By: Patrick S.J.R. No. 27

A JOINT RESOLUTION

- 1 proposing a constitutional amendment concerning the limitation on
- 2 the rate of growth of state appropriations and the use of
- 3 unencumbered surplus state revenues to provide for a rebate of
- 4 state franchise taxes, to reduce public school district property
- 5 taxes, and to fund the state's rainy day fund.
- 6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 SECTION 1. Section 22, Article VIII, Texas Constitution, is
- 8 amended to read as follows:
- 9 Sec. 22. (a) In no biennium shall the rate of growth of
- 10 appropriations from all sources of revenue other than the federal
- 11 government [state tax revenues not dedicated by this constitution]
- 12 exceed <u>a rate equal to the sum of</u> the estimated <u>rates</u> [rate] of
- 13 increase or decrease, during the biennium preceding the biennium
- 14 for which the appropriations are made, [growth] of:
- 15 <u>(1)</u> the state's population; and
- 16 (2) inflation or deflation in this state in the prices
- 17 of goods [economy].
- 18 <u>(b) The rates described by Subsection (a) of this section</u>
- 19 shall be estimated in the manner provided by general law. If the
- 20 sum of those estimated rates is a negative number, appropriations
- 21 for the biennium from all sources of revenue other than the federal
- 22 government must decrease by a rate at least equal to the sum of
- 23 those estimated rates.
- (c) In this section, the rate of change of appropriations

- 1 from all sources of revenue other than the federal government is the
- 2 percentage difference between:
- 3 (1) the amount of money appropriated for the current
- 4 biennium from those sources as estimated in the manner prescribed
- 5 by law at or near the time the legislature convenes in regular
- 6 session during the current biennium; and
- 7 (2) the amount of money appropriated for the next
- 8 biennium from those sources as finally estimated by the comptroller
- 9 at the times the Acts making appropriations are considered by the
- 10 comptroller under Article III, Section 49a, of this constitution.
- 11 <u>(d)</u> The legislature shall provide by general law procedures
- 12 to implement Subsections (a), (b), and (c) of this section
- 13 [subsection].
- (e) [(b)] If the legislature by adoption of a resolution
- 15 approved by a record vote of <u>two-thirds</u> [a majority] of the members
- 16 of each house finds that an emergency exists and identifies the
- 17 nature of the emergency, the legislature may provide for
- 18 appropriations in excess of the amount authorized by Subsection (a)
- 19 of this section. The excess authorized under this subsection may
- 20 not exceed the amount specified in the resolution.
- 21 $\underline{\text{(f)}}$ [\(\frac{\(\text{(c)}\)}{\(\text{)}}\)] In no case shall appropriations exceed revenues
- 22 as provided in Article III, Section 49a, of this constitution.
- 23 Nothing in this section shall be construed to alter, amend, or
- 24 repeal Article III, Section 49a, of this constitution.
- 25 SECTION 2. Section 49a, Article III, Texas Constitution, is
- 26 amended by adding Subsections (c) and (d) to read as follows:
- (c) A bill containing an appropriation may not be considered

- 1 as passed and may not be sent to the Governor for consideration
- 2 until the Comptroller of Public Accounts endorses on the bill the
- 3 Comptroller's certificate showing that the amount appropriated
- 4 does not exceed the limitation on the rate of growth of
- 5 appropriations imposed by Section 22, Article VIII, of this
- 6 constitution.
- 7 (d) When the Comptroller of Public Accounts finds that a
- 8 bill containing an appropriation exceeds the limitation on the rate
- 9 of growth of appropriations imposed by Section 22, Article VIII, of
- 10 this constitution, the Comptroller shall endorse that finding on
- 11 the bill, return the bill to the House in which it originated, and
- 12 immediately notify the House of Representatives and the Senate of
- 13 the finding.
- 14 SECTION 3. Subsection (b), Section 49-q, Article III, Texas
- 15 Constitution, is amended to read as follows:
- 16 (b) The comptroller shall, not later than the 90th day of
- 17 each biennium, transfer to the economic stabilization fund 25
- 18 percent [one-half] of any unencumbered positive balance of general
- 19 revenues on the last day of the preceding biennium. If necessary,
- 20 the comptroller shall reduce the amount transferred in proportion
- 21 to the other amounts prescribed by this section to prevent the
- 22 amount in the fund from exceeding the limit in effect for that
- 23 biennium under Subsection (g) of this section. For purposes of this
- 24 subsection, general revenues are considered encumbered on the last
- 25 day of a biennium only to the extent that general revenues are
- 26 subject to payment for particular identifiable and legally
- 27 enforceable obligations of this state that were incurred on or

- 1 before that day and intended to be paid out of appropriations for
- 2 that biennium.
- 3 SECTION 4. Article III, Texas Constitution, is amended by
- 4 adding Section 49-g-1 to read as follows:
- 5 Sec. 49-g-1. (a) Not later than the 90th day of each state
- 6 fiscal biennium, the comptroller shall ascertain the amount of the
- 7 unencumbered positive balance of general revenues on the last day
- 8 of the preceding state fiscal biennium that remains after the
- 9 transfer of revenues to the economic stabilization fund under
- 10 Subsection (b), Section 49-g, Article III, of this constitution.
- 11 For purposes of this subsection, general revenues are considered
- 12 encumbered on the last day of a state fiscal biennium only to the
- 13 extent that general revenues are subject to payment for particular
- 14 identifiable and legally enforceable obligations of this state that
- 15 were incurred on or before that day and intended to be paid out of
- 16 appropriations for that state fiscal biennium.
- 17 (b) The legislature by general law shall provide a procedure
- 18 by which the comptroller shall issue to payers of this state's
- 19 franchise tax a rebate of franchise taxes paid during the preceding
- 20 state fiscal biennium such that:
- 21 <u>(1) the total amount of rebates issued equals</u>
- 22 one-third of the amount of the remaining unencumbered positive
- 23 balance of general revenues ascertained under Subsection (a) of
- 24 this section, not to exceed the total amount of state franchise
- 25 taxes collected during that preceding state fiscal biennium; and
- 26 (2) each payer of the franchise tax during that
- 27 preceding state fiscal biennium receives a share of the total

- 1 amount of rebates issued that is directly proportionate to the
- 2 share that the amount of that taxpayer's franchise taxes paid
- 3 during that preceding state fiscal biennium bears to the total
- 4 amount of franchise taxes collected during that preceding state
- 5 fiscal biennium.
- 6 (c) Not later than the 91st day of each state fiscal
- 7 biennium, the comptroller shall transfer to the property tax relief
- 8 fund established by general law two-thirds of the amount of the
- 9 unencumbered positive balance of general revenues ascertained
- 10 under Subsection (a) of this section to be used for reducing public
- 11 school district property taxes as provided by general law.
- 12 SECTION 5. (a) This proposed constitutional amendment
- 13 shall be submitted to the voters at an election to be held November
- 14 6, 2012.
- 15 (b) The ballot shall be printed to permit voting for or
- 16 against the proposition: "The constitutional amendment regarding
- 17 the limitation on the rate of growth in appropriations and the use
- 18 of unencumbered surplus state revenues to provide for a rebate of
- 19 state franchise taxes, to reduce public school district property
- 20 taxes, and to fund the state's rainy day fund."