By: Seliger S.B. No. 907 (Price)

Substitute the following for S.B. No. 907:

By: King of Zavala C.S.S.B. No. 907

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the management, operation, rulemaking authority, and
- 3 oversight of groundwater conservation districts.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 36.001, Water Code, is amended by adding
- 6 Subdivision (30) to read as follows:
- 7 (30) "Desired future condition" means a quantitative
- 8 description, adopted in accordance with Section 36.108, of the
- 9 desired condition of the groundwater resources in a management area
- 10 at one or more specified future times.
- 11 SECTION 2. Section 36.063, Water Code, is amended to read as
- 12 follows:
- Sec. 36.063. NOTICE OF MEETINGS. (a) Except as provided by
- 14 Subsections (b) and (c), notice [Notice] of meetings of the board
- 15 shall be given as set forth in the Open Meetings Act, Chapter 551,
- 16 Government Code. Neither failure to provide notice of a regular
- 17 meeting nor an insubstantial defect in notice of any meeting shall
- 18 affect the validity of any action taken at the meeting.
- 19 (b) At least 10 days before a hearing under Section
- 20 <u>36.108(d-2)</u> or a meeting at which a district will adopt a desired
- 21 future condition under Section 36.108(d-4), the board must post
- 22 notice that includes:
- 23 (1) the proposed desired future conditions and a list
- 24 of any other agenda items;

1 (2) the date, time, and location of the meeting or hearing; 2 3 (3) the name, telephone number, and address of the person to whom questions or requests for additional information may 4 5 be submitted; 6 (4) the names of the other districts in the district's management area; and 7 8 (5) information on how the public may submit comments. Except as provided by Subsection (b), notice of a 9 hearing described by Subsection (b) must be provided in the manner 10 prescribed for a rulemaking hearing under Section 36.101(d). 11 SECTION 3. Section 36.1071, Water Code, is amended by 12 amending Subsections (a), (c), (e), and (f) and adding Subsection 13 14 (f-1) to read as follows: 15 (a) Following notice and hearing, the district shall, in coordination with surface water management entities on a regional 16 17 basis, develop a comprehensive management plan which addresses the following management goals, as applicable: 18 providing the most efficient use of groundwater; 19 controlling and preventing waste of groundwater; 20 (2) 21 controlling and preventing subsidence; (3) addressing conjunctive surface water management 2.2 (4)

addressing conservation, recharge enhancement,

rainwater harvesting, precipitation enhancement, or brush control,

addressing natural resource issues;

addressing drought conditions;

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issues;

(5)

(6)

(7)

- 1 where appropriate and cost-effective; and
- 2 (8) addressing [in a quantitative manner] the desired
- 3 future conditions adopted by the district under Section 36.108 [of
- 4 the groundwater resources].
- 5 (c) The commission and the Texas Water Development Board
- 6 shall provide technical assistance to a district in the development
- 7 of the management plan required under Subsection (a) that [which]
- 8 may include, if requested by the district, a preliminary review and
- 9 comment on the plan prior to final approval by the Texas Water
- 10 <u>Development Board</u> [board]. If such review and comment by the
- 11 commission is requested, the commission shall provide comment not
- 12 later than 30 days from the date the request is received.
- (e) In the management plan described under Subsection (a),
- 14 the district shall:
- 15 (1) identify the performance standards and management
- 16 objectives under which the district will operate to achieve the
- 17 management goals identified under Subsection (a);
- 18 (2) specify, in as much detail as possible, the
- 19 actions, procedures, performance, and avoidance that are or may be
- 20 necessary to effect the plan, including specifications and proposed
- 21 rules;
- 22 (3) include estimates of the following:
- (A) managed available groundwater in the
- 24 district based on the desired future condition adopted
- 25 [established] under Section 36.108;
- 26 (B) the amount of groundwater being used within
- 27 the district on an annual basis;

- 1 (C) the annual amount of recharge from
- 2 precipitation, if any, to the groundwater resources within the
- 3 district;
- 4 (D) for each aquifer, the annual volume of water
- 5 that discharges from the aquifer to springs and any surface water
- 6 bodies, including lakes, streams, and rivers;
- 7 (E) the annual volume of flow into and out of the
- 8 district within each aquifer and between aquifers in the district,
- 9 if a groundwater availability model is available;
- 10 (F) the projected surface water supply in the
- 11 district according to the most recently adopted state water plan;
- 12 and
- 13 (G) the projected total demand for water in the
- 14 district according to the most recently adopted state water plan;
- 15 and
- 16 (4) consider the water supply needs and water
- 17 management strategies included in the adopted state water plan.
- 18 (f) [The district shall adopt rules necessary to implement
- 19 the management plan.] Prior to the development of the district's
- 20 <u>first</u> management plan and [its] approval of that plan under Section
- 21 36.1072, the district:
- 22 (1) [may not adopt rules other than rules pertaining
- 23 to the registration and interim permitting of new and existing
- 24 wells and rules governing spacing and procedure before the
- 25 district's board; however, the district may not adopt any rules
- 26 limiting the production of wells, except rules requiring that
- 27 groundwater produced from a well be put to a nonwasteful,

- 1 beneficial use. The district] may accept applications for permits
- 2 under Section 36.113, provided the district does not act on any such
- 3 application until the district's management plan is approved as
- 4 provided in Section 36.1072;
- 5 (2) may adopt rules pertaining to the registration,
- 6 interim permitting, metering, production reporting, spacing, and,
- 7 where applicable, fee payment for authorized or actual production
- 8 of water from new and existing wells;
- 9 (3) may adopt rules governing procedure before the
- 10 district's board; and
- 11 (4) may not adopt any rules limiting the production of
- 12 wells, except rules requiring that groundwater produced from a well
- 13 be put to a nonwasteful, beneficial use.
- 14 (f-1) After a management plan is finally approved under
- 15 Section 36.1072, the district shall adopt or amend rules limiting
- 16 the production of wells or allocating groundwater as necessary to
- 17 implement the management plan and achieve the applicable desired
- 18 future condition. A district may not adopt or amend rules limiting
- 19 the production of wells or allocating groundwater if the district
- 20 fails to:
- 21 (1) adopt a management plan as required by this
- 22 section;
- 23 (2) submit a management plan to the executive
- 24 administrator as required by Section 36.1072; and
- 25 (3) receive approval of the management plan under
- 26 Section 36.1072.
- SECTION 4. Section 36.1072, Water Code, is amended by

- 1 amending Subsection (c) and adding Subsection (c-1) to read as
- 2 follows:
- 3 (c) Once the executive administrator has granted
- 4 <u>administrative approval to [approved</u>] a management plan:
- 5 (1) the executive administrator may not revoke but may
- 6 require revisions to the approved [groundwater conservation
- 7 district management plan as provided by Subsection (g); and
- 8 (2) the executive administrator may request
- 9 additional information from the district if the information is
- 10 necessary to clarify, modify, or supplement previously submitted
- 11 material[, but a request for additional information does not render
- 12 the management plan unapproved].
- 13 (c-1) Not later than the 60th day after the date of the
- 14 administrative approval of a district's management plan under
- 15 Subsection (c), the executive administrator shall review the
- 16 management plan to determine whether the goals of the management
- 17 plan are consistent with the achievement of the desired future
- 18 conditions established under Section 36.108 that are applicable to
- 19 all or part of the district, considering any available information
- 20 regarding groundwater levels, and:
- 21 (1) request additional information from the district;
- 22 (2) recommend that the district make substantive
- 23 changes to the management plan; or
- 24 (3) approve the management plan.
- 25 SECTION 5. Section 36.1073, Water Code, is amended to read
- 26 as follows:
- Sec. 36.1073. AMENDMENT TO MANAGEMENT PLAN. Any amendment

- 1 to <u>a district's</u> [the] management plan shall be submitted to the
- 2 executive administrator within 60 days following adoption of the
- 3 amendment by the district's board. The executive administrator
- 4 shall review and approve any amendment that [which] substantially
- 5 affects the management plan in accordance with the procedures
- 6 established under Section 36.1072.
- 7 SECTION 6. Subchapter D, Chapter 36, Water Code, is amended
- 8 by amending Section 36.108 and adding Sections 36.1081, 36.1082,
- 9 36.1083, 36.1084, 36.1085, 36.1086, and 36.1087 to read as follows:
- 10 Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA. (a) In
- 11 this section:
- 12 (1) "Development [, "development] board" means the
- 13 Texas Water Development Board.
- 14 (2) "District representative" means the presiding
- 15 officer or the presiding officer's designee for any district
- 16 <u>located wholly or partly in the management area.</u>
- 17 (b) If two or more districts are located within the
- 18 boundaries of the same management area, each district shall prepare
- 19 a comprehensive management plan as required by Section 36.1071
- 20 covering that district's respective territory. On completion and
- 21 approval of the plan as required by Section 36.1072, each district
- 22 shall forward a copy of the new or revised management plan to the
- 23 other districts in the management area. The boards of the districts
- 24 shall consider the plans individually and shall compare them to
- 25 other management plans then in force in the management area.
- 26 (c) The district representatives [The presiding officer, or
- 27 the presiding officer's designee, of each district located in whole

- 1 or in part in the management area] shall meet at least annually to
- 2 conduct joint planning with the other districts in the management
- 3 area and to review the management plans, the [and] accomplishments
- 4 of [for] the management area, and proposals to adopt new or amend
- 5 existing desired future conditions. In reviewing the management
- 6 plans, the districts shall consider:
- 7 (1) the goals of each management plan and its impact on
- 8 planning throughout the management area;
- 9 (2) the effectiveness of the measures established by
- 10 each management plan for conserving and protecting groundwater and
- 11 preventing waste, and the effectiveness of these measures in the
- 12 management area generally;
- 13 (3) any other matters that the boards consider
- 14 relevant to the protection and conservation of groundwater and the
- 15 prevention of waste in the management area; and
- 16 (4) the degree to which each management plan achieves
- 17 the desired future conditions established during the joint planning
- 18 process.
- 19 (d) Not later than September 1, 2010, and every five years
- 20 thereafter, the districts shall consider groundwater availability
- 21 models and other data or information for the management area and
- 22 shall propose for adoption [establish] desired future conditions
- 23 for the relevant aquifers within the management area. Before
- 24 voting on the proposed [In establishing the] desired future
- 25 conditions of the aquifers under Subsection (d-2) [this section],
- 26 the districts shall consider:
- 27 (1) aquifer uses or conditions within the management

- 1 area, including conditions that differ substantially from one
- 2 geographic area to another;
- 3 (2) the water supply needs and water management
- 4 strategies included in the state water plan;
- 5 (3) hydrological conditions, including for each
- 6 aquifer in the management area the total estimated recoverable
- 7 storage as provided by the executive administrator, and the average
- 8 annual recharge, inflows, and discharge;
- 9 (4) other environmental impacts, including impacts on
- 10 spring flow and other interactions between groundwater and surface
- 11 water;
- 12 <u>(5) the impact on subsidence;</u>
- 13 (6) socioeconomic impacts reasonably expected to
- 14 occur;
- 15 (7) the impact on the interests and rights in private
- 16 property, including ownership and the rights of management area
- 17 landowners and their lessees and assigns in groundwater as
- 18 recognized under Section 36.002;
- 19 (8) whether the desired future conditions are
- 20 physically possible; and
- 21 (9) any other information relevant to the specific
- 22 <u>desired future conditions</u> [uses or conditions of an aquifer within
- 23 the management area that differ substantially from one geographic
- 24 area to another].
- 25 (d-1) The districts may establish different desired future
- 26 conditions for:
- 27 (1) each aquifer, subdivision of an aquifer, or

- 1 geologic strata located in whole or in part within the boundaries of
- 2 the management area; or
- 3 (2) each geographic area overlying an aquifer in whole
- 4 or in part or subdivision of an aquifer within the boundaries of the
- 5 management area.
- 6 $(d-2) \left[\frac{(d-1)}{(d-1)} \right]$ The desired future conditions proposed 7 [established] under Subsection (d) must provide a balance between the highest practicable level of groundwater production and the 8 conservation, preservation, protection, recharging, and prevention 9 10 of waste of groundwater and control of subsidence in the management area. This subsection does not prohibit the establishment of 11 12 desired future conditions that provide for the reasonable long-term management of groundwater resources consistent with the management 13 goals under Section 36.1071(a). The desired future conditions 14 proposed under Subsection (d) must be approved [adopted] by a 15 the district representatives for 16 two-thirds vote of all 17 distribution to the districts in the management area. A period of not less than 30 or more than 90 days for public comments begins on 18 19 the day the proposed desired future conditions are mailed to the districts. During the public comment period and after posting 20 notice as required by Section 36.063, each district shall hold a 21 22 public hearing on the proposed desired future conditions relevant to that district. During the public comment period, the district 23 24 shall make available in its office a copy of the proposed desired future conditions and any supporting materials, such as the 25 26 documentation of factors considered under Subsection (d) and groundwater availability model run results. After the public 27

- 1 hearing, the district shall compile for consideration at the next
- 2 joint planning meeting a summary of relevant comments received, any
- 3 suggested revisions to the proposed desired future conditions, and
- 4 the basis for the revisions [present at a meeting:
- 5 [(1) at which at least two-thirds of the districts
- 6 located in whole or in part in the management area have a voting
- 7 representative in attendance; and
- 8 [(2) for which all districts located in whole or in
- 9 part in the management area provide public notice in accordance
- 10 with Chapter 551, Government Code.
- 11 [(d-2) Each district in the management area shall ensure
- 12 that its management plan contains goals and objectives consistent
- 13 with achieving the desired future conditions of the relevant
- 14 aguifers as adopted during the joint planning process].
- 15 (d-3) After the earlier of the date on which all the
- 16 districts have submitted their district summaries or the expiration
- 17 of the public comment period under Subsection (d-2), the district
- 18 representatives shall reconvene to review the reports, consider any
- 19 district's suggested revisions to the proposed desired future
- 20 conditions, and finally adopt the desired future conditions for the
- 21 management area. The desired future conditions must be adopted as a
- 22 <u>resolution</u> by a <u>two-thirds</u> vote of all the district
- 23 representatives. The district representatives shall produce a
- 24 desired future conditions explanatory report for the management
- 25 area and submit to the development board and each district in the
- 26 management area proof that notice was posted for the joint planning
- 27 meeting, a copy of the resolution, and a copy of the explanatory

2 identify each desired future condition; (2) provide the policy and technical justifications 3 for each desired future condition; 4 5 (3) include documentation that the factors under Subsection (d) were considered by the districts and a discussion of 6 7 how the adopted desired future conditions impact each factor; (4) list other desired future condition options 8 considered, if any, and the reasons why those options were not 9 10 adopted; and (5) discuss reasons why recommendations made by 11 12 advisory committees and public comments received by the districts were or were not incorporated into the desired future conditions. 13 14 (d-4) As soon as possible after a district receives the 15 desired future conditions resolution and explanatory report under Subsection (d-3), the district shall adopt the desired future 16 conditions in the resolution and report that apply to the district. 17 Except as provided by this section, a [A] joint meeting 18 19 under this section must be held in accordance with Chapter 551, Government Code. Each district shall comply with Chapter 552, 20 21 Government Code. The district representatives may elect one district to be responsible for providing the notice of a joint 22 meeting that this section would otherwise require of each district 23 24 in the management area. Notice of a joint [the] meeting must be provided at least 10 days before the date of the meeting by: 25 26 (1) providing notice to the secretary of state; 27 (2) providing notice to the county clerk of each

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report. The report must:

- 1 county located wholly or partly in a district that is located wholly
- 2 or partly in the management area; and
- 3 (3) posting notice at a place readily accessible to
- 4 the public at the district office of each district located wholly or
- 5 partly in the management area.
- 6 (f) The secretary of state and the county clerk of each
- 7 county described by Subsection (e) shall post notice of the meeting
- 8 in the manner provided by Section 551.053, Government Code.
- 9 (g) Notice of a joint meeting must include:
- 10 (1) the date, time, and location of the meeting;
- 11 (2) a summary of any action proposed to be taken;
- 12 (3) the name of each district located wholly or partly
- 13 in the management area; and
- 14 (4) the name, telephone number, and address of one or
- 15 more persons to whom questions, requests for additional
- 16 information, or comments may be submitted.
- 17 (h) The failure or refusal of one or more districts to post
- 18 notice for a joint meeting under Subsection (e) does not invalidate
- 19 an action taken at the joint meeting [shall be given in accordance
- 20 with the requirements for notice of district board of directors
- 21 meetings under that Act].
- Sec. 36.1081. TECHNICAL STAFF AND SUBCOMMITTEES FOR JOINT
- 23 PLANNING. (a) On request, the commission and the Texas Water
- 24 Development Board shall make technical staff available to serve in
- 25 a nonvoting advisory capacity to assist with the development of
- 26 desired future conditions during the joint planning process under
- 27 Section 36.108.

- 1 (b) During the joint planning process under Section 36.108,
- 2 the district representatives may appoint and convene nonvoting
- 3 advisory subcommittees who represent social, governmental,
- 4 environmental, or economic interests to assist in the development
- 5 of desired future conditions.
- 6 Sec. 36.1082. PETITION FOR INQUIRY. (a) In this section,
- 7 "affected person" means, with respect to a management area:
- 8 (1) an owner of land in the management area;
- 9 (2) a district in or adjacent to the management area;
- 10 (3) a regional water planning group with a water
- 11 management strategy in the management area;
- 12 (4) a person who holds or is applying for a permit from
- 13 a district in the management area;
- 14 (5) a person who, under Section 36.002, has an
- ownership interest in groundwater in the management area; or
- 16 (6) any other person defined as affected by commission
- 17 rule.
- 18 (b) An affected person who seeks to appeal a desired future
- 19 condition adopted under Section 36.108 must file a petition under
- 20 Section 36.1083. Additionally, an affected person [(f) A district
- 21 or person with a legally defined interest in the groundwater within
- 22 the management area] may file a petition with the commission
- 23 requesting an inquiry for any of the following reasons:
- 24 (1) [if] a district fails [or districts refused] to
- 25 participate [join] in the joint planning process under Section
- 26 36.108;
- 27 (2) a district fails to adopt rules;

- 1 (3) a district fails to adopt the applicable desired
- 2 future conditions adopted by the management area at a joint
- 3 meeting;
- 4 (4) a district fails to update its management plan
- 5 before the second anniversary of the adoption of desired future
- 6 conditions by the management area;
- 7 (5) a district fails to update its rules to implement
- 8 the applicable desired future conditions before the first
- 9 anniversary of the date it updated its management plan with the
- 10 adopted desired future conditions;
- 11 (6) [or the process failed to result in adequate
- 12 planning, including the establishment of reasonable future desired
- 13 conditions of the aquifers, and the petition provides evidence
- 14 that:
- 15 [(1) a district in the groundwater management area has
- 16 failed to adopt rules;
- 17 $\left[\frac{(2)}{2}\right]$ the rules adopted by a district are not designed
- 18 to achieve the desired future conditions adopted by [condition of
- 19 the groundwater resources in] the [groundwater] management area
- 20 [established] during the joint planning process;
- 21 (7) [(3)] the groundwater in the management area is
- 22 not adequately protected by the rules adopted by a district; or
- (8) $[\frac{(4)}{1}]$ the groundwater in the $[\frac{groundwater}{1}]$
- 24 management area is not adequately protected due to the failure of a
- 25 district to enforce substantial compliance with its rules.
- (c) $[\frac{g}{g}]$ Not later than the 90th day after the date the
- 27 petition is filed, the commission shall review the petition and

- 1 either:
- 2 (1) dismiss the petition if the commission finds that
- 3 the evidence is not adequate to show that any of the conditions
- 4 alleged in the petition exist; or
- 5 (2) select a review panel as provided in Subsection
- 6 (d) [(h)].
- 7 (d) [(h)] If the petition is not dismissed under Subsection
- 8 (c) $[\frac{g}{g}]$, the commission shall appoint a review panel consisting
- 9 of a chairman and four other members. A director or general manager
- 10 of a district located outside the [groundwater] management area
- 11 that is the subject of the petition may be appointed to the review
- 12 panel. The commission may not appoint more than two members of the
- 13 review panel from any one district. The commission also shall
- 14 appoint a disinterested person to serve as a nonvoting recording
- 15 secretary for the review panel. The recording secretary may be an
- 16 employee of the commission. The recording secretary shall record
- 17 and document the proceedings of the panel.
- (e) $[\frac{(i)}{(i)}]$ Not later than the 120th day after appointment,
- 19 the review panel shall review the petition and any evidence
- 20 relevant to the petition and, in a public meeting, consider and
- 21 adopt a report to be submitted to the commission. The commission
- 22 may direct the review panel to conduct public hearings at a location
- 23 in the [groundwater] management area to take evidence on the
- 24 petition. The review panel may attempt to negotiate a settlement or
- 25 resolve the dispute by any lawful means.
- (f) $[\frac{(j)}{(j)}]$ In its report, the review panel shall include:
- 27 (1) a summary of all evidence taken in any hearing on

- 1 the petition;
- 2 (2) a list of findings and recommended actions
- 3 appropriate for the commission to take and the reasons it finds
- 4 those actions appropriate; and
- 5 (3) any other information the panel considers
- 6 appropriate.
- 7 (g) (k) The review panel shall submit its report to the
- 8 commission. The commission may take action under Section 36.3011.
- 9 Sec. 36.1083. ADMINISTRATIVE APPEAL OF DESIRED FUTURE
- 10 CONDITIONS. (a) In this section:
- 11 (1) "Affected person" has the meaning assigned by
- 12 Section 36.1082.
- 13 (2) "Development board" means the Texas Water
- 14 Development Board.
- 15 (3) "Office" means the State Office of Administrative
- 16 <u>Hearings</u>.
- 17 (b) Not later than the 180th day after the date on which a
- 18 district adopted a desired future condition under Section
- 19 36.108(d-4), an affected person may file a petition with the
- 20 district requesting that the district contract with the office to
- 21 conduct a hearing to appeal the desired future condition, including
- 22 the reasonableness of the desired future condition. An affected
- 23 person may not request a hearing under this section for a reason
- 24 described by Section 36.1082(b).
- 25 (c) Not later than the 45th day after the deadline for
- 26 filing a petition under Subsection (b), the district shall:
- 27 (1) contract with the office;

- 1 (2) request a contested case hearing; and 2 (3) submit a copy of any petitions received by the 3 district to the office. 4 (d) The hearing must be held at a location described by 5 Section 36.403(c). The hearing shall be conducted in accordance with Chapter 2001, Government Code, and rules of the office. 6 7 (e) The district may adopt rules for notice and hearings conducted under this section that are consistent with the 8 procedural rules of the office. In the manner prescribed by 9 district and office rules, the district shall provide general 10 notice of the hearing and individual notice of the hearing to the 11 12 petitioner, any other party in the hearing identified under Subsection (f)(3), each nonparty district and regional water 13 planning group in the management area, the development board, and 14 15 the commission. Only an affected person may participate as a party 16 in the hearing. 17 (f) The office shall hold a prehearing conference to determine preliminary matters including: 18 19 (1) whether the petition should be dismissed for failure to state a claim on which relief can be granted; 20 21 (2) whether a person is an affected person and
- (3) naming parties to the hearing.

 (g) The petitioner shall pay all costs associated with the

 contract for the hearing and shall deposit with the district an

 amount sufficient to pay the contract amount before the hearing

 begins. At the conclusion of the hearing, the district shall refund

eligible to participate as a party in the hearing; and

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1 any excess money to the petitioner.

- 2 If the administrative law judge finds that a technical analysis is needed related to the hydrogeology of the area or 3 matters within the development board's expertise, the judge may 4 5 request a study from the development board. In conducting the technical analysis, the development board shall consider any 6 7 relevant information provided in the petition, as well as any groundwater availability models, published studies, or other 8 information the development board considers relevant. The study 9 10 must be completed and delivered to the office not later than the 120th day after the date of the request for admission into the 11 12 evidentiary record for consideration at the hearing. development board shall make available the relevant staff as expert 13 witnesses during the hearing if requested by any party or the 14 administrative law judge. 15
- (i) On receipt of the administrative law judge's findings of 16 17 fact and conclusions of law in a proposal for decision, including a dismissal of a petition under Subsection (f), the district's board 18 19 shall issue a final order stating the district's decision on the contested matter and the district's findings of fact and 20 conclusions of law. The board may change a finding of fact or 21 22 conclusion of law made by the administrative law judge, or may vacate or modify an order issued by the administrative law judge in 23 24 the same manner as a state agency under Section 2001.058(e), Government Code. If the district in its final order finds that a 25 26 desired future condition is unreasonable, the districts in the management area shall reconvene in a joint planning meeting not 27

- 1 later than the 30th day after the date of the final order to revise
- 2 the desired future condition.
- 3 (j) A district's final order finding that a desired future
- 4 condition is unreasonable does not invalidate the desired future
- 5 condition for a district not subject to the petition.
- 6 (k) If the administrative law judge considers it
- 7 appropriate, the administrative law judge may consolidate hearings
- 8 requested under this section by two or more districts and shall
- 9 specify the location for the consolidated hearing from the possible
- 10 locations under Subsection (d). The administrative law judge shall
- 11 prepare separate findings of fact and conclusions of law for each
- 12 district included as a party in a multidistrict hearing.
- 13 Sec. 36.1084. COURT APPEAL OF DESIRED FUTURE CONDITION.
- 14 (a) A final district order under Section 36.1083 may be appealed to
- 15 <u>a court under the substantial evidence standard of review as</u>
- 16 provided by Section 2001.174, Government Code. The venue for an
- 17 appeal is a district court with jurisdiction over any part of the
- 18 territory in the management area that includes the district whose
- 19 final order is being appealed. If the court finds that a desired
- 20 future condition is unreasonable, the court shall strike the
- 21 desired future condition and order the districts in the management
- 22 area to reconvene in a joint planning meeting not later than the
- 23 30th day after the date of the court's decision to revise the
- 24 desired future condition.
- 25 (b) A court's finding under this section does not apply to a
- 26 desired future condition that is not a matter before the court.
- 27 (c) A petitioner may file a consolidated suit under this

1 <u>section to appeal the final orders of two or more districts.</u>

2.2

Sec. 36.1085. MANAGED AVAILABLE GROUNDWATER. (a) The Texas Water Development Board shall require the [(1) A person with a legally defined interest in the groundwater in the groundwater management area, a district in or adjacent to the groundwater management area, or a regional water planning group for a region in the groundwater management area may file a petition with the development board appealing the approval of the desired future conditions of the groundwater resources established under this section. The petition must provide evidence that the districts did not establish a reasonable desired future condition of the groundwater resources in the groundwater management area.

[(m) The development board shall review the petition and any evidence relevant to the petition. The development board shall hold at least one hearing at a central location in the management area to take testimony on the petition. The development board may delegate responsibility for a hearing to the executive administrator or to a person designated by the executive administrator. If the development board finds that the conditions require revision, the development board shall submit a report to the districts that includes a list of findings and recommended revisions to the desired future conditions of the groundwater resources.

[(n) The districts shall prepare a revised plan in accordance with development board recommendations and hold, after notice, at least one public hearing at a central location in the groundwater management area. After consideration of all public and

- 1 development board comments, the districts shall revise the
- 2 conditions and submit the conditions to the development board for
- 3 review.
- 4 [(o) The] districts in a management area to [shall] submit
- 5 to the executive administrator not later than the 60th day after the
- 6 date on which the districts adopted desired future conditions under
- 7 <u>Section 36.108(d-3):</u>
- 8 <u>(1)</u> the <u>desired future</u> conditions <u>adopted</u>
- 9 [established] under Section 36.108;
- 10 (2) proof that notice was posted for the joint
- 11 planning meeting; and
- 12 (3) the desired future conditions explanatory report
- 13 [this section to the executive administrator].
- 14 (b) The executive administrator shall provide each district
- 15 and regional water planning group located wholly or partly in the
- 16 management area with the managed available groundwater in the
- 17 management area based upon the desired future conditions adopted by
- 18 the districts [condition of the groundwater resources established
- 19 under this section].
- Sec. 36.1086. MANAGEMENT PLAN GOALS AND OBJECTIVES. Each
- 21 <u>district in the management area shall ensure that its management</u>
- 22 plan contains goals and objectives consistent with achieving the
- 23 desired future conditions of the relevant aquifers as adopted
- 24 during the joint planning process.
- Sec. 36.1087. JOINT EFFORTS BY DISTRICTS IN A MANAGEMENT
- 26 AREA. [(p)] Districts located within the same [groundwater]
- 27 management areas or in adjacent management areas may contract to

- 1 jointly conduct studies or research, or to construct projects,
- 2 under terms and conditions that the districts consider beneficial.
- 3 These joint efforts may include studies of groundwater availability
- 4 and quality, aquifer modeling, and the interaction of groundwater
- 5 and surface water; educational programs; the purchase and sharing
- 6 of equipment; and the implementation of projects to make
- 7 groundwater available, including aquifer recharge, brush control,
- 8 weather modification, desalination, regionalization, and treatment
- 9 or conveyance facilities. The districts may contract under their
- 10 existing authorizations including those of Chapter 791, Government
- 11 Code, if their contracting authority is not limited by Sections
- 12 791.011(c)(2) and (d)(3) and Section 791.014, Government Code.
- SECTION 7. Section 36.207, Water Code, is amended to read as
- 14 follows:
- 15 Sec. 36.207. USE OF PRODUCTION [PERMIT] FEES AUTHORIZED BY
- 16 SPECIAL LAW. A district may use funds obtained from production
- 17 [permit] fees collected pursuant to the special law governing the
- 18 district for any purpose consistent with the district's approved
- 19 [certified water] management plan including, without limitation,
- 20 making grants, loans, or contractual payments to achieve,
- 21 facilitate, or expedite reductions in groundwater pumping or the
- 22 development or distribution of alternative water supplies.
- 23 SECTION 8. Section 36.301, Water Code, is amended to read as
- 24 follows:
- Sec. 36.301. VIOLATIONS RELATED TO [FAILURE TO SUBMIT A]
- 26 MANAGEMENT PLAN. The commission shall take appropriate action
- 27 under Section 36.303 if:

- 1 (1) a district adopts or amends a rule in violation of
- 2 Section 36.1071(f-1);
- 3 (2) [If] a district [board] fails to submit a
- 4 management plan or to receive approval [certification] of the [its]
- 5 management plan under Section 36.1072;
- 6 (3) a district fails to timely readopt the management
- 7 plan or to submit the readopted management plan to the executive
- 8 administrator for approval in accordance with Section 36.1072(f);
- 9 (4) the executive administrator determines that a
- 10 readopted management plan does not meet the requirements for
- 11 approval, and the district has exhausted all appeals; or
- 12 (5) a district fails to submit or receive approval
- 13 [certification] of an amendment to the management plan under
- 14 Section 36.1073[, the commission shall take appropriate action
- 15 under Section 36.303].
- SECTION 9. Section 36.3011, Water Code, is amended to read
- 17 as follows:
- 18 Sec. 36.3011. COMMISSION ACTION REGARDING [FAILURE OF]
- 19 DISTRICT DUTIES RELATED TO [CONDUCT] JOINT PLANNING. Not later
- 20 than the 45th day after receiving the review panel's report under
- 21 Section 36.1082 [36.108], the executive director or the commission
- 22 shall take action to implement any or all of the panel's
- 23 recommendations. The commission may take any action against a
- 24 district it considers necessary in accordance with Section 36.303
- 25 if the commission finds that:
- 26 (1) the district has failed to participate in the
- 27 joint planning process under Section 36.108 [a district has failed

- 1 to submit its plan to the executive administrator];
- 2 (2) the [a] district has failed to adopt rules;
- 3 (3) the district has failed to adopt the applicable
- 4 desired future conditions adopted by the management area at a joint
- 5 meeting;
- 6 (4) the district has failed to update its management
- 7 plan before the second anniversary of the adoption of desired
- 8 future conditions by the management area;
- 9 (5) the district has failed to update its rules to
- 10 implement the applicable desired future conditions before the first
- 11 anniversary of the date it updated its management plan with the
- 12 adopted desired future conditions;
- 13 (6) the rules adopted by the district are not designed
- 14 to achieve the desired future conditions adopted by [condition of
- 15 the groundwater resources in] the [groundwater] management area
- 16 during the joint planning process; [or]
- 17 (7) $[\frac{(4)}{(4)}]$ the groundwater in the management area is
- 18 not adequately protected by the rules adopted by the district; $[-\tau]$
- 19 or
- 20 <u>(8)</u> the groundwater in the management area is not
- 21 adequately protected because of the district's failure to enforce
- 22 substantial compliance with its rules.
- SECTION 10. The notice provisions of Sections 36.063(b) and
- 24 (c), Water Code, as added by this Act, apply only to a meeting or
- 25 hearing of a groundwater conservation district or a joint planning
- 26 meeting of groundwater conservation districts held on or after the
- 27 effective date of this Act. A meeting or hearing held before the

- 1 effective date of this Act is subject to the notice provisions in
- 2 effect at the time of the meeting or hearing, and those provisions
- 3 are continued in effect for that purpose.
- 4 SECTION 11. The requirement that a groundwater conservation
- 5 district's management plan under Section 36.1071(e), Water Code, as
- 6 amended by this Act, include the desired future conditions adopted
- 7 under Section 36.108, Water Code, as amended by this Act, for
- 8 submission to the executive administrator of the Texas Water
- 9 Development Board before the plan is considered administratively
- 10 complete applies only to a district management plan submitted to
- 11 the executive administrator on or after the effective date of this
- 12 Act. A management plan submitted before the effective date of this
- 13 Act is governed by the law in effect on the date the plan was
- 14 submitted, and that law is continued in effect for that purpose.
- 15 SECTION 12. Section 36.1071, Water Code, as amended by this
- 16 Act, applies only to the rulemaking authority of a groundwater
- 17 conservation district related to a management plan or an amendment
- 18 to a management plan that is submitted by the district to the
- 19 executive administrator of the Texas Water Development Board for
- 20 review and approval on or after the effective date of this Act. A
- 21 district's rulemaking authority related to a management plan or an
- 22 amendment to a management plan that is submitted to the executive
- 23 administrator of the Texas Water Development Board before the
- 24 effective date of this Act is governed by the law in effect when the
- 25 management plan or amendment was submitted, and the former law is
- 26 continued in effect for that purpose.
- 27 SECTION 13. The procedures for the adoption and reporting

- 1 of desired future conditions of groundwater resources in a
- 2 management area under Section 36.108, Water Code, as amended by
- 3 this Act, and Section 36.1085, Water Code, as added by this Act,
- 4 apply only to the adoption of desired future conditions that occurs
- 5 on or after the effective date of this Act. Desired future
- 6 conditions adopted before the effective date of this Act are
- 7 governed by the law in effect on the date the desired future
- 8 conditions were adopted, and that law is continued in effect for
- 9 that purpose.
- 10 SECTION 14. A petition filed and pending on the effective
- 11 date of this Act before the Texas Water Development Board to appeal
- 12 the adoption of desired future conditions by a groundwater
- 13 management area under former Section 36.108(1), Water Code, shall
- 14 be handled by the Texas Water Development Board in compliance with
- 15 Sections 36.108(1), (m), and (n), Water Code, as those sections
- 16 existed before the effective date of this Act.
- 17 SECTION 15. The change in law made by this Act to Section
- 18 36.301, Water Code, applies only to a violation by a groundwater
- 19 conservation district that occurs on or after the effective date of
- 20 this Act. A violation that occurs before the effective date of this
- 21 Act is governed by the law in effect on the date the violation
- 22 occurred, and the former law is continued in effect for that
- 23 purpose.
- 24 SECTION 16. This Act takes effect September 1, 2011.