1-1 By: S.B. No. 849 Duncan

(In the Senate - Filed February 22, 2011; March 1, 2011, read first time and referred to Committee on State Affairs; May 4, 2011, reported adversely, with favorable Committee 1-2 1-3 1-4 1-5 Substitute by the following vote: Yeas 8, Nays 0; May 4, 2011, sent

1-6 to printer.)

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COMMITTEE SUBSTITUTE FOR S.B. No. 849 1-7

By: Duncan

A BILL TO BE ENTITLED

AN ACT 1-9

1-10 relating to certain election practices and procedures.

BÉ IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 18.064, Election Code, is amended to read as follows:

Sec. 18.064. SANCTION FOR NONCOMPLIANCE. If a registrar to substantially comply with Section 15.083, 16.032, $[18.042_{T}]$ or 18.061 or with rules adopted by the secretary of state implementing the statewide computerized voter registration list, the registrar is not entitled to receive state funds for financing voter registration in the county.

SECTION 2. Subsection (a), Section 18.065, Election Code, is amended to read as follows:

The secretary of state shall monitor each registrar for substantial compliance with Sections 15.083, 16.032, [18.042,] and 18.061 and with rules implementing the statewide computerized voter registration list.

SECTION 3. Subchapter C, Chapter 18, Election Code, amended by adding Section 18.068 to read as follows:

Sec. 18.068. VOTING HISTORY. Not later than the 30th day after the date of the primary, runoff primary, or general election or any special election ordered by the governor, the registrar shall electronically submit to the secretary of state the record of each voter participating in the election.

SECTION 4. Subsection (d), Section 19.002, Election Code, is amended to read as follows:

(d) The comptroller may not issue a warrant if on June 1 of the year in which the warrant is to be issued the most recent notice received by the comptroller from the secretary of state under Section 18.065 indicates that the registrar is not in substantial compliance with Section 15.083, 16.032, [18.042,] or 18.065 or with rules implementing the registration service program.

SECTION 5. Section 31.006, Election Code, is amended to read as follows:

Sec. 31.006. REFERRAL OF COMPLAINT TO ATTORNEY GENERAL. If, after receiving a complaint alleging criminal conduct in connection with an election, the secretary of state determines that there is reasonable cause to suspect that the alleged criminal conduct occurred, the secretary shall promptly refer the complaint to the attorney general. The secretary shall deliver to the attorney general all pertinent documents in the secretary's possession.

(b) The documents submitted to the attorney general under Subsection (a) are not considered public information until the attorney general has completed the investigation or has made a determination that the complaint referred does not investigation.

SECTION 6. Subsection (b), Section 31.092, Election Code, is amended to read as follows:

(b) The county election officer may contract with the county executive committee of a political party holding a primary election in the county to perform election services, as provided by this subchapter, in the party's general primary election or runoff primary election, or both. [To be binding, a contract under this subsection must be approved in writing by the secretary of state,

and the execution of a contract is not completed until approval is obtained.

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SECTION 7. Subsection (a), Section 31.093, Election Code, is amended to read as follows:

(a) If requested to do so by a political subdivision or political party, the county elections administrator shall enter into a contract to furnish the election services requested, in accordance with a cost schedule agreed on by the contracting [If the contracting parties are unable to reach an agreement, on referral by either party, the secretary of state shall either prescribe terms that the administrator must accept or instruct the administrator to decline to enter into a contract with the requesting party.

SECTION 8. Subsection (c), Section 32.002, Election Code, is amended to read as follows:

(c) The presiding judge and alternate presiding judge must be affiliated or aligned with different political parties, subject to this subsection. Before July of each year in a county to which Subsection (a)(1) applies or before August of each year in a county to which Subsection (a)(2) applies, the county chair of a political party whose candidate for governor received the highest or second highest number of votes in the county in the most recent gubernatorial general election shall submit in writing to the commissioners court a list of names of persons in order of preference for each precinct who are eligible for appointment as an election judge. The county chair may supplement the list of names of persons until the 20th day before a general election or the 15th day before a special election in case an appointed election judge becomes unable to serve. The commissioners court shall appoint the first person meeting the applicable eligibility requirements from the list submitted in compliance with this subsection by the party with the highest number of votes in the precinct as the presiding judge and the first person meeting the applicable eligibility requirements from the list submitted in compliance with this subsection by the party with the second highest number of votes in the precinct as the alternate presiding judge. <u>If the candidates</u> for governor of two political parties received the same number of votes in the precinct, the first person meeting the applicable eligibility requirements from the list submitted by the party whose candidate for governor received the highest number of votes in the county shall be appointed as the presiding judge and the first person meeting the applicable eligibility requirements from the list submitted by the party whose candidate for governor received the second highest number of votes in the county shall be appointed as the alternate presiding judge. The commissioners court may reject the list if the persons whose names are submitted on the list are determined not to meet the applicable eligibility requirements.

SECTION 9. Subsection (b), Section 33.006, Election Code, is amended to read as follows:

(b) A certificate of appointment must:
(1) be in writing and signed by the appointing authority or, for an appointment for a write-in candidate under Section 33.004, by each of the voters making the appointment;

(2) indicate the capacity in which the appointing authority is acting;

(3) state the name, residence address, and voter appointee and be registration number of the signed by the appointee;

(4) identify the election and the precinct polling place or other location at which the appointee is to serve;

(5) in an election on a measure, identify the measure if more than one is to be voted on and state which side of the measure the appointee represents; and

(6) contain an affidavit executed by the appointee stating that the appointee will not have possession of a device capable [any mechanical or electronic means] of recording images or sound or that the appointee will disable or deactivate the device while serving as a watcher.

SECTION 10. Subsection (c), Section 33.051, Election Code,

is amended to read as follows:

(c) A watcher may not be accepted for service if the watcher has possession of a device capable [any mechanical or electronic means] of recording images or sound unless the watcher agrees to disable or deactivate the device. The presiding judge may inquire whether a watcher has possession of any prohibited recording device before accepting the watcher for service.

SECTION 11. Section 66.058, Election Code, is amended by amending Subsection (a) and adding Subsection (h) to read as

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- (a) Except as otherwise provided by this code, the precinct election records shall be preserved by the authority to whom they are distributed:
- (1) in an election involving a federal office, for at least 22 months after election day in accordance with federal law; or
- (2) in an election not involving a federal office, for at least six months after election day.
- (h) For the preservation of precinct election records in an election involving a federal office, the secretary of state shall instruct the affected authorities on the actions necessary to comply with federal law and otherwise implement this section.

SECTION 12. Subsections (b), (d), and (f), Section 85.032, Election Code, are amended to read as follows:

(b) The ballot box in which voters deposit their marked early voting ballots must have two locks, each with a different key, and must be designed and constructed so that the box can be sealed to detect any unauthorized opening of the box and that the ballot slot can be sealed to prevent any unauthorized deposit in the box.

slot can be sealed to prevent any unauthorized deposit in the box. The seals for the boxes must be serially numbered for each election. The procedures prescribed by Sections 127.064, 127.065, 127.066, and 127.068 governing the use of sealed ballot boxes in electronic voting system elections apply to the use of sealed ballot boxes under this title to the extent those procedures can be made applicable[, with references to the central counting station being applied to the early voting ballot board]. The secretary of state shall prescribe any procedures necessary to implement the use of

sealed ballot boxes in early voting.

(d) Each custodian shall retain possession of the key entrusted to the custodian until it is delivered to the presiding judge of the central counting station [early voting ballot board under Subchapter B, Chapter 87].

(f) The secretary of state shall prescribe procedures providing for the security of the voted early voting ballots from the last day of voting by personal appearance at a polling place until the day the ballots are counted. [The procedures must include security measures covering the transfer of the ballots between the early voting clerk and the early voting ballot board.]

SECTION 13. Section 87.021, Election Code, is amended to read as follows:

- Sec. 87.021. BALLOTS AND OTHER MATERIALS DELIVERED TO BOARD. The early voting clerk shall deliver to the early voting ballot board:
- (1) in an election in which regular paper ballots are used for early voting by personal appearance, each ballot box, in accordance with Section 85.032(b), containing the early voting ballots voted by personal appearance and the clerk's key to each box;
- (2) the jacket envelopes containing the early voting ballots voted by mail, regardless of the ballot type or voting system used;
- (3) the poll lists prepared in connection with early voting by personal appearance;
 - (4) the list of registered voters used in conducting early voting; and
- 3-66 (5) a ballot transmittal form that includes a 3-67 statement of the number of early voting ballots voted by mail, 3-68 regardless of the ballot type or voting system used, that are 3-69 delivered to the early voting ballot board and, in an election in

which regular paper ballots are used for early voting by personal appearance, the number of names appearing on the poll lists prepared in connection with early voting by personal appearance.

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SECTION 14. Subsection (a), Section 87.0221, Election Code, is amended to read as follows:

(a) In an election in which regular paper ballots are used for early voting by personal appearance or by mail, the materials may be delivered to the board between the end of the period for $\frac{1}{2}$ early voting by personal appearance and the closing of the polls on election day, or as soon after closing as practicable, at the time or times specified by the presiding judge of the board.

SECTION 15. Subsection (a), Section 87.023, Election Code, is amended to read as follows:

(a) In an election in which early voting ballots are to be counted by automatic tabulating equipment at a central counting station, the ballots voted by mail to be automatically counted may be delivered to the board between the end of the period for early voting by personal appearance and the closing of the polls on election day, or as soon after closing as practicable, at intervals specified by the presiding judge of the board.

Section 101.013, Election Code, is amended to SECTION 16. read as follows:

(a) Sec. 101.013. DESIGNATION OF SECRETARY OF STATE. The secretary of state is designated as the state office to provide information regarding voter registration procedures and absentee ballot procedures, including procedures related to the federal write-in absentee ballot, to be used by persons eligible to vote under the federal Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. Section 1973ff et seq.), as amended.

(b) The secretary of state is designated as coordinator between military and overseas voters as the state and county election officials. A county election official shall:

(1) cooperate with the secretary of state to ensure that military and overseas voters timely receive accurate balloting materials that a voter is able to cast in time for the election; and
(2) otherwise comply with the federal Military and

Overseas Voter Empowerment Act (Pub. L. No. 111-84, Div. A, Title V, Subt. H).

(c) The secretary of state may adopt rules as necessary to

implement this section.

SECTION 17. Subsection (a), Section 112.002, Election Code, is amended to read as follows:

After changing residence to another county, a person is eligible to vote a limited ballot by personal appearance during the early voting period or by mail if:
(1) the person would have been eligible to vote in the

county of former residence on election day if still residing in that county;

(2)the person is registered to vote in the county of former residence at the time the person:

(A) offers to vote

(A) in the county of residence; or

(B) submitted a voter registration application in the county of new residence; and

a voter registration for the person in the county of new residence is not effective on or before election day.

SECTION 18. Section 127.007, Election Code, is amended to read as follows:

FOR Sec. 127.007. COUNTING STATION PLAN OPERATION. The manager shall establish and implement a written plan for the orderly operation of the central counting station.

The plan required under this section must address the process for comparing the number of voters who signed the combination form with the number of votes cast for the entire

SECTION 19. Subsection (c), Section 129.023, Election Code, is amended to read as follows:

The general custodian of election records shall adopt 4-68 (c) 4-69 procedures for testing that:

direct the testing board to cast votes;

(2) verify that each contest position, as well as each precinct and ballot style, on the ballot can be voted and is accurately counted [for each precinct and ballot style];

- (3) include overvotes and undervotes for each race, if applicable to the system being tested;
 - include straight-party votes and crossover votes; (4)
- (5)include write-in votes, when applicable to the election;
- (6) include provisional votes, if applicable to the system being tested;
- (7) calculate the expected results from the test ballots;
- (8) ensure that each voting machine has any public counter reset to zero and presented to the testing board for verification before testing;
- (9) require that, for each feature of the system that allows disabled voters to cast a ballot, at least one vote be cast and verified by a two-person testing board team using that feature; and
- require that, when all votes are cast, (10)general custodian of election records and the testing board observe the tabulation of all ballots and compare the actual results to the expected results.

Section 141.040, Election Code, is amended to SECTION 20. read as follows:

Sec. 141.040. NOTICE OF DEADLINES. (a) The authority with whom [Not later than the 30th day before the first day on which a candidate may file] an application for a place on the ballot under this subchapter[, the authority with whom the application] must be filed shall post notice of the dates of the filing period in a public place in a building in which the authority has an office not later than the 30th day before:

(1) the first day on which a candidate may file the

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(2) the last day on which a candidate may file the application, if this code does not designate a first day on which the candidate may file the application.

(b) This section does not apply to an office filled at the general election for state and county officers.

SECTION 21. Section 145.001, Election Code, is amended by

amending Subsection (b) and by adding Subsection (d-1) to read as follows:

 $\underline{\underline{A}}$ [$\underline{\underline{To}}$ be effective, \underline{a}] withdrawal request must: (b)

(1)be in writing and be signed and acknowledged by the candidate; and

be timely filed with the appropriate authority or (2) an agent of an authority only as expressly provided by this code.

(d-1) A withdrawal that is not filed in compliance with tion (b) has no legal effect and is not considered filed.

SECTION 22. Section 145.005, Election Code, is amended to

read as follows:

Sec. 145.005. EFFECT OF VOTES CAST FOR DECEASED, WITHDRAWN, INELIGIBLE CANDIDATE. (a) If the name of \overline{a} deceased, OR withdrawn, or ineligible candidate appears on the ballot under this chapter, the votes cast for the candidate shall be counted and entered on the official election returns in the same manner as for the other candidates.

- (b) If the deceased, withdrawn, or ineligible candidate receives the vote required for election, the resulting vacancy shall be filled in the regular manner.
- (c) If the deceased, withdrawn, or ineligible candidate and another candidate tie for the most votes in an election in which a plurality vote is sufficient for election, the other candidate is considered to be elected. If more than one other candidate is tied with the deceased, withdrawn, or ineligible candidate, the winner of the election shall be determined by resolving the tie between the other candidates in the regular manner for resolving a tie vote in the election.

In a race in which a runoff is required, if the deceased, withdrawn, or ineligible candidate received the vote that woul \overline{d} entitle the candidate to a place on the runoff election ballot or tied for that number of votes, the candidates in the runoff shall be determined in the regular manner but without regard to the votes received by the deceased, withdrawn, or ineligible candidate. SECTION 23. Subsections (a) and (d), Section 145.092,

Election Code, are amended to read as follows:

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- (a) Except as otherwise provided by this section, candidate may not withdraw from an election after 5 p.m. of the third day after the deadline for filing the candidate's application for a place on the ballot [second day before the beginning of early voting by personal appearance].
- (d) A candidate in a runoff election [following a main election subject to Subsection (b)] may not withdraw from the election after 5 p.m. of the third day after the date of the main

SECTION 24. Subsection (a), Section 145.094, Election Code, is amended to read as follows:

- (a) The name of a candidate shall be omitted from the ballot if the candidate:
- dies before the second day before the date of the (1)deadline for filing the candidate's application for a place on the ballot;
- (2) withdraws or is declared ineligible within the time prescribed by Section 145.092(a) [before 5 p.m. of the second day before the beginning of early voting by personal appearance], in an election subject to that section [Section 145.092(a)];
- (3) withdraws or is declared ineligible within the time prescribed by Section 145.092(b) [before 5 p.m. of the 53rd day before election day], in an election subject to that section before election day], [Section 145.092(b)]; or
- (4) withdraws or is declared ineligible within time prescribed by Section 145.092(f) [before 5 p.m. of the 67th day before election day],
 [Section 145.092(f)]. in an election subject to that section

SECTION 25. Subsection (a), Section 172.052, Election Code, is amended to read as follows:

A candidate for nomination may not withdraw from the (a) general primary election after the <u>first day after the deadline for filing the candidate's application for a place on the general</u> primary election ballot [62nd day before general primary

SECTION 26. Section 172.057, Election Code, is amended to read as follows:

Sec. 172.057. WITHDRAWN, DECEASED, OR CANDIDATE'S NAME OMITTED FROM GENERAL PRIMARY INELIGIBLE BALLOT. candidate's name shall be omitted from the general primary election ballot if the candidate withdraws, dies, or is declared ineligible within the time prescribed by Section 172.052(a) [on or before the 62nd day before general primary election day].

SECTION 27. Subsection (i), Section 213.013, Election Code, is amended to read as follows:

(i) No device capable [mechanical or electronic means] of recording images or sound is [are] allowed inside the room in which the recount is conducted, or in any hallway or corridor in the building in which the recount is conducted within 30 feet of the entrance to the room, while the recount is in progress unless the person entitled to be present at the recount agrees to disable or deactivate the device. However, on request of a person entitled to appoint watchers to serve at the recount, the recount committee chair shall permit the person to photocopy under the chair's supervision any ballot, including any supporting materials, challenged by the person or person's watcher. The person must pay a reasonable charge for making the copies and, if no photocopying equipment is available, may supply that equipment at the person's expense. The person shall provide a copy on request to another person entitled to appoint watchers to serve at the recount.

SECTION 28. Section 216.002, Election Code, is amended to

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Sec. 216.002. CONDUCT OF AUTOMATIC RECOUNT GENERALLY. Except as otherwise provided by this chapter, this title, including the notice requirement of Section 213.009, applies to a recount conducted under this chapter with appropriate modifications as prescribed by the secretary of state.

SECTION 29. Subsection (c), Section 232.008, Election Code,

is amended to read as follows:

- (c) A contestant must file the petition not later than the 10th day after the date the official result is determined in a contest of:
 - (1)a primary or runoff primary election; or
- (2) a general or special election for which a runoff is necessary according to the official result or will be necessary if the contestant prevails. SECTION 30. Section 253.167, Election Code, is amended to

read as follows:

Sec. 253.167. CERTIFICATION OF POPULATION; NOTICE OF CONTRIBUTION AND EXPENDITURE LIMITS. (a) For purposes of this subchapter only, not later than June 1 of each odd-numbered year, the commission [secretary of state] shall:

make [deliver to the (1)commission] a certification of $\overline{\text{the population}}$ of each judicial district for which a candidate for judge or justice must file a campaign treasurer appointment with the commission; and

(2) deliver to the county clerk of each county a written certification of the county's population, if the county:

(A) comprises an entire judicial district under Chapter 26, Government Code; or

(B) has a statutory county court or statutory other than a multicounty statutory county court probate court, created under Subchapter D, Chapter 25, Government Code.

Following [On receipt of the] certification of population under Subsection (a), the commission or county clerk, as appropriate, shall make available to each candidate for an office covered by this subchapter written notice of the contribution and expenditure limits applicable to the office the candidate seeks.

SECTION 31. Section 501.001, Election Code, is amended by adding Subdivision (4) to read as follows:

"Political subdivision" (4)includes a justice <u>preci</u>nct

SECTION 32. Subsection (a), Section 501.023, Election Code, is amended to read as follows:

If 10 or more qualified voters of any county, justice (a) precinct, or municipality file a written application and provide proof of publication of notice in a newspaper of general circulation in that political subdivision, the county clerk of the county shall issue to the applicants a petition to be circulated among the qualified voters of the political subdivision for the signatures of those qualified voters who desire that a local option election be called for the purpose of determining whether the sale of alcoholic beverages of one or more of the various types and alcoholic contents shall be prohibited or legalized in the

political subdivision. The notice must include:

(1) the individual or entity that is applying for the petition to gather signatures for a local option liquor election;

(2) the type of local option liquor election;

(3) the name of the political subdivision in which the petition will be circulated; and

(4) the name and title of the person with whom the application will be filed.

SECTION 33. Subsection (a), Section 501.108, Election Code, is amended to read as follows:

(a) If a county is not required to pay the <u>initial</u> expense, regardless of any authority to receive reimbursement, of a local option election under Section 501.107, the county clerk shall require the applicants for a petition for a local option election to make a deposit before the issuance of the petition.

SECTION 34. Sections 18.041 and $\overline{18.042}$ and Subsection (c),

8-1 Section 145.092, Election Code, are repealed. 8-2 SECTION 35. This Act takes effect September 1, 2011.

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