1-1 By: Turner of Tarrant (Senate Sponsor - Ellis) H.B. No. 2645 1-2 (In the Senate - Received from the House May 6, 2013; 1-3 May 7, 2013, read first time and referred to Committee on State 1-4 Affairs; May 17, 2013, reported adversely, with favorable 1-5 Committee Substitute by the following vote: Yeas 7, Nays 0; 1-6 May 17, 2013, sent to printer.)

| 1-7                            | COMMITTEE VOTE   |
|--------------------------------|--|
|                                |  |
| 1-8                            | Yea Nay Absent PNV   |
| 1-9                            | Duncan X   |
| 1-10                           | Deuell X   |
| 1-11                           | Ellis X  |
| 1-12                           | Fraser X   |
| 1-13                           | Huffman X  |
| 1-14                           | Lucio X  |
| 1-15                           | Nichols X  |
| 1-16                           | Van de Putte X   |
| 1-17                           | Williams X   |
|                                |  |
|                                |  |
| 1-18                           | COMMITTEE SUBSTITUTE FOR H.B. No. 2645 By: Ellis                     |
| 1 10                           |  |
| 1-19                           | A BILL TO BE ENTITLED  |
| 1-20                           | AN ACT   |
| 1 0 1                          |  |
| 1-21                           | relating to certification and operation of independent review        |
| 1-22                           | organizations.   |
| 1-23                           | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:              |
| 1-24                           | SECTION 1. Section 4202.002, Insurance Code, is amended by           |
| 1-25                           | amending Subsection (c) and adding Subsections (d), (e), and (f) to  |
| 1-26                           | read as follows:   |
| 1-27                           | (c) In addition to the standards described by Subsection             |
| 1-28                           | (b), the commissioner shall adopt standards and rules that:          |
| 1-29                           | (1) prohibit:  |
| 1-30                           | (A) more than one independent review                                 |
| 1-31                           | organization from operating out of the same office or other          |
| 1-32                           | facility;  |
| 1-33                           | (B) an individual or entity from owning more than                    |
| 1-34                           | one independent review organization;                                 |
| 1-35                           | (C) an individual from owning stock in or serving                    |
| 1-36                           | on the board of more than one independent review organization;       |
| 1-37                           | (D) an individual who has served on the board of                     |
| 1-38                           | an independent review organization whose certification was revoked   |
| 1-39                           | for cause from serving on the board of another independent review    |
| 1-40                           | organization before the fifth anniversary of the date on which the   |
| 1-41                           | revocation occurred;   |
| 1-42                           | (E) an individual who serves as an officer,                          |
| 1-43                           | director, manager, executive, or supervisor of an independent        |
| 1-44                           | review organization from serving as an officer, director, manager,   |
| 1-45                           | executive, supervisor, employee, agent, or independent contractor    |
| 1-46                           | of another independent review organization [an attorney who is, or   |
| 1-47                           | has in the past served as, the registered agent for an independent   |
| 1-48                           | review organization from representing the independent review         |
| 1-49                           | organization in legal proceedings]; and                              |
| 1-50                           | (F) an independent review organization from:                         |
| 1-51                           | (i) publicly disclosing [confidential]                               |
| 1-52                           | patient information protected by the Health Insurance Portability    |
| 1-52<br>1-53                   | and Accountability Act of 1996 (42 U.S.C. Section 1320d et seq.); or |
| 1-53<br>1-54                   |  |
| 1 <b>-</b> 54<br>1 <b>-</b> 55 |  |
|                                | subcontractor involved in the independent review process that has    |
| 1-56                           | not signed an agreement similar to the business associate agreement  |
| 1-57                           | required by regulations adopted under the Health Insurance           |
| 1-58                           | Portability and Accountability Act of 1996 (42 U.S.C. Section 1320d  |
| 1-59                           | et seq.) [, except to a provider who is under contract to perform    |
| 1-60                           | the review]; and   |

C.S.H.B. No. 2645 2-1 (2) require: an independent review organization to: 2-2 (A) 2-3 (i) maintain a physical address and а 2-4 mailing address in this state; 2**-**5 2**-**6 (<u>i</u>i) be incorporated in this state; (iii) be in good standing with the 2-7 comptroller; and 2-8 be based and certified in this state (iv) and to locate the organization's primary offices in this state; 2-9 2**-**10 2**-**11 (B) an independent review organization to [voluntarily] surrender the organization's certification [while the organization is under investigation or] as part of an agreed 2-12 the organization 2-13 order; and (C) 2-14 an independent review organization to: 2**-**15 2**-**16 (i) notify the department of an agreement to sell the organization or shares in the organization; 2-17 (ii) not later than the 60th day before the date of the sale, submit the name of the purchaser and a complete 2-18 date of the sale, submit the name of the purchaser and a complete and legible set of fingerprints for each officer of the purchaser and for each owner or shareholder of the purchaser or, if the purchaser is publicly held, each owner or shareholder described by Section 4202.004(a)(1), and any additional information necessary to comply with Section 4202.004(d); and 2-19 2-20 2-21 2-22 2-23 (iii) complete the transfer of ownership after the department has sent written confirmation in accordance with Subsection (d) that the requirements of this chapter have been 2-24 2**-**25 2**-**26 2-27 satisfied [apply for and receive a new certification after the organization is sold to a new owner]. 2-28 (d) The department shall send the written confirmation required by Subsection (c)(2)(C)(iii) not later than the expiration of the fourth week after the date the department determines the 2-29 2-30 2-31 2-32 requirements are satisfied. 2-33 (e) Standards to ensure the confidentiality of medical 2-34 records transmitted to an independent review organization under Subsection (b)(2) must require organizations and utilization review agents to transmit and store records in compliance with the Health Insurance Portability and Accountability Act of 1996 (42 2-35 2-36 2-37 U.S.C. Section 1320d et seq.) and the regulations and standards 2-38 2-39 adopted under that Act. The commissioner shall adopt standards requiring that: (1) on application for certification, an officer of 2-40 (f) 2-41 the organization attest that the office is located at a physical 2-42 2-43 address; 2-44 the office be equipped with a computer system (2) capable of: 2-45 2-46 (A) processing requests for independent review; 2-47 and 2-48 (B) accessing all electronic records related to 2-49 the review and the independent review process; all records be maintained 2-50 (3)electronically and made available to the department on request; and (4) in the case of an office located in a residence, 2-51 2-52 2-53 the working office be located in a room set aside for independent 2-54 review business purposes and in a manner to ensure confidentiality in accordance with Subsection (e). SECTION 2. Section 4202.003, Insurance Code, is amended to 2-55 2-56 2-57 read as follows: 2-58 Sec. 4202.003. REQUIREMENTS TIMELINESS REGARDING OF DETERMINATION. The standards adopted under Section 4202.002 must 2-59 2-60 require each independent review organization to make the 2-61 organization's determination: 2-62 for a life-threatening condition as defined by (1)2-63 Section 4201.002, not later than the earlier of [+  $\left[\frac{(\Lambda)}{(\Lambda)}\right]$  the <u>third</u>  $\left[\frac{\text{fifth}}{\text{fifth}}\right]$  day after the date the organization receives the information necessary to make the 2-64 2-65 determination [+] or, with respect to: (A) a review of a health care service provided to a person eligible for workers' compensation medical benefits, 2-66 2-67 2-68 [(B)] the eighth day after the date the organization receives the 2-69

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3-1 request that the determination be made; or (B) a review of a health care service other than a 3-2 service described by Paragraph (A), the third day after the date the 3-3 3-4 organization receives the request that the determination be made; 3-5 or [<del>and</del>] 3-6 (2) for a condition other than a life-threatening 3-7 condition, not later than the earlier of: 3-8 (A) the 15th day after the date the organization 3-9 receives the information necessary to make the determination; or 3-10 (B) the 20th day after the date the organization 3-11 receives the request that the determination be made. 3-12 SECTION 3. Section 4202.004, Insurance Code, is amended to 3-13 read as follows: Sec. 4202.004. CERTIFICATION. endent review organization 3-14 (a) To be certified as an 3**-**15 3**-**16 chapter, independent under this an organization must submit to the commissioner an application in the form required by the commissioner. The application must include: 3-17 (1) for an applicant that is publicly held, the name of 3-18 each shareholder or owner of more than five percent of any of the 3-19 3-20 3-21 3-22 notes that exceed \$100,000; 3-23 (3) the name and type of business of each corporation or other organization <u>described</u> by <u>Subdivision (4)</u> that the applicant controls or is affiliated with and the nature and extent 3-24 3-25 3**-**26 of the control or affiliation; 3-27 (4) the name and a biographical sketch of each director, officer, and executive of the applicant and of any entity 3-28 3-29 listed under Subdivision (3) and a description of any relationship 3-30 the applicant or the named individual has with: 3-31 (A) a health benefit plan; 3-32 (B) a health maintenance organization; 3-33 (C) an insurer; 3-34 (D) a utilization review agent; 3-35 a nonprofit health corporation; (E) 3-36 (F) a payor; 3-37 (G) a health care provider; [or] 3-38 (H) a group representing any of the entities described by Paragraphs (Å) through (G); or 3-39 3-40 (I) any other independent review organization in 3-41 the state; 3-42 the percentage of the applicant's revenues that (5) 3-43 are anticipated to be derived from independent reviews conducted 3-44 under Subchapter I, Chapter 4201; 3-45 a description of: (6) 3-46 (A) the areas of expertise of the physicians or 3-47 other health care providers making review determinations for the 3-48 applicant; (B) the procedures used by the applicant to verify physician and provider credentials, including the computer processes, electronic databases, and records, if any, used; and <u>(</u>B) 3-49 3-50 3-51 3-52 (C) the software used by the credentialing 3-53 for managing the processes, databases, and records manager 3-54 described by Paragraph (B); [and] (7) the procedures to be used by the applicant making independent review determinations under Subchapter 3-55 in 3-56 I, 3-57 Chapter 4201; and 3-58 (8) a description of the applicant's of use communications, records, and computer processes to manage the 3-59 independent review process. (b) The commissioner 3-60 3-61 shall establish certifications for 3-62 independent review of health care services provided to persons eligible for workers' compensation medical benefits and other 3-63 health care services after considering accreditation, if any, by a 3-64 3-65 nationally recognized accrediting organization that imposes requirements for accreditation that are the same as, substantially similar to, or more stringent than the department's requirements 3-66 3-67 for accreditation. 3-68 (c) The department shall make available to applicants 3-69

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applications for certification to review health care services provided to persons eligible for workers' compensation medical 4-1 4-2 benefits and other health care services. 4-3

(d) The commissioner shall require that each officer of the applicant and each owner or shareholder of the applicant or, if the purchaser is publicly held, each owner or shareholder described by Subsection (a)(1) submit a complete and legible set of fingerprints 4-4 4-5 4-6 4-7 4-8 to the department for the purpose of obtaining criminal history record information from the Department of Public Safety and the Federal Bureau of Investigation. The department shall conduct a 4-9 4-10 4-11 criminal history check of each applicant using information: (1) provided under this section; and 4-12

4-13 (2) made available to the department by the Department of Public Safety, the Federal Bureau of Investigation, and any other criminal justice agency under Chapter 411, Government Code. 4-14

4**-**15 4**-**16 (e) An application for certification for review of health 4-17 care services must require an organization that is accredited by an organization described by Subsection (b) to provide the department evidence of the accreditation. The commissioner shall consider the evidence if the accrediting organization published and made available to the commissioner the organization's requirements for 4-18 4-19 4-20 4-21 4-22 and methods used in the accreditation process. An independent review organization that is accredited by an organization described 4-23 4-24 by Subsection (b) may request that the department expedite the 4-25 application process.

4**-**26 (f) A certified independent review organization that 4-27 becomes accredited by an organization described by Subsection (b) 4-28 may provide evidence of that accreditation to the department that 4-29 shall be maintained in the department's file related to the independent review organization's certification. (g) Certification must be renewed biennially. 4-30 4-31

SECTION 4. Section 4202.005, Insurance Code, is amended to 4-32 4-33 read as follows:

Sec. 4202.005. PERIODIC REPORTING OF INFORMATION; <u>BIENNIAL</u> [<u>ANNUAL</u>] DESIGNATION; <u>UPDATES AND INSPECTION</u>. (a) An independent review organization shall <u>biennially</u> [<u>annually</u>] submit the information required in an application for certification under 4-34 4-35 4-36 4-37 Section 4202.004. Anytime there is a material change in the information the organization included in the application, the 4-38 4-39 4-40 organization shall submit updated information to the commissioner.

4-41 (b) The commissioner shall designate <u>biennially</u> [annually] 4-42 each organization that meets the standards for an independent 4-43 review organization adopted under Section 4202.002.

(c) Information regarding a material change must be submitted on a form adopted by the commissioner not later than the 30th day after the date the material change occurs. If the material 4 - 444-45 4-46 4-47 change is a relocation of the organization:

4-48 (1) the organization must inform the department that the location is available for inspection before the date of the 4-49 4-50 relocation by the department; and (2) on request of the department, an officer shall

4-51 4-52 attend the inspection.

4**-**53 SECTION 5. Chapter 4202, Insurance Code, is amended by adding Sections 4202.011, 4202.012, 4202.013, and 4202.014 to read 4-54 4-55 as follows:

4-56 ADVISORY GROUP. (a) The commissioner shall Sec. 4202.011. 4-57 establish a group to advise the department and make recommendations related to the efficiency of independent review. 4-58

(b) The commissioner shall appoint as a member of the group 4-59 a department employee to report to the commissioner group recommendations and policies. The commissioner shall appoint as 4-60 4-61 members of the group individuals who have applied for membership, 4-62 4-63 including:

(1) two officers of different independent review 4-64 organizations certified under this chapter; (2) an officer of a utilization review organization 4-65

4-66 certified under Chapter 4201; 4-67

(3) an officer or representative of an association of physicians with knowledge of and interest in the independent review 4-68 4-69

C.S.H.B. No. 2645 5-1 process; 5-2 (4) an officer or representative of an association of 5-3 carriers with knowledge of and interest in the insurance 5-4 independent review process; and (5) two officers 5-5 representatives of different or 5-6 patient advocacy associations with knowledge of and interest in the 5-7 independent review process. 5-8 (c) A recommendation of the advisory group does not bind the 5-9 commissioner. (d) Members of the group serve two-year terms. The commissioner shall appoint a replacement member in the event of a 5-10 5-11 5-12 vacancy to serve the remainder of the unexpired term. 5-13 The commissioner shall designate one member to serve as (e) 5-14 presiding member of the group. A member may serve more than one term as presiding member. 5**-**15 5**-**16 (f) The advisory group shall meet annually and otherwise at 5-17 the request of the presiding member or the commissioner. The group 5-18 shall make recommendations at least annually to the commissioner. 5-19 (g) A member of the group may not receive compensation for service as a group member. Sec. 4202.012. REFERRAL. 5-20 5-21 The commissioner by rule shall 5-22 require referral by random assignment of adverse determinations under Subchapter I, Chapter 4201, to independent review 5-23 5-24 organizations. On referral of a determination, the commissioner shall notify: (1) 5-25 5-26 the utilization review agent; the payor; 5-27 (2) (3) <u>the independent review organization;</u> 5-28 (4) 5-29 the patient, as defined by Section 4201.002, or the patient's representative; and (5) the provider of 5-30 5-31 the provider of record as defined by Section 5-32 4201.002. 5-33 Sec. 4202.013. PRIMARY OFFICE IN THIS STATE REQUIRED. 5-34 independent review organization operating under this chapter must maintain the organization's primary office in this state. Sec. 4202.014. PREEMPTION. The commissioner shall suspend 5-35 5-36 enforcement of any provision of this chapter that the commissioner 5-37 5-38 determines to be preempted by 42 U.S.C. Section 300gg-19. SECTION 6. Chapter 4202, Insurance Code, as amended by this 5-39 Act, applies only to an independent review organization that applies for an initial certification or renewal certification on or 5-40 5-41 5-42 after January 1, 2014. An organization certified before that date 5-43 is governed by the law as it existed immediately before the 5-44 effective date of this Act, and that law is continued in effect for 5-45 that purpose. SECTION 7. This Act takes effect September 1, 2013. 5-46

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