BILL ANALYSIS

Senate Research Center 83R1252 JSC-F

S.B. 97 By: Patrick Health & Human Services 2/21/2013 As Filed

AUTHOR'S / SPONSOR'S STATEMENT OF INTENT

Mifeprex (RU-486) was approved by the United States Food and Drug Administration (FDA) for use by pregnant women wishing to terminate a pregnancy for up to 49 days gestation only. The drug has no other approved indication for use during pregnancy. The RU-486 label instructs that tablets are intended for oral administration only, and should be administered only in a clinic, medical office, or hospital, and by or under the supervision of a physician able to assess the gestational age of an embryo and to diagnose ectopic pregnancies. Abortion-inducing drugs pose substantial risks to women, and these risks are magnified when the drugs are misused.

The purpose of S.B. 97 is to protect the health and welfare of women considering a drug-induced abortion. It ensures that physicians providing drug-induced abortions are only doing so in the way in which the FDA tested and approved the abortion-inducing drug.

S.B. 97 requires that Texas abortion providers meet the basic standards prescribed by the manufacturer of RU-486 and the FDA. This includes requiring that abortion-inducing drugs be provided only by a physician and that the physician examine the woman prior to administering the abortion-inducing drug. S.B. 97 requires that the drug label be provided to the patient.

In the event of an adverse reaction, S.B. 97 requires that the physician administering the abortion-inducing drug has signed a contract with a physician who will handle complications. Furthermore, the legislation requires that the woman receive the name and telephone number of the physician who will handle emergencies, and the hospital at which emergencies will be handled. The physician who contracts to handle emergencies must have active admitting privileges as well as gynecological and surgical privileges at the hospital. Finally, the physician must provide a written report of adverse events to the FDA MedWatch Reporting System.

As proposed, S.B. 97 amends current law relating to distributing or prescribing abortion-inducing drugs and provides penalties.

RULEMAKING AUTHORITY

This bill does not expressly grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Chapter 171, Health and Safety Code, by adding Subchapter C, as follows:

SUBCHAPTER C. ABORTION-INDUCING DRUGS

Sec. 171.051. DEFINITIONS. Defines "abortion," "abortion-inducing drug," "drug label," "gestational age," "medical abortion," "physician," "pregnant," and "unborn child" in this subchapter.

Sec. 171.052. ENFORCEMENT BY TEXAS MEDICAL BOARD. Requires the Texas Medical Board (TMB), notwithstanding Section 171.005 (Department to Enforce), to enforce this subchapter.

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- Sec. 171.053. DISTRIBUTION OF ABORTION-INDUCING DRUG. (a) Prohibits a person from knowingly giving, selling, dispensing, administering, providing, or prescribing an abortion-inducing drug to a pregnant woman for the purpose of inducing an abortion in the pregnant woman or enabling another person to induce an abortion in the pregnant woman unless:
 - (1) the person who gives, sells, dispenses, administers, provides, or prescribes the abortion-inducing drug is a physician; and
 - (2) the provision, prescription, or administration of the abortion-inducing drug satisfies the protocol tested and authorized by the United States Food and Drug Administration (FDA) as outlined in the drug label of the abortion-inducing drug.
 - (b) Requires the physician, before the physician gives, sells, dispenses, administers, provides, or prescribes an abortion-inducing drug, to examine the pregnant woman and document, in the woman's medical record, the gestational age and intrauterine location of the pregnancy.
 - (c) Requires the physician who gives, sells, dispenses, administers, provides, or prescribes an abortion-inducing drug to provide the pregnant woman with a copy of the drug label of that abortion-inducing drug.
 - (d) Requires the physician who gives, sells, dispenses, administers, provides, or prescribes an abortion-inducing drug to:
 - (1) execute a contract signed by the physician and by another physician who, by the terms of the contract, agrees to treat emergencies arising from the administration or use of the drug; and
 - (2) produce the signed contract described by Subdivision (1) on demand by the pregnant woman or TMB.
 - (e) Requires the physician who gives, sells, dispenses, administers, provides, or prescribes the abortion-inducing drug to provide the pregnant woman with the name and the phone number of:
 - (1) the physician who has signed a contract under Subsection (d)(1) to treat an emergency arising from the administration or use of the drug; and
 - (2) the hospital at which an emergency arising from the administration or use of the drug would be treated.
 - (f) Requires a physician who contracts to treat an emergency arising from the administration or use of an abortion-inducing drug under Subsection (d)(1) to have active admitting, gynecological, and surgical privileges at the hospital designated to treat the emergency.
 - (g) Requires the physician who gives, sells, dispenses, administers, provides, or prescribes the abortion-inducing drug, or the physician's agent, to schedule a follow-up visit for the woman to occur not more than 14 days after the administration or use of the drug. Requires the physician, at the follow-up visit, to confirm that the pregnancy is completely terminated and assess the degree of bleeding.
 - (h) Requires the physician who gives, sells, dispenses, administers, provides, or prescribes the abortion-inducing drug, or the physician's agent, to make a reasonable effort to ensure that the woman returns for the scheduled follow-up visit under Subsection (g). Requires the physician or the physician's agent to

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document a brief description of any effort made to comply with this subsection, including the date, time, and name of the person making the effort, in the woman's medical record.

(i) Requires a physician, if the physician gives, sells, dispenses, administers, provides, or prescribes an abortion-inducing drug to a pregnant woman for the purpose of inducing an abortion as authorized by this section and the physician knows that the woman experiences a serious adverse event, as defined by the MedWatch Reporting System, during or after the administration or use of the drug, to report the event to the FDA through the MedWatch Reporting System not later than the third day after the date the physician learns that the event occurred.

Sec. 171.054. ADMINISTRATIVE PENALTY. (a) Authorizes TMB to take disciplinary action under Chapter 164 (Disciplinary Actions and Procedures), Occupations Code, against a person who violates Section 171.053.

(b) Prohibits a penalty from being assessed under this section against a pregnant woman who receives a medical abortion.

SECTION 2. Effective date: upon passage or September 1, 2013.

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