the Health and  
27 Human Services Commission or the Department of State Health



1 Services in relation to the Council on Sex Offender Treatment that  
2 is in effect on the effective date of this Act remains in effect on  
3 and after that date as if adopted by the Office of Violent Sex  
4 Offender Management until amended, repealed, withdrawn, or  
5 otherwise superseded by that office.

6 (e) All unexpended appropriations for functions relating to  
7 the sex offender civil commitment program that are made for use by  
8 the Department of State Health Services or the Council on Sex  
9 Offender Treatment are transferred to the Office of Violent Sex  
10 Offender Management.

11 (f) The Office of Violent Sex Offender Management shall  
12 publish in the Texas Register the date on which the transfer of  
13 functions under this Act is accomplished.

14 SECTION 20. After the effective date of this Act, the  
15 Council on Sex Offender Treatment shall continue to perform  
16 applicable functions until the transfer of functions required by  
17 this Act is completed, and the laws providing for those functions  
18 are continued in effect for that purpose.

19 SECTION 21. This Act takes effect September 1, 2011.