By: Lucio, Ellis S.B. No. 1006

## A BILL TO BE ENTITLED

1 AN ACT 2 relating to unemployment compensation modernization. 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Subchapter B, Chapter 201, Labor Code, 4 is 5 amended by adding Section 201.013 to read as follows: Sec. 201.013. DEFINITION OF BASE PERIOD; ALTERNATE BASE 6 PERIODS. (a) For purposes of this subtitle and subject to this 7 section, an individual's base period is the four consecutive 8 9 completed calendar quarters, prescribed by the commission, in the five consecutive completed calendar quarters preceding the first 10 day of an individual's benefit year. 11 12 (b) For an individual precluded because of a medically verifiable illness or injury from working during a major part of a 13 14 calendar quarter of the period that would otherwise be the individual's base period under Subsection (a), the base period is 15 16 the first four calendar quarters of the five consecutive calendar quarters preceding the calendar quarter in which the illness began 17 or the injury occurred if the individual files an initial claim for 18 benefits not later than 24 months after the date on which the 19 individual's illness or injury began or occurred. 20

21

22

23

24

wage credits to qualify for benefits under the computation of the

base period as provided by Subsection (a) or (b), the base period is

the four most recently completed calendar quarters preceding the

(c) For an individual who does not have sufficient benefit

- 1 first day of the individual's benefit year.
- 2 SECTION 2. Sections 204.022(a), (c), and (d), Labor Code,
- 3 are amended to read as follows:
- 4 (a) Benefits computed on benefit wage credits of an employee
- 5 or former employee may not be charged to the account of an employer
- 6 if the employee's last separation from the employer's employment
- 7 before the employee's benefit year:
- 8 (1) was required by a federal statute;
- 9 (2) was required by a statute of this state or an
- 10 ordinance of a municipality of this state;
- 11 (3) would have disqualified the employee under Section
- 12 207.044, 207.045, 207.051, or 207.053 if the employment had been
- 13 the employee's last work;
- 14 (4) imposes a disqualification under Section 207.044,
- 15 207.045, 207.051, or 207.053;
- 16 (5) was caused by a medically verifiable illness of
- 17 the employee [or the employee's minor child];
- 18 (6) was based on a natural disaster that results in a
- 19 disaster declaration by the president of the United States under
- 20 the Robert T. Stafford Disaster Relief and Emergency Assistance Act
- 21 (42 U.S.C. Section 5121 et seq.), if the employee would have been
- 22 entitled to unemployment assistance benefits under Section 410 of
- 23 that act (42 U.S.C. Section 5177) had the employee not received
- 24 state unemployment compensation benefits;
- 25 (7) was caused by a natural disaster, fire, flood, or
- 26 explosion that causes employees to be separated from one employer's
- 27 employment;

```
was based on a disaster that results in a disaster
 1
2
   declaration by the governor under Section 418.014, Government Code;
 3
                    resulted from the employee's resigning from
   partial employment to accept other employment that the employee
4
5
   reasonably believed would increase the employee's weekly wage;
6
               (10) was caused by the employer being called to active
7
   military service in any branch of the United States armed forces on
8
    or after January 1, 2003;
9
                (11) resulted from the employee leaving the employee's
10
   workplace to protect the employee from [family violence or]
   stalking as evidenced by:
11
                          an active or recently issued protective order
12
    documenting [family violence against, or] the stalking of [\tau] the
13
    employee or the potential for [family violence against, or] the
14
15
   stalking of [\tau] the employee; or
16
                     (B) a police record documenting [family violence
17
   \frac{\text{against, or}}{\text{or}}] the stalking of [7] the employee [7 or
                     [(C) a physician's statement or other medical
18
    documentation that describes the family violence against the
19
20
   employee that:
21
                          (i) is recorded in any form or medium that
22
    identifies the employee as the patient; and
                          [(ii) relates to the history, diagnosis,
23
24
   treatment, or prognosis of the patient];
25
               (12)
                     resulted from the employee leaving the employee's
26
   workplace to protect the employee from family violence, as
```

evidenced by reasonable and confidential documentation, that

- 1 causes the employee reasonably to believe that the employee's
- 2 continued employment would jeopardize the safety of the employee or
- 3 of any member of the employee's immediate family;
- 4 (13) resulted from a move from the area of the
- 5 employee's employment that:
- 6 (A) was made with the employee's spouse [who is a
- 7 member of the armed forces of the United States];
- 8 (B) is to a location from which it is impractical
- 9 for the individual to commute; and
- 10 <u>(C)</u> is due to a change in the location of the
- 11 spouse's employment [(B) resulted from the spouse's permanent
- 12 change of station of longer than 120 days or a tour of duty of longer
- 13 than one year];
- 14 (14)  $\left[\frac{(13)}{(13)}\right]$  was caused by the employee being unable to
- 15 perform the work as a result of a disability for which the employee
- 16 is receiving disability insurance benefits under 42 U.S.C. Section
- 17 423; or
- 18 (15)  $[\frac{(14)}{}]$  resulted from the employee leaving the
- 19 employee's workplace because of the illness or disability of a
- 20 member of the employee's immediate family [to care for the
- 21 employee's terminally ill spouse as evidenced by a physician's
- 22 statement or other medical documentation, but only if no
- 23 reasonable, alternative care was available].
- 24 (c) Except as provided by law, evidence regarding an
- 25 employee described by Subsection (a)(11) or (12) may not be
- 26 disclosed to any person without the consent of the employee.
- 27 (d) For purposes of Subsections [Subsection] (a)(11), (12),

```
and (15):
 1
                    "Disability" means a verified disability that
 2
               (1)
   necessitates the care of an ill person by an employee for a period
 3
   longer than the employer is willing to grant leave to the employee.
 4
 5
   The term includes a mental or physical disability, a permanent or
   temporary disability, and a partial or total disability.
 6
 7
               (2) "Family violence" has the meaning assigned by
   Section 71.004, Family Code.
 8
 9
               (3) "Illness" means a verified illness that
   necessitates the care of an ill person by the employee for a period
10
    longer than the employer is willing to grant leave to the employee.
11
12
               (4) "Member of the employee's immediate family" means
   a spouse, a parent, or a minor child under the age of 18.
13
14
               (5) "Reasonable documentation" includes:
15
                    (A) a statement supporting recent family
   violence from a qualified professional from whom the employee has
16
17
    sought assistance, including a counselor, shelter worker, member of
    the clergy, attorney, or health care worker;
18
19
                    (B) an active or recently issued protective order
20
   documenting:
21
                         (i) family violence against the employee or
    any member of the employee's immediate family; or
22
                         (ii) the potential for family violence
23
24
   against the employee or any member of the employee's immediate
25
   family; or
26
                    (C) a police record documenting family violence
```

against the employee or any member of the employee's immediate

- 1 family.
- 2 (6) [<del>(2)</del>] "Stalking" means conduct described by
- 3 Section 42.072, Penal Code.
- 4 SECTION 3. Section 207.021, Labor Code, is amended by
- 5 adding Subsection (d) to read as follows:
- 6 (d) An individual is available for work for purposes of
- 7 Subsection (a)(4) even if the individual is seeking and available
- 8 only for part-time work. For purposes of this subsection,
- 9 "part-time work" means employment of at least 20 hours per week.
- SECTION 4. Sections 207.045(c) and (d), Labor Code, are
- 11 amended to read as follows:
- 12 (c) Notwithstanding any other provision of
- 13 [Disqualification for benefits under] this section, [for] an
- 14 individual who left work to <a href="accompany">accompany</a> [move with] the individual's
- 15 spouse is not disqualified for benefits if the move is:
- 16 (1) to a location from which it is impractical for the
- 17 <u>individual to commute; and</u>
- 18 (2) due to a change in the location of the spouse's
- 19 employment [from the area where the individual worked continues for
- 20 not less than six benefit periods and not more than 25 benefit
- 21 periods following the filing of a valid claim as determined by the
- 22 commission according to the circumstances of the case].
- 23 (d) Notwithstanding any other provision of this section, an
- 24 individual who is available to work may not be disqualified for
- 25 benefits because the individual left work because of:
- 26 (1) a medically verified illness of the individual [or
- 27 the individual's minor child];

```
1
               (2) injury;
 2
                     disability;
                (3)
 3
                (4)
                     pregnancy; or
 4
                     an involuntary separation as described by Section
                (5)
 5
    207.046[<del>; or</del>
 6
                [<del>(6)</del> a move from the area of the individual's
 7
    employment that:
8
                     [(A) was made with the individual's spouse who is
 9
    a member of the armed forces of the United States; and
10
                     [(B) resulted from the spouse's permanent change
    of station of longer than 120 days or a tour of duty of longer than
11
12
   one year].
          SECTION 5. Section 207.046, Labor Code, is amended to read
13
    as follows:
14
15
          Sec. 207.046. INVOLUNTARY SEPARATION.
                                                     (a) An individual
    is not disqualified for benefits under this subchapter if:
16
17
                (1)
                    the work-related reason for the individual's
    separation from employment was urgent, compelling, and necessary so
18
19
    as to make the separation involuntary;
20
                     the individual leaves the workplace to protect the
                (2)
21
    individual from [family violence or] stalking as evidenced by:
22
                          an active or recently issued protective order
    documenting [family violence against, or] the stalking of [\tau] the
23
    employee or the potential for [family violence against, or] the
24
```

(B) a police record documenting [family violence

stalking of  $[\tau]$  the employee; or

against, or ] the stalking of  $[\tau]$  the employee;  $[\tau]$ 

25

26

(C) a physician's statement or other medical 1 documentation that describes the family violence against the 2 3 employee that: 4 [(i) is recorded in any form or medium that 5 identifies the employee as the patient; and [(ii) relates to the history, diagnosis, 6 7 treatment, or prognosis of the patient; or] 8 (3) the <u>individual's separation from employment was</u> due to the illness or disability of a member of the individual's 9 immediate family; or 10 (4) the individual's separation from employment was 11 due to family violence, verified by reasonable and confidential 12 documentation, that causes the individual reasonably to believe 13 that the individual's continued employment would jeopardize the 14 15 safety of the individual or of any member of the individual's immediate family [individual leaves the workplace to care for the 16 individual's terminally ill spouse as evidenced by a physician's 17 statement or other medical documentation, but only if no 18 reasonable, alternative care was available]. 19 (b) Except as provided by law, evidence regarding an 20 employee described by Subsection (a)(2) or (4) may not be disclosed 21 to any person without the consent of the employee. 22 In this section, "disability," "family violence," 23 "illness," "member of the employee's immediate family," 24

8

"reasonable documentation," and "stalking" have the meanings

[(1) "Family violence" has the meaning assigned

assigned those terms by Section 204.022(d)[÷

25

26

- 1 Section 71.004, Family Code.
- 2 [(2) "Stalking" means conduct described by Section
- 3 42.072, Penal Code].
- 4 SECTION 6. Section 207.047, Labor Code, is amended by
- 5 adding Subsection (a-1) to read as follows:
- 6 (a-1) An individual is not disqualified for benefits under
- 7 this section if the individual is seeking and available only for
- 8 part-time work. For purposes of this subsection, "part-time work"
- 9 means employment of at least 20 hours per week.
- SECTION 7. Section 208.002, Labor Code, is amended to read
- 11 as follows:
- 12 Sec. 208.002. [NOTICE OF] INITIAL CLAIM; LAST WORK.
- 13 (a) When used in connection with an initial claim, "last work" and
- 14 "person for whom the claimant last worked" refer to:
- (1) the last person for whom the claimant actually
- 16 worked, if the claimant worked for that person for at least 30 hours
- 17 during a week; or
- 18 (2) the employer, as defined by Subchapter C, Chapter
- 19 201, or by the unemployment law of any other state, for whom the
- 20 claimant last worked.
- 21 (b) The commission shall mail a notice of the filing of an
- 22 initial claim to the person for whom the claimant last worked before
- 23 the effective date of the initial claim. If the person for whom the
- 24 claimant last worked has more than one branch or division operating
- 25 at different locations, the commission shall mail the notice to the
- 26 branch or division at which the claimant last worked.
- (c)  $[\frac{b}{b}]$  Mailing of a notice under this section to the

- 1 correct address of the person, branch, or division for which the
- 2 claimant last worked constitutes notice of the claim to the person.
- 3 SECTION 8. The following laws are repealed:
- 4 (1) Section 201.011(1), Labor Code; and
- 5 (2) Section 207.045(e), Labor Code.
- 6 SECTION 9. (a) Not earlier than January 1, 2012, the
- 7 governor shall appoint a Task Force on Unemployment Compensation
- 8 Reform. The nine-member task force shall be comprised of the
- 9 following:
- 10 (1) a person representing large businesses or chambers
- 11 of commerce in this state;
- 12 (2) a person representing small businesses in this
- 13 state;
- 14 (3) a person representing organized labor;
- 15 (4) a recognized state or national expert on
- 16 unemployment insurance financing and eligibility;
- 17 (5) a person representing low-wage or unemployed
- 18 workers in this state;
- 19 (6) a recognized expert from the field of economics
- 20 and labor market analysis;
- 21 (7) a person with experience in workforce development
- 22 and training programs;
- 23 (8) a person appointed by the lieutenant governor; and
- 24 (9) a person appointed by the speaker of the house of
- 25 representatives.
- 26 (b) Representatives from the office of the governor, Texas
- 27 Workforce Commission, Legislative Budget Board, house of

- 1 representatives, senate, and the comptroller of public accounts
- 2 shall advise the members of the Task Force on Unemployment
- 3 Compensation Reform.
- 4 (c) The charge of the Task Force on Unemployment
- 5 Compensation Reform is to study the administration, financing, and
- 6 benefit eligibility relating to the Texas Unemployment
- 7 Compensation Act, Chapter 201, Labor Code. The task force shall:
- 8 (1) identify best practices in the financing of state
- 9 unemployment insurance funds, including the taxable wage base,
- 10 statutory floor and ceiling, and surplus credits;
- 11 (2) identify best practices in the administration of
- 12 state unemployment insurance systems, including technological
- 13 improvements;
- 14 (3) identify methods to reduce waste, fraud, and abuse
- 15 in unemployment claims and eligibility; and
- 16 (4) examine the advantages and disadvantages of
- 17 modernizing unemployment insurance eligibility under the
- 18 Assistance for Unemployed Workers and Struggling Families Act,
- 19 Title II of Division B of Public Law No. 111-5, enacted February 17,
- 20 2009.
- 21 (d) The Task Force on Unemployment Compensation Reform
- 22 shall identify findings and make recommendations to the Texas
- 23 Workforce Commission not later than January 1, 2014. At that time,
- 24 the commission shall determine whether any of the unemployment
- 25 insurance compensation reforms required under the American
- 26 Recovery and Reinvestment Act of 2009 (Pub. L. No. 111-5) warrant
- 27 continuation.

SECTION 10. The provisions of Chapters 201, 204, and 207, 1 Labor Code, amended by this Act remain in effect and are not subject 2 3 to discontinuation throughout the period federal funding provided to the Texas Workforce Commission to carry out the 4 5 and administration of those implementation provisions. Notwithstanding any conflicting interpretations made by the courts 6 or by the United States Department of Labor of what constitutes 7 8 permanent law, the provisions of Chapters 201, 204, and 207, Labor Code, amended by this Act will not extend beyond the period that 9 federal funding received by this state under the Assistance for 10 Unemployed Workers and Struggling Families Act, Title II of 11 Division B of Pub. L. No. 111-5, enacted February 17, 2009, has been 12 exhausted in implementing and administering the provisions of 13 14 Chapters 201, 204, and 207, Labor Code, amended by this Act. Once that federal funding has been exhausted for implementing and 15 administering the provisions of Chapters 201, 204, and 207, Labor 16 17 Code, amended by this Act, the Texas Workforce Commission shall inform the governor and legislature. Immediately thereafter, the 18 19 provisions of Chapters 201, 204, and 207, Labor Code, as amended by this Act, revert to the language of those provisions as they existed 20 21 immediately before amendment by this Act.

SECTION 11. This Act applies only to eligibility for unemployment compensation benefits based on a claim that is filed with the Texas Workforce Commission on or after the effective date of this Act. A claim filed before the effective date of this Act is governed by the law in effect on the date the claim was filed, and the former law is continued in effect for that purpose.

- 1 SECTION 12. Except as otherwise provided by this Act, this
- 2 Act takes effect immediately if it receives a vote of two-thirds of
- 3 all the members elected to each house, as provided by Section 39,
- 4 Article III, Texas Constitution. If this Act does not receive the
- 5 vote necessary for immediate effect, this Act takes effect
- 6 September 1, 2011, except as otherwise provided by this Act.