S.B. No. 1019 By: Rodriguez

A BILL TO BE ENTITLED

1						AN ACT			
2	relating	to	the	county	ethics	commission	for	certain	counties

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- SECTION 1. Section 161.057, Local Government Code, is 4
- 5 amended by amending Subsection (a) and adding Subsection (a-1) to
- read as follows: 6

3

- (a) Members of the commission serve terms of two years. 7
- Members appointed as provided by Section 161.055(a)(1) serve terms 8
- 9 beginning on February 1 of each odd-numbered year.
- appointed as provided by Section 161.055(a)(2) serve terms 10
- 11 beginning on February 1 of each even-numbered year.
- 12 (a-1) To replace or reappoint the commission members
- appointed as provided by Section 161.055(a)(2) whose terms expire 13
- 14 on January 31, 2013, the commissioners court shall appoint
- commission members as provided by Section 161.055(a)(2) for 15
- one-year terms to begin on February 1, 2013. Thereafter, members 16
- appointed as provided by Section 161.055(a)(2) shall serve two-year 17
- terms. To the extent of a conflict between this subsection and 18
- Subsection (a), this subsection controls. This subsection expires 19
- September 1, 2014. 20
- 21 SECTION 2. Section 161.0591, Local Government Code, is
- amended by amending Subsection (a) and adding Subsection (c) to 22
- 23 read as follows:
- 24 (a) The position of chair is selected from the commission

- 1 members by a majority vote of the commission members. The chair
- 2 serves a term of [alternates every] six months [between members
- 3 appointed under Section 161.055(a)(1) and members appointed under
- 4 Section 161.055(a)(2) and rotates so that each position on the
- 5 commission serves as chair, as follows:
- 6 [(1) the rotation of members appointed under Section
- 7 161.055(a)(1) begins with the member appointed by the county judge,
- 8 followed by the members appointed by the county commissioners in
- 9 order of precinct number; and
- 10 [(2) the rotation of members appointed under Section
- 11 161.055(a)(2) begins with the member appointed under Section
- 12 161.055(a)(2)(A), followed by the members appointed under Sections
- 13 $\frac{161.055(a)(2)(B)}{(C)}$, (C), (D), and (E) in that order].
- 14 (c) A commission member may decline to serve as chair.
- SECTION 3. Sections 161.104(a) and (c), Local Government
- 16 Code, are amended to read as follows:
- 17 (a) Not later than the 30th [60th] day after the date a
- 18 person is appointed to the commission, the person must complete
- 19 training on the following matters:
- 20 (1) the legislation that created the commission;
- 21 (2) the role and functions of the commission; and
- 22 (3) the requirements of:
- (A) the open meetings law, Chapter 551,
- 24 Government Code;
- 25 (B) the public information law, Chapter 552,
- 26 Government Code; and
- (C) other laws relating to public officials,

- 1 including conflict-of-interest laws.
- 2 (c) A person who is appointed to and qualifies for office as
- 3 a member of the commission may not vote, deliberate, or be counted
- 4 as a member in attendance at a meeting of the commission after the
- 5 30th day after the date the person is appointed to the commission
- 6 <u>unless</u> [until] the person <u>has completed</u> [completes] a training
- 7 program <u>as required by Subsection (a)</u> [that complies with this
- 8 section].
- 9 SECTION 4. Section 161.105, Local Government Code, is
- 10 amended by amending Subsection (a) and adding Subsection (e) to
- 11 read as follows:
- 12 (a) The commission and commission staff shall make
- 13 available [provide] periodic training for persons covered by the
- 14 ethics code adopted by the commission [on at least a quarterly
- 15 basis].
- (e) A person covered by the ethics code or a lobbyist or
- 17 vendor required by this section to complete training must complete
- 18 the training as determined by the commission.
- 19 SECTION 5. Section 161.1551(d), Local Government Code, is
- 20 amended to read as follows:
- 21 (d) A commission member serves on the standing preliminary
- 22 review committee for six months. After the end of a commission
- 23 member term on the standing preliminary review committee, service
- 24 on the committee rotates so that each position on the commission
- 25 serves on the committee, beginning [as provided by Section 161.0591
- 26 for the rotation of the chair, except that the rotation begins] with
- 27 the initial members of the standing preliminary review committee

- 1 chosen under Subsection (c) and succeeded by the next member on the
- 2 list as described below:
- 3 (1) for the rotation of members appointed under
- 4 Section 161.055(a)(1), the order of service is the member appointed
- 5 by the county judge, followed by the members appointed by the county
- 6 commissioners in order of precinct number; and
- 7 (2) for the rotation of members appointed under
- 8 Section 161.055(a)(2), the order of service is the order listed by
- 9 that section.
- 10 SECTION 6. Sections 161.156(b), (c), (d), and (e), Local
- 11 Government Code, are amended to read as follows:
- 12 (b) Not later than the 14th [10th business] day after the
- 13 date a complaint is filed, the standing preliminary review
- 14 committee shall send written notice to the complainant and the
- 15 respondent. The notice must state whether the complaint complies
- 16 with the form requirements of Section 161.155 and include the
- 17 information required by Section 161.158(c).
- 18 (c) If the standing preliminary review committee determines
- 19 that the complaint does not comply with the form requirements, the
- 20 committee shall send the complaint to the complainant with the
- 21 written notice, a statement explaining how the complaint fails to
- 22 comply, and a copy of the rules for filing sworn complaints. The
- 23 complainant may resubmit the complaint not later than the 14th
- 24 [21st] day after the date the notice under Subsection (b) is
- 25 mailed. If the standing preliminary review committee determines
- 26 that the complaint is not resubmitted within the 14-day [21-day]
- 27 period, the committee shall:

- 1 (1) dismiss the complaint; and
- 2 (2) not later than the <u>14th</u> [10th business] day after 3 the date of the dismissal, send written notice to the complainant 4 and the respondent of the dismissal and the grounds for dismissal.
- (d) If the standing preliminary review committee determines that a complaint is resubmitted under Subsection (c) within the 14-day [21-day] period but is not in proper form, the committee shall send the notice required under Subsection (c), and the complainant may resubmit the complaint under that subsection.
- (e) If the standing preliminary review committee determines that a complaint returned to the complainant under Subsection (c) or (d) is resubmitted within the 14-day [21-day] period and that the complaint complies with the form requirements, the committee shall send the written notice under Subsection (b).
- SECTION 7. Sections 161.157(a) and (b), Local Government Code, are amended to read as follows:
- 17 (a) A county public servant [The county] may not suspend or
 18 terminate the employment of or take other adverse action against a
 19 county employee who in good faith files a complaint or otherwise
 20 reports to the commission, commission staff, or another law
 21 enforcement authority a violation of the ethics code by a person
 22 subject to the ethics code.
- (b) A county public servant [The county] may not suspend or terminate the employment of or take other adverse action against a county employee who in good faith participates in the complaint processing, preliminary review, hearing, or any other aspect of the investigation and resolution by the commission of an alleged

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- 1 violation of the ethics code by a person subject to the ethics code.
- 2 SECTION 8. Section 161.158(d), Local Government Code, is
- 3 amended to read as follows:
- 4 (d) If the standing preliminary review committee determines
- 5 that the commission does not have jurisdiction over the violation
- 6 alleged in the complaint, the committee shall:
- 7 (1) dismiss the complaint; and
- 8 (2) not later than the 14th [10th business] day after
- 9 the date of the dismissal, send to the complainant and the
- 10 respondent written notice of the dismissal and the grounds for the
- 11 dismissal.
- 12 SECTION 9. Sections 161.159(a) and (b), Local Government
- 13 Code, are amended to read as follows:
- 14 (a) If the alleged violation is a Category One violation:
- 15 (1) the respondent must respond to the notice required
- 16 by Section 161.156(b) not later than the 14th [10th business] day
- 17 after the date the respondent receives the notice; and
- 18 (2) if the matter is not resolved by agreement between
- 19 the standing preliminary review committee [commission] and the
- 20 respondent before the 30th [business] day after the date the
- 21 respondent receives the notice under Section 161.156(b), the
- 22 [standing preliminary review] committee shall set the matter for a
- 23 preliminary review hearing to be held at the next committee meeting
- 24 [for which notice has not yet been posted].
- 25 (b) If the alleged violation is a Category Two violation:
- 26 (1) the respondent must respond to the notice required
- 27 by Section 161.156(b) not later than the 14th [25th business] day

- 1 after the date the respondent receives the notice under Section
- 2 161.156(b); and
- 3 (2) if the matter is not resolved by agreement between
- 4 the standing preliminary review committee [commission] and the
- 5 respondent before the 30th [75th business] day after the date the
- 6 respondent receives the notice under Section 161.156(b), the
- 7 [standing preliminary review] committee shall set the matter for a
- 8 preliminary review hearing to be held at the next committee meeting
- 9 [for which notice has not yet been posted].
- 10 SECTION 10. Sections 161.163(b), (c), and (d), Local
- 11 Government Code, are amended to read as follows:
- 12 (b) If the standing preliminary review committee determines
- 13 that there is credible evidence for the committee to determine that
- 14 a violation has occurred, the committee shall resolve and settle
- 15 the complaint to the extent possible. If the committee
- 16 successfully resolves and settles the complaint, not later than the
- 17 14th [10th business] day after the date of the final resolution of
- 18 the complaint, the committee shall send to the complainant and the
- 19 respondent a copy of the order stating the committee's
- 20 determination and written notice of the resolution and the terms of
- 21 the resolution. If the committee is unsuccessful in resolving and
- 22 settling the complaint, the committee shall:
- 23 (1) order a formal hearing to be held in accordance
- 24 with Sections 161.164-161.167; and
- 25 (2) not later than the 14th [10th business] day after
- 26 the date of the order, send to the complainant and the respondent:
- 27 (A) a copy of the order;

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- 1 (B) written notice of the date, time, and place
- 2 of the formal hearing;
- 3 (C) a statement of the nature of the alleged
- 4 violation;
- 5 (D) a description of the evidence of the alleged
- 6 violation;
- 7 (E) a copy of the complaint;
- 8 (F) a copy of the commission's rules of
- 9 procedure; and
- 10 (G) a statement of the rights of the respondent.
- 11 (c) If the standing preliminary review committee determines
- 12 that there is credible evidence for the committee to determine that
- 13 a violation within the jurisdiction of the commission has not
- 14 occurred, the committee shall:
- 15 (1) dismiss the complaint; and
- 16 (2) not later than the 10th [fifth business] day after
- 17 the date of the dismissal, send to the complainant and the
- 18 respondent a copy of the order stating the committee's
- 19 determination and written notice of the dismissal and the grounds
- 20 for dismissal.
- 21 (d) If the standing preliminary review committee determines
- 22 that there is insufficient credible evidence for the committee to
- 23 determine that a violation within the jurisdiction of the
- 24 commission has occurred, the commission may dismiss the complaint
- 25 or order a formal hearing under Sections 161.164-161.167. Not
- 26 later than the 10th [fifth business] day after the date of the
- 27 committee's determination under this subsection, the committee

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- 1 shall send to the complainant and the respondent a copy of the
- 2 decision stating the committee's determination and written notice
- 3 of the grounds for the determination.
- 4 SECTION 11. Section 161.166(a), Local Government Code, is
- 5 amended to read as follows:
- 6 (a) Not later than the 10th [fifth business] day before the
- 7 date of a scheduled formal hearing or on the granting of a motion
- 8 for discovery by the respondent, the commission shall provide to
- 9 the respondent:
- 10 (1) a list of proposed witnesses to be called at the
- 11 hearing;
- 12 (2) copies of all documents expected to be introduced
- 13 as exhibits at the hearing; and
- 14 (3) a brief statement as to the nature of the testimony
- 15 expected to be given by each witness to be called at the hearing.
- SECTION 12. Sections 161.167(a) and (c), Local Government
- 17 Code, are amended to read as follows:
- 18 (a) At the conclusion of the formal hearing or not [Not]
- 19 later than the 40th [30th business] day after the date of the formal
- 20 hearing, the commission <u>may</u> [shall] convene a meeting and by motion
- 21 shall issue:
- 22 (1) a final decision stating the resolution of the
- 23 formal hearing; and
- 24 (2) a written report stating the commission's findings
- 25 of fact, conclusions of law, and recommendation of imposition of a
- 26 civil penalty, if any.
- (c) Not later than the 14th [10th business] day after the

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- 1 date the commission issues the final decision and written report,
- 2 the commission shall:
- 3 (1) send a copy of the decision and report to the
- 4 complainant and to the respondent; and
- 5 (2) make a copy of the decision and report available to
- 6 the public during reasonable business hours.
- 7 SECTION 13. Sections 161.168(d) and (e), Local Government
- 8 Code, are amended to read as follows:
- 9 (d) The commission shall resolve a complaint within three
- 10 [six] months of its receipt unless it makes a determination that
- 11 additional time is required to resolve the matter. On a
- 12 determination that additional time is required, the commission may
- 13 extend the investigation in three-month increments. Each
- 14 extension requires separate approval by the commission.
- 15 (e) If the commission does not resolve the matter within
- 16 three [six] months or within an authorized extension, the complaint
- 17 shall be deemed to have been dismissed without prejudice.
- 18 SECTION 14. The change in law made by this Act to Section
- 19 161.057, Local Government Code, applies only to the term of a member
- 20 of a county ethics commission appointed on or after the effective
- 21 date of this Act. The term of a member appointed before the
- 22 effective date of this Act is governed by the law in effect when the
- 23 member was appointed, and the former law is continued in effect for
- 24 that purpose.
- 25 SECTION 15. This Act takes effect September 1, 2011.