By: Watson, et al.
(McClendon, Thompson)

S.B. No. 1572

Substitute the following for S.B. No. 1572:

By: Mallory Caraway

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## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the operations and monitoring of fusion centers in this 3 state.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 421.001, Government Code, is amended by
- 6 adding Subdivisions (2-a), (4), and (5) to read as follows:
- 7 <u>(2-a) "Fusion center" means a state or regional</u>
- 8 multidisciplinary collaborative effort of two or more agencies that
- 9 combine resources, expertise, and intelligence and other
- 10 information with the goal of maximizing the ability of those
- 11 agencies to detect, prevent, and respond to criminal activities or
- 12 to otherwise engage in homeland security activities.
- 13 (4) "Intelligence" means the product of systematic
- 14 gathering, evaluation, and synthesis of raw data on individuals or
- 15 activities suspected of being, or known to be, criminal in nature.
- 16 (5) "Recognized fusion center" means a fusion center
- 17 operating in this state that has been recognized by the homeland
- 18 security director as meeting the fusion center mission identified
- 19 in the governor's homeland security strategy and in the Department
- 20 of Homeland Security State, Local, and Regional Fusion Center
- 21 Initiative established under 6 U.S.C. Section 124h.
- SECTION 2. Subsection (b), Section 421.002, Government
- 23 Code, is amended to read as follows:
- 24 (b) The governor's homeland security strategy shall

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- 1 coordinate homeland security activities among and between local,
- 2 state, and federal agencies and the private sector and must include
- 3 specific plans for:
- 4 (1) intelligence gathering and analysis;
- 5 (2) information sharing;
- 6 (3) reducing the state's vulnerability to homeland
- 7 security emergencies;
- 8 (4) protecting critical infrastructure;
- 9 (5) protecting the state's international border,
- 10 ports, and airports;
- 11 (6) detecting, deterring, and defending against
- 12 terrorism, including cyber-terrorism and biological, chemical, and
- 13 nuclear terrorism;
- 14 (7) positioning equipment, technology, and personnel
- 15 to improve the state's ability to respond to a homeland security
- 16 emergency;
- 17 (8) directing the Texas Fusion [Infrastructure
- 18 Protection Communications | Center and giving the center certain
- 19 forms of authority to implement the governor's homeland security
- 20 strategy; and
- 21 (9) using technological resources to:
- 22 (A) facilitate the interoperability of
- 23 government technological resources, including data, networks, and
- 24 applications;
- 25 (B) coordinate the warning and alert systems of
- 26 state and local agencies;
- (C) incorporate multidisciplinary approaches to

- 1 homeland security; and
- 2 (D) improve the security of governmental and
- 3 private sector information technology and information resources.
- 4 SECTION 3. Section 421.071, Government Code, is amended to
- 5 read as follows:
- 6 Sec. 421.071. COOPERATION AND ASSISTANCE. A state or local
- 7 agency that performs a homeland security activity or a
- 8 nongovernmental entity that contracts with a state or local agency
- 9 to perform a homeland security activity shall cooperate with and
- 10 assist the office of the governor, the Homeland Security Council,
- 11 the Texas Fusion [Infrastructure Protection Communications]
- 12 Center, and the National Infrastructure Protection Center in the
- 13 performance of their duties under this chapter and other state or
- 14 federal law.
- 15 SECTION 4. The heading to Subchapter E, Chapter 421,
- 16 Government Code, is amended to read as follows:
- 17 SUBCHAPTER E. TEXAS FUSION CENTER AND OTHER FUSION CENTERS
- 18 OPERATING IN THIS STATE
- 19 SECTION 5. Subsections (a) and (b), Section 421.082,
- 20 Government Code, are amended to read as follows:
- 21 (a) The <u>Texas Fusion Center</u> [<del>center</del>] shall serve as the
- 22 state's primary entity for the planning, coordination, and
- 23 integration of government communications capabilities to help
- 24 implement the governor's homeland security strategy and ensure an
- 25 effective response in the event of a homeland security emergency.
- 26 (b) The center's duties include:
- 27 (1) promotion of emergency preparedness;

- 1 (2) receipt and analysis of information, assessment of
- 2 threats, and issuance of public warnings related to homeland
- 3 security emergencies; [and]
- 4 (3) authorization and facilitation of cooperative
- 5 efforts related to emergency response and recovery efforts in the
- 6 event of a homeland security emergency; and
- 7 (4) making recommendations to the Department of Public
- 8 Safety regarding the monitoring of fusion centers operating in this
- 9 state and regarding the functions of the Texas Fusion Center Policy
- 10 <u>Council created under Section 421.083.</u>
- 11 SECTION 6. Subchapter E, Chapter 421, Government Code, is
- 12 amended by adding Sections 421.083, 421.084, and 421.085 to read as
- 13 follows:
- 14 Sec. 421.083. TEXAS FUSION CENTER POLICY COUNCIL. (a) The
- 15 Department of Public Safety shall create the Texas Fusion Center
- 16 Policy Council and the bylaws for the council to assist the
- 17 department in monitoring fusion center activities in this state.
- 18 (b) The policy council is composed of one executive
- 19 representative from each recognized fusion center operating in this
- 20 state.
- 21 <u>(c) The policy council shall:</u>
- 22 (1) develop and disseminate strategies to:
- 23 (A) facilitate the implementation of applicable
- 24 federal standards and programs on a statewide basis by each fusion
- 25 center operating in this state;
- 26 (B) expand and enhance the statewide
- 27 intelligence capacity to reduce the threat of terrorism and

1 criminal enterprises; and 2 (C) continuously review critical 3 pertaining to homeland security activities; 4 (2) establish a privacy advisory group, with at least one member who is a privacy advocate, to advise the policy council 5 and to meet at the direction of the policy council; and 6 7 (3) recommend best practices for each fusion center operating in this state, including: 8 9 (A) best practices to ensure that the center adheres to 28 C.F.R. Part 23 and any other state or federal law 10 designed to protect privacy and the other legal rights of 11 12 individuals; and (B) best practices for the smooth exchange of 13 14 information among all fusion centers operating in this state. 15 Sec. 421.084. FUSION CENTERS OPERATING IN THIS STATE: RULES AND MONITORING. (a) After considering the recommendations 16 17 of the Texas Fusion Center under Section 421.082(b)(4) and the Texas Fusion Center Policy Council under Section 421.083(c)(3), the 18 19 Department of Public Safety shall adopt rules to govern the operations of fusion centers in this state, including guidelines 20 21 to: (1) for any fusion center operating in this state, 22 establish a common concept of operations to provide clear baseline 23 24 standards for each aspect of the center's activities; 25 (2) inform and define the monitoring of those 26 activities by the Texas Fusion Center Policy Council; and

(3) ensure that any fusion center operating in this

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- 1 state adheres to state and federal laws designed to protect privacy
- 2 and the other legal rights of individuals, including 28 C.F.R. Part
- 3 23 and any other law that provides clear standards for the treatment
- 4 of intelligence or for the collection and storage of noncriminal
- 5 information, personally identifiable information, or protected
- 6 health information.
- 7 (b) The Department of Public Safety may require that a
- 8 fusion center audited under applicable department rules pay any
- 9 costs incurred by the policy council in relation to the audit.
- 10 (c) A member of the policy council may not receive
- 11 compensation but is entitled to reimbursement for the member's
- 12 travel expenses as provided by Chapter 660 and the General
- 13 Appropriations Act.
- 14 (d) A fusion center may not receive state grant money if the
- 15 center adopts a rule, order, ordinance, or policy under which the
- 16 center fails or refuses to comply with rules adopted by the
- 17 Department of Public Safety under Subsection (a), beginning with
- 18 the first state fiscal year occurring after the center adopts the
- 19 rule, order, ordinance, or policy.
- Sec. 421.085. REPORT. The Texas Fusion Center Policy
- 21 Council annually shall submit to the governor and to each house of
- 22 the legislature a report that contains, with respect to the
- 23 preceding year:
- 24 (1) the council's progress in developing and
- 25 coordinating the statewide fusion effort and intelligence network
- 26 described by the governor's homeland security strategy;
- 27 (2) the progress made by fusion centers operating in

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- 1 this state in meeting the fusion center guidelines developed under
- 2 the Department of Homeland Security State, Local, and Regional
- 3 Fusion Center Initiative established under 6 U.S.C. Section 124h;
- 4 and
- 5 (3) a summary of fusion center audits or reviews
- 6 conducted under applicable rules adopted by the Department of
- 7 Public Safety.
- 8 SECTION 7. This Act takes effect immediately if it receives
- 9 a vote of two-thirds of all the members elected to each house, as
- 10 provided by Section 39, Article III, Texas Constitution. If this
- 11 Act does not receive the vote necessary for immediate effect, this
- 12 Act takes effect September 1, 2011.