By: McClendon H.B. No. 167

A BILL TO BE ENTITLED

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- 2 relating to the establishment, operation, and funding of
- 3 victim-offender mediation programs.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 1, Article 28.01, Code of Criminal
- 6 Procedure, is amended to read as follows:
- 7 Sec. 1. The court may set any criminal case for a pre-trial
- 8 hearing before it is set for trial upon its merits, and direct the
- 9 defendant and his attorney, if any of record, and the State's
- 10 attorney, to appear before the court at the time and place stated in
- 11 the court's order for a conference and hearing. The defendant must
- 12 be present at the arraignment, and his presence is required during
- 13 any pre-trial proceeding. The pre-trial hearing shall be to
- 14 determine any of the following matters:
- 15 (1) Arraignment of the defendant, if such be
- 16 necessary; and appointment of counsel to represent the defendant,
- 17 if such be necessary;
- 18 (2) Pleadings of the defendant;
- 19 (3) Special pleas, if any;
- 20 (4) Exceptions to the form or substance of the
- 21 indictment or information;
- 22 (5) Motions for continuance either by the State or
- 23 defendant; provided that grounds for continuance not existing or
- 24 not known at the time may be presented and considered at any time

- 1 before the defendant announces ready for trial;
- 2 (6) Motions to suppress evidence--When a hearing on
- 3 the motion to suppress evidence is granted, the court may determine
- 4 the merits of said motion on the motions themselves, or upon
- 5 opposing affidavits, or upon oral testimony, subject to the
- 6 discretion of the court;
- 7 (7) Motions for change of venue by the State or the
- 8 defendant; provided, however, that such motions for change of
- 9 venue, if overruled at the pre-trial hearing, may be renewed by the
- 10 State or the defendant during the voir dire examination of the jury;
- 11 (8) Discovery;
- 12 (9) Entrapment; [and]
- 13 (10) Motion for appointment of interpreter; and
- 14 (11) Motion to allow the defendant to enter a pretrial
- 15 victim-offender mediation program established under Subchapter
- 16 A-1, Chapter 56.
- 17 SECTION 2. Chapter 56, Code of Criminal Procedure, is
- 18 amended by adding Subchapter A-1 to read as follows:
- 19 SUBCHAPTER A-1. PRETRIAL VICTIM-OFFENDER MEDIATION PROGRAM
- 20 Art. 56.21. AUTHORITY TO ESTABLISH PROGRAM. (a) The
- 21 commissioners court of a county or governing body of a municipality
- 22 may, in coordination with the office of the attorney representing
- 23 the state in the county or municipality, establish a pretrial
- 24 victim-offender mediation program for persons who:
- (1) have been arrested for or charged with a
- 26 <u>misdemeanor under Title 7, Penal Code, in any court in this state</u>
- 27 other than a district court; and

- 1 (2) have not previously been convicted of a felony or a
- 2 misdemeanor, other than a misdemeanor regulating traffic and
- 3 punishable by fine only.
- 4 (b) A county court, statutory county court, municipal
- 5 court, or justice court that implements a program under this
- 6 subchapter may adopt administrative rules and local rules of
- 7 procedure as necessary or appropriate to implement or operate the
- 8 program.
- 9 (c) The commissioners court of a county or governing body of
- 10 <u>a municipality that establishes a program under this subchapter</u>
- 11 may:
- 12 (1) allow for referral to the program of arrested
- 13 persons described by Subsection (a) who have not yet been formally
- 14 charged with an offense;
- 15 (2) adopt administrative rules and local rules of
- 16 procedure as necessary or appropriate to implement or operate the
- 17 program; and
- 18 <u>(3) approve additional program requirements as</u>
- 19 recommended by the attorney representing the state.
- 20 Art. 56.22. PROGRAM. (a) A pretrial victim-offender
- 21 mediation program established under Article 56.21 must require:
- 22 (1) the designation of individual defendants who are
- 23 eligible to participate in the program, based on standards
- 24 established by Article 56.21 and any local standards approved by
- 25 the commissioners court of the county or the governing body of the
- 26 municipality, as applicable;
- 27 (2) the consent of the victim to be obtained and

- 1 documented in the record of the court by the attorney representing
- 2 the state before the case may proceed to pretrial victim-offender
- 3 mediation; and
- 4 (3) the defendant to enter into a binding mediation
- 5 <u>agreement in accordance with Article 56.24 that:</u>
- 6 (A) includes an apology by the defendant; and
- 7 (B) requires the defendant to:
- 8 <u>(i) pay restitution to the victim;</u>
- 9 <u>(ii)</u> perform community service; or
- 10 (iii) both pay restitution and perform
- 11 community service.
- 12 (b) All communications made in a pretrial victim-offender
- 13 mediation program are confidential and may not be introduced into
- 14 evidence except in an open court proceeding instituted to determine
- 15 the meaning of a mediation agreement.
- 16 (c) A pretrial victim-offender mediation program may
- 17 require the staff and other resources of pretrial services
- 18 departments and community supervision and corrections departments
- 19 to assist the court or the attorney representing the state in
- 20 monitoring the defendant's compliance with a mediation agreement
- 21 reached through the program.
- 22 (d) A pretrial victim-offender mediation may be conducted
- 23 by a court-appointed mediator who meets the training requirements
- 24 provided by Sections 154.052(a) and (b), Civil Practice and
- 25 Remedies Code, or by any other appropriate person designated by the
- 26 court. Neither the attorney representing the state nor the
- 27 attorney representing the defendant in the criminal action may

- 1 serve as a mediator under the pretrial victim-offender mediation
- 2 program.
- 3 (e) If a defendant enters a pretrial victim-offender
- 4 mediation program, the court may defer the proceedings without
- 5 accepting a plea of guilty or nolo contendere or entering an
- 6 adjudication of guilt. The court may not require the defendant to
- 7 admit guilt or enter a plea of guilty or nolo contendere to enter
- 8 the program.
- 9 (f) The case must be returned to the docket and proceed
- 10 through the regular criminal justice system if:
- 11 (1) a pretrial victim-offender mediation does not
- 12 result in a mediation agreement; or
- 13 (2) the defendant fails to fulfill the terms of the
- 14 mediation agreement successfully by the date specified in the
- 15 mediation agreement.
- 16 (g) If a case is returned to the docket under Subsection
- 17 (f), the defendant retains all of the rights that the defendant
- 18 possessed before entering the pretrial victim-offender mediation
- 19 program under this subchapter. Notwithstanding any other law, for
- 20 purposes of determining the duration and expiration of an
- 21 applicable statute of limitation under Chapter 12, the running of
- 22 the period of limitation is tolled while the defendant is enrolled
- 23 in a program under this subchapter.
- 24 (h) The court on the motion of the attorney representing the
- 25 state shall, and on the motion of the attorney representing the
- 26 defendant may, dismiss any indictment or information charging the
- 27 defendant with the commission of the offense, if the defendant:

H.B. No. 167 (1) successfully completes the mediation agreement as 1 represented to the court by the attorney representing the state; 2 3 and 4 (2) either: 5 (A) pays all court costs; or 6 (B) enters a payment plan approved by the court 7 or the attorney representing the state for such payment. 8 (i) The attorney representing the state or the court may extend the initial compliance period granted to the defendant. 9 (j) A determination by the court regarding whether the 10 mediation agreement has been successfully completed is final and 11 12 may not be appealed. (k) If the defendant is not arrested or convicted of a 13 subsequent felony or misdemeanor other than a misdemeanor 14 15 regulating traffic and punishable by fine only on or before the first anniversary of the date the defendant successfully completed 16 17 a mediation agreement under this subchapter, on the motion of the defendant, the court shall enter an order of nondisclosure under 18 Section 411.081, Government Code, as if the defendant had received 19 a discharge and dismissal under Section 5(c), Article 42.12, with 20 21 respect to all records and files related to the defendant's arrest for the offense for which the defendant entered the pretrial 22

pretrial hearing to determine whether to allow an eligible

defendant to enter a pretrial victim-offender mediation program

under this subchapter on its own motion or on the motion of either

Art. 56.23. MOTION AND HEARING. (a) The court may hold a

victim-offender mediation program.

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- 1 party. If the attorney representing the state has documented in the
- 2 record of the court that the consent of the victim has been
- 3 obtained, a pretrial hearing to determine whether to allow the
- 4 pretrial mediation is not required.
- 5 (b) A pretrial hearing under this article must be conducted
- 6 in accordance with Chapter 28 and the rules of evidence.
- 7 (c) At a pretrial hearing under this article, either party
- 8 may present any evidence relevant to the defendant's eligibility
- 9 under Article 56.22 to enter a pretrial victim-offender mediation
- 10 program.
- Art. 56.24. MEDIATION AGREEMENT. (a) A mediation
- 12 agreement under this subchapter must be written and:
- 13 (1) signed by the defendant and the victim; and
- 14 (2) ratified by the attorney representing the state in
- 15 the attorney's request for a court order to document and approve the
- 16 mediation agreement for the record.
- 17 (b) A mediation agreement may require testing, counseling,
- 18 and treatment of the defendant to address alcohol abuse, abuse of
- 19 controlled substances, mental health, or anger management or any
- 20 other service that is reasonably related to the offense for which
- 21 the defendant was arrested or charged.
- (c) A mediation agreement is not valid for more than one
- 23 year after the date on which the mediation agreement is ratified
- 24 unless the court and the attorney representing the state approve
- 25 the extension of the agreement.
- 26 (d) A mediation agreement under this subchapter does not
- 27 constitute a plea or legal admission of responsibility.

- H.B. No. 167 Art. 56.25. LEGISLATIVE REVIEW. The lieutenant governor 1 2 and the speaker of the house of representatives may assign to appropriate legislative committees duties relating to the study, 3 review, and evaluation of pretrial victim-offender mediation 4 5 programs established under this subchapter, and those committees may make recommendations to the legislature for appropriate 6 7 policies to monitor, improve, or provide state resources for those 8 programs. 9 Art. 56.26. LOCAL REVIEW. The commissioners court of a county or governing body of a municipality may request a 10 management, operations, or financial or accounting audit of a 11 12 pretrial victim-offender mediation program established under this 13 subchapter. Art. 56.27. FEES. (a) A pretrial victim-offender 14 15 mediation program established under this subchapter shall collect from a defendant in the program a reasonable program participation 16 17 fee not to exceed \$500 and may collect from the defendant an alcohol or controlled substance testing, counseling, and treatment fee in 18 19 an amount necessary to cover the costs of the testing, counseling, or treatment, if such testing, counseling, or treatment is required 20 by the mediation agreement. 21 (b) Fees collected under this article may be paid on a 22
- periodic basis or on a deferred payment schedule at the discretion 24 of the judge, magistrate, or program director administering the
- pretrial victim-offender mediation program. The fees must be: 25

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- 26 (1) based on the defendant's ability to pay; and
- 27 (2) used only for purposes specific to the program.

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- 1 SECTION 3. Subchapter A, Chapter 102, Code of Criminal
- 2 Procedure, is amended by adding Article 102.0179 to read as
- 3 follows:
- 4 Art. 102.0179. COSTS ATTENDANT TO PRETRIAL VICTIM-OFFENDER
- 5 MEDIATION. (a) A defendant who participates in a pretrial
- 6 victim-offender mediation program established under Subchapter
- 7 A-1, Chapter 56, on successful completion of the terms of the
- 8 defendant's mediation agreement or on conviction, shall pay as
- 9 court costs \$15 plus an additional program participation fee as
- 10 described by Article 56.27 in the amount prescribed by that
- 11 article.
- 12 (b) The court clerk shall collect the costs imposed under
- 13 this article. The clerk shall keep a separate record of any money
- 14 collected under this article and shall pay any money collected to
- 15 the county or municipal treasurer, as appropriate, or to any other
- 16 official who discharges the duties commonly delegated to a
- 17 treasurer, for deposit in a fund to be known as the county pretrial
- 18 victim-offender mediation program fund or in a fund to be known as
- 19 the municipal pretrial victim-offender mediation program fund, as
- 20 appropriate.
- 21 (c) A county or municipality that collects court costs under
- 22 this article shall use the money in a fund described by Subsection
- 23 (b) exclusively for the maintenance of the pretrial victim-offender
- 24 mediation program operated in the county or municipality.
- 25 SECTION 4. Subchapter B, Chapter 102, Government Code, is
- 26 amended by adding Section 102.0216 to read as follows:
- Sec. 102.0216. ADDITIONAL COURT COSTS: CODE OF CRIMINAL

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- 1 PROCEDURE. A defendant who participates in a pretrial
- 2 victim-offender mediation program established under Subchapter
- 3 A-1, Chapter 56, Code of Criminal Procedure, shall pay on
- 4 successful completion of the terms of the defendant's mediation
- 5 agreement or on conviction, in addition to all other costs, to help
- 6 fund pretrial victim-offender mediation programs established under
- 7 that subchapter (Art. 102.0179, Code of Criminal Procedure) . . .
- 8 \$15 plus an additional program participation fee in an amount not to
- 9 exceed \$500.
- 10 SECTION 5. (a) The change in law made by this Act in adding
- 11 Subchapter A-1, Chapter 56, Code of Criminal Procedure, applies to
- 12 a defendant who enters a pretrial victim-offender mediation program
- 13 under that subchapter regardless of whether the defendant committed
- 14 the offense for which the defendant enters the program before, on,
- 15 or after the effective date of this Act.
- 16 (b) The change in law made by this Act in adding Article
- 17 102.0179, Code of Criminal Procedure, and Section 102.0216,
- 18 Government Code, applies only to an offense committed on or after
- 19 the effective date of this Act. An offense committed before the
- 20 effective date of this Act is governed by the law in effect when the
- 21 offense was committed, and the former law is continued in effect for
- 22 that purpose. For purposes of this subsection, an offense was
- 23 committed before the effective date of this Act if any element of
- 24 the offense was committed before that date.
- 25 SECTION 6. This Act takes effect immediately if it receives
- 26 a vote of two-thirds of all the members elected to each house, as
- 27 provided by Section 39, Article III, Texas Constitution. If this

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- 1 Act does not receive the vote necessary for immediate effect, this
- 2 Act takes effect September 1, 2013.