By: Fraser, Duncan S.B. No. 332

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the vested ownership interest in groundwater beneath
3	the surface of land, the right to produce that groundwater, and the
4	management of groundwater in this state.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Section 36.001, Water Code, is amended by adding
7	Subdivision (6-a) to read as follows:
8	(6-a) "Landowner" means:
9	(A) an owner of a possessory interest in the
10	surface estate of real property;
11	(B) any lessee or other person to whom a person
12	described by Paragraph (A) has leased, granted, or conveyed either
13	an ownership interest in or a groundwater production right to the
14	groundwater below the surface of the real property, but only to the
15	extent of the lease, grant, or conveyance; or
16	(C) a successor in interest to a person described
17	by Paragraph (A) or (B).
18	SECTION 2. Subchapter A, Chapter 36, Water Code, is amended
19	by adding Section 36.0011 to read as follows:
20	Sec. 36.0011. FINDINGS. The legislature finds that the

conservation, preservation, use, and development of groundwater

resources in this state are compelling public interests vital to

public safety, welfare, and economic progress. In this chapter,

the legislature has recognized that the implementation of long-term

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- 1 aquifer management strategies developed by local groundwater
- 2 conservation districts and subsidence districts to address the
- 3 diverse characteristics that distinguish the many groundwater
- 4 aquifers in this state is essential to implement Section 59,
- 5 Article XVI, Texas Constitution, and to protect the landowner's
- 6 ownership interest in the groundwater below the surface.
- 7 SECTION 3. Section 36.002, Water Code, is amended to read as
- 8 follows:
- 9 Sec. 36.002. OWNERSHIP OF GROUNDWATER. (a) The
- 10 legislature recognizes that a landowner has a vested ownership
- 11 interest in groundwater below the surface as an interest in the
- 12 <u>landowner's real property.</u>
- 13 (b) The vested ownership interest described by this
- 14 section:
- 15 (1) entitles the landowner to a fair chance to produce
- 16 the groundwater below the surface of real property, subject to
- 17 Subsection (d), without causing waste or malicious drainage of
- 18 other properties or negligently causing subsidence, but does not
- 19 entitle a landowner to the right to capture a specific amount of
- 20 groundwater below the surface; and
- 21 (2) does not affect the existence of common law
- 22 defenses or other defenses to liability under the rule of capture.
- 23 (c) Nothing [The ownership and rights of the owners of the
- 24 land and their lessees and assigns in groundwater are hereby
- 25 recognized, and nothing in this code shall be construed as
- 26 depriving or divesting a landowner [the owners or their lessees and
- 27 assigns] of the ownership interest [or rights, except as those

- 1 rights may be limited or altered by rules promulgated by a
- 2 district].
- 3 (d) Nothing in this section shall be construed to:
- 4 (1) prohibit a district from promulgating a rule to
- 5 limit the exercise of the right of the landowner to produce
- 6 groundwater;
- 7 (2) prohibit a district from limiting or prohibiting
- 8 the drilling of a well by a landowner for failure or inability to
- 9 comply with minimum well spacing or tract size requirements adopted
- 10 by the district;
- 11 (3) affect the ability of a district to regulate
- 12 groundwater production as authorized under Section 36.113, 36.116,
- or 36.122 or otherwise under this chapter or a special law governing
- 14 a district; or
- 15 (4) require that rules or regulations adopted by a
- 16 district must allocate to each landowner a proportionate share of
- 17 available groundwater for production from the aquifer based on the
- 18 number of acres owned by the landowner.
- 19 (e) A rule promulgated by a district may not discriminate
- 20 between owners of land that is irrigated for production and
- 21 landowners [owners of land or their lessees and assigns] whose land
- 22 that was irrigated for production is enrolled or participating in a
- 23 federal conservation program.
- SECTION 4. Section 36.101, Water Code, is amended by
- 25 amending Subsection (a) and adding Subsection (a-1) to read as
- 26 follows:
- 27 (a) A district may make and enforce rules, including rules

- 1 limiting groundwater production based on tract size or the spacing
- 2 of wells, to provide for conserving, preserving, protecting, and
- 3 recharging of the groundwater or of a groundwater reservoir or its
- 4 subdivisions in order to control subsidence, prevent degradation of
- 5 water quality, or prevent waste of groundwater and to carry out the
- 6 powers and duties provided by this chapter. In adopting a rule
- 7 under this chapter, a district [During the rulemaking process the
- 8 <del>board</del>] shall:
- 9 (1) consider all groundwater uses and needs;
- 10  $\underline{\text{(2)}}$  [and shall] develop rules  $\underline{\text{that}}$  [which] are fair
- 11 and impartial;
- 12 (3) consider the vested ownership interest described
- 13 by Section 36.002;
- 14 (4) consider the public interest in conservation,
- 15 preservation, protection, recharging, and prevention of waste of
- 16 groundwater, and of groundwater reservoirs or their subdivisions,
- 17 and in controlling subsidence caused by withdrawal of water from
- 18 those groundwater reservoirs or their subdivisions, consistent
- 19 with the objectives of Section 59, Article XVI, Texas Constitution;
- 20 (5) consider the goals developed as part of the
- 21 district's comprehensive management plan under Section 36.1071;
- 22 <u>and</u>
- 23 (6) [and that do] not discriminate between land that
- 24 is irrigated for production and land that was irrigated for
- 25 production and enrolled or participating in a federal conservation
- 26 program.
- 27 (a-1) Any rule of a district that discriminates between land

- 1 that is irrigated for production and land that was irrigated for
- 2 production and enrolled or participating in a federal conservation
- 3 program is void.
- 4 SECTION 5. Subsection (c), Section 36.108, Water Code, is
- 5 amended to read as follows:
- 6 (c) The presiding officer, or the presiding officer's
- 7 designee, of each district located in whole or in part in the
- 8 management area shall meet at least annually to conduct joint
- 9 planning with the other districts in the management area and to
- 10 review the management plans and accomplishments for the management
- 11 area. In reviewing the management plans, the districts shall
- 12 consider:
- 13 (1) the goals of each management plan and its impact on
- 14 planning throughout the management area;
- 15 (2) the effectiveness of the measures established by
- 16 each management plan for conserving and protecting groundwater,
- 17 [and] preventing waste, and considering the vested ownership
- 18 interest described by Section 36.002, and the effectiveness of
- 19 these measures in the management area generally;
- 20 (3) any other matters that the boards consider
- 21 relevant to the protection and conservation of groundwater and the
- 22 prevention of waste in the management area; and
- 23 (4) the degree to which each management plan achieves
- 24 the desired future conditions established during the joint planning
- 25 process.
- 26 SECTION 6. This Act takes effect September 1, 2011.