By: Elkins H.B. No. 1912

Substitute the following for H.B. No. 1912:

By: Thompson of Brazoria C.S.H.B. No. 1912

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to public improvement districts designated by a
- 3 municipality or county; authorizing assessments.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 372.0015, Local Government Code, is
- 6 amended to read as follows:
- 7 Sec. 372.0015. <u>DEFINITIONS</u> [<u>DEFINITION</u>]. In this
- 8 subchapter:
- 9 <u>(1) "Costs" means costs and expenses paid or incurred</u>
- 10 before, during, or after the establishment of a public improvement
- 11 <u>district</u> and in connection with or related to the undertaking and
- 12 funding of a public improvement project authorized under this
- 13 <u>subchapter.</u>
- 14 (2) "Extraterritorial[, "extraterritorial]
- 15 jurisdiction" means extraterritorial jurisdiction as determined
- 16 under Chapter 42.
- 17 SECTION 2. Subchapter A, Chapter 372, Local Government
- 18 Code, is amended by adding Section 372.0025 to read as follows:
- 19 Sec. 372.0025. PUBLIC IMPROVEMENT DISTRICT. A public
- 20 improvement district is an area, the boundaries of which are
- 21 designated by the governing body of a municipality or county under
- 22 this subchapter, that may include two or more noncontiguous areas
- 23 separated by:
- 24 (1) a right-of-way or other land dedicated to or

- 1 owned, leased, licensed, or used by a political subdivision or
- 2 other governmental entity, tax-exempt entity, charitable
- 3 organization, public or private utility, or railroad; or
- 4 (2) not more than 2,500 feet, as measured in a straight
- 5 line, between the nearest points on the property lines of the
- 6 closest situated noncontiguous areas.
- 7 SECTION 3. Section 372.003, Local Government Code, is
- 8 amended by amending Subsections (a), (b), (b-1), and (c) and adding
- 9 Subsections (b-2) and (e) to read as follows:
- 10 (a) If the governing body of a municipality or county finds
- 11 that it promotes the interests of the municipality or county, the
- 12 governing body may undertake an improvement project that confers a
- 13 special benefit on a definable part of the municipality or county or
- 14 the municipality's extraterritorial jurisdiction. A project may be
- 15 undertaken in the municipality or county or the municipality's
- 16 extraterritorial jurisdiction. A project may be undertaken inside
- 17 or outside a public improvement district if the project confers a
- 18 special benefit on property in the district.
- 19 (b) A public improvement project may include:
- 20 (1) landscaping;
- 21 (2) erection of fountains, distinctive lighting, and
- 22 signs;
- 23 (3) acquiring, constructing, improving, widening,
- 24 narrowing, closing, or rerouting of sidewalks or of streets, any
- other roadways, or their rights-of-way;
- 26 (4) construction or improvement of pedestrian malls;
- 27 (5) acquisition and installation of pieces of art;

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- 1 (6) acquisition, construction, or improvement of
- 2 libraries;
- 3 (7) acquisition, construction, or improvement of
- 4 off-street parking facilities;
- 5 (8) acquisition, construction, improvement, or
- 6 rerouting of mass transportation or rail facilities;
- 7 (9) acquisition, construction, or improvement of
- 8 water, wastewater, or drainage facilities or improvements;
- 9 (10) the right to receive water, wastewater, or
- 10 drainage services, the right to acquire a certificate of
- 11 convenience and necessity to provide those services, and the
- 12 obligation to pay service-related costs and expenses, including tap
- 13 fees, connection fees, and impact fees authorized by law, including
- 14 impact fees authorized by Chapter 395;
- 15 (11) the establishment or improvement of parks, open
- 16 spaces, and recreation facilities;
- 17 (12) facilities or equipment for firefighters,
- 18 police, sheriffs, and emergency service providers;
- (13) $[\frac{(11)}{(11)}]$ projects similar to those listed in
- 20 Subdivisions (1)-(11) [(1)-(10)];
- 21 $\underline{(14)}$ [(12)] acquisition, by purchase or otherwise, of
- 22 real property in connection with an authorized improvement;
- 23 $\underline{(15)}$ [$\frac{(13)}{}$] special supplemental services for
- 24 improvement and promotion of the district, including services
- 25 relating to:
- 26 (A) advertising;
- 27 (B) $_{\tau}$] promotion:

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                     (C) [7] health and sanitation;
 2
                          [\tau] water and wastewater;
                     (D)
 3
                     (E) firefighters, police, sheriffs, emergency
    service providers,
                         and other public safety and [\tau] security
 4
 5
    personnel;
                     (F)
                         [____] business recruitment_;
 6
 7
                     (G)
                         [\tau] development:
 8
                     (H) [\tau] recreation; [\tau] and
                     (I) cultural enhancement;
 9
10
               (16) [(14)] payment of expenses incurred in
    establishment, administration, and operation of the district; and
11
12
               (17) \left[\frac{(15)}{(15)}\right] the development, rehabilitation,
    expansion of affordable housing.
13
14
          (b-1) Payment of
                               expenses under
                                                  Subsection
15
    [\frac{b}{14}] may also include expenses related to the operation and
    maintenance of mass transportation or rail facilities.
16
17
          (b-2) A special supplemental service under Subsection
    (b)(15) includes services provided by another entity under contract
18
19
   with that entity.
              A public improvement project may be limited to the
20
   provision of the services described by Subsection (b)(15)
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    [\frac{(b)(13)}{}].
22
          (e) A public improvement project may be dedicated,
23
24
    conveyed, leased, or otherwise provided to or for the benefit of:
25
               (1) a municipality or county;
               (2) a political subdivision or other entity exercising
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the powers granted under this subchapter as authorized by other

1 law; or 2 (3) an entity that: 3 (A) is approved by the governing body of an entity described by Subdivision (1) or (2); and 4 (B) is authorized by order, ordinance, 5 resolution, or other official action to act for an entity described 6 7 by Subdivision (1) or (2). 8 SECTION 4. Section 372.009, Local Government Code, amended by amending Subsections (b) and (d) and adding Subsection 9 10 (c-1) to read as follows: The hearing may be adjourned and reconvened from time to 11 12 time until the governing body makes findings by resolution as to: the advisability of the improvement; 13 (1)14 (2) the nature of the improvement; 15 (3) the estimated cost of the improvement; the boundaries of the public improvement district; 16 (4)17 (5) the method of assessment; and the apportionment of costs between the district 18 (6) 19 and the municipality or county as a whole. (c-1) For purposes of Subsection (c)(4), the boundaries of 20 the proposed assessment district may be described in the notice by 21 reference to existing streets, roads, and other landmarks with a 22 statement providing the location where the metes and bounds 23 24 description of the boundaries of the proposed district are on file and available for public inspection. 25 Written notice containing the information required by 26

Subsection (c) must be mailed before the 15th day before the date of

- 1 the hearing. The notice may [must] be addressed to "Property Owner"
- 2 and sent by regular mail [mailed] to the current address of the
- 3 owner, as reflected on tax rolls, of property subject to assessment
- 4 under the proposed public improvement district. The failure of the
- 5 property owner to receive the notice does not invalidate the
- 6 proceedings under this subchapter.
- 7 SECTION 5. Section 372.010, Local Government Code, is
- 8 amended by amending Subsections (b) and (c) and adding Subsections
- 9 (d) and (e) to read as follows:
- 10 (b) An authorization takes effect when a substantial copy of
- 11 the resolution or a caption of the resolution [it] has been
- 12 published one time in a newspaper of general circulation in the
- 13 municipality or county. If any part of the improvement district is
- 14 located in the municipality's extraterritorial jurisdiction or if
- 15 any part of the improvements is to be undertaken in the
- 16 municipality's extraterritorial jurisdiction, the authorization
- 17 does not take effect until the notice is also given one time in a
- 18 newspaper of general circulation in the part of the
- 19 extraterritorial jurisdiction in which the district is located or
- 20 in which the improvements are to be undertaken.
- 21 (c) Actual construction of an improvement may not begin, or
- 22 the acquisition of an existing improvement may not occur, until
- 23 after the 20th day after the date the authorization takes effect.
- 24 Construction [and] may not begin, or the acquisition may not occur,
- 25 if during that 20-day period written protests signed by at least
- 26 two-thirds of the owners of record of property within the
- 27 improvement district or by the owners of record of property

- 1 comprising at least two-thirds of the total area of the district are
- 2 filed with the municipal <u>secretary</u> or county <u>clerk</u> [secretary] or
- 3 other officer performing the duties of the municipal secretary or
- 4 county clerk [secretary]. A person whose name appears on a protest
- 5 may withdraw the name from the protest at any time before the
- 6 governing body of the municipality or county convenes to determine
- 7 the sufficiency of the protest.
- 8 (d) If construction of an improvement begins before the
- 9 expiration of the 20-day period provided by Subsection (c) or
- 10 before the district is authorized, the improvement is considered an
- 11 existing improvement and must be acquired as an existing
- 12 improvement after construction is completed unless the 20-day
- 13 period is waived as provided by Subsection (e).
- 14 (e) The 20-day waiting period provided by Subsection (c) may
- 15 be waived at any time if a written waiver is filed with the
- 16 <u>municipal secretary or county clerk signed by at least two-thirds</u>
- 17 of the owners of record of property within the improvement district
- 18 or by the owners of record of property comprising at least
- 19 two-thirds of the total area of the district.
- 20 SECTION 6. Section 372.011, Local Government Code, is
- 21 amended to read as follows:
- Sec. 372.011. DISSOLUTION. (a) A public hearing may be
- 23 called and held in the same manner as a hearing under Section
- 24 372.009 for the purpose of dissolving a district if a petition
- 25 requesting dissolution is filed and the petition contains the
- 26 signatures of at least enough property owners in the district to
- 27 make a petition sufficient under Section 372.005(b). If the

- 1 district is dissolved, the district nonetheless shall remain in
- 2 effect for the purpose of meeting obligations of indebtedness for
- 3 improvements.
- 4 (b) A district may be dissolved by resolution or order
- 5 approved by two-thirds of all the members of the governing body of
- 6 the municipality or county that established the district without a
- 7 petition requesting dissolution under Subsection (a) if:
- 8 (1) assessments have not been levied before the fifth
- 9 anniversary of the date the district was established; or
- 10 (2) levied assessments are paid in full and the
- 11 district has no other outstanding obligations.
- 12 <u>(c) Before a district may be dissolved as provided by</u>
- 13 Subsection (b):
- 14 (1) a public hearing must be called and held in the
- 15 <u>same manner as a hearing under Section 372.009; and</u>
- 16 (2) notice of dissolution must be mailed to each owner
- 17 of property within the district.
- 18 SECTION 7. Section 372.012, Local Government Code, is
- 19 amended to read as follows:
- Sec. 372.012. AREA OF DISTRICT. (a) The area of a public
- 21 improvement district to be assessed according to the findings of
- 22 the governing body of the municipality or county may be less than
- 23 the area described in the proposed boundaries stated by the notice
- 24 under Section 372.009. Except as provided by this section, the
- 25 [The] area to be assessed may not include property not described by
- 26 the notice as being within the proposed boundaries of the district
- 27 unless a hearing is held to include the property and notice for the

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- 1 hearing is given in the same manner as notice under Section 372.009.
- 2 (b) After the district is authorized and before the levy of
- 3 assessments, the governing body of a municipality or county may
- 4 exclude all or any portion of an owner's property from the district
- 5 if the governing body:
- 6 (1) receives a petition from the owner of property in
- 7 the district;
- 8 (2) publishes notice and holds a public hearing in the
- 9 manner provided by Section 372.009; and
- 10 (3) finds by resolution or order that no public
- 11 improvement project to be undertaken confers a special benefit on
- 12 the property.
- 13 (c) After the district is authorized and before the levy of
- 14 <u>assessments</u>, an owner of property outside the district may petition
- 15 the governing body of the municipality or county to include the
- 16 owner's property in the district. The governing body may:
- 17 (1) include the owner's property in the district if the
- 18 governing body:
- 19 (A) publishes notice and holds a public hearing
- 20 in the manner provided by Section 372.009; and
- 21 (B) finds by resolution or order that a public
- 22 improvement project to be undertaken will confer a special benefit
- 23 on the property; and
- 24 (2) by ordinance or order, levy assessments against
- 25 the owner's property when assessments in the district are levied
- 26 after the governing body publishes notice and holds a public
- 27 hearing in the manner provided by Sections 372.016 and 372.017.

- 1 (d) After the district is authorized and after the levy of
- 2 assessments, an owner of property outside the district may petition
- 3 the governing body of the municipality or county to include the
- 4 owner's property in the district and to levy assessments against
- 5 the owner's property. The governing body may:
- 6 (1) include the owner's property in the district if the
- 7 governing body:
- 8 (A) publishes notice and holds a public hearing
- 9 as provided by Section 372.009; and
- 10 (B) finds by resolution or order that a public
- 11 improvement project to be undertaken will confer a special benefit
- 12 on the property;
- 13 (2) by ordinance or order, levy assessments against
- 14 the owner's property after the governing body publishes notice and
- 15 holds a public hearing in the manner provided by Sections 372.016
- 16 <u>and 372.017; and</u>
- 17 (3) by ordinance or order, reduce assessments against
- 18 the other property in the district to reflect a reallocation of
- 19 costs by the addition of property to the district after the
- 20 governing body publishes notice and holds a public hearing in the
- 21 manner provided by Sections 372.016 and 372.017.
- (e) For purposes of a hearing to exclude or include property
- 23 <u>in a district under Subsection (b), (c), or (d), the governing body</u>
- 24 of a municipality or county shall mail notice to each owner of
- 25 property in the district that is liable for assessment.
- 26 (f) For purposes of Subsections (c) and (d), a commissioners
- 27 court of a county may include in a district an owner's property that

- 1 is located in a home-rule municipality's corporate limits or
- 2 extraterritorial jurisdiction unless within 30 days of the
- 3 commissioners <u>court's action to include the owner's property the</u>
- 4 home-rule municipality objects to the inclusion of the owner's
- 5 property in the district.
- 6 SECTION 8. Section 372.014, Local Government Code, is
- 7 amended by amending Subsection (b) and adding Subsection (c) to
- 8 read as follows:
- 9 (b) The municipality or county is responsible for payment of
- 10 assessments against exempt municipal or county property in the
- 11 district only if payment is expressly authorized by the governing
- 12 body of the municipality or county. Payment of assessments by other
- 13 exempt jurisdictions must be established by contract. An
- 14 assessment paid by the municipality or county under this subsection
- 15 is considered to have been paid by special assessment for the
- 16 purposes of Subsection (a).
- 17 <u>(c) The assessment plan is intended to be flexible to</u>
- 18 provide for various development scenarios, including:
- 19 <u>(1)</u> assessments against all property in the district
- 20 to pay the costs of improvements that benefit all the property in
- 21 the district and additional assessments levied against portions of
- 22 the property in the district to pay the costs of additional
- 23 improvements that benefit those portions of the property; or
- 24 (2) assessments levied to pay the costs for all
- 25 improvements contemplated for one or more phases of development of
- 26 the property with different dates for accrual of interest and for
- 27 payment and collection for the different phases as determined by

- 1 events established by the plan, including events related to the
- 2 future phased development of the property.
- 3 SECTION 9. Section 372.015, Local Government Code, is
- 4 amended by adding Subsections (e) through (h) to read as follows:
- 5 (e) The periodic installment of an assessment payable in
- 6 installments, including principal, interest, administrative costs,
- 7 collection costs, and delinquency charges and penalties, may be
- 8 increased or decreased by the governing body of the municipality or
- 9 county following an annual review of the service plan.
- 10 (f) If a parcel is subdivided, the assessment against the
- 11 parcel before the parcel was subdivided may be reallocated among
- 12 the subdivided parcels by the governing body of the municipality or
- 13 county as reflected in the updated annual service plan and the
- 14 corresponding updated assessment roll.
- 15 (g) If two or more parcels are consolidated, the assessments
- 16 <u>against each parcel may be reallocated to the consolidated parcel</u>
- 17 by the governing body of the municipality or county as reflected in
- 18 the updated annual service plan and the corresponding updated
- 19 assessment roll.
- 20 (h) If a proposed use of an undeveloped parcel changes after
- 21 an assessment is levied against a parcel:
- (1) the change in use does not affect the amount or
- 23 validity of the assessment against the parcel; and
- 24 (2) the aggregate amount of assessments levied against
- 25 multiple undeveloped parcels for which the proposed use has changed
- 26 may be reallocated among the undeveloped parcels by the governing
- 27 body of the municipality or county following an annual review of the

- 1 service plan.
- 2 SECTION 10. Section 372.016, Local Government Code, is
- 3 amended by adding Subsections (b-1) and (d) and amending Subsection
- 4 (c) to read as follows:
- 5 (b-1) For purposes of Subsection (b)(4), the boundaries of
- 6 the assessment district may be described in the notice by reference
- 7 to existing streets, roads, and other landmarks with a statement
- 8 providing the location where the metes and bounds description of
- 9 the boundaries of the district are on file and available for public
- 10 <u>inspection</u>.
- 11 (c) When the assessment roll is filed under Subsection (b),
- 12 the municipal secretary or other officer shall mail to the owners of
- 13 property liable for assessment a notice of the hearing. The notice
- 14 must contain the information required by Subsection (b). The
- 15 <u>notice may be addressed to "Property Owner" and mailed by regular</u>
- 16 mail. The notice must be mailed before the 10th day before the date
- 17 of the hearing to the current [and the secretary or other officer
- 18 shall mail the notice to the last known] address of the [property]
- 19 owner, as reflected on the tax rolls. The failure of a property
- 20 owner to receive notice does not invalidate the proceeding.
- 21 (d) The public hearing required by this section may be
- 22 adjourned and reconvened from time to time.
- 23 SECTION 11. Section 372.017, Local Government Code, is
- 24 amended by adding Subsection (c) to read as follows:
- 25 (c) An assessment levied under this section may vary from
- 26 the proposed service plan, proposed assessment plan, or proposed
- 27 assessment roll filed and made available for public inspection in

- 1 accordance with Section 372.016. The total cost of an assessment
- 2 levied under this section may not exceed the cost of improvements
- 3 provided in the notice as required under Section 372.016(b)(3) and
- 4 mailed to the owners as provided by Section 372.016(c).
- 5 SECTION 12. Section 372.018, Local Government Code, is
- 6 amended by amending Subsections (a) and (f) and adding Subsection
- 7 (q) to read as follows:
- 8 (a) An assessment bears interest at the rate specified by
- 9 the governing body of the municipality or county beginning at the
- 10 time or times or on the occurrence of one or more events specified
- 11 by the governing body. If general obligation bonds, revenue bonds,
- 12 installment sales contracts, reimbursement agreements, time
- 13 warrants, or temporary notes are issued or entered into to finance
- 14 or pay for the improvement for which the assessment is assessed, the
- 15 interest rate for that assessment may not exceed a rate that is
- 16 one-half of one percent higher than the actual interest rate paid on
- 17 the debt. [Interest on the assessment between the effective date of
- 18 the ordinance or order levying the assessment and the date the first
- 19 installment is payable shall be added to the first installment.
- 20 The interest on any delinquent installment shall be added to each
- 21 subsequent installment until all delinquent installments are paid.
- 22 The added interest may be used to pay administrative costs, costs of
- 23 improvements, and costs of financing, including reserves for debt
- 24 service and prepayment of assessments.
- 25 (f) Delinquent installments of the assessment shall incur
- 26 interest, penalties, and attorney's fees in the same manner as
- 27 delinquent ad valorem taxes.

- 1 (q) The owner of assessed property may pay at any time all or any part of the assessment, with interest that: 2 3 (1) has accrued on the assessment; and 4 (2) will accrue on the assessment until the next scheduled prepayment or redemption date on the bonds, installment 5 sales contract, reimbursement agreement, time warrant, or 6 temporary note issued or entered into to finance or pay for the 7 8 improvements [, on any lot or parcel]. 9 SECTION 13. Section 372.024, Local Government Code, amended to read as follows: 10 Sec. 372.024. GENERAL OBLIGATION 11 AND REVENUE BONDS; 12 CERTIFICATES OF OBLIGATION. (a) The governing body of a municipality or county may issue: 13 14 (1) general [General] obligation bonds [issued to pay
- 17 (2) certificates of obligation under Subchapter C, Chapter 271; and 18 (3) revenue [. Revenue] bonds, issued [to pay costs 19 under that subsection may be issued from time to time] in one or 20 more series [and are to be payable from and secured by liens on all 21 or part of the revenue derived from improvements authorized under 22 this subchapter, including revenue derived from installment 23 payments of special assessments]. 24

costs under Section 372.023(d) must be issued] under [the

provisions of] Subtitles A and C, Title 9, Government Code;

25 (b) The bond or obligation may:

15

- 26 (1) be issued to pay costs;
- 27 (2) be issued to refund any obligations entered into

- 1 or issued under this subchapter, including installment sales
- 2 contracts, reimbursement agreements, time warrants, or temporary
- 3 notes; and
- 4 (3) be payable from and secured by special
- 5 assessments.
- 6 (c) If the bond or obligation is issued for the purpose
- 7 described by Subsection (b)(2) and is secured wholly or partly by a
- 8 special assessment, the lien created by the originally levied
- 9 special assessment continues uninterrupted for the term of the bond
- 10 or obligation to secure payment of the bond or obligation.
- 11 (d) The bond or obligation must be issued or entered into
- 12 under the terms determined by the governing body of the
- 13 <u>municipality</u> or county.
- 14 SECTION 14. Section 372.026, Local Government Code, is
- 15 amended by adding Subsection (g) to read as follows:
- 16 (g) The governing body of a municipality or county may
- 17 pledge all or any part of the revenue collected from assessments as
- 18 security for and to pay all or any part of one or more obligations on
- 19 the terms determined by the governing body, including the priority
- 20 of payment and allocation of assessment revenue among the
- 21 <u>obligations</u>. If an assessment is collected and applied to pay an
- 22 amount due under an installment sales contract, reimbursement
- 23 agreement, time warrant, or temporary note, the governing body of a
- 24 municipality or county may pledge all or any part of the revenue
- 25 collected as security for and to pay general obligation bonds,
- 26 certificates of obligation, or revenue bonds issued to refund those
- 27 obligations. The pledge authorized by this subsection does not:

(1) affect the lien of that assessment; or 1 2 (2) constitute a reassessment or a new assessment. SECTION 15. Subchapter A, Chapter 372, Local Government 3 4 Code, is amended by adding Section 372.031 to read as follows: Sec. 372.031. LIABILITY FOR PAYMENT. An assessment levied 5 6 by the governing body of a municipality or county under this chapter, or an obligation issued or agreement or contract entered 7 into by the governing body of a municipality or county under this 8 chapter and payable from and secured, wholly or partly, by that 9 assessment, does not constitute a debt or pledge of the full faith 10 and credit of the municipality or county, this state, or any other 11 political corporation, subdivision, or agency of this state. 12 SECTION 16. This Act takes effect immediately if 13 receives a vote of two-thirds of all the members elected to each 14 15 house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate 16

effect, this Act takes effect September 1, 2013.