1-1 By: Nelson S.B. No. 220

(In the Senate - Filed November 18, 2010; January 31, 2011, first time and referred to Committee on Jurisprudence; 1-2 1-3 read 1-4 April 18, 2011, reported adversely, with favorable Committee

1-5 Substitute by the following vote: Yeas 7, Nays 0; April 18, 2011,

1-6 sent to printer.)

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COMMITTEE SUBSTITUTE FOR S.B. No. 220 1-7

By: Harris

1-8 A BILL TO BE ENTITLED AN ACT 1-9

1-10 relating to guardianships, including the assessment of prospective 1-11

wards for, and the provision of, guardianship services by the Department of Aging and Disability Services.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subsection (a), Section 111.042, Government Code, is amended to read as follows:

- (a) To provide guardianship services in this state, the following individuals must hold a certificate issued under this section:
- (1) an individual who is a private professional guardian;
- an individual who will provide those services to a ward of a private professional guardian [or the Department of Aging and Disability Services on the guardian's [or department's] behalf; and
- (3) an individual, other than a volunteer, who will provide those services or other services under Section 161.114, Human Resources Code, to a ward of a guardianship program or the Department of Aging and Disability Services on the program's or department's behalf.

 SECTION 2. Subsections (a) and (b), Section 161.109, Human

Resources Code, are amended to read as follows:

The department shall have access to all of the records documents concerning an individual who is referred for guardianship services or to whom guardianship services are provided under this subchapter that are necessary to the performance of the department's duties under this subchapter, including:

(1<u>)</u> client-identifying information; and

- (2) medical, psychological, educational, financial, and [or] residential information.
- The department is exempt from the payment of a fee (b) otherwise required or authorized by law to obtain a financial or medical record, including a mental health record, from any source [a hospital or health care provider] if the request for a record is related to [made in the course of] an assessment for guardianship or the provision of services conducted by the department guardianship services by the department.

 SECTION 3. Section 161.111, Human Resources

amended by adding Subsections (e) and (f) to read as follows:

(e) To the extent consistent with department policies and procedures, the department on request may release confidential information in the record of an individual who is assessed by the department or is a former ward of the department to:

(1) the individual;
(2) the individual's guardian; or
(3) an executor or administrator of the individual's

(f) Before releasing confidential information under Subsection (e), the department shall edit the information to protect the identity of the reporter to the Department of Family and Protective Services and to protect any other individual whose life or safety may be endangered by the release. A release of information under Subsection (e) does not constitute a release for purposes of waiving the confidentiality of the information

released.

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SECTION 4. Subchapter E, Chapter 161, Human Resources Code, is amended by adding Section 161.114 to read as follows:

161.114. USE OF VOLUNTEERS. Sec. (a) In this section,

"volunteer" has the meaning assigned by Section 161.113.

(b) The department shall encourage the involvement volunteers in guardianships in which the department serves as guardian of the person or estate, or both. To encourage that involvement, the department shall identify issues and tasks with which a volunteer could assist the department in a guardianship, subject to Subsection (c).

(c) A volunteer may provide life enrichment activities, companionship, transportation services, and other services to or for the ward in a guardianship, except the volunteer may not provide services that would require the volunteer to be certified under Section 111.042, Government Code.

SECTION 5. Section 633, Texas Probate Code, is amended by amending Subsections (b) and adding Subsection (c-1) to

amending Subsections (b) and (d) and adding Subsection (c-1) to read as follows:

- (b) The court clerk shall issue a citation stating that the application for guardianship was filed, the name of the proposed ward, the name of the applicant, and the name of the person to be appointed guardian as provided in the application, if that person is not the applicant. The citation must cite all persons interested in the welfare of the proposed ward to appear at the time and place stated in the notice if they wish to contest the application and must contain a clear and conspicuous statement informing those interested persons of the right provided under Section 632(j) of this code to be notified of any or all motions, applications, or pleadings relating to the application for the guardianship or any subsequent guardianship proceeding involving the ward after the guardianship is created, if any. The citation shall be posted.
- (c-1) The citation served as provided by Subsection (c) this section must contain the statement regarding the right provided under Section 632(j) of this code that is required in the citation issued under Subsection (b) of this section.

 (d) The applicant shall mail a copy of the application for
- quardianship and a notice containing the information required in the citation issued under Subsection (b) of this section by registered or certified mail, return receipt requested, or by any other form of mail that provides proof of delivery, to the following persons, if their whereabouts are known or can be reasonably ascertained:
 - (1)all adult children of a proposed ward;
- all adult siblings of a proposed ward; the administrator of a nursing home facility or (3) similar facility in which the proposed ward resides;
- (4)the operator of a residential facility in which the proposed ward resides;
- (5) a person whom the applicant knows to hold a power of attorney signed by the proposed ward;
- (6) a person designated to serve as guardian of the proposed ward by a written declaration under Section 679 of this code, if the applicant knows of the existence of the declaration;
- (7) a person designated to serve as guardian of the proposed ward in the probated will of the last surviving parent of the ward;
- (8) a person designated to serve as guardian of the proposed ward by a written declaration of the proposed ward's last surviving parent, if the declarant is deceased and the applicant knows of the existence of the declaration; and
- (9) each person named as another relative within the third degree by consanguinity $[next\ of\ kin]$ in the application for guardianship as required by Section 682(10) or (12) of this code if the proposed ward's spouse and each of the proposed ward's parents, adult siblings, and adult children are deceased or there is no

spouse, parent, adult sibling, or adult child.
SECTION 6. Subpart E, Part 2, Chapter XIII, Texas Probate

Code, is amended by adding Section 646A to read as follows: 2-69

C.S.S.B. No. 220 PROPOSED WARD BY REPRESENTATION OF WARD OR Sec. 646A. ATTORNEY. (a) The following persons may retain an attorney at any time to represent the person's interests in a guardianship matter instead of having those interests represented by an attorney ad litem appointed under Section 646 of this code or another provision of this chapter:

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ward who retains the power to enter contract under the terms of the guardianship, subject to Section 694K of this code; and

(2) a proposed ward for purposes of a proceeding for the appointment of a guardian as long as the proposed ward has capacity to contract.

If the court finds that the ward or the proposed ward has capacity to contract, the court may remove an attorney ad litem appointed under Section 646 of this code or any other provision of this chapter that requires the court to appoint an attorney ad litem to represent the interests of a ward or proposed ward and appoint a ward or a proposed ward's retained counsel.

SECTION 7. Section 682, Texas Probate Code, is amended to read as follows:

APPLICATION; CONTENTS. Any person may commence a Sec. 682. proceeding for the appointment of a guardian by filing a written application in a court having jurisdiction and venue. application must be sworn to by the applicant and state:

(1)the name, sex, date of birth, and address of the proposed ward;

(2)the name, relationship, and address of the person the applicant desires to have appointed as guardian;

(3) whether guardianship of the person or estate, or both, is sought;

the nature and degree of the alleged incapacity, (4)the specific areas of protection and assistance requested, and the limitation or termination of rights requested to be included in the court's order of appointment, including a termination of:

the right of a proposed ward who is 18 years (A)

of age or older to vote in a public election; and

the proposed ward's eligibility to hold or (B) obtain a license to operate a motor vehicle under Chapter 521, Transportation Code;

the facts requiring that a guardian be appointed (5) and the interest of the applicant in the appointment;

(6) the nature and description of any quardianship of any kind existing for the proposed ward in any other state;

(7) the name and address of any person or institution having the care and custody of the proposed ward;

(8) the approximate value and description of proposed ward's property, including any compensation, pension, insurance, or allowance to which the proposed ward may be entitled;

(9) the name and address of any person whom the applicant knows to hold a power of attorney signed by the proposed ward and a description of the type of power of attorney;

if the proposed ward is a minor and if known by (10)the applicant:

the name of each parent of the proposed ward (A)

and state the parent's address or that the parent is deceased;

(B) the name and age of each sibling, if any, of the proposed ward and state the sibling's address or that the sibling is deceased; and

(C) if each of the proposed ward's parents and <u>adult</u> siblings are deceased, the names and addresses of proposed ward's <u>other living relatives</u> who are related to the the proposed ward within the third degree by consanguinity and [next of kin] who are adults;

(11)if the proposed ward is a minor, whether the minor was the subject of a legal or conservatorship proceeding within the preceding two-year period and, if so, the court involved, the nature of the proceeding, and the final disposition, if any, of the proceeding;

(12)if the proposed ward is an adult and if known by 4-1 the applicant: 4-2

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- (A) the name of the proposed ward's spouse, if any, and state the spouse's address or that the spouse is deceased;
- the name of each of the proposed ward's (B) parents and state the parent's address or that the parent is deceased;
- (C) the name and age of each of the proposed ward's siblings, if any, and state the sibling's address or that the sibling is deceased;
- the name and age of each of the proposed (D) ward's children, if any, and state the child's address or that the child is deceased; and
- if the proposed ward's spouse and each of the (E) proposed ward's parents, <u>adult</u> siblings, and <u>adult</u> children are deceased, or, if there is no spouse, parent, adult sibling, or adult child, the names and addresses of the proposed ward's <u>other living</u> relatives who are related to the proposed ward within the third <u>degree by consanguinity and [next of kin]</u> who are adults;
- (13) facts showing that the court has venue over the proceeding; and
- if applicable, that the person whom the applicant (14)desires to have appointed as a guardian is a private professional guardian who is certified under Subchapter C, Chapter Government Code, and has complied with the requirements of Section 697 of this code.
- Subsection (d), Section 697B, Texas Probate SECTION 8. Code, is amended to read as follows:
- (d) An individual volunteering with a guardianship program or with the Department of Aging and Disability Services is not required to be certified as provided by this section to provide guardianship services or other services under Section 161.114, Human Resources Code, on the program's or the department's behalf.
- SECTION 9. Section 761, Texas Probate Code, is amended by amending Subsections (a), (c), and (f) and adding Subsections
- interested person, including the ward, and without notice, may remove any guardian[7] appointed under this chapter[7] who:
- (1)neglects to qualify in the manner and time required by law;
- fails 30 (2) within to return days after qualification, unless the time is extended by order of the court, an inventory of the property of the guardianship estate and list of claims that have come to the guardian's knowledge;
- (3) having been required to give a new bond, fails to do so within the time prescribed;
- absents himself or herself from the state for a (4)period of three months at one time without permission of the court, or removes from the state;
- (5) cannot be served with notices or other processes because of the fact that:
 - (A) the guardian's whereabouts are unknown;
 - (B) the guardian is eluding service; or
- (C) the guardian is a nonresident of this state who does not have a resident agent to accept service of process in any guardianship proceeding or other matter relating to the quardianship;
- (6) has misapplied, embezzled, or removed from the state, or is about to misapply, embezzle, or remove from the state, all or any part of the property committed to the guardian's care;
- (7) has engaged in conduct with respect to the ward that would be considered to be abuse, neglect, or exploitation, as those terms are defined by Section 48.002, Human Resources Code, if engaged in with respect to an elderly or disabled person, as defined by that section [neglected or cruelly treated a ward]; or
- 4-66 has neglected to educate or maintain the ward as 4-67 liberally as the means of the ward and the condition of the ward's 4-68 estate permit. 4-69
 - (a-1) In a proceeding to remove a guardian under Subsection

C.S.S.B. No. 220

(a)(6), (7), or (8) of this section, the court shall appoint a guardian ad litem as provided by Section 645 of this code and an attorney ad litem. The attorney ad litem has the duties prescribed by Section 647 of this code. In the interest of judicial economy, the court may appoint the same person as guardian ad litem and attorney ad litem unless a conflict exists between the interests to be represented by the guardian ad litem and attorney ad litem.

(c) The court may remove a guardian on its own motion, or on the complaint of an interested person, after the guardian has been cited by personal service to answer at a time and place set in the

notice, when:

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- (1)sufficient grounds appear to support belief that the guardian has misapplied, embezzled, or removed from the state, or that the guardian is about to misapply, embezzle, or remove from the state, all or any part of the property committed to the care of the guardian; (2)
- the guardian fails to return any account or report that is required by law to be made;
- (3) the guardian fails to obey any proper order of the court having jurisdiction with respect to the performance of the quardian's duties;
- (4) the guardian is proved to have been guilty of gross misconduct or mismanagement in the performance of the duties of the guardian;
- (5) the guardian becomes incapacitated, or is sentenced to the penitentiary, or from any other cause becomes incapable of properly performing the duties of the guardian's
- (6) the guardian has engaged in conduct with respect to the ward that would be considered to be abuse, neglect, or exploitation, as those terms are defined by Section 48.002, Human Resources Code, if engaged in with respect to an elderly or disabled person, as defined by that section [neglects or cruelly treats the ward];
- (6-a) the guardian neglects to educate or maintain the ward as liberally as the means of the ward's estate and the ward's ability or condition permit;
- (7) the guardian interferes with the ward's progress or participation in programs in the community;
- (8) the guardian fails to comply with the requirements of Section 697 of this code;
- (9) the court determines that, because of the dissolution of the joint guardians' marriage, the termination of the guardians' joint appointment and the continuation of only one of the joint guardians as the sole guardian is in the best interest of the ward; or
- (10)the guardian would be ineligible for appointment as a guardian under Section 681 of this code.
- If the necessity exists, the court may immediately (f)appoint a successor guardian without citation or notice but may not discharge the person removed as guardian of the estate or release the person or the sureties on the person's bond until final order or judgment is rendered on the final account of the guardian. Subject to an order of the court, a successor guardian has the rights and
- powers of the removed guardian.
 (h) The appointment а successor guardian Subsection (f) of this section does not preclude an interested person from filing an application to be appointed guardian of the ward for whom the successor guardian was appointed. The court shall hold a hearing on an application filed under the circumstances described by this subsection. At the conclusion of the hearing, the court may set aside the appointment of the successor guardian and appoint the applicant as the ward's guardian if the applicant is not disqualified and after considering the requirements of Section 676 or 677 of this code, as applicable.

 (i) If the court sets aside the appointment of the successor
- guardian under this section, the court may require the successor guardian to prepare and file, under oath, an accounting of the estate and to detail the disposition the successor has made of the

estate property.

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6**-**23 6**-**24 SECTION 10. The Department of Aging and Disability Services and the adult protective services division of the Department of Family and Protective Services shall identify and implement modifications to investigations of abuse, neglect, and exploitation conducted under Chapter 48, Human Resources Code, and the provision of protective and guardianship services under Chapters 48 and 161, Human Resources Code, to ensure that the agencies prevent any unnecessary duplication of efforts in performing their respective responsibilities under those chapters.

SECTION 11. (a) Except as otherwise provided by this section, the changes in law made by this Act apply to a guardianship

created before, on, or after the effective date of this Act.

(b) Sections 633 and 682, Texas Probate Code, as amended by this Act, apply only to an application for a guardianship filed on or after the effective date of this Act. An application for a guardianship filed before the effective date of this Act is governed by the law in effect on the date the application was filed, and the former law is continued in effect for that purpose.

(c) Section 761, Texas Probate Code, as amended by this Act, applies only to a proceeding to remove a guardian commenced on or after the effective date of this Act. A proceeding to remove a guardian commenced before the effective date of this Act is governed by the law in effect on the date the proceeding was commenced, and the former law is continued in effect for that

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SECTION 12. This Act takes effect September 1, 2011.

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