By: Callegari

1

H.B. No. 88

A BILL TO BE ENTITLED

AN ACT

2 relating to the constitutional limit on the rate of growth of 3 appropriations.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Sections 316.001, 316.002, and 316.006, 6 Government Code, are amended to read as follows:

7 Sec. 316.001. LIMIT. (a) The rate of growth of appropriations in a state fiscal biennium from all sources of 8 9 revenue other than the federal government [state tax revenues not dedicated by the constitution] may not exceed a rate determined by 10 adding the estimated rate of the increase or decrease in the state's 11 12 population during the preceding state fiscal biennium and the estimated rate of inflation or deflation during that preceding 13 14 biennium in this state in the prices of a set of goods determined to be representative of this [the estimated rate of growth of the] 15 16 state's economy as a whole.

17 (b) If the sum of the estimated rates described by 18 Subsection (a) is a negative number, appropriations for the state 19 fiscal biennium from all sources of revenue other than the federal 20 government must decrease as prescribed by this subchapter.

21 Sec. 316.002. DUTIES OF LEGISLATIVE BUDGET BOARD. 22 (a) Before the Legislative Budget Board submits the budget <u>for the</u> 23 <u>next state fiscal biennium</u> as prescribed by Section 322.008(c), the 24 board shall establish:

83R202 JJT-F

H.B. No. 88

1 (1) the <u>maximum allowable rate of growth of</u> 2 <u>appropriations between the current state fiscal biennium and the</u> 3 <u>next state fiscal biennium, in accordance with Section 22, Article</u> 4 <u>VIII, Texas Constitution, expressed as a percentage, by adding the</u> 5 <u>following estimated rates, as determined by the board:</u>

6 (A) the estimated rate of change of the state's 7 population during the current state fiscal biennium, expressed as a 8 percentage; and

9 (B) the estimated rate of inflation or deflation 10 in this state during the current state fiscal biennium in the price 11 of a set of goods determined by the board to be representative of 12 this state's economy as a whole during that [estimated rate of 13 growth of the state's economy from the current biennium to the next] 14 biennium, expressed as a percentage;

15 (2) the <u>amount</u> [level] of appropriations for the 16 current <u>state fiscal</u> biennium from <u>all sources of revenue except</u> 17 <u>the federal government</u> [state tax revenues not dedicated by the 18 constitution]; and

19 (3) the amount of revenue from all sources except the federal government [state tax revenues not dedicated by the 20 21 constitution] that could be appropriated for the next state fiscal biennium within the limit established in accordance with the 22 maximum allowable rate of growth determined under Subdivision (1) 23 and the amount of appropriations for the current state fiscal 24 biennium determined under Subdivision (2) [by the estimated rate of 25 26 growth of the state's economy].

27

(b) If the sum of the estimated rate of increase or decrease

H.B. No. 88

1 in the state's population and the estimated rate of inflation or 2 deflation is a negative number, the amount of appropriations for the next state fiscal biennium from all sources of revenue other 3 than the federal government may not exceed the amount of 4 appropriations from those sources in the current state fiscal 5 biennium reduced by the product of that amount and the sum of those 6 rates. [Except as provided by Subsection (c), the board shall 7 8 determine the estimated rate of growth of the state's economy by dividing the estimated Texas total personal income for the next 9 10 biennium by the estimated Texas total personal income for the current biennium. Using standard statistical methods, the board 11 12 shall make the estimate by projecting through the biennium the estimated Texas total personal income reported by the United States 13 14 Department of Commerce or its successor in function.]

15 (c) [If a more comprehensive definition of the rate of 16 growth of the state's economy is developed and is approved by the 17 committee established by Section 316.005, the board may use that 18 definition in calculating the limit on appropriations.

[(d)] To ensure compliance with <u>Section 22</u>, Article VIII, [Section 22, of the] Texas Constitution, the Legislative Budget Board may not transmit in any form to the governor or the legislature the budget as prescribed by Section 322.008(c) or the general appropriations bill as prescribed by Section 322.008(d) until the limit on the rate of growth of appropriations has been adopted as required by this subchapter.

26 <u>(d)</u> [(e)] In the absence of an action by the Legislative 27 Budget Board to adopt a spending limit as provided <u>by this section</u>

H.B. No. 88

[in Subsections (a) and (b)], the sum of the estimated rate of 1 population growth and the estimated rate of inflation [in the 2 state's economy from the current biennium to the next biennium] 3 shall be treated as if that rate [it] were zero, and the amount of 4 revenue from all sources other than the federal government that may 5 [state tax revenues not dedicated by the constitution that could] 6 be appropriated for the next state fiscal biennium is [within the 7 8 limit established by the estimated rate of growth in the state's economy shall be] the same as the amount [level] of appropriations 9 10 from those revenues for the current biennium.

Sec. 316.006. LIMIT ON BUDGET RECOMMENDATIONS. Unless authorized by majority vote of the members of the board from each house, the Legislative Budget Board budget recommendations relating to the proposed appropriations of <u>revenue from all sources</u> <u>except the federal government</u> [state tax revenues not dedicated by <u>the constitution</u>] may not exceed the limit adopted by the committee under Section 316.005.

18 SECTION 2. Section 316.007(a), Government Code, is amended 19 to read as follows:

(a) The Legislative Budget Board shall include in its budget
recommendations the proposed limit of appropriations from <u>all</u>
<u>sources of revenue except the federal government</u> [state tax
revenues not dedicated by the constitution].

24 SECTION 3. Section 316.008(a), Government Code, is amended 25 to read as follows:

(a) Unless the legislature adopts a resolution under
 27 <u>Section 22,</u> Article VIII, [Section 22(b), of the] Texas

Constitution, raising the proposed limit on appropriations, the proposed limit is binding on the legislature with respect to all appropriations for the next <u>state fiscal</u> biennium made from <u>all</u> <u>sources of revenue except the federal government</u> [state tax revenues not dedicated by the constitution].

H.B. No. 88

6 SECTION 4. The changes in law made by this Act apply only, 7 as applicable, in relation to appropriations made for the state 8 fiscal biennium beginning September 1, 2015, and subsequent state fiscal bienniums. Appropriations for the state fiscal biennium 9 10 that began September 1, 2013, are governed by Sections 316.001, 316.002, 316.006, 316.007, and 316.008, Government Code, as those 11 sections existed on December 1, 2012, and the former law is 12 continued in effect for that purpose. 13

14 SECTION 5. This Act takes effect on the date on which the 15 constitutional amendment proposed by the 83rd Legislature, Regular 16 Session, 2013, regarding the limitation on the rate of growth in 17 appropriations takes effect. If that amendment is not approved by 18 the voters, this Act has no effect.