By: J. Davis of Harris

H.B. No. 2096

A BILL TO BE ENTITLED

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- 2 relating to the review and oversight of public and private
- 3 partnership agreements and projects.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Subchapter A, Chapter 403, Government Code, is
- 6 amended by adding Section 403.0071 to read as follows:
- 7 Sec. 403.0071. PUBLIC AND PRIVATE PARTNERSHIP DIVISION.
- 8 The comptroller shall establish a public and private partnership
- 9 <u>division</u> within the comptroller's office to perform the duties
- 10 assigned under Chapter 2268. The comptroller may hire the staff
- 11 necessary for the division to perform its assigned duties.
- 12 SECTION 2. Section 2267.053(h), Government Code, as added
- 13 by Chapter 1334 (S.B. 1048), Acts of the 82nd Legislature, Regular
- 14 Session, 2011, is amended to read as follows:
- 15 (h) Before entering into the negotiation of an interim or
- 16 comprehensive agreement, each responsible governmental entity
- 17 described by Section 2267.001(5)(A) must submit copies of detailed
- 18 proposals to the <u>comptroller's public and private partnership</u>
- 19 <u>division</u> [Partnership Advisory Commission] in accordance with
- 20 Chapter 2268.
- 21 SECTION 3. The heading to Chapter 2268, Government Code, is
- 22 amended to read as follows:
- 23 CHAPTER 2268. REVIEW OF DETAILED PROPOSALS FOR QUALIFYING PROJECTS
- 24 [PARTNERSHIP ADVISORY COMMISSION]

- 1 SECTION 4. Section 2268.001, Government Code, is amended by
- 2 adding Subdivision (3-a) to read as follows:
- 3 (3-a) "Division" means the comptroller's public and
- 4 private partnership division established under Section 403.0071.
- 5 SECTION 5. The heading to Subchapter B, Chapter 2268,
- 6 Government Code, is amended to read as follows:
- 7 SUBCHAPTER B. DIVISION REVIEW [COMMISSION]
- 8 SECTION 6. Sections 2268.058 and 2268.059, Government Code,
- 9 are amended to read as follows:
- 10 Sec. 2268.058. SUBMISSION OF DETAILED PROPOSALS FOR
- 11 QUALIFYING PROJECTS; EXEMPTION; <u>DIVISION</u> [COMMISSION] REVIEW. (a)
- 12 Before beginning to negotiate an interim or comprehensive
- 13 agreement, each responsible governmental entity receiving a
- 14 detailed proposal for a qualifying project must provide copies of
- 15 the proposal to:
- 16 (1) the division [presiding officer of the
- 17 commission]; and
- 18 (2) the chairs of the House Appropriations Committee
- 19 and Senate Finance Committee or their designees.
- 20 (b) The following qualifying projects are not subject to
- 21 review by the <u>division</u> [commission]:
- 22 (1) any proposed qualifying project with a total cost
- 23 of less than \$5 million; and
- 24 (2) any proposed qualifying project with a total cost
- 25 of more than \$5 million but less than \$50 million for which money
- 26 has been specifically appropriated as a public-private partnership
- 27 in the General Appropriations Act.

- 1 (c) The <u>division</u> [commission] may undertake additional 2 reviews of any qualifying project that will be completed in phases 3 and for which an appropriation has not been made for any phase other 4 than the current phase of the project.
- (d) Not later than the 10th day after the date the <u>division</u>
 [commission] receives a complete copy of the detailed proposal for
 a qualifying project, the <u>division</u> [commission] shall determine
 whether to accept or decline the proposal for review and notify the
 responsible governmental entity of the <u>division's</u> [commission's]
 decision.
- If the <u>division</u> [commission] accepts a proposal for 11 12 review, the division [commission] shall provide its findings and recommendations to the responsible governmental entity not later 13 14 than the 45th day after the date the division [commission] receives 15 complete copies of the detailed proposal. If the <u>division</u> [commission] does not provide its findings or recommendations to 16 17 the responsible governmental entity by that date, the division [commission] is considered to have declined review of the proposal 18 19 and to not have made any findings or recommendations on the 20 proposal.
- (f) The responsible governmental entity on request of the division [commission] shall provide any additional information regarding a qualifying project reviewed by the division [commission] if the information is available to or can be obtained by the responsible governmental entity.
- 26 (g) The <u>division</u> [commission] shall review accepted 27 detailed proposals and provide findings and recommendations to the

- 1 responsible governmental entity that include:
- 2 (1) a determination on whether the terms of the
- 3 proposal and proposed qualifying project create state
- 4 tax-supported debt, taking into consideration the specific
- 5 findings of the comptroller with respect to the recommendation;
- 6 (2) an analysis of the potential financial impact of
- 7 the qualifying project;
- 8 (3) a review of the policy aspects of the detailed
- 9 proposal and the qualifying project; and
- 10 (4) proposed general business terms.
- 11 (h) Review by the division [commission] does not constitute
- 12 approval of any appropriations necessary to implement a subsequent
- 13 interim or comprehensive agreement.
- 14 (i) Except as provided by Subsection (e), the responsible
- 15 governmental entity may not begin negotiation of an interim or
- 16 comprehensive agreement until the division [commission] has
- 17 submitted its recommendations or declined to accept the detailed
- 18 proposals for review.
- 19 (j) Not later than the 30th day before the date a
- 20 comprehensive or interim agreement is executed, the responsible
- 21 governmental entity shall submit to the <u>division</u> [commission] and
- 22 the chairs of the House Appropriations Committee and Senate Finance
- 23 Committee or their designees:
- 24 (1) a copy of the proposed interim or comprehensive
- 25 agreement; and
- 26 (2) a report describing the extent to which the
- 27 division's [commission's] recommendations were addressed in the

- 1 proposed interim or comprehensive agreement.
- 2 (k) Each year, not later than June 30 and December 31, the
- 3 division shall prepare a report of the detailed proposals reviewed
- 4 by the division during the preceding six months.
- 5 (1) The comptroller may adopt rules necessary to implement
- 6 this section.
- 7 Sec. 2268.059. CONFIDENTIALITY OF CERTAIN RECORDS
- 8 SUBMITTED TO DIVISION [COMMISSION]. Records and information
- 9 afforded protection under Section 552.153 that are provided by a
- 10 responsible governmental entity to the <u>division</u> [commission] shall
- 11 continue to be protected from disclosure when in the possession of
- 12 the division [commission].
- SECTION 7. Chapter 2268, Government Code, is amended by
- 14 adding Subchapter C to read as follows:
- 15 <u>SUBCHAPTER C. LEGISLATIVE OVERSIGHT COMMITTEE</u>
- Sec. 2268.101. LEGISLATIVE OVERSIGHT COMMITTEE. (a) The
- 17 legislative oversight committee for public and private
- 18 partnerships consists of four members as follows:
- 19 (1) two senators appointed by the lieutenant governor;
- 20 and
- 21 (2) two members of the house of representatives
- 22 appointed by the speaker of the house of representatives.
- 23 <u>(b) Members of the committee serve four-year terms that</u>
- 24 expire September 1, 2017.
- 25 (c) If a member of the committee ceases to be a member of the
- 26 house from which the member was appointed, the member vacates the
- 27 member's position on the committee.

- 1 (d) If a vacancy occurs on the committee, the appropriate
- 2 appointing authority shall appoint a person to serve for the
- 3 <u>remainder of the unexpired term in the same</u> manner as the original
- 4 appointment.
- 5 (e) The division shall submit to the legislative oversight
- 6 committee the report required under Section 2268.058(k) in
- 7 accordance with the schedule established by the committee. The
- 8 committee shall meet to discuss the report not later than the 30th
- 9 day after the date each report is submitted.
- Sec. 2268.102. EXPIRATION. This subchapter expires
- 11 September 1, 2017.
- 12 SECTION 8. Sections 2268.001(1), 2268.051, 2268.052,
- 13 2268.053, 2268.054, 2268.055, 2268.056, and 2268.057, Government
- 14 Code, are repealed.
- 15 SECTION 9. (a) As soon as practicable after the effective
- 16 date of this Act, but not later than September 1, 2013:
- 17 (1) the lieutenant governor shall appoint two senators
- 18 to the legislative oversight committee under Section 2268.101,
- 19 Government Code, as added by this Act;
- 20 (2) the speaker of the house of representatives shall
- 21 appoint two members of the house of representatives to the
- 22 legislative oversight committee under Section 2268.101, Government
- 23 Code, as added by this Act; and
- 24 (3) the comptroller of public accounts shall establish
- 25 the public and private partnership division under Section 403.0071,
- 26 Government Code, as added by this Act.
- 27 (b) On September 1, 2013, the Partnership Advisory

H.B. No. 2096

- 1 Commission is abolished, the terms of the commission members
- 2 expire, and all powers, duties, functions, and activities performed
- 3 by the commission are transferred to the comptroller's public and
- 4 private partnership division established under Section 403.0071,
- 5 Government Code, as added by this Act.
- 6 SECTION 10. This Act takes effect immediately if it
- 7 receives a vote of two-thirds of all the members elected to each
- 8 house, as provided by Section 39, Article III, Texas Constitution.
- 9 If this Act does not receive the vote necessary for immediate
- 10 effect, this Act takes effect September 1, 2013.