1-1 S.B. No. 166 By: Shapiro 1-2 1-3 (In the Senate - Filed November 8, 2010; January 31, 2011, read first time and referred to Committee on Criminal Justice; March 21, 2011, reported favorably by the following vote: Yeas 7, 1-4 1-5 Nays 0; March 21, 2011, sent to printer.) 1-6 1-7 A BILL TO BE ENTITLED AN ACT 1-8 relating to the sex offender civil commitment program and to the creation of a state agency to perform the functions relating to the 1-9 1-10 1-11 sex offender civil commitment program that are currently performed by the Council on Sex Offender Treatment. 1-12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Subchapter F, Chapter 411, Government Code, is 1-13 amended by adding Section 411.1389 to read as follows: 1-14 1**-**15 1**-**16 Sec. 411.1389. ACCESS ТО CRIMINAL HISTORY RECORD INFORMATION: OFFICE OF VIOLENT SEX OFFENDER MANAGEMENT. The (a) 1-17 Office of Violent Sex Offender Management is entitled to obtain from the department criminal history record information that is 1-18 1-19 maintained by the department and that relates to a person who has 1-20 1-21 applied with the office to be: (1)an employee of the office; or 1-22 (2) a contracted service provider with the office. 1-23 (b) Criminal history record information obtained by the Office of Violent Sex Offender Management under Subsection (a) may 1-24 not be released or disclosed to any person or agency except on court order or with the consent of the person who is the subject of the 1-25 1**-**26 1-27 information. 1-28 (c) The Office of Violent Sex Offender Management shall destroy criminal history record information obtained 1-29 under 1-30 Subsection (a) as soon as practicable after the date on which, as 1-31 applicable: 1-32 (1)the person's employment or contract with the 1-33 office terminates; or 1-34 the office decides not to employ or contract with (2) 1-35 <u>the person</u> 1-36 SECTION 2. Subtitle B, Title 4, Government Code, is amended 1-37 by adding Chapter 420A to read as follows: CHAPTER 420A. OFFICE OF VIOLENT SEX OFFENDER MANAGEMENT 1-38

 (2)
 "Office" means the Office of Violant Sex Offender

 1-39 1-40 1-41 1-42 1-43 Management. Sex Offender Management is a state agency. The office is governed by a board 1-44 Sec. The Office of (a) 1-45 Violent (b) 1-46 composed of the following three members appointed by the governor: 1-47 1-48 (1) one member experienced in the management of sex offenders; 1-49 (2) one member experienced in the investigation or prosecution of sex offenses; and 1-50 1-51 1-52 (3) one member experienced in counseling or advocating on behalf of victims of sexual assault. 1-53 1-54 (c) Members of the board serve staggered two-year terms. Two members' terms expire February 1 of each even-numbered year and one member's term expires February 1 of each odd-numbered year. 1-55 1-56 1-57 (d) A member of the board is entitled to travel expenses 1-58 incurred in performing official duties and to a per diem equal to 1-59 the maximum amount allowed on January 1 of that year for federal employees per diem for federal income tax purposes, subject to the same limitations provided for members of state boards and 1-60 1-61 commissions in the General Appropriations Act. 1-62 Sec. 420A.003. PRESIDING OFFICER; MEETINGS. (a) The governor shall designate a member of the board as presiding 1-63 1-64

officer. The presiding officer serves at the discretion of 2-1 the 2-2 governor. (b) (b) The board snall meet de line times at the call of the presiding officer. 4200 004 SUNSET PROVISION. The Office of Violent Sex 2-3 2-4 2-5 Offender Management is subject to Chapter 325 (Texas Sunset Act). 2-6 2-7 Unless continued in existence as provided by that chapter, the office is abolished and this chapter expires September 1, 2023. Sec. 420A.005. GRANTS AND DONATIONS. On behalf of 2-8 2-9 the 2**-**10 2**-**11 state, the office may apply for and accept grants and donations from any source to be used by the office in the performance of the duties 2-12 of the office. Sec. 420A.006. PUBLIC INTEREST INFORMATION. 2-13 The office shall prepare information of public interest describing the functions of the office and the procedures by which complaints are filed with and resolved by the office. The office shall make the 2-14 2**-**15 2**-**16 2-17 information available to the public and appropriate state agencies. 2-18 Sec. 420A.007. BIENNIAL REPORT. Not later than December 1 of each even-numbered year, the office shall submit to the governor, the lieutenant governor, and the speaker of the house of representatives a report concerning the operation of the office. 2-19 2-20 2-21 2-22 The office may include in the report any recommendations that the The office may include in office considers appropriate. 200 420A.008. STAFF. The office may select and employ a other staff necessary to 2-23 Sec. 420A.008. STAFF. The office may select and employ a general counsel, staff attorneys, and other staff necessary to perform the office's functions. Sec. 420A.009. SALARY CAREER LADDER FOR CASE MANAGERS. 2-24 2**-**25 2**-**26 2-27 2-28 (a) The board shall adopt a salary career ladder for case managers. The salary career ladder must base a case manager's salary on the manager's classification and years of service with the office. (b) For purposes of the salary schedule, the office shall 2-29 2-30 2-31 2-32 2-33 classify all case manager positions as Case Manager I, Case Manager II, Case Manager III, Case Manager IV, or Case Manager V. (c) Under the salary career ladder adopted under Subsection (a), a case manager to whom the schedule applies and who received an 2-34 II, Case Manager III, Case Manager IV, or Case Manager 2-35 2-36 2-37 overall evaluation of at least satisfactory in the case manager's most recent annual evaluation is entitled to an annual salary increase, during each of the case manager's first 10 years of service in a designated case manager classification as described by Subsection (b), equal to one-tenth of the difference between: 2-38 2-39 2-40 2-41 (1) the case manager's current annual salary; and 2-42 (2) the minimum annual salary of a case manager in the 2-43 <u>next highest classification.</u> Sec. 420A.010. POWERS AND DUTIES. The office shall perform appropriate functions related to the sex offender civil commitment 2-44 2-45 2-46 program provided under Chapter 841, Health and Safety Code, 2-47 including functions related to the provision of treatment and supervision to civilly committed sex offenders. SECTION 3. Subdivisions (3) and (4), Section 841.002, Health and Safety Code, are amended to read as follows: (3) "Case manager" means a person employed by or under 2-48 2-49 2-50 2-51 2-52 contract with the <u>office</u> [council] to perform duties related to outpatient treatment and supervision of a person committed under 2-53 2-54 2-55 this chapter. "Office" ["Council"] means the Office of Violent 2-56 (4) Sex Offender Management [Council on Sex Offender Treatment]. 2-57 SECTION 4. Section 841.007, Health and Safety Code, is 2-58 2-59 amended to read as follows: Sec. 841.007. DUTIES OF OFFICE OF VIOLENT SEX OFFENDER 2-60 The Office of MANAGEMENT [COUNCIL ON SEX OFFENDER TREATMENT]. 2-61 2-62 Violent Sex Offender Management [Council on Sex Offender Treatment] 2-63 is responsible for providing appropriate and necessary treatment 2-64 and supervision through the case management system. SECTION 5. Subsections (b) and (c), Section 841.021, Health and Safety Code, are amended to read as follows: 2-65 2-66 (b) Before the person's anticipated discharge date, the [Texas] Department of <u>State Health Services</u> [<u>Mental Health and</u> <u>Mental Retardation</u>] shall give to the multidisciplinary team 2-67 2-68 2-69

established under Section 841.022 written notice of the anticipated 3-1 3-2 discharge of a person who: 3-3 (1)is committed to the department after having been 3-4 adjudged not guilty by reason of insanity of: (A) a sexually violent offense described by Section 841.002(8)(A), (B), or (C); or
 (B) what is, or as described by this chapter what 3-5 3-6 3-7 the department reasonably believes may be determined to be, a 3-8 3-9 sexually violent offense described by Section 841.002(8)(D); and 3-10 3-11 (2) may be a repeat sexually violent offender. (C) The Texas Department of Criminal Justice or the [Texas] 3-12 Department of State Health Services [Mental Health and Mental 3-13 Retardation], as appropriate, shall give the notice described by Subsection (a) or (b) not later than the first day of the 16th month 3-14 3**-**15 3**-**16 before the person's anticipated release or discharge date, but under exigent circumstances may give the notice at any time before 3-17 the anticipated release or discharge date. The notice must contain the following information: 3-18 3-19 (1) the person's name, identifying factors, 3-20 3-21 anticipated residence after release or discharge, and criminal history; 3-22 documentation of person's (2) the institutional 3-23 adjustment and actual treatment; and 3-24 (3) an assessment of the likelihood that the person will commit a sexually violent offense after release or discharge. SECTION 6. Subsection (a), Section 841.022, Health and 3-25 3**-**26 3-27 Safety Code, is amended to read as follows: 3-28 (a) The executive director of the Texas Department of Criminal Justice and the commissioner of the [Texas] Department of 3-29 <u>Health Services</u> [Mental Health and Mental Retardation] y shall establish a multidisciplinary team to review 3-30 State 3-31 jointly available records of a person referred to the team under Section 3-32 3-33 841.021. The team must include: 3-34 (1) [Texas] one person [two <u>persons</u>] from the 3-35 Services [Mental Health Department of State Health and Mental 3-36 Retardation]; 3-37 (2) two persons from the Texas Department of Criminal 3-38 Justice, one of whom must be from the victim services office of that 3-39 department; one person from the [Texas] Department of Public 3-40 (3)3-41 Safety; [and] 3-42 (4)two persons from the office [council] or office 3-43 [council] personnel; and 3-44 (5) one person from the Council on Sex Offender 3-45 Treatment. 3-46 SECTION 7. Section 841.023, Health and Safety Code, is 3-47 amended to read as follows: 3-48 Sec. 841.023. ASSESSMENT FOR BEHAVIORAL ABNORMALITY. Not later than the 60th day after the date of a recommendation 3-49 (a) under Section 841.022(c), the Texas Department of Criminal Justice or the [Texas] Department of <u>State Health Services</u> [Mental Health 3-50 3-51 and Mental Retardation], as appropriate, shall assess whether the 3-52 3-53 person suffers from a behavioral abnormality that makes the person likely to engage in a predatory act of sexual violence. To aid in the assessment, the department required to make the assessment shall use an expert to examine the person. That department may 3-54 3-55 3-56 contract for the expert services required by this subsection. 3-57 The 3-58 expert shall make a clinical assessment based on testing for 3-59 psychopathy, a clinical interview, and other appropriate 3-60 assessments and techniques to aid the department in its assessment. 3-61 (b) If as a result of the assessment the Texas Department of 3-62 Criminal Justice or the [Texas] Department of State Health Services 3-63 [Mental Health and Mental Retardation] believes that the person suffers from a behavioral abnormality, the department making the 3-64 3-65 assessment shall give notice of that assessment and provide corresponding documentation to the attorney representing the state 3-66 3-67 not later than the 60th day after the date of a recommendation under Section 841.022(c). 3-68 3-69 SECTION 8. Subsections (a) and (c), Section 841.082, Health

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other

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and Safety Code, are amended to read as follows: (a) Before entering an order directing a person's outpatient civil commitment, the judge shall impose on the person 4-1 4-2 4-3 requirements necessary to ensure the person's compliance with treatment and supervision and to protect the community. The 4 - 44**-**5 4**-**6 requirements shall include: 4-7 (1) requiring the person to reside in a residential facility under contract with the office [council] or at 4-8 another location or facility approved by the office [council]; 4-9 4-10 4-11 (2) prohibiting the person's contact with a victim or potential victim of the person; 4-12 (3) prohibiting the person's possession or use of 4-13 alcohol, inhalants, or a controlled substance; 4-14 (4) requiring the person's participation in 4**-**15 4**-**16 compliance with a specific course of treatment provided office and compliance with all written requirements imposed by the 4-17 case manager or otherwise by the office; 4-18 (5) requiring the person to: 4-19 (A) submit to tracking under a particular type of 4-20 4-21 tracking service and to any other appropriate supervision; and (B) refrain from tampering with, altering, 4-22 modifying, obstructing, or manipulating the tracking equipment; 4-23 (6) prohibiting the person from changing the person's residence without prior authorization from the judge and from leaving the state without that prior authorization; 4-24 4**-**25 4**-**26 (7) if determined appropriate by the judge, establishing a child safety zone in the same manner as a child 4-27 4-28 safety zone is established by a judge under Section 13B, Article 42.12, Code of Criminal Procedure, and requiring the person to 4-29 comply with requirements related to the safety zone; and 4-30 4-31 (8) [requiring the person to notify the case manager immediately but in any event within 24 hours of any change in the 4-32 person's status that affects proper treatment and supervision, 4-33 including a change in the person's physical health or job status and including any incarceration of the person; and [(9)] any other requirements determined necessary by 4-34 4-35 4-36 4-37 the judge. (c) The judge shall provide a copy of the requirements imposed under Subsection (a) to the person and to the <u>office</u> [council]. The <u>office</u> [council] shall provide a copy of those requirements to the case manager and to the service providers. 4-38 4-39 4-40 4-41 4-42 SECTION 9. Section 841.083, Health and Safety Code, 4-43 amended to read as follows: Sec. 841.083. TREATMENT; SUPERVISION. (a) The <u>office</u> [council] shall approve and contract for the provision of a treatment plan for the committed person to be developed by the treatment provider. A treatment plan may include the monitoring of 4 - 444-45 4-46 4-47 4-48 The treatment the person with a polygraph or plethysmograph. provider may receive annual compensation in an amount not to exceed \$10,000 [\$6,000] for providing the required treatment. 4-49 4-50 4-51 (b) The case manager shall provide supervision to the person. The provision of supervision <u>must</u> [shall] include a 4-52 4-53 tracking service and, if required by court order, supervised 4-54 housing. 4-55 The office [council] shall enter into appropriate (c) memoranda of understanding with the [Texas] Department of Public 4-56 4-57 Safety for the provision of a tracking service and with the 4-58 Department of Public Safety and local law enforcement authorities for assistance in the preparation of criminal complaints, warrants, and related documents and in the apprehension and arrest of a 4-59 4-60 4-61 person. 4-62 [(c-1) -Notwithstanding--Subsectionany (c) or provision of this subchapter, the council shall provide through the 4-63 case management system any supervision or tracking service required 4-64 under this chapter for persons residing in Dallas, Harris, or Tarrant County. The council shall provide the tracking service 4-65 4-66 under this subsection through two employees of the Department of State Health Services. Any tracking personnel used by the department for purposes of this chapter must be approved by the 4-67 4-68 4-69

office

5-1 council

5-2 [(c-2) If the equipment necessary to implement the tracking is available through a contract entered into by the 5-3 c e 5-4 comptroller, the Department of Public Safety or the council appropriate, shall acquire that equipment through that contract.] (d) The office [council] shall enter into appropriate 5-5

5-6 memoranda of understanding for any necessary supervised housing. The <u>office</u> [council] shall reimburse the applicable provider for 5-7 5-8 5-9 housing costs under this section. [The committed person may not be housed for any period of time in a mental health facility, state school, or community center, unless the placement results from a commitment of the person to that facility, school, or center by 5-10 5**-**11 5-12 governmental action. In this subsection: 5-13

5-14 [(1) "Community center" means a center established Subchapter A, Chapter 534. [(2) "Mental health facility" has the meaning assigned 5**-**15 5**-**16 under

571.003. 5-17 <u>Section</u>

[(3) "State school" has the meaning assigned by 5-18 5-19 Section 531.002.] 5-20

(e) The case manager shall:

5-21 treatment (1) coordinate the outpatient and supervision required by this chapter, including performing a periodic assessment of the success of that treatment and 5-22 5-23 5-24 supervision;

(2) make timely recommendations to the judge on whether to allow the committed person to change residence or to 5-25 5-26 leave the state and on any other appropriate matters; and 5-27

5-28 (3) provide a report to the office [council], 5-29 semiannually or more frequently as necessary, which must include:

5-30 (A) any known change in the person's status that 5-31 affects proper treatment and supervision; and 5-32

(B) any recommendations made to the judge.

5-33 SECTION 10. Section 841.084, Health and Safety Code, is amended to read as follows: 5-34

Sec. 841.084. COST OF TRACKING SERVICE. Notwithstanding Section 841.146(c), a civilly committed person who is not indigent is responsible for the cost of the tracking service required by 5-35 Notwithstanding 5-36 5-37 Section 841.082 and monthly shall pay to the <u>office</u> [council] the amount that the <u>office</u> [council] determines will be necessary to 5-38 5-39 defray the cost of operating the service with respect to the person 5-40 during the subsequent month. The office [council] immediately 5-41 5-42 shall transfer the money to the appropriate service provider.

5-43 SECTION 11. Section 841.101, Health and Safety Code, is 5-44 amended to read as follows:

Sec. 841.101. BIENNIAL 5-45 EXAMINATION. person (a) A 5-46 committed under Section 841.081 shall receive a biennial 5-47 examination. The office [council] shall contract for an expert to 5-48 perform the examination.

5-49 (b) In preparation for a judicial review conducted under Section 841.102, the case manager shall provide a report of the biennial examination to the judge. The report must include 5-50 5-51 consideration of whether to modify a requirement imposed on the 5-52 5-53 person under this chapter and whether to release the person from all requirements imposed on the person under this chapter. The case 5-54 manager shall provide a copy of the report to the <u>office</u> [council]. SECTION 12. Section 841.141, Health and Safety Code, is 5-55 5-56

5-57 amended to read as follows: (a) 5-58 Sec. 841.141. RULEMAKING AUTHORITY. The 5-59

[council] by rule shall administer this chapter. Rules adopted by the <u>office</u> [council] under this section must be consistent with the 5-60 5-61 purposes of this chapter.

(b) The office [council] by rule shall develop standards of 5-62 5-63 care and case management for persons committed under this chapter. 5-64

SECTION 13. Subsections (c) and (d), Section 841.142, Health and Safety Code, are amended to read as follows: 5-65

5-66 (c) On the written request of any attorney for another state or for a political subdivision in another state, the Texas Department of Criminal Justice, the <u>office</u> [council], a service 5-67 5-68 5-69 provider contracting with one of those agencies, the

multidisciplinary team, and the attorney representing the state shall release to the attorney any available information relating to 6-1 6-2 6-3 a person that is sought in connection with an attempt to civilly commit the person as a sexually violent predator in another state. 6-4

(d) To protect the public and to enable an assessment or determination relating to whether a person is a sexually violent predator or to enable the provision of supervision and treatment to 6-5 6-6 6-7 a person who is a sexually violent predator, the Texas Department of Criminal Justice, the <u>office</u> [council], a service provider 6-8 6-9 6**-**10 6**-**11 contracting with one of those agencies, the multidisciplinary team, and the attorney representing the state may exchange any available 6-12 information relating to the person.

Section 841.147, Health and Safety Code, is 6-13 SECTION 14. 6-14 amended to read as follows:

6**-**15 6**-**16 Sec. 841.147. IMMUNITY. The following persons are immune from liability for good faith conduct under this chapter:

6-17 (1) an employee or officer of the Texas Department of Criminal Justice, the Department of State Health Services, the 6-18 6-19 of Aging and Disability Services, or the office Department 6-20 6-21 [council];

a member of the multidisciplinary team established (2) 6-22 under Section 841.022;

6-23 (3) an employee of the civil division of the special 6-24 prosecution unit charged with initiating and pursuing civil 6**-**25 6**-**26 commitment proceedings under this chapter; and

(4) a person providing, or contracting, appointed, or volunteering to perform, a tracking service or another service 6-27 6-28 under this chapter.

Subsection (a), 6-29 SECTION 15. Section 841.150, Health and 6-30 Safety Code, is amended to read as follows:

6-31 (a) The duties imposed by this chapter are suspended for the 6-32 duration of any confinement of a person, or if applicable any other 6-33 commitment of a person to a community center, mental health 6-34 facility, or state school, by governmental action.

SECTION 16. Subchapter H, Chapter 841, Health and Safety 6-35 6-36 Code, is amended by adding Section 841.151 to read as follows: 6-37 Sec. 841.151. NOTICE OF RELEASE OF SEXUALLY VIOLENT

6-38 PREDATOR. (a) In this section:

"Correctional facility" has the meaning assigned 6-39 (1)by Section 1.07, Penal Code. (2) "Secure c 6-40

"Secure "secu<u>re</u> 6-41 facility" correctional and facility" have the meanings assigned by Section 51.02, 6-42 detention 6-43 Family Code.

(b) This section applies to a person who has been civilly committed under this chapter and who is detained or confined in a correctional facility, secure correctional facility, or secure 6-44 6-45 6-46 detention facility as a result of violating: 6-47

6-48 (1) a civil commitment requirement imposed under Section 841.082; or 6-49 6-50

a law of this state. (2)

6-51 Not later than the day preceding the date a correctional (C) fac<u>ility</u>, secure correctional facility, or secure detention 6-52 6-53 facility releases a person who, at the time of the person's detention or confinement, was civilly committed under this chapter as a sexually violent predator, the facility shall notify the person's case manager in writing of the anticipated date and time of 6-54 6-55 6-56 6-57 the person's release.

(d) A case manager, on request, shall provide a correctional facility, a secure correctional facility, or a secure detention 6-58 6-59 facility with the case manager's appropriate contact information for notification under Subsection (c). 6-60 6-61

SECTION 17. The following are transferred to the Office of 6-62 6-63 Violent Sex Offender Management:

6-64 (1) the functions of the Council on Sex Offender 6-65 Treatment that relate to the sex offender civil commitment program; 6-66 (2) the director of the Department of State Health Services who has jurisdiction over the offender 6-67 sex civil 6-68 commitment program; and

6-69 (3)the staff of the council whose primary duties

7-1 include the operation of the sex offender civil commitment program.
7-2 SECTION 18. As soon as possible after the effective date of
7-3 this Act, the governor shall appoint three members to the governing
7-4 board of the Office of Violent Sex Offender Management.

7-5 SECTION 19. (a) The Office of Violent Sex Offender 7-6 Management, the Department of State Health Services, and the 7-7 Council on Sex Offender Treatment shall coordinate the transfer of 7-8 functions relating to the sex offender civil commitment program as 7-9 required by this Act.

7-9 required by this Act.
7-10 (b) The transfer of all functions relating to the sex
7-11 offender civil commitment program to the Office of Violent Sex
7-12 Offender Management shall be accomplished as soon as possible but
7-13 not later than the 90th day after the date the last member of the
7-14 governing board of the Office of Violent Sex Offender Management
7-15 qualifies for office.
7-16 (c) The transfer required by this Act includes the transfer

(c) The transfer required by this Act includes the transfer of all assets, duties, powers, obligations, and liabilities, including contracts, leases, real or personal property, funds, employees, furniture, computers and other equipment, and files and 7-17 7-18 7-19 related materials used by the Department of State Health Services and the Council on Sex Offender Treatment in performing the functions relating to the sex offender civil commitment program 7**-**20 7**-**21 7-22 7-23 that are transferred by this Act. For purposes of this subsection, 7-24 "employees" includes the executive director of the Council on Sex 7**-**25 7**-**26 Offender Treatment and administrative technicians and program specialists employed by the council.

(d) A form, rule, or procedure adopted by the Health and 7-28 Human Services Commission or the Department of State Health 7-29 Services in relation to the Council on Sex Offender Treatment that 7-30 is in effect on the effective date of this Act remains in effect on 7-31 and after that date as if adopted by the Office of Violent Sex 7-32 Offender Management until amended, repealed, withdrawn, or 7-33 otherwise superseded by that office.

(e) All unexpended appropriations for functions relating to
the sex offender civil commitment program that are made for use by
the Department of State Health Services or the Council on Sex
Offender Treatment are transferred to the Office of Violent Sex
Offender Management.

7-39 (f) The Office of Violent Sex Offender Management shall 7-40 publish in the Texas Register the date on which the transfer of 7-41 functions under this Act is accomplished.

5-42 SECTION 20. After the effective date of this Act, the 5-43 Council on Sex Offender Treatment shall continue to perform 5-44 applicable functions until the transfer of functions required by 5-45 this Act is completed, and the laws providing for those functions 5-46 are continued in effect for that purpose.

7-47 SECTION 21. This Act takes effect September 1, 2011.

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