

By: Strama

H.B. No. 146

A BILL TO BE ENTITLED

AN ACT

relating to limits on political contributions and expenditures in connection with certain legislative and executive offices; providing civil and criminal penalties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Chapter 253, Election Code, is amended by adding Subchapter G to read as follows:

SUBCHAPTER G. TEXAS CAMPAIGN FAIRNESS ACT

Sec. 253.201. APPLICABILITY OF SUBCHAPTER. This subchapter applies only to a political contribution or political expenditure in connection with:

(1) a statewide office in the executive branch;

(2) the office of state senator;

(3) the office of state representative; or

(4) the office of member, State Board of Education.

Sec. 253.202. DEFINITIONS. In this subchapter:

(1) "Complying candidate" or "complying officeholder" means a candidate who files a declaration of compliance under Section 253.207(a)(1).

(2) "Election cycle" means the period beginning on January 1 of an odd-numbered year and ending on December 31 of the following even-numbered year.

(3) "Noncomplying candidate" means a candidate who:

(A) files a declaration of intent to exceed the

limit on expenditures or the use of personal funds under Section 253.207(a)(2);

(B) files a declaration of compliance under Section 253.207(a)(1) but later exceeds the limit on expenditures or the use of personal funds;

(C) fails to file a declaration of compliance under Section 253.207(a)(1) or a declaration of intent under Section 253.207(a)(2); or

(D) violates Section 253.216 or 253.217.

Sec. 253.203. CONTRIBUTION LIMITS. (a) A candidate or officeholder may not, except as provided by Subsection (c), knowingly accept political contributions from a person that in the aggregate exceed the limits prescribed by Subsection (b) in an election cycle.

(b) The contribution limits are:

(1) for a statewide office, \$2,000;

(2) for the office of state senator, \$1,000;

(3) for the office of state representative, \$500; or

(4) for the office of member, State Board of Education, \$1,500.

(c) If a candidate has an opponent in the primary election, the limits prescribed by Subsection (b) are doubled, except that a person may not make political contributions that in the aggregate exceed the applicable limit prescribed by Subsection (b):

(1) during the period beginning on the first day of the election cycle and ending on the day of the primary election; or

(2) during the period beginning on the day after the

day of the primary election and ending on the last day of the election cycle.

(d) This section does not apply to a political contribution made by an out-of-state political committee.

(e) Notwithstanding Section 254.034, a person who receives a political contribution that violates Subsection (a) shall return the contribution to the contributor not later than the later of:

(1) the last day of the reporting period in which the contribution is received; or

(2) the fifth day after the date the contribution is received.

(f) A person who violates this section is liable for a civil penalty not to exceed three times the amount of the political contributions accepted in violation of this section.

Sec. 253.204. CONTRIBUTION BY CHILD CONSIDERED TO BE CONTRIBUTION BY INDIVIDUAL. (a) For purposes of Section 253.203, a contribution by the child of an individual is considered to be a contribution by the individual.

(b) In this section, "child" means a person under 18 years of age who is not and has not been married or who has not had the disabilities of minority removed for general purposes.

Sec. 253.205. RESTRICTIONS ON REIMBURSEMENT OF PERSONAL FUNDS AND PAYMENTS ON CERTAIN LOANS. (a) A noncomplying candidate or officeholder who makes political expenditures from the person's personal funds may not reimburse the personal funds from political contributions in amounts that in the aggregate exceed \$50,000 in an election cycle.

1        (b) A candidate or officeholder who accepts one or more  
2 political contributions in the form of loans, including an  
3 extension of credit or a guarantee of a loan or extension of credit,  
4 from one or more persons related to the candidate or officeholder  
5 within the second degree by consanguinity, as determined under  
6 Subchapter B, Chapter 573, Government Code, may not use political  
7 contributions to repay the loans.

8        (c) A person who is both a candidate and an officeholder may  
9 reimburse the person's personal funds only in one capacity.

10       (d) This section does not apply to a candidate for or holder  
11 of a statewide office.

12       (e) A person who violates this section is liable for a civil  
13 penalty not to exceed three times the amount by which the  
14 reimbursement made in violation of this section exceeds the  
15 applicable limit prescribed by Subsection (a).

16       Sec. 253.206. NOTICE REQUIRED FOR CERTAIN POLITICAL  
17 EXPENDITURES. (a) A person other than a candidate, an  
18 officeholder, or the principal political committee of the state  
19 executive committee or a county executive committee of a political  
20 party may not make political expenditures that in the aggregate  
21 exceed the applicable limits prescribed by Section 253.213 for the  
22 purpose of supporting or opposing a candidate or assisting a  
23 candidate as an officeholder unless the person files with the  
24 commission a written declaration of the person's intent to make  
25 expenditures that exceed the limit prescribed by Section 253.213.

26       (b) A declaration under Subsection (a) must be filed not  
27 later than the earlier of:

1           (1) the date the person makes the political  
2 expenditure that causes the person to exceed the limit prescribed  
3 by Section 253.213; or

4           (2) the 60th day before the date of the election in  
5 connection with which the political expenditures are intended to be  
6 made.

7           (c) The commission shall file a declaration received under  
8 Subsection (a) with the records of each candidate or officeholder  
9 on whose behalf the person filing the declaration intends to make  
10 political expenditures. If the person intends to make only  
11 political expenditures opposing a candidate, the commission shall  
12 file the declaration with the records of each candidate for the  
13 office.

14           (d) An expenditure made by a political committee or other  
15 association that consists only of costs incurred in contacting the  
16 committee's or association's membership may be made without the  
17 declaration required by Subsection (a).

18           (e) For purposes of this section, a person who makes a  
19 political expenditure benefiting more than one candidate or  
20 officeholder shall, in accordance with commission rule, allocate a  
21 portion of the expenditure to each candidate or officeholder whom  
22 the expenditure benefits in proportion to the benefit received by  
23 that candidate or officeholder. For purposes of this subsection:

24           (1) a political expenditure for supporting candidates  
25 or assisting officeholders benefits each candidate or officeholder  
26 supported or assisted; and

27           (2) a political expenditure for opposing a candidate

1 benefits each opponent of the candidate.

2 (f) A person who violates this section is liable for a civil  
3 penalty not to exceed three times the amount of the political  
4 expenditures made in violation of this section.

5 Sec. 253.207. VOLUNTARY COMPLIANCE. (a) When a person  
6 becomes a candidate for office, the person shall file with the  
7 commission:

8 (1) a sworn declaration of compliance stating that the  
9 person voluntarily agrees to comply with the applicable limits on  
10 expenditures and the use of personal funds prescribed by this  
11 subchapter; or

12 (2) a written declaration of the person's intent to  
13 make expenditures that exceed the applicable limit prescribed by  
14 this subchapter or use of personal funds in an amount exceeding the  
15 limit prescribed by this subchapter.

16 (b) The limits on contributions prescribed by this  
17 subchapter apply to complying candidates unless suspended as  
18 provided by Section 253.208 or 253.213. The limits on  
19 contributions and on reimbursement of personal funds prescribed by  
20 this subchapter apply to noncomplying candidates regardless of  
21 whether the limits on contributions, expenditures, and the use of  
22 personal funds are suspended for complying candidates.

23 (c) A candidate may not knowingly accept a campaign  
24 contribution or make or authorize a campaign expenditure before the  
25 candidate files a declaration under Subsection (a).

26 (d) A person who violates Subsection (c) is liable for a  
27 civil penalty not to exceed three times the amount of the political

contributions or political expenditures made in violation of this section.

Sec. 253.208. EFFECT OF NONCOMPLYING CANDIDATE. (a) A complying candidate or a specific-purpose committee for supporting a complying candidate is not required to comply with the applicable limits on contributions, expenditures, and the use of personal funds prescribed by this subchapter if another person becomes a candidate for the same office and:

(1) files a declaration of intent to exceed the applicable limit on expenditures under Section 253.207(a)(2);

(2) fails to file a declaration of compliance under Section 253.207(a)(1) or a declaration of intent under Section 253.207(a)(2);

(3) files a declaration of compliance under Section 253.207(a)(1) but later exceeds the applicable limit on expenditures or the use of personal funds; or

(4) violates Section 253.216 or 253.217.

(b) The executive director of the commission shall issue an order suspending the limits on contributions, expenditures, and the use of personal funds for a specific office not later than the fifth day after the date the executive director determines that:

(1) a person has become a candidate for that office and:

(A) has filed a declaration of intent to exceed the applicable limits on expenditures and the use of personal funds under Section 253.207(a)(2); or

(B) has failed to file a declaration of

compliance under Section 253.207(a)(1) or a declaration of intent under Section 253.207(a)(2);

(2) a complying candidate for that office has exceeded the applicable limit on expenditures or the use of personal funds prescribed by this subchapter; or

(3) a candidate for that office has violated Section 253.216 or 253.217.

Sec. 253.209. BENEFIT TO COMPLYING CANDIDATE. (a) A complying candidate is entitled to state on political advertising as provided by Section 255.009 that the candidate complies with the Texas Campaign Fairness Act, regardless of whether the limits on contributions, expenditures, and the use of personal funds are later suspended.

(b) A noncomplying candidate is not entitled to the benefit provided by this section.

Sec. 253.210. EXPENDITURE LIMITS. (a) In each election cycle, a complying candidate may not knowingly make or authorize political expenditures that in the aggregate exceed:

(1) for a statewide office, \$5 million;

(2) for the office of state senator, \$1 million;

(3) for the office of state representative, \$500,000;

or

(4) for the office of member, State Board of Education, \$1 million.

(b) A person who violates this section is liable for a civil penalty not to exceed three times the amount by which the political expenditures made in violation of this section exceed the

1 applicable limit prescribed by Subsection (a).

2 Sec. 253.211. EXPENDITURE BY CERTAIN COMMITTEES CONSIDERED  
3 EXPENDITURE BY CANDIDATE. (a) For purposes of Section 253.210,  
4 an expenditure by a specific-purpose committee for the purpose of  
5 supporting a candidate, opposing the candidate's opponent, or  
6 assisting the candidate as an officeholder is considered to be an  
7 expenditure by the candidate unless the candidate, in an affidavit  
8 filed with the commission, states that the candidate's campaign,  
9 including the candidate, an aide to the candidate, a campaign  
10 officer, or a campaign consultant of the candidate, has not  
11 directly or indirectly communicated with the committee in regard to  
12 a strategic matter, including polling data, advertising, or voter  
13 demographics, in connection with the candidate's campaign.

14 (b) This section applies only to an expenditure of which the  
15 candidate or officeholder has notice.

16 (c) An affidavit under this section shall be filed with the  
17 next report the candidate or officeholder is required to file under  
18 Chapter 254 following the receipt of notice of the expenditure.

19 Sec. 253.212. LIMITS ON USE OF PERSONAL FUNDS. (a) In each  
20 election cycle, a complying candidate may not knowingly make or  
21 authorize political expenditures from the candidate's personal  
22 funds that in the aggregate exceed:

23 (1) for a statewide office, \$100,000; or  
24 (2) for an office other than a statewide office,  
25 \$50,000.

26 (b) A person who violates this section is liable for a civil  
27 penalty not to exceed three times the amount by which the political

expenditures made in violation of this section exceed the applicable limit prescribed by Subsection (a).

Sec. 253.213. EFFECT OF CERTAIN POLITICAL EXPENDITURES. (a)  
A complying candidate or a specific-purpose committee for supporting a complying candidate is not required to comply with the applicable limits on contributions, expenditures, and the use of personal funds prescribed by this subchapter if a person makes political expenditures supporting the candidate's opponent, assisting the candidate's opponent as an officeholder, or opposing the candidate that in the aggregate exceed the following amounts:

(1) for a statewide office, \$100,000;

(2) for the office of state senator, \$50,000;

(3) for the office of state representative, \$25,000;

or

(4) for the office of member, State Board of Education, \$50,000.

(b) The executive director of the commission shall issue an order suspending the limits on contributions, expenditures, and the use of personal funds for a specific office not later than the fifth day after the date the executive director determines that:

(1) a declaration of intent to make expenditures that exceed the limit prescribed by Subsection (a) is filed in connection with the office as provided by Section 253.206; or

(2) a political expenditure that exceeds the limit prescribed by Subsection (a) has been made.

(c) The limits prescribed by Subsection (a) do not apply to:

(1) an expenditure made by the complying candidate's

1 opponent;

2 (2) an expenditure made by the principal political  
3 committee of the state executive committee or a county executive  
4 committee of a political party; or

5 (3) an expenditure made by a political committee or  
6 other association that consists only of costs incurred in  
7 contacting the committee's or association's membership.

8 Sec. 253.214. CONTRIBUTION FROM OR DIRECT CAMPAIGN  
9 EXPENDITURE BY POLITICAL PARTY. (a) Except as provided by  
10 Subsection (b), a political contribution to or a direct campaign  
11 expenditure on behalf of a complying candidate that is made by the  
12 principal political committee of the state executive committee or a  
13 county executive committee of a political party is considered to be  
14 a political expenditure by the candidate for purposes of the  
15 expenditure limits prescribed by Section 253.210.

16 (b) Subsection (a) does not apply to a political expenditure  
17 for a generic get-out-the-vote campaign or for a written list of two  
18 or more candidates that:

19 (1) identifies the party's candidates by name and  
20 office sought, office held, or photograph;

21 (2) does not include any reference to the political  
22 philosophy or positions on issues of the party's candidates; and

23 (3) is not broadcast, cablecast, published in a  
24 newspaper or magazine, or placed on a billboard.

25 Sec. 253.215. RESTRICTION ON EXCEEDING EXPENDITURE  
26 LIMITS. (a) A candidate who files a declaration of compliance  
27 under Section 253.207(a)(1) and who later files a declaration of

intent to exceed the applicable limits on expenditures and the use of personal funds under Section 253.207(a)(2) or a specific-purpose committee for supporting such a candidate may not make a political expenditure that causes the person to exceed the applicable limit on expenditures prescribed by Section 253.210 before the 60th day after the date the candidate files the declaration of intent to exceed the limits on expenditures and the use of personal funds.

(b) A person who violates this section is liable for a civil penalty not to exceed three times the amount of political expenditures made in violation of this section.

Sec. 253.216. AGREEMENT TO EVADE LIMITS PROHIBITED. (a) A complying candidate may not:

(1) solicit a person to campaign as a noncomplying candidate opposing the complying candidate; or

(2) enter into an agreement under which a person campaigns as a noncomplying candidate opposing the complying candidate.

(b) A candidate who violates this section is considered to be a noncomplying candidate.

Sec. 253.217. MISREPRESENTATION OF OPPONENT'S COMPLIANCE WITH OR VIOLATION OF SUBCHAPTER PROHIBITED. (a) A candidate may not knowingly misrepresent that an opponent of the candidate:

(1) is a noncomplying candidate; or

(2) has violated this subchapter.

(b) A candidate who violates this section is considered to be a noncomplying candidate.

Sec. 253.218. CIVIL PENALTY. (a) The commission may

impose a civil penalty under this subchapter against a person as provided by Subchapter E, Chapter 571, Government Code.

(b) The commission shall base the amount of the penalty on:

(1) the seriousness of the violation;

(2) the history of previous violations;

(3) the amount necessary to deter future violations;

and

(4) any other matter that justice may require.

(c) A penalty paid under this subchapter shall be deposited in the general revenue fund to the credit of the commission. The commission may use amounts representing penalties paid under this subchapter only for purposes of enforcing this subchapter.

SECTION 2. Chapter 255, Election Code, is amended by adding Section 255.009 to read as follows:

Sec. 255.009. DISCLOSURE ON POLITICAL ADVERTISING FOR LEGISLATIVE OR EXECUTIVE OFFICE. (a) This section applies only to a candidate or political committee covered by Subchapter G, Chapter 253.

(b) Political advertising by a candidate who files a declaration of intent to comply with the applicable limits on expenditures and the use of personal funds under Subchapter G, Chapter 253, or a specific-purpose committee for supporting such a candidate may include the following statement: "Political advertising paid for by (name of candidate or committee) in compliance with the voluntary limits of the Texas Campaign Fairness Act."

(c) Political advertising by a candidate who files a

1 declaration of intent to comply with the applicable limits on  
2 expenditures and the use of personal funds under Subchapter G,  
3 Chapter 253, or a specific-purpose committee for supporting such a  
4 candidate that does not contain the statement prescribed by  
5 Subsection (b) must comply with Section 255.001.

6 (d) Political advertising by a candidate who files a  
7 declaration of intent to exceed the applicable limits on  
8 expenditures and the use of personal funds under Subchapter G,  
9 Chapter 253, or a specific-purpose committee for supporting such a  
10 candidate must include the following statement: "Political  
11 advertising paid for by (name of candidate or committee), (who or  
12 which) has rejected the voluntary limits of the Texas Campaign  
13 Fairness Act."

14 (e) The commission shall adopt rules providing for:

15 (1) the minimum size of the disclosure required by  
16 this section in political advertising that appears on television or  
17 in writing; and

18 (2) the minimum duration of the disclosure required by  
19 this section in political advertising that appears on television or  
20 radio.

21 (f) A person who violates this section or a rule adopted  
22 under this section is liable for a civil penalty not to exceed:

23 (1) \$15,000, for a candidate for a statewide office or  
24 a specific-purpose committee for supporting such a candidate;

25 (2) \$10,000, for a candidate for the office of state  
26 senator or a specific-purpose committee for supporting such a  
27 candidate;

1           (3) \$5,000, for a candidate for the office of state  
2 representative or a specific-purpose committee for supporting such  
3 a candidate; or

4           (4) \$10,000, for a candidate for the office of member,  
5 State Board of Education, or a specific-purpose committee for  
6 supporting such a candidate.

7           (g) Section 253.218 applies to the imposition and  
8 disposition of a civil penalty under this section.

9           SECTION 3. Subchapter G, Chapter 253, Election Code, as  
10 added by this Act, applies only to a political contribution  
11 accepted or political expenditure made on or after the effective  
12 date of this Act. A political contribution accepted or political  
13 expenditure made before the effective date of this Act is governed  
14 by the law in effect on the date the contribution was accepted or  
15 the expenditure was made and is not aggregated with political  
16 contributions accepted or political expenditures made on or after  
17 the effective date of this Act.

18           SECTION 4. Sections 253.206, 253.207, 253.208, 253.209,  
19 253.210, 253.211, 253.212, 253.213, 253.214, 253.215, 253.216, and  
20 253.217, Election Code, as added by this Act, are not severable, and  
21 none would have been enacted without the others. If any one of those  
22 provisions is held invalid, each of those provisions is invalid.

23           SECTION 5. This Act takes effect immediately if it receives  
24 a vote of two-thirds of all the members elected to each house, as  
25 provided by Section 39, Article III, Texas Constitution. If this  
26 Act does not receive the vote necessary for immediate effect, this  
27 Act takes effect September 1, 2013.