By: Nichols, Hegar

S.B. No. 646

## A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to the continuation and functions of the Texas Forest
- 3 Service.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 88.1015(2), Education Code, is amended
- 6 to read as follows:
- 7 (2) "Wildfire" means any fire occurring on wildland or
- 8 in a place where urban areas and rural areas meet. The term does not
- 9 include [except] a fire that constitutes controlled burning within
- 10 the meaning of Section 28.01, Penal Code.
- 11 SECTION 2. Section 88.1016, Education Code, is amended to
- 12 read as follows:
- Sec. 88.1016. SUNSET PROVISION. The Texas Forest Service
- 14 is subject to Chapter 325, Government Code (Texas Sunset
- 15 Act). Unless continued in existence as provided by that chapter,
- 16 the Texas Forest Service is abolished September 1, 2023 [2011].
- SECTION 3. Section 88.102, Education Code, is amended to
- 18 read as follows:
- 19 Sec. 88.102. GENERAL DUTIES. Under the general supervision
- 20 of the board, the director shall:
- 21 (1) assume direction of all forest interests and all
- 22 matters pertaining to forestry within the jurisdiction of this
- 23 state;
- 24 (2) subject to the approval and confirmation of the

- 1 board, appoint the assistants and employees necessary in executing
- 2 the <u>director's</u> duties [<del>of his office</del>] and the purposes of the board,
- 3 their compensation to be fixed by the board;
- 4 (3) take any action deemed necessary by the board to
- 5 prevent and extinguish wildfires [forest fires];
- 6 (4) enforce all laws pertaining to the protection of
- 7 forests and woodlands and prosecute violations of those laws;
- 8 (5) collect data relating to forest conditions; and
- 9 (6) prepare for the board an annual report stating the
- 10 progress and condition of state forestry work and recommending
- 11 plans for improving the state system of forest protection,
- 12 management, and replacement.
- SECTION 4. Sections 88.118(b) and (c), Education Code, are
- 14 amended to read as follows:
- 15 (b) The center <u>may</u> [shall] provide continuous dispatching
- 16 services for wildfire [wildland fire] control [in the six Texas
- 17 Forest Service dispatch areas in eastern Texas].
- 18 (c) The center shall provide a central location for
- 19 statewide:
- 20 (1) wildfire monitoring;
- 21 (2) coordination of the response to each major or
- 22 potentially major wildfire [wildland fire] in the state, [including
- 23 fires in places where urban areas and rural areas meet, with the
- 24 coordination function including a direct liaison with the state
- 25 emergency operating center; and
- 26 (3) assistance to fire-fighting forces in obtaining
- 27 the transfer of needed and available resources.

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- 1 SECTION 5. Sections 88.119(a), (c), and (d), Education
- 2 Code, are amended to read as follows:
- 3 (a) The director shall divide the state into six wildfire
- 4 control regions to coordinate wildfire [fire] control [in rural
- 5 areas and in places where rural areas and urban areas meet]. The
- 6 boundaries of the regions must be the same as existing Department of
- 7 Public Safety regions that include state disaster district
- 8 boundaries to the extent that the director determines that the same
- 9 boundaries are practical.
- 10 (c) Each regional wildfire coordinator shall, with respect
- 11 to the coordinator's region:
- 12 (1) train, prepare, and coordinate fire fighters to
- 13 respond to wildfire incidents locally, regionally, and statewide;
- 14 (2) inform the statewide coordination center of
- 15 regional wildfire loads and of additional resources that may be
- 16 required to handle a fire load;
- 17 (3) communicate as necessary with appropriate federal
- 18 officials;
- 19 (4) assist and promote the development of mutual aid
- 20 agreements among fire-fighting forces;
- 21 (5) develop wildfire strike teams and overhead strike
- 22 teams;
- 23 (6) coordinate and assess the need for <u>wildfire</u>
- 24 [wildland fire] training;
- 25 (7) coordinate the rural community fire protection
- 26 program;
- 27 (8) coordinate response activities through the

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- 1 appropriate state disaster district; and
- 2 (9) evaluate and acquire excess federal equipment and
- 3 other property for use in the region.
- 4 (d) The director shall acquire and assign to each wildfire
- 5 control region a regional command post that has the capability to
- 6 assist in the management of <u>wildfires</u> [<del>wildland fires</del>] and other
- 7 disasters, including disasters not related to fire. The director
- 8 and the director's designees shall determine when the regional
- 9 command post may be used by personnel under the control of the
- 10 director and when the regional command post may be used by local
- 11 fire-fighting forces or other emergency response personnel. Each
- 12 regional command post shall include mobile communications
- 13 equipment, including a radio repeater and a supply of other
- 14 necessary radio equipment.
- 15 SECTION 6. Section 88.120, Education Code, is amended to
- 16 read as follows:
- 17 Sec. 88.120. WILDFIRE TRAINING. The Texas Forest Service
- 18 is the lead agency of the state for providing and coordinating
- 19 training in fighting wildfires [wildland and forest fires].
- SECTION 7. Subchapter B, Chapter 88, Education Code, is
- 21 amended by adding Sections 88.122, 88.123, 88.124, and 88.125 to
- 22 read as follows:
- Sec. 88.122. INCIDENT MANAGEMENT TEAMS. (a) The Texas
- 24 Forest Service may support the state's all-hazard response
- 25 operations by:
- 26 (1) providing incident management training to Texas
- 27 Forest Service personnel and other state, local, and volunteer

- 1 responders to develop and enhance the all-hazard response
- 2 capability of this state; and
- 3 (2) maintaining incident management teams to respond
- 4 to all-hazard events, including natural, man-made, and planned
- 5 events.
- 6 (b) An incident management team maintained under this
- 7 <u>section may consist of Texas Forest Service employees and other</u>
- 8 state, local, and volunteer responders.
- 9 (c) The Texas Forest Service may mobilize an incident
- 10 management team for a wildfire response operation.
- 11 (d) Under the direction of the Texas Division of Emergency
- 12 Management, the Texas Forest Service may mobilize an incident
- 13 management team to provide incident support for state, disaster
- 14 district, or local jurisdiction operations.
- 15 <u>Sec. 88.123. VOLUNTEER FIRE DEPARTMENT ASSISTANCE. (a) In</u>
- 16 this section:
- 17 (1) "Partially paid fire department" means a fire
- 18 department operated by its members, some of whom are volunteers and
- 19 some of whom are paid.
- 20 (2) "Volunteer fire department" means a fire
- 21 department operated by its members, including a partially paid fire
- 22 department, that is operated on a not-for-profit basis.
- 23 (3) "Volunteer firefighter" means a member of a
- 24 volunteer fire department.
- 25 (b) The director may establish guidelines within which
- 26 <u>local volunteer fire departments may assist the Texas Forest</u>
- 27 Service in responding to a wildfire after other local firefighting

- 1 resources have been exhausted.
- 2 (c) To the extent that resources are available, the Texas
- 3 Forest Service may compensate a volunteer firefighter for labor,
- 4 equipment, and expenses related to the firefighter's assistance
- 5 provided under Subsection (b). The director shall determine:
- 6 (1) the rate at which a volunteer firefighter may be
- 7 compensated under this section;
- 8 (2) the types of labor, equipment, and expenses for
- 9 which a volunteer firefighter may be compensated under this
- 10 section; and
- 11 (3) the minimum qualifications a volunteer
- 12 firefighter must meet in order to be compensated under this
- 13 section, which may include certification under a program
- 14 administered by:
- 15 (A) the State Firemen's and Fire Marshals'
- 16 Association of Texas; or
- 17 (B) the Texas Forest Service according to
- 18 standards determined by the National Wildfire Coordinating Group.
- 19 (d) A volunteer firefighter who receives compensation under
- 20 this section is not subject to the certification requirements of
- 21 Subchapter B, Chapter 419, Government Code.
- (e) The Texas Forest Service may request reimbursement from
- 23 the legislature for compensation paid to a volunteer firefighter
- 24 under this section.
- 25 (f) The Texas Forest Service may issue National Wildfire
- 26 Coordinating Group certification to a volunteer firefighter under
- 27 terms determined by the director.

- Sec. 88.124. WILDFIRE PROTECTION PLAN. (a) The Texas
- 2 Forest Service shall hold public meetings to develop and regularly
- 3 update a wildfire protection plan. At a minimum, the plan must:
- 4 (1) define the Texas Forest Service's role in managing
- 5 wildfires and supporting local fire department responses, and the
- 6 manner in which a community may engage the Texas Forest Service on
- 7 issues related to wildfires;
- 8 (2) describe in detail the role of volunteer fire
- 9 departments in wildfire response, including any role relating to
- 10 guidelines established by the director under Section 88.123;
- 11 (3) describe the expected revenue, expenditures,
- 12 staffing, and future funding necessary to implement and sustain the
- 13 plan;
- 14 (4) estimate the expected savings resulting from the
- 15 plan's implementation;
- 16 (5) provide performance measures by which the plan's
- 17 success may be evaluated;
- 18 <u>(6) describe the Texas Forest Service'</u>s role in
- 19 conducting prescribed burns and assess statewide efforts to conduct
- 20 those burns;
- 21 (7) identify, analyze, and make recommendations
- 22 regarding wildfire trends and issues; and
- 23 (8) address any other matter determined to be relevant
- 24 by the director.
- 25 (b) The Texas Forest Service shall submit its most recent
- 26 wildfire protection plan together with the service's legislative
- 27 appropriations request to:

- 1 (1) the lieutenant governor; 2 (2) the speaker of the house of representatives; and (3) the appropriate standing legislative committees 3 having jurisdiction over wildfire issues. 4 5 Sec. 88.125. COST-EFFECTIVE USE OF RESOURCES. In determining the appropriate wildfire response, the Texas Forest 6 7 Service shall use the most cost-effective combination of volunteer 8 firefighters, temporary employees of the Texas Forest Service, and out-of-state personnel and equipment available. 9 10 SECTION 8. Section 614.102, Government Code, is amended by amending Subsection (c) and adding Subsections (c-1), (c-2), and 11 (c-3) to read as follows: 12 (c) The director shall: 13 14 (1) determine reasonable criteria and qualifications 15 for the distribution of money from the volunteer fire department assistance fund, including: 16 17 (A) the frequency, size, and severity of past wildfires in a volunteer fire department's jurisdiction; and 18
- (2) establish a procedure for reporting and processing requests for money from the fund.

resulting from future wildfires in the department's jurisdiction;

(B) the potential for loss or damage to property

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and

24 <u>(c-1) In determining criteria and qualifications for the</u>
25 <u>distribution of money under Subsection (c), the director shall</u>
26 <u>consider the state's most recent Southern Wildfire Risk Assessment</u>
27 issued by the Southern Group of State Foresters and other

- 1 <u>applicable information.</u>
- 2 (c-2) The service may designate a portion of the fund to be
- 3 used to assist volunteer fire departments in meeting cost share
- 4 requirements for federal grants for which the departments qualify.
- 5 The director shall determine a set of needs-based criteria for
- 6 determining a department's eligibility to apply for a grant under
- 7 this subsection. The criteria must include:
- 8 (1) the size of the department;
- 9 (2) the department's annual budget and source of
- 10 revenue; and
- 11 (3) the amount by which the department would benefit
- 12 from the grant.
- 13 (c-3) The service is not required to take public testimony
- 14 at a meeting in which the service makes a decision regarding the
- 15 <u>award of individual grants under this subchapter.</u>
- 16 SECTION 9. Subchapter G, Chapter 614, Government Code, is
- 17 amended by adding Section 614.106 to read as follows:
- 18 Sec. 614.106. RULES; APPLICABILITY OF ADMINISTRATIVE
- 19 PROCEDURE ACT. The director shall adopt rules for the
- 20 administration of the program authorized by this chapter in
- 21 accordance with Chapter 2001. The rules must ensure public
- 22 participation, transparency, and accountability in administration
- 23 <u>of the program.</u>
- 24 SECTION 10. As soon as practicable after the effective date
- 25 of this Act, the director of the Texas Forest Service shall adopt
- 26 rules as necessary to implement this Act.
- 27 SECTION 11. This Act takes effect September 1, 2011.