

By: Raymond

H.B. No. 2721

A BILL TO BE ENTITLED

AN ACT

relating to improving the delivery and quality of certain health and human services, including the delivery and quality of Medicaid acute care services and long-term services and supports.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

ARTICLE 1. DELIVERY SYSTEM REDESIGN FOR THE PROVISION OF ACUTE CARE SERVICES AND LONG-TERM SERVICES AND SUPPORTS TO INDIVIDUALS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES

SECTION 1.01. Subtitle I, Title 4, Government Code, is amended by adding Chapter 534 to read as follows:

CHAPTER 534. SYSTEM REDESIGN FOR DELIVERY OF MEDICAID ACUTE CARE SERVICES AND LONG-TERM SERVICES AND SUPPORTS TO PERSONS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES

SUBCHAPTER A. GENERAL PROVISIONS

Sec. 534.001. DEFINITIONS. In this chapter:

(1) "Advisory committee" means the Intellectual and Developmental Disability System Redesign Advisory Committee established under Section 534.053.

(2) "Basic attendant services" means assistance with the activities of daily living, including instrumental activities of daily living, provided to an individual because of a physical, cognitive, or behavioral limitation related to the individual's disability or chronic health condition.

(3) "Department" means the Department of Aging and

1 Disability Services.

2 (4) "Habilitation services" includes assistance
3 provided to an individual with acquiring, retaining, or improving:

4 (A) skills related to the activities of daily
5 living; and

6 (B) the social and adaptive skills necessary to
7 enable the individual to live and fully participate in the
8 community.

9 (5) "ICF-IID" means the Medicaid program serving
10 individuals with intellectual and developmental disabilities who
11 receive care in intermediate care facilities other than a state
12 supported living center.

13 (6) "ICF-IID program" means a program under the
14 Medicaid program serving individuals with intellectual and
15 developmental disabilities who reside in and receive care from:

16 (A) intermediate care facilities licensed under
17 Chapter 252, Health and Safety Code; or

18 (B) community-based intermediate care facilities
19 operated by local intellectual and developmental disability
20 authorities.

21 (7) "Local intellectual and developmental disability
22 authority" means a local mental retardation authority described by
23 Section 533.035, Health and Safety Code.

24 (8) "Managed care organization," "managed care plan,"
25 and "potentially preventable event" have the meanings assigned
26 under Section 536.001.

27 (9) "Medicaid program" means the medical assistance

1 program established under Chapter 32, Human Resources Code.

2 (10) "Medicaid waiver program" means only the
3 following programs that are authorized under Section 1915(c) of the
4 federal Social Security Act (42 U.S.C. Section 1396n(c)) for the
5 provision of services to persons with intellectual and
6 developmental disabilities:

7 (A) the community living assistance and support
8 services (CLASS) waiver program;

9 (B) the home and community-based services (HCS)
10 waiver program;

11 (C) the deaf-blind with multiple disabilities
12 (DBMD) waiver program; and

13 (D) the Texas home living (TxHmL) waiver program.

14 (11) "State supported living center" has the meaning
15 assigned by Section 531.002, Health and Safety Code.

16 Sec. 534.002. CONFLICT WITH OTHER LAW. To the extent of a
17 conflict between a provision of this chapter and another state law,
18 the provision of this chapter controls.

19 SUBCHAPTER B. ACUTE CARE SERVICES AND LONG-TERM SERVICES AND
20 SUPPORTS SYSTEM

21 Sec. 534.051. ACUTE CARE SERVICES AND LONG-TERM SERVICES
22 AND SUPPORTS SYSTEM FOR INDIVIDUALS WITH INTELLECTUAL AND
23 DEVELOPMENTAL DISABILITIES. In accordance with this chapter, the
24 commission and the department shall jointly design and implement an
25 acute care services and long-term services and supports system for
26 individuals with intellectual and developmental disabilities that
27 supports the following goals:

1 (1) provide Medicaid services to more individuals in a
2 cost-efficient manner by providing the type and amount of services
3 most appropriate to the individuals' needs;

4 (2) improve individuals' access to services and
5 supports by ensuring that the individuals receive information about
6 all available programs and services, including employment and least
7 restrictive housing assistance, and how to apply for the programs
8 and services;

9 (3) improve the assessment of individuals' needs and
10 available supports;

11 (4) promote person-centered planning, self-direction,
12 self-determination, community inclusion, and customized gainful
13 employment;

14 (5) promote individualized budgeting based on an
15 assessment of an individual's needs and person-centered planning;

16 (6) promote integrated service coordination of acute
17 care services and long-term services and supports;

18 (7) improve acute care and long-term services and
19 supports outcomes, including reducing unnecessary
20 institutionalization and potentially preventable events;

21 (8) promote high-quality care;

22 (9) provide fair hearing and appeals processes in
23 accordance with applicable federal law; and

24 (10) ensure the availability of a local safety net
25 provider and local safety net services.

26 Sec. 534.052. IMPLEMENTATION OF SYSTEM REDESIGN. The
27 commission and department shall, in consultation with the advisory

1 committee, jointly implement the acute care services and long-term
2 services and supports system for individuals with intellectual and
3 developmental disabilities in the manner and in the stages
4 described in this chapter.

5 Sec. 534.053. INTELLECTUAL AND DEVELOPMENTAL DISABILITY
6 SYSTEM REDESIGN ADVISORY COMMITTEE. (a) The Intellectual and
7 Developmental Disability System Redesign Advisory Committee is
8 established to advise the commission and the department on the
9 implementation of the acute care services and long-term services
10 and supports system redesign under this chapter. Subject to
11 Subsection (b), the executive commissioner and the commissioner of
12 the department shall jointly appoint members of the advisory
13 committee who are stakeholders from the intellectual and
14 developmental disabilities community, including:

15 (1) individuals with intellectual and developmental
16 disabilities who are recipients of Medicaid waiver program services
17 or individuals who are advocates of those recipients;

18 (2) representatives of health care providers
19 participating in a Medicaid managed care program, including:

20 (A) physicians who are primary care providers and
21 physicians who are specialty care providers;

22 (B) nonphysician mental health professionals;
23 and

24 (C) providers of long-term services and
25 supports, including direct service workers;

26 (3) representatives of entities with responsibilities
27 for the delivery of Medicaid long-term services and supports or

1 other Medicaid program service delivery, including:

2 (A) independent living centers;

3 (B) area agencies on aging;

4 (C) aging and disability resource centers
5 established under the Aging and Disability Resource Center
6 initiative funded in part by the federal Administration on Aging
7 and the Centers for Medicare and Medicaid Services;

8 (D) community mental health and intellectual
9 disability centers; and

10 (E) the NorthSTAR Behavioral Health Program
11 provided under Chapter 534, Health and Safety Code; and

12 (4) representatives of managed care organizations
13 contracting with the state to provide services to individuals with
14 intellectual and developmental disabilities.

15 (b) To the greatest extent possible, the executive
16 commissioner and the commissioner of the department shall appoint
17 members of the advisory committee who reflect the geographic
18 diversity of the state and include members who represent rural
19 Medicaid program recipients.

20 (c) The executive commissioner shall appoint the presiding
21 officer of the advisory committee.

22 (d) The advisory committee must meet at least quarterly or
23 more frequently if the presiding officer determines that it is
24 necessary to address planning and development needs related to
25 implementation of the acute care services and long-term services
26 and supports system.

27 (e) A member of the advisory committee serves without

1 compensation. A member of the advisory committee who is a Medicaid
2 program recipient or the relative of a Medicaid program recipient
3 is entitled to a per diem allowance and reimbursement at rates
4 established in the General Appropriations Act.

5 (f) The advisory committee is subject to the requirements of
6 Chapter 551.

7 (g) On January 1, 2024:

8 (1) the advisory committee is abolished; and

9 (2) this section expires.

10 Sec. 534.054. ANNUAL REPORT ON IMPLEMENTATION. (a) Not
11 later than December 1 of each year, the commission shall submit a
12 report to the legislature regarding:

13 (1) the implementation of the system required by this
14 chapter, including appropriate information regarding the provision
15 of acute care services and long-term services and supports to
16 individuals with intellectual and developmental disabilities under
17 the Medicaid program; and

18 (2) recommendations, including recommendations
19 regarding appropriate statutory changes to facilitate the
20 implementation.

21 (b) This section expires January 1, 2024.

22 SUBCHAPTER C. STAGE ONE: PROGRAMS TO IMPROVE SERVICE

23 DELIVERY MODELS

24 Sec. 534.101. DEFINITIONS. In this subchapter:

25 (1) "Capitation" means a method of compensating a
26 provider on a monthly basis for providing or coordinating the
27 provision of a defined set of services and supports that is based on

1 a predetermined payment per services recipient.

2 (2) "Provider" means a person with whom the commission
3 contracts for the provision of long-term services and supports
4 under the Medicaid program to a specific population based on
5 capitation.

6 Sec. 534.102. PILOT PROGRAMS TO TEST MANAGED CARE
7 STRATEGIES BASED ON CAPITATION. The commission and the department
8 may develop and implement pilot programs in accordance with this
9 subchapter to test one or more service delivery models involving a
10 managed care strategy based on capitation to deliver long-term
11 services and supports under the Medicaid program to individuals
12 with intellectual and developmental disabilities.

13 Sec. 534.103. STAKEHOLDER INPUT. As part of developing and
14 implementing a pilot program under this subchapter, the department
15 shall develop a process to receive and evaluate input from
16 statewide stakeholders and stakeholders from the region of the
17 state in which the pilot program will be implemented.

18 Sec. 534.104. MANAGED CARE STRATEGY PROPOSALS; PILOT
19 PROGRAM SERVICE PROVIDERS. (a) The department shall identify
20 private services providers that are good candidates to develop a
21 service delivery model involving a managed care strategy based on
22 capitation and to test the model in the provision of long-term
23 services and supports under the Medicaid program to individuals
24 with intellectual and developmental disabilities through a pilot
25 program established under this subchapter.

26 (b) The department shall solicit managed care strategy
27 proposals from the private services providers identified under

1 Subsection (a).

2 (c) A managed care strategy based on capitation developed
3 for implementation through a pilot program under this subchapter
4 must be designed to:

5 (1) increase access to long-term services and
6 supports;

7 (2) improve quality of acute care services and
8 long-term services and supports;

9 (3) promote meaningful outcomes by using
10 person-centered planning, individualized budgeting, and
11 self-determination, and promote community inclusion and customized
12 gainful employment;

13 (4) promote integrated service coordination of acute
14 care services and long-term services and supports;

15 (5) promote efficiency and the best use of funding;

16 (6) promote the placement of an individual in housing
17 that is the least restrictive setting appropriate to the
18 individual's needs;

19 (7) promote employment assistance and supported
20 employment;

21 (8) provide fair hearing and appeals processes in
22 accordance with applicable federal law; and

23 (9) promote sufficient flexibility to achieve the
24 goals listed in this section through the pilot program.

25 (d) The department, in consultation with the advisory
26 committee, shall evaluate each submitted managed care strategy
27 proposal and determine whether:

1 (1) the proposed strategy satisfies the requirements
2 of this section; and

3 (2) the private services provider that submitted the
4 proposal has a demonstrated ability to provide the long-term
5 services and supports appropriate to the individuals who will
6 receive services through the pilot program based on the proposed
7 strategy, if implemented.

8 (e) Based on the evaluation performed under Subsection (d),
9 the department may select as pilot program service providers one or
10 more private services providers.

11 (f) For each pilot program service provider, the department
12 shall develop and implement a pilot program. Under a pilot program,
13 the pilot program service provider shall provide long-term services
14 and supports under the Medicaid program to persons with
15 intellectual and developmental disabilities to test its managed
16 care strategy based on capitation.

17 (g) The department shall analyze information provided by
18 the pilot program service providers and any information collected
19 by the department during the operation of the pilot programs for
20 purposes of making a recommendation about a system of programs and
21 services for implementation through future state legislation or
22 rules.

23 Sec. 534.105. PILOT PROGRAM: MEASURABLE GOALS. (a) The
24 department, in consultation with the advisory committee, shall
25 identify measurable goals to be achieved by each pilot program
26 implemented under this subchapter. The identified goals must:

27 (1) align with information that will be collected

1 under Section 534.108(a); and

2 (2) be designed to improve the quality of outcomes for
3 individuals receiving services through the pilot program.

4 (b) The department, in consultation with the advisory
5 committee, shall propose specific strategies for achieving the
6 identified goals. A proposed strategy may be evidence-based if
7 there is an evidence-based strategy available for meeting the pilot
8 program's goals.

9 Sec. 534.106. IMPLEMENTATION, LOCATION, AND DURATION.

10 (a) The commission and the department shall implement any pilot
11 programs established under this subchapter not later than September
12 1, 2016.

13 (b) A pilot program established under this subchapter must
14 operate for not less than 24 months, except that a pilot program may
15 cease operation before the expiration of 24 months if the pilot
16 program service provider terminates the contract with the
17 commission before the agreed-to termination date.

18 (c) A pilot program established under this subchapter shall
19 be conducted in one or more regions selected by the department.

20 Sec. 534.107. COORDINATING SERVICES. In providing
21 long-term services and supports under the Medicaid program to an
22 individual with intellectual or developmental disabilities, a
23 pilot program service provider shall:

24 (1) coordinate through the pilot program
25 institutional and community-based services available to the
26 individual, including services provided through:

27 (A) a facility licensed under Chapter 252, Health

1 and Safety Code;

2 (B) a Medicaid waiver program; or

3 (C) a community-based ICF-IID operated by local
4 authorities;

5 (2) collaborate with managed care organizations to
6 provide integrated coordination of acute care services and
7 long-term services and supports, including discharge planning from
8 acute care services to community-based long-term services and
9 supports;

10 (3) have a process for preventing inappropriate
11 institutionalizations of individuals; and

12 (4) accept the risk of inappropriate
13 institutionalizations of individuals previously residing in
14 community settings.

15 Sec. 534.108. PILOT PROGRAM INFORMATION. (a) The
16 commission and the department shall collect and compute the
17 following information with respect to each pilot program
18 implemented under this subchapter to the extent it is available:

19 (1) the difference between the average monthly cost
20 per person for all acute care services and long-term services and
21 supports received by individuals participating in the pilot program
22 while the program is operating, including services provided through
23 the pilot program and other services with which pilot program
24 services are coordinated as described by Section 534.107, and the
25 average cost per person for all services received by the
26 individuals before the operation of the pilot program;

27 (2) the percentage of individuals receiving services

1 through the pilot program who begin receiving services in a
2 nonresidential setting instead of from a facility licensed under
3 Chapter 252, Health and Safety Code, or any other residential
4 setting;

5 (3) the difference between the percentage of
6 individuals receiving services through the pilot program who live
7 in non-provider-owned housing during the operation of the pilot
8 program and the percentage of individuals receiving services
9 through the pilot program who lived in non-provider-owned housing
10 before the operation of the pilot program;

11 (4) the difference between the average total Medicaid
12 cost, by level of need, for individuals in various residential
13 settings receiving services through the pilot program during the
14 operation of the program and the average total Medicaid cost, by
15 level of need, for those individuals before the operation of the
16 program;

17 (5) the difference between the percentage of
18 individuals receiving services through the pilot program who obtain
19 and maintain employment in meaningful, integrated settings during
20 the operation of the program and the percentage of individuals
21 receiving services through the program who obtained and maintained
22 employment in meaningful, integrated settings before the operation
23 of the program;

24 (6) the difference between the percentage of
25 individuals receiving services through the pilot program whose
26 behavioral, medical, life-activity, and other personal outcomes
27 have improved since the beginning of the program and the percentage

1 of individuals receiving services through the program whose
2 behavioral, medical, life-activity, and other personal outcomes
3 improved before the operation of the program, as measured over a
4 comparable period; and

5 (7) a comparison of the overall client satisfaction
6 with services received through the pilot program, including for
7 individuals who leave the program after a determination is made in
8 the individuals' cases at hearings or on appeal, and the overall
9 client satisfaction with services received before the individuals
10 entered the pilot program.

11 (b) The pilot program service provider shall collect any
12 information described by Subsection (a) that is available to the
13 provider and provide the information to the department and the
14 commission not later than the 30th day before the date the program's
15 operation concludes.

16 (c) In addition to the information described by Subsection
17 (a), the pilot program service provider shall collect any
18 information specified by the department for use by the department
19 in making an evaluation under Section 534.104(g).

20 (d) On or before December 1, 2016, and December 1, 2017, the
21 commission and the department, in consultation with the advisory
22 committee, shall review and evaluate the progress and outcomes of
23 each pilot program implemented under this subchapter and submit a
24 report to the legislature during the operation of the pilot
25 programs. Each report must include recommendations for program
26 improvement and continued implementation.

27 Sec. 534.109. PERSON-CENTERED PLANNING. The commission, in

1 cooperation with the department, shall ensure that each individual
2 with intellectual or developmental disabilities who receives
3 services and supports under the Medicaid program through a pilot
4 program established under this subchapter, or the individual's
5 legally authorized representative, has access to a facilitated,
6 person-centered plan that identifies outcomes for the individual
7 and drives the development of the individualized budget. The
8 consumer direction model, as defined by Section 531.051, may be an
9 outcome of the plan.

10 Sec. 534.110. TRANSITION BETWEEN PROGRAMS. The commission
11 shall ensure that there is a comprehensive plan for transitioning
12 the provision of Medicaid program benefits between a Medicaid
13 waiver program and a pilot program under this subchapter to protect
14 continuity of care.

15 Sec. 534.111. CONCLUSION OF PILOT PROGRAMS; EXPIRATION. On
16 September 1, 2018:

17 (1) each pilot program established under this
18 subchapter that is still in operation must conclude; and

19 (2) this subchapter expires.

20 SUBCHAPTER D. STAGE ONE: PROVISION OF ACUTE CARE AND
21 CERTAIN OTHER SERVICES

22 Sec. 534.151. DELIVERY OF ACUTE CARE SERVICES FOR
23 INDIVIDUALS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES. The
24 commission shall provide acute care Medicaid program benefits to
25 individuals with intellectual and developmental disabilities
26 through the STAR + PLUS Medicaid managed care program or the most
27 appropriate integrated capitated managed care program delivery

1 model.

2 Sec. 534.152. DELIVERY OF CERTAIN OTHER SERVICES UNDER STAR
3 + PLUS AND STAR KIDS MEDICAID MANAGED CARE PROGRAMS. The commission
4 shall implement the most cost-effective option for the delivery of
5 basic attendant and habilitation services for individuals with
6 intellectual and developmental disabilities under the STAR + PLUS
7 and STAR Kids Medicaid managed care programs that maximizes federal
8 funding for the delivery of services across those and other similar
9 programs.

10 SUBCHAPTER E. STAGE TWO: TRANSITION OF LONG-TERM CARE MEDICAID
11 WAIVER PROGRAM RECIPIENTS TO INTEGRATED MANAGED CARE SYSTEM

12 Sec. 534.201. TRANSITION OF RECIPIENTS UNDER TEXAS HOME
13 LIVING (TxHmL) WAIVER PROGRAM TO MANAGED CARE PROGRAM. (a) This
14 section applies to individuals with intellectual and developmental
15 disabilities who are receiving long-term services and supports
16 under the Texas home living (TxHmL) waiver program on the date the
17 commission implements the transition described by Subsection (b).

18 (b) Not later than September 1, 2017, the commission shall
19 transition the provision of Medicaid program benefits to
20 individuals to whom this section applies to the STAR + PLUS Medicaid
21 managed care program delivery model or the most appropriate
22 integrated capitated managed care program delivery model, as
23 determined by the commission based on cost-effectiveness and the
24 experience of the STAR + PLUS Medicaid managed care program in
25 providing basic attendant and habilitation services and of the
26 pilot programs established under Subchapter C, subject to
27 Subsection (c)(1).

1 (c) At the time of the transition described by Subsection
2 (b), the commission shall determine whether to:

3 (1) continue operation of the Texas home living
4 (TxHmL) waiver program for purposes of providing supplemental
5 long-term services and supports not available under the managed
6 care program delivery model selected by the commission; or

7 (2) provide all or a portion of the long-term services
8 and supports previously available under the Texas home living
9 (TxHmL) waiver program through the managed care program delivery
10 model selected by the commission.

11 (d) In implementing the transition described by Subsection
12 (b), the commission shall develop a process to receive and evaluate
13 input from interested statewide stakeholders that is in addition to
14 the input provided by the advisory committee.

15 (e) The commission shall ensure that there is a
16 comprehensive plan for transitioning the provision of Medicaid
17 program benefits under this section that protects the continuity of
18 care provided to individuals to whom this section applies.

19 Sec. 534.202. TRANSITION OF ICF-IID PROGRAM RECIPIENTS AND
20 CERTAIN OTHER MEDICAID WAIVER PROGRAM RECIPIENTS TO MANAGED CARE
21 PROGRAM. (a) This section applies to individuals with
22 intellectual and developmental disabilities who, on the date the
23 commission implements the transition described by Subsection (b),
24 are receiving long-term services and supports under:

25 (1) a Medicaid waiver program other than the Texas
26 home living (TxHmL) waiver program; or

27 (2) an ICF-IID program.

1 (b) After implementing the transition required by Section
2 534.201 but not later than September 1, 2020, the commission shall
3 transition the provision of Medicaid program benefits to
4 individuals to whom this section applies to the STAR + PLUS Medicaid
5 managed care program delivery model or the most appropriate
6 integrated capitated managed care program delivery model, as
7 determined by the commission based on cost-effectiveness and the
8 experience of the transition of Texas home living (TxHmL) waiver
9 program recipients to a managed care program delivery model under
10 Section 534.201, subject to Subsection (c)(1).

11 (c) At the time of the transition described by Subsection
12 (b), the commission shall determine whether to:

13 (1) continue operation of the Medicaid waiver programs
14 or Medicaid ICF-IID program for purposes of providing supplemental
15 long-term services and supports not available under the managed
16 care program delivery model selected by the commission; or

17 (2) provide all or a portion of the long-term services
18 and supports previously available under the Medicaid waiver
19 programs or Medicaid ICF-IID program through the managed care
20 program delivery model selected by the commission.

21 (d) In implementing the transition described by Subsection
22 (b), the commission shall develop a process to receive and evaluate
23 input from interested statewide stakeholders that is in addition to
24 the input provided by the advisory committee.

25 (e) The commission shall ensure that there is a
26 comprehensive plan for transitioning the provision of Medicaid
27 program benefits under this section that protects the continuity of

1 care provided to individuals to whom this section applies.

2 (f) Before transitioning the provision of Medicaid program
3 benefits for children under this section, a managed care
4 organization providing services under the managed care program
5 delivery model selected by the commission must demonstrate to the
6 satisfaction of the commission that the organization's network of
7 providers has experience and expertise in the provision of services
8 to children with intellectual and developmental disabilities.

9 SECTION 1.02. Not later than October 1, 2013, the executive
10 commissioner of the Health and Human Services Commission and the
11 commissioner of the Department of Aging and Disability Services
12 shall appoint the members of the Intellectual and Developmental
13 Disability System Redesign Advisory Committee as required by
14 Section 534.053, Government Code, as added by this article.

15 SECTION 1.03. The Health and Human Services Commission
16 shall submit:

17 (1) the initial report on the implementation of the
18 acute care services and long-term services and supports system for
19 individuals with intellectual and developmental disabilities as
20 required by Section 534.054, Government Code, as added by this
21 article, not later than December 1, 2014; and

22 (2) the final report under that section not later than
23 December 1, 2023.

24 SECTION 1.04. Not later than June 1, 2016, the Health and
25 Human Services Commission shall submit a report to the legislature
26 regarding the commission's experience in, including the
27 cost-effectiveness of, delivering basic attendant and habilitation

1 services for individuals with intellectual and developmental
2 disabilities under the STAR + PLUS and STAR Kids Medicaid managed
3 care programs under Section 534.152, Government Code, as added by
4 this article.

5 SECTION 1.05. The Health and Human Services Commission and
6 the Department of Aging and Disability Services shall implement any
7 pilot program to be established under Subchapter C, Chapter 534,
8 Government Code, as added by this article, as soon as practicable
9 after the effective date of this Act.

10 SECTION 1.06. (a) The Health and Human Services Commission
11 and the Department of Aging and Disability Services shall:

12 (1) in consultation with the Intellectual and
13 Developmental Disability System Redesign Advisory Committee
14 established under Section 534.053, Government Code, as added by
15 this article, review and evaluate the outcomes of:

16 (A) the transition of the provision of benefits
17 to individuals under the Texas home living (TxHmL) waiver program
18 to a managed care program delivery model under Section 534.201,
19 Government Code, as added by this article; and

20 (B) the transition of the provision of benefits
21 to individuals under the Medicaid waiver programs, other than the
22 Texas home living (TxHmL) waiver program, and the ICF-IID program
23 to a managed care program delivery model under Section 534.202,
24 Government Code, as added by this article; and

25 (2) submit as part of an annual report required by
26 Section 534.054, Government Code, as added by this article, due on
27 or before December 1 of 2018, 2019, and 2020, a report on the review

1 and evaluation conducted under Paragraphs (A) and (B), Subdivision
2 (1), of this subsection that includes recommendations for continued
3 implementation of and improvements to the acute care and long-term
4 services and supports system under Chapter 534, Government Code, as
5 added by this article.

6 (b) This section expires September 1, 2024.

7 ARTICLE 2. MEDICAID MANAGED CARE EXPANSION

8 SECTION 2.01. Section 533.0025, Government Code, is amended
9 by amending Subsections (a) and (b) and adding Subsections (f),
10 (g), and (h) to read as follows:

11 (a) In this section and Sections 533.00251, 533.00252, and
12 533.00253, "medical assistance" has the meaning assigned by Section
13 32.003, Human Resources Code.

14 (b) Notwithstanding [~~Except as otherwise provided by this~~
15 ~~section and notwithstanding~~] any other law, the commission shall
16 provide medical assistance for acute care services through the most
17 cost-effective model of Medicaid capitated managed care as
18 determined by the commission. The [~~If the~~] commission shall
19 require mandatory participation in a Medicaid capitated managed
20 care program for all persons eligible for acute care [~~determines~~
21 ~~that it is more cost-effective, the commission may provide~~] medical
22 assistance benefits [~~for acute care in a certain part of this state~~
23 ~~or to a certain population of recipients using:~~

24 [~~(1) a health maintenance organization model,~~
25 ~~including the acute care portion of Medicaid Star + Plus pilot~~
26 ~~programs,~~

27 [~~(2) a primary care case management model,~~

1 ~~[(3) a prepaid health plan model,~~
2 ~~[(4) an exclusive provider organization model, or~~
3 ~~[(5) another Medicaid managed care model or~~
4 ~~arrangement].~~

5 (f) The commission shall:

6 (1) conduct a study to evaluate the feasibility of
7 automatically enrolling applicants determined eligible for
8 benefits under the medical assistance program in a Medicaid managed
9 care plan; and

10 (2) report the results of the study to the legislature
11 not later than December 1, 2014.

12 (g) Subsection (f) and this subsection expire September 1,
13 2015.

14 (h) If the commission determines that it is feasible, the
15 commission may, notwithstanding any other law, implement an
16 automatic enrollment process under which applicants determined
17 eligible for medical assistance benefits are automatically
18 enrolled in a Medicaid managed care plan. The commission may elect
19 to implement the automatic enrollment process as to certain
20 populations of recipients under the medical assistance program.

21 SECTION 2.02. Subchapter A, Chapter 533, Government Code,
22 is amended by adding Sections 533.00251, 533.00252, and 533.00253
23 to read as follows:

24 Sec. 533.00251. DELIVERY OF NURSING FACILITY BENEFITS
25 THROUGH STAR + PLUS MEDICAID MANAGED CARE PROGRAM. (a) In this
26 section and Section 533.00252:

27 (1) "Advisory committee" means the STAR + PLUS Nursing

1 Facility Advisory Committee established under Section 533.00252.

2 (2) "Nursing facility" means a convalescent or nursing
3 home or related institution licensed under Chapter 242, Health and
4 Safety Code, that provides long-term services and supports to
5 Medicaid recipients.

6 (3) "Potentially preventable event" has the meaning
7 assigned by Section 536.001.

8 (b) The commission shall expand the STAR + PLUS Medicaid
9 managed care program to all areas of this state to serve individuals
10 eligible for acute care services and long-term services and
11 supports under the medical assistance program.

12 (c) Notwithstanding any other law, the commission, in
13 consultation with the advisory committee, shall provide benefits
14 under the medical assistance program to recipients who reside in
15 nursing facilities through the STAR + PLUS Medicaid managed care
16 program. In implementing this subsection, the commission shall
17 ensure:

18 (1) that the commission is responsible for setting the
19 minimum reimbursement rate paid to a nursing facility under the
20 managed care program, including the staff rate enhancement paid to
21 a nursing facility that qualifies for the enhancement;

22 (2) that a nursing facility is paid not later than the
23 10th day after the date the facility submits a clean claim;

24 (3) the appropriate utilization of services;

25 (4) a reduction in the incidence of potentially
26 preventable events and unnecessary institutionalizations;

27 (5) that a managed care organization providing

1 services under the managed care program provides discharge
2 planning, transitional care, and other education programs to
3 physicians and hospitals regarding all available long-term care
4 settings;

5 (6) that a managed care organization providing
6 services under the managed care program provides payment incentives
7 to nursing facility providers that reward reductions in preventable
8 acute care costs and encourage transformative efforts in the
9 delivery of nursing facility services, including efforts to promote
10 a resident-centered care culture through facility design and
11 services provided; and

12 (7) the establishment of a single portal through which
13 nursing facility providers participating in the STAR + PLUS
14 Medicaid managed care program may submit claims to any
15 participating managed care organization.

16 (d) Subject to Subsection (e), the commission shall ensure
17 that a nursing facility provider authorized to provide services
18 under the medical assistance program on September 1, 2013, is
19 allowed to participate in the STAR + PLUS Medicaid managed care
20 program through August 31, 2016. This subsection expires September
21 1, 2017.

22 (e) The commission shall establish credentialing and
23 minimum performance standards for nursing facility providers
24 seeking to participate in the STAR + PLUS Medicaid managed care
25 program. A managed care organization may refuse to contract with a
26 nursing facility provider if the nursing facility does not meet the
27 minimum performance standards established by the commission under

1 this section.

2 Sec. 533.00252. STAR + PLUS NURSING FACILITY ADVISORY
3 COMMITTEE. (a) The STAR + PLUS Nursing Facility Advisory
4 Committee is established to advise the commission on the
5 implementation of and other activities related to the provision of
6 medical assistance benefits to recipients who reside in nursing
7 facilities through the STAR + PLUS Medicaid managed care program
8 under Section 533.00251, including advising the commission
9 regarding its duties with respect to:

10 (1) developing quality-based outcomes and process
11 measures for long-term services and supports provided in nursing
12 facilities;

13 (2) developing quality-based long-term care payment
14 systems and quality initiatives for nursing facilities;

15 (3) transparency of information received from managed
16 care organizations;

17 (4) the reporting of outcome and process measures;

18 (5) the sharing of data among health and human
19 services agencies; and

20 (6) patient care coordination, quality of care
21 improvement, and cost savings.

22 (b) The executive commissioner shall appoint the members of
23 the advisory committee. The committee must consist of nursing
24 facility providers, representatives of managed care organizations,
25 and other stakeholders interested in nursing facility services
26 provided in this state, including:

27 (1) at least one member who is a nursing facility

1 provider with experience providing the long-term continuum of care,
2 including home care and hospice;

3 (2) at least one member who is a nonprofit nursing
4 facility provider;

5 (3) at least one member who is a for-profit nursing
6 facility provider;

7 (4) at least one member who is a consumer
8 representative; and

9 (5) at least one member who is from a managed care
10 organization providing services as provided by Section 533.00251.

11 (c) The executive commissioner shall appoint the presiding
12 officer of the advisory committee.

13 (d) A member of the advisory committee serves without
14 compensation.

15 (e) The advisory committee is subject to the requirements of
16 Chapter 551.

17 (f) On September 1, 2016:

18 (1) the advisory committee is abolished; and

19 (2) this section expires.

20 Sec. 533.00253. STAR KIDS MEDICAID MANAGED CARE PROGRAM.

21 (a) In this section:

22 (1) "Health home" means a primary care provider
23 practice, or, if appropriate, a specialty care provider practice,
24 incorporating several features, including comprehensive care
25 coordination, family-centered care, and data management, that are
26 focused on improving outcome-based quality of care and increasing
27 patient and provider satisfaction under the medical assistance

1 program.

2 (2) "Potentially preventable event" has the meaning
3 assigned by Section 536.001.

4 (b) The commission shall establish a mandatory STAR Kids
5 capitated managed care program tailored to provide medical
6 assistance benefits to children with disabilities. The managed
7 care program developed under this section must:

8 (1) provide medical assistance benefits that are
9 customized to meet the health care needs of recipients under the
10 program through a defined system of care, including benefits
11 described under Section 534.152;

12 (2) better coordinate care of recipients under the
13 program;

14 (3) improve the health outcomes of recipients;

15 (4) improve recipients' access to health care
16 services;

17 (5) achieve cost containment and cost efficiency;

18 (6) reduce the administrative complexity of
19 delivering medical assistance benefits;

20 (7) reduce the incidence of unnecessary
21 institutionalizations and potentially preventable events by
22 ensuring the availability of appropriate services and care
23 management;

24 (8) require a health home;

25 (9) coordinate and collaborate with long-term care
26 service providers and long-term care management providers, if
27 recipients are receiving long-term services and supports outside of

1 the managed care organization; and

2 (10) coordinate services provided to children also
3 receiving services under Section 534.152.

4 (c) The commission shall provide medical assistance
5 benefits through the STAR Kids managed care program established
6 under this section to children who are receiving benefits under the
7 medically dependent children (MDCP) waiver program. The commission
8 shall ensure that the STAR Kids managed care program provides all or
9 a portion of the benefits provided under the medically dependent
10 children (MDCP) waiver program to the extent necessary to implement
11 this subsection.

12 (d) The commission shall ensure that there is a plan for
13 transitioning the provision of Medicaid program benefits to
14 recipients 21 years of age or older from under the STAR Kids program
15 to under the STAR + PLUS Medicaid managed care program that protects
16 continuity of care. The plan must ensure that coordination between
17 the programs begins when a recipient reaches 18 years of age.

18 SECTION 2.03. Section 32.0212, Human Resources Code, is
19 amended to read as follows:

20 Sec. 32.0212. DELIVERY OF MEDICAL ASSISTANCE.
21 Notwithstanding any other law [~~and subject to Section 533.0025,~~
22 ~~Government Code~~], the department shall provide medical assistance
23 for acute care services through the Medicaid managed care system
24 implemented under Chapter 533, Government Code, or another Medicaid
25 capitated managed care program.

26 SECTION 2.04. Subsections (c) and (d), Section 533.0025,
27 Government Code, and Subchapter D, Chapter 533, Government Code,

1 are repealed.

2 SECTION 2.05. (a) The Health and Human Services Commission
3 and the Department of Aging and Disability Services shall:

4 (1) review and evaluate the outcomes of the transition
5 of the provision of benefits to recipients under the medically
6 dependent children (MDCP) waiver program to the STAR Kids managed
7 care program delivery model established under Section 533.00253,
8 Government Code, as added by this article;

9 (2) not later than December 1, 2016, submit an initial
10 report to the legislature on the review and evaluation conducted
11 under Subdivision (1) of this subsection, including
12 recommendations for continued implementation and improvement of
13 the program; and

14 (3) not later than December 1 of each year after 2016
15 and until December 1, 2020, submit additional reports that include
16 the information described by Subdivision (1) of this subsection.

17 (b) This section expires September 1, 2021.

18 SECTION 2.06. As soon as practicable after the effective
19 date of this Act, the Health and Human Services Commission shall
20 provide a single portal through which nursing facility providers
21 participating in the STAR + PLUS Medicaid managed care program may
22 submit claims in accordance with Subdivision (7), Subsection (c),
23 Section 533.00251, Government Code, as added by this article.

24 SECTION 2.07. The changes in law made by this article are
25 not intended to negatively affect Medicaid recipients' access to
26 quality health care. The Health and Human Services Commission, as
27 the state agency designated to supervise the administration and

1 operation of the Medicaid program and to plan and direct the
2 Medicaid program in each state agency that operates a portion of the
3 Medicaid program, including directing the Medicaid managed care
4 system, shall continue to timely enforce all laws applicable to the
5 Medicaid program and the Medicaid managed care system, including
6 laws relating to provider network adequacy, the prompt payment of
7 claims, and the resolution of patient and provider complaints.

8 ARTICLE 3. OTHER PROVISIONS RELATING TO INDIVIDUALS WITH
9 INTELLECTUAL AND DEVELOPMENTAL DISABILITIES

10 SECTION 3.01. Subchapter B, Chapter 533, Health and Safety
11 Code, is amended by adding Section 533.0335 to read as follows:

12 Sec. 533.0335. COMPREHENSIVE ASSESSMENT AND RESOURCE
13 ALLOCATION PROCESS. (a) In this section:

14 (1) "Advisory committee" means the Intellectual and
15 Developmental Disability System Redesign Advisory Committee
16 established under Section 534.053, Government Code.

17 (2) "Department" means the Department of Aging and
18 Disability Services.

19 (3) "Functional need" means the measurement of an
20 individual's services and support needs, including the individual's
21 intellectual, psychiatric, medical, and physical support needs.

22 (4) "Medicaid waiver program" has the meaning assigned
23 by Section 534.001, Government Code.

24 (b) Subject to the availability of federal funding, the
25 department shall develop and implement a comprehensive assessment
26 instrument and a resource allocation process. The assessment
27 instrument and resource allocation process must be designed to

1 recommend for each individual with intellectual and developmental
2 disabilities enrolled in a Medicaid waiver program the type,
3 intensity, and range of services that are both appropriate and
4 available, based on the functional needs of that individual.

5 (c) The department, in consultation with the advisory
6 committee, shall establish a prior authorization process for
7 requests for supervised living or residential support services
8 available in the home and community-based services (HCS) Medicaid
9 waiver program. The process must ensure that supervised living or
10 residential support services available in the home and
11 community-based services (HCS) Medicaid waiver program are
12 available only to individuals for whom a more independent setting
13 is not appropriate or available.

14 (d) The department shall cooperate with the advisory
15 committee to establish the prior authorization process required by
16 Subsection (c). This subsection expires January 1, 2024.

17 SECTION 3.02. Subchapter B, Chapter 533, Health and Safety
18 Code, is amended by adding Sections 533.03551 and 533.03552 to read
19 as follows:

20 Sec. 533.03551. FLEXIBLE, LOW-COST HOUSING OPTIONS.

21 (a) To the extent permitted under federal law and regulations, the
22 executive commissioner shall adopt or amend rules as necessary to
23 allow for the development of additional housing supports for
24 individuals with intellectual and developmental disabilities in
25 urban and rural areas, including:

26 (1) a selection of community-based housing options
27 that comprise a continuum of integration, varying from most to

1 least restrictive, that permits individuals to select the most
2 integrated and least restrictive setting appropriate to the
3 individual's needs and preferences;

4 (2) non-provider-owned residential settings;

5 (3) assistance with living more independently; and

6 (4) rental properties with on-site supports.

7 (b) The Department of Aging and Disability Services, in
8 cooperation with the Texas Department of Housing and Community
9 Affairs, the Department of Agriculture, the Texas State Affordable
10 Housing Corporation, and the Intellectual and Developmental
11 Disability System Redesign Advisory Committee, shall coordinate
12 with federal, state, and local public housing entities as necessary
13 to expand opportunities for accessible, affordable, and integrated
14 housing to meet the complex needs of individuals with intellectual
15 and developmental disabilities.

16 (c) The Department of Aging and Disability Services shall
17 develop a process to receive input from statewide stakeholders to
18 ensure the most comprehensive review of opportunities and options
19 for housing services described by this section.

20 Sec. 533.03552. BEHAVIORAL SUPPORTS FOR INDIVIDUALS WITH
21 INTELLECTUAL AND DEVELOPMENTAL DISABILITIES AT RISK OF
22 INSTITUTIONALIZATION; INTERVENTION TEAMS. (a) In this section,
23 "department" means the Department of Aging and Disability Services.

24 (b) Subject to the availability of federal funding, the
25 department shall develop and implement specialized training for
26 providers, family members, caregivers, and first responders
27 providing direct services and supports to individuals with

1 intellectual and developmental disabilities and behavioral health
2 needs who are at risk of institutionalization.

3 (c) Subject to the availability of federal funding, the
4 department shall establish one or more behavioral health
5 intervention teams to provide services and supports to individuals
6 with intellectual and developmental disabilities and behavioral
7 health needs who are at risk of institutionalization. An
8 intervention team may include a:

- 9 (1) psychiatrist or psychologist;
- 10 (2) physician;
- 11 (3) registered nurse;
- 12 (4) pharmacist or representative of a pharmacy;
- 13 (5) behavior analyst;
- 14 (6) social worker;
- 15 (7) crisis coordinator;
- 16 (8) peer specialist; and
- 17 (9) family partner.

18 (d) In providing services and supports, a behavioral health
19 intervention team established by the department shall:

20 (1) use the team's best efforts to ensure that an
21 individual remains in the community and avoids
22 institutionalization;

23 (2) focus on stabilizing the individual and assessing
24 the individual for intellectual, medical, psychiatric,
25 psychological, and other needs;

26 (3) provide support to the individual's family members
27 and other caregivers;

1 (4) provide intensive behavioral assessment and
2 training to assist the individual in establishing positive
3 behaviors and continuing to live in the community; and

4 (5) provide clinical and other referrals.

5 (e) The department shall ensure that members of a behavioral
6 health intervention team established under this section receive
7 training on trauma-informed care, which is an approach to providing
8 care to individuals with behavioral health needs based on awareness
9 that a history of trauma or the presence of trauma symptoms may
10 create the behavioral health needs of the individual.

11 SECTION 3.03. (a) The Health and Human Services Commission
12 and the Department of Aging and Disability Services shall conduct a
13 study to identify crisis intervention programs currently available
14 to, evaluate the need for appropriate housing for, and develop
15 strategies for serving the needs of persons in this state with
16 Prader-Willi syndrome.

17 (b) In conducting the study, the Health and Human Services
18 Commission and the Department of Aging and Disability Services
19 shall seek stakeholder input.

20 (c) Not later than December 1, 2014, the Health and Human
21 Services Commission shall submit a report to the governor, the
22 lieutenant governor, the speaker of the house of representatives,
23 and the presiding officers of the standing committees of the senate
24 and house of representatives having jurisdiction over the Medicaid
25 program regarding the study required by this section.

26 (d) This section expires September 1, 2015.

27 ARTICLE 4. QUALITY-BASED OUTCOMES AND PAYMENT PROVISIONS

1 SECTION 4.01. Subchapter A, Chapter 533, Government Code,
2 is amended by adding Section 533.00254 to read as follows:

3 Sec. 533.00254. MANAGED CARE CLINICAL IMPROVEMENT PROGRAM.

4 (a) In consultation with the Medicaid and CHIP Quality-Based
5 Payment Advisory Committee established under Section 536.002 and
6 other appropriate stakeholders with an interest in the provision of
7 acute care services and long-term services and supports under the
8 Medicaid managed care program, the commission shall:

9 (1) establish a clinical improvement program to
10 identify goals designed to improve quality of care and care
11 management and to reduce potentially preventable events, as defined
12 by Section 536.001; and

13 (2) require managed care organizations to develop and
14 implement collaborative program improvement strategies to address
15 the goals.

16 (b) Goals established under this section may be set by
17 geographical region and program type.

18 SECTION 4.02. Subsections (a) and (g), Section 533.0051,
19 Government Code, are amended to read as follows:

20 (a) The commission shall establish outcome-based
21 performance measures and incentives to include in each contract
22 between a health maintenance organization and the commission for
23 the provision of health care services to recipients that is
24 procured and managed under a value-based purchasing model. The
25 performance measures and incentives must:

26 (1) be designed to facilitate and increase recipients'
27 access to appropriate health care services; and

1 (2) to the extent possible, align with other state and
2 regional quality care improvement initiatives.

3 (g) In performing the commission's duties under Subsection
4 (d) with respect to assessing feasibility and cost-effectiveness,
5 the commission may consult with participating Medicaid providers
6 [physicians], including those with expertise in quality
7 improvement and performance measurement [~~and hospitals~~].

8 SECTION 4.03. Subchapter A, Chapter 533, Government Code,
9 is amended by adding Section 533.00511 to read as follows:

10 Sec. 533.00511. QUALITY-BASED ENROLLMENT INCENTIVE PROGRAM
11 FOR MANAGED CARE ORGANIZATIONS. (a) In this section, "potentially
12 preventable event" has the meaning assigned by Section 536.001.

13 (b) The commission shall create an incentive program that
14 automatically enrolls a greater percentage of recipients who did
15 not actively choose their managed care plan in a managed care plan,
16 based on:

17 (1) the quality of care provided through the managed
18 care organization offering that managed care plan;

19 (2) the organization's ability to efficiently and
20 effectively provide services, taking into consideration the acuity
21 of populations primarily served by the organization; and

22 (3) the organization's performance with respect to
23 exceeding, or failing to achieve, appropriate outcome and process
24 measures developed by the commission, including measures based on
25 all potentially preventable events.

26 SECTION 4.04. Section 533.0071, Government Code, is amended
27 to read as follows:

1 Sec. 533.0071. ADMINISTRATION OF CONTRACTS. The commission
2 shall make every effort to improve the administration of contracts
3 with managed care organizations. To improve the administration of
4 these contracts, the commission shall:

5 (1) ensure that the commission has appropriate
6 expertise and qualified staff to effectively manage contracts with
7 managed care organizations under the Medicaid managed care program;

8 (2) evaluate options for Medicaid payment recovery
9 from managed care organizations if the enrollee dies or is
10 incarcerated or if an enrollee is enrolled in more than one state
11 program or is covered by another liable third party insurer;

12 (3) maximize Medicaid payment recovery options by
13 contracting with private vendors to assist in the recovery of
14 capitation payments, payments from other liable third parties, and
15 other payments made to managed care organizations with respect to
16 enrollees who leave the managed care program;

17 (4) decrease the administrative burdens of managed
18 care for the state, the managed care organizations, and the
19 providers under managed care networks to the extent that those
20 changes are compatible with state law and existing Medicaid managed
21 care contracts, including decreasing those burdens by:

22 (A) where possible, decreasing the duplication
23 of administrative reporting and process requirements for the
24 managed care organizations and providers, such as requirements for
25 the submission of encounter data, quality reports, historically
26 underutilized business reports, and claims payment summary
27 reports;

1 (B) allowing managed care organizations to
2 provide updated address information directly to the commission for
3 correction in the state system;

4 (C) promoting consistency and uniformity among
5 managed care organization policies, including policies relating to
6 the preauthorization process, lengths of hospital stays, filing
7 deadlines, levels of care, and case management services;

8 (D) reviewing the appropriateness of primary
9 care case management requirements in the admission and clinical
10 criteria process, such as requirements relating to including a
11 separate cover sheet for all communications, submitting
12 handwritten communications instead of electronic or typed review
13 processes, and admitting patients listed on separate
14 notifications; and

15 (E) providing a single portal through which
16 providers in any managed care organization's provider network may
17 submit acute care services and long-term services and supports
18 claims; and

19 (5) reserve the right to amend the managed care
20 organization's process for resolving provider appeals of denials
21 based on medical necessity to include an independent review process
22 established by the commission for final determination of these
23 disputes.

24 SECTION 4.05. Section 533.014, Government Code, is amended
25 by amending Subsection (b) and adding Subsection (c) to read as
26 follows:

27 (b) Except as provided by Subsection (c), any ~~[Any]~~ amount

1 received by the state under this section shall be deposited in the
2 general revenue fund for the purpose of funding the state Medicaid
3 program.

4 (c) If cost-effective, the commission may use amounts
5 received by the state under this section to provide incentives to
6 specific managed care organizations to promote quality of care,
7 encourage payment reform, reward local service delivery reform,
8 increase efficiency, and reduce inappropriate or preventable
9 service utilization.

10 SECTION 4.06. Subsection (b), Section 536.002, Government
11 Code, is amended to read as follows:

12 (b) The executive commissioner shall appoint the members of
13 the advisory committee. The committee must consist of physicians
14 and other health care providers, representatives of health care
15 facilities, representatives of managed care organizations, and
16 other stakeholders interested in health care services provided in
17 this state, including:

18 (1) at least one member who is a physician with
19 clinical practice experience in obstetrics and gynecology;

20 (2) at least one member who is a physician with
21 clinical practice experience in pediatrics;

22 (3) at least one member who is a physician with
23 clinical practice experience in internal medicine or family
24 medicine;

25 (4) at least one member who is a physician with
26 clinical practice experience in geriatric medicine;

27 (5) at least three members [~~one member~~] who are [~~is~~] or

1 who represent [~~represents~~] a health care provider that primarily
2 provides long-term [~~care~~] services and supports;

3 (6) at least one member who is a consumer
4 representative; and

5 (7) at least one member who is a member of the Advisory
6 Panel on Health Care-Associated Infections and Preventable Adverse
7 Events who meets the qualifications prescribed by Section
8 98.052(a)(4), Health and Safety Code.

9 SECTION 4.07. Section 536.003, Government Code, is amended
10 by amending Subsections (a) and (b) and adding Subsection (a-1) to
11 read as follows:

12 (a) The commission, in consultation with the advisory
13 committee, shall develop quality-based outcome and process
14 measures that promote the provision of efficient, quality health
15 care and that can be used in the child health plan and Medicaid
16 programs to implement quality-based payments for acute [~~and~~
17 ~~long-term~~] care services and long-term services and supports across
18 all delivery models and payment systems, including
19 [~~fee-for-service and~~] managed care payment systems. Subject to
20 Subsection (a-1), the [~~The~~] commission, in developing outcome and
21 process measures under this section, must include measures that are
22 based on all [~~consider measures addressing~~] potentially
23 preventable events and that advance quality improvement and
24 innovation. The commission may change measures developed:

25 (1) to promote continuous system reform, improved
26 quality, and reduced costs; and

27 (2) to account for managed care organizations added to

1 a service area.

2 (a-1) The outcome measures based on potentially preventable
3 events must:

4 (1) allow for rate-based determination of health care
5 provider performance compared to statewide norms; and

6 (2) be risk-adjusted to account for the severity of
7 the illnesses of patients served by the provider.

8 (b) To the extent feasible, the commission shall develop
9 outcome and process measures:

10 (1) consistently across all child health plan and
11 Medicaid program delivery models and payment systems;

12 (2) in a manner that takes into account appropriate
13 patient risk factors, including the burden of chronic illness on a
14 patient and the severity of a patient's illness;

15 (3) that will have the greatest effect on improving
16 quality of care and the efficient use of services, including acute
17 care services and long-term services and supports; ~~and~~

18 (4) that are similar to outcome and process measures
19 used in the private sector, as appropriate;

20 (5) that reflect effective coordination of acute care
21 services and long-term services and supports;

22 (6) that can be tied to expenditures; and

23 (7) that reduce preventable health care utilization
24 and costs.

25 SECTION 4.08. Subsection (a), Section 536.004, Government
26 Code, is amended to read as follows:

27 (a) Using quality-based outcome and process measures

1 developed under Section 536.003 and subject to this section, the
2 commission, after consulting with the advisory committee and other
3 appropriate stakeholders with an interest in the provision of acute
4 care and long-term services and supports under the child health
5 plan and Medicaid programs, shall develop quality-based payment
6 systems, and require managed care organizations to develop
7 quality-based payment systems, for compensating a physician or
8 other health care provider participating in the child health plan
9 or Medicaid program that:

- 10 (1) align payment incentives with high-quality,
11 cost-effective health care;
- 12 (2) reward the use of evidence-based best practices;
- 13 (3) promote the coordination of health care;
- 14 (4) encourage appropriate physician and other health
15 care provider collaboration;
- 16 (5) promote effective health care delivery models; and
- 17 (6) take into account the specific needs of the child
18 health plan program enrollee and Medicaid recipient populations.

19 SECTION 4.09. Section 536.005, Government Code, is amended
20 by adding Subsection (c) to read as follows:

21 (c) Notwithstanding Subsection (a) and to the extent
22 possible, the commission shall convert outpatient hospital
23 reimbursement systems under the child health plan and Medicaid
24 programs to an appropriate prospective payment system that will
25 allow the commission to:

- 26 (1) more accurately classify the full range of
27 outpatient service episodes;

1 (2) more accurately account for the intensity of
2 services provided; and

3 (3) motivate outpatient service providers to increase
4 efficiency and effectiveness.

5 SECTION 4.10. Section 536.006, Government Code, is amended
6 to read as follows:

7 Sec. 536.006. TRANSPARENCY. (a) The commission and the
8 advisory committee shall:

9 (1) ensure transparency in the development and
10 establishment of:

11 (A) quality-based payment and reimbursement
12 systems under Section 536.004 and Subchapters B, C, and D,
13 including the development of outcome and process measures under
14 Section 536.003; and

15 (B) quality-based payment initiatives under
16 Subchapter E, including the development of quality of care and
17 cost-efficiency benchmarks under Section 536.204(a) and efficiency
18 performance standards under Section 536.204(b);

19 (2) develop guidelines establishing procedures for
20 providing notice and information to, and receiving input from,
21 managed care organizations, health care providers, including
22 physicians and experts in the various medical specialty fields, and
23 other stakeholders, as appropriate, for purposes of developing and
24 establishing the quality-based payment and reimbursement systems
25 and initiatives described under Subdivision (1); ~~and~~

26 (3) in developing and establishing the quality-based
27 payment and reimbursement systems and initiatives described under

1 Subdivision (1), consider that as the performance of a managed care
2 organization or physician or other health care provider improves
3 with respect to an outcome or process measure, quality of care and
4 cost-efficiency benchmark, or efficiency performance standard, as
5 applicable, there will be a diminishing rate of improved
6 performance over time; and

7 (4) develop web-based capability to provide managed
8 care organizations and health care providers with data on their
9 clinical and utilization performance, including comparisons to
10 peer organizations and providers located in this state and in the
11 provider's respective region.

12 (b) The web-based capability required by Subsection (a)(4)
13 must support the requirements of the electronic health information
14 exchange system under Sections 531.907 through 531.909.

15 SECTION 4.11. Section 536.008, Government Code, is amended
16 to read as follows:

17 Sec. 536.008. ANNUAL REPORT. (a) The commission shall
18 submit to the legislature and make available to the public an annual
19 report [~~to the legislature~~] regarding:

20 (1) the quality-based outcome and process measures
21 developed under Section 536.003, including measures based on each
22 potentially preventable event; and

23 (2) the progress of the implementation of
24 quality-based payment systems and other payment initiatives
25 implemented under this chapter.

26 (b) As appropriate, the [~~The~~] commission shall report
27 outcome and process measures under Subsection (a)(1) by:

1 (1) geographic location, which may require reporting
2 by county, health care service region, or other appropriately
3 defined geographic area;

4 (2) recipient population or eligibility group served;

5 (3) type of health care provider, such as acute care or
6 long-term care provider;

7 (4) number of recipients who relocated to a
8 community-based setting from a less integrated setting;

9 (5) quality-based payment system; and

10 (6) service delivery model.

11 (c) The report required under this section may not identify
12 specific health care providers.

13 SECTION 4.12. Subsection (a), Section 536.051, Government
14 Code, is amended to read as follows:

15 (a) Subject to Section 1903(m)(2)(A), Social Security Act
16 (42 U.S.C. Section 1396b(m)(2)(A)), and other applicable federal
17 law, the commission shall base a percentage of the premiums paid to
18 a managed care organization participating in the child health plan
19 or Medicaid program on the organization's performance with respect
20 to outcome and process measures developed under Section 536.003
21 that address all~~[, including outcome measures addressing]~~
22 potentially preventable events. The percentage of the premiums
23 paid may increase each year.

24 SECTION 4.13. Subsection (a), Section 536.052, Government
25 Code, is amended to read as follows:

26 (a) The commission may allow a managed care organization
27 participating in the child health plan or Medicaid program

1 increased flexibility to implement quality initiatives in a managed
2 care plan offered by the organization, including flexibility with
3 respect to financial arrangements, in order to:

4 (1) achieve high-quality, cost-effective health care;

5 (2) increase the use of high-quality, cost-effective
6 delivery models; ~~and~~

7 (3) reduce the incidence of unnecessary
8 institutionalization and potentially preventable events; and

9 (4) increase the use of alternative payment systems,
10 including shared savings models, in collaboration with physicians
11 and other health care providers.

12 SECTION 4.14. Section 536.151, Government Code, is amended
13 by amending Subsections (a), (b), and (c) and adding Subsections
14 (a-1) and (d) to read as follows:

15 (a) The executive commissioner shall adopt rules for
16 identifying:

17 (1) potentially preventable admissions and
18 readmissions of child health plan program enrollees and Medicaid
19 recipients, including preventable admissions to long-term care
20 facilities;

21 (2) potentially preventable ancillary services
22 provided to or ordered for child health plan program enrollees and
23 Medicaid recipients;

24 (3) potentially preventable emergency room visits by
25 child health plan program enrollees and Medicaid recipients; and

26 (4) potentially preventable complications experienced
27 by child health plan program enrollees and Medicaid recipients.

1 (a-1) The commission shall collect data from hospitals on
2 present-on-admission indicators for purposes of this section.

3 (b) The commission shall establish a program to provide a
4 confidential report to each hospital in this state that
5 participates in the child health plan or Medicaid program regarding
6 the hospital's performance with respect to each potentially
7 preventable event described under Subsection (a) [~~readmissions and~~
8 ~~potentially preventable complications~~]. To the extent possible, a
9 report provided under this section should include all potentially
10 preventable events [~~readmissions and potentially preventable~~
11 ~~complications information~~] across all child health plan and
12 Medicaid program payment systems. A hospital shall distribute the
13 information contained in the report to physicians and other health
14 care providers providing services at the hospital.

15 (c) Except as provided by Subsection (d), a [A] report
16 provided to a hospital under this section is confidential and is not
17 subject to Chapter 552.

18 (d) The commission shall release the information in the
19 report described by Subsection (b):

20 (1) not earlier than one year after the date the report
21 is submitted to the hospital; and

22 (2) only after receiving and evaluating interested
23 stakeholder input regarding the public release of information under
24 this section generally.

25 SECTION 4.15. Subsection (a), Section 536.152, Government
26 Code, is amended to read as follows:

27 (a) Subject to Subsection (b), using the data collected

1 under Section 536.151 and the diagnosis-related groups (DRG)
2 methodology implemented under Section 536.005, if applicable, the
3 commission, after consulting with the advisory committee, shall to
4 the extent feasible adjust child health plan and Medicaid
5 reimbursements to hospitals, including payments made under the
6 disproportionate share hospitals and upper payment limit
7 supplemental payment programs, [~~in a manner that may reward or~~
8 ~~penalize a hospital~~] based on the hospital's performance with
9 respect to exceeding, or failing to achieve, outcome and process
10 measures developed under Section 536.003 that address the rates of
11 potentially preventable readmissions and potentially preventable
12 complications.

13 SECTION 4.16. Subsection (a), Section 536.202, Government
14 Code, is amended to read as follows:

15 (a) The commission shall, after consulting with the
16 advisory committee, establish payment initiatives to test the
17 effectiveness of quality-based payment systems, alternative
18 payment methodologies, and high-quality, cost-effective health
19 care delivery models that provide incentives to physicians and
20 other health care providers to develop health care interventions
21 for child health plan program enrollees or Medicaid recipients, or
22 both, that will:

23 (1) improve the quality of health care provided to the
24 enrollees or recipients;

25 (2) reduce potentially preventable events;

26 (3) promote prevention and wellness;

27 (4) increase the use of evidence-based best practices;

1 (5) increase appropriate physician and other health
2 care provider collaboration; [~~and~~]

3 (6) contain costs; and

4 (7) improve integration of acute care services and
5 long-term services and supports, including discharge planning from
6 acute care services to community-based long-term services and
7 supports.

8 SECTION 4.17. Chapter 536, Government Code, is amended by
9 adding Subchapter F to read as follows:

10 SUBCHAPTER F. QUALITY-BASED LONG-TERM SERVICES AND SUPPORTS

11 PAYMENT SYSTEMS

12 Sec. 536.251. QUALITY-BASED LONG-TERM SERVICES AND
13 SUPPORTS PAYMENTS. (a) Subject to this subchapter, the
14 commission, after consulting with the advisory committee and other
15 appropriate stakeholders representing nursing facility providers
16 with an interest in the provision of long-term services and
17 supports, may develop and implement quality-based payment systems
18 for Medicaid long-term services and supports providers designed to
19 improve quality of care and reduce the provision of unnecessary
20 services. A quality-based payment system developed under this
21 section must base payments to providers on quality and efficiency
22 measures that may include measurable wellness and prevention
23 criteria and use of evidence-based best practices, sharing a
24 portion of any realized cost savings achieved by the provider, and
25 ensuring quality of care outcomes, including a reduction in
26 potentially preventable events.

27 (b) The commission may develop a quality-based payment

1 system for Medicaid long-term services and supports providers under
2 this subchapter only if implementing the system would be feasible
3 and cost-effective.

4 Sec. 536.252. EVALUATION OF DATA SETS. To ensure that the
5 commission is using the best data to inform the development and
6 implementation of quality-based payment systems under Section
7 536.251, the commission shall evaluate the reliability, validity,
8 and functionality of post-acute and long-term services and supports
9 data sets. The commission's evaluation under this section should
10 assess:

11 (1) to what degree data sets relied on by the
12 commission meet a standard:

13 (A) for integrating care;

14 (B) for developing coordinated care plans; and

15 (C) that would allow for the meaningful
16 development of risk adjustment techniques;

17 (2) whether the data sets will provide value for
18 outcome or performance measures and cost containment; and

19 (3) how classification systems and data sets used for
20 Medicaid long-term services and supports providers can be
21 standardized and, where possible, simplified.

22 Sec. 536.253. COLLECTION AND REPORTING OF CERTAIN
23 INFORMATION. (a) The executive commissioner shall adopt rules for
24 identifying the incidence of potentially preventable admissions,
25 potentially preventable readmissions, and potentially preventable
26 emergency room visits by Medicaid long-term services and supports
27 recipients.

1 (b) The commission shall establish a program to provide a
2 report to each Medicaid long-term services and supports provider in
3 this state regarding the provider's performance with respect to
4 potentially preventable admissions, potentially preventable
5 readmissions, and potentially preventable emergency room visits.
6 To the extent possible, a report provided under this section should
7 include applicable potentially preventable events information
8 across all Medicaid program payment systems.

9 (c) Subject to Subsection (d), a report provided to a
10 provider under this section is confidential and is not subject to
11 Chapter 552.

12 (d) The commission shall release the information in the
13 report described by Subsection (c):

14 (1) not earlier than one year after the date the report
15 is submitted to the provider; and

16 (2) only after receiving and evaluating interested
17 stakeholder input regarding the public release of information under
18 this section generally.

19 SECTION 4.18. As soon as practicable after the effective
20 date of this Act, the Health and Human Services Commission shall
21 provide a single portal through which providers in any managed care
22 organization's provider network may submit acute care services and
23 long-term services and supports claims as required by Paragraph
24 (E), Subdivision (4), Section 533.0071, Government Code, as amended
25 by this article.

26 SECTION 4.19. Not later than September 1, 2013, the Health
27 and Human Services Commission shall convert outpatient hospital

1 reimbursement systems as required by Subsection (c), Section
2 536.005, Government Code, as added by this article.

3 ARTICLE 5. SPECIFIC PROVISIONS RELATING TO PREMIUMS UNDER THE
4 MEDICAL ASSISTANCE PROGRAM

5 SECTION 5.01. Section 533.013, Government Code, is amended
6 by adding Subsection (e) to read as follows:

7 (e) The commission shall pursue and, if appropriate,
8 implement premium rate-setting strategies that encourage provider
9 payment reform and more efficient service delivery and provider
10 practices. In pursuing premium rate-setting strategies under this
11 section, the commission shall review and consider strategies
12 employed or under consideration by other states. If necessary, the
13 commission may request a waiver or other authorization from a
14 federal agency to implement strategies identified under this
15 subsection.

16 SECTION 5.02. Subchapter B, Chapter 32, Human Resources
17 Code, is amended by adding Section 32.0642 to read as follows:

18 Sec. 32.0642. PREMIUM REQUIREMENT FOR RECEIPT OF CERTAIN
19 SERVICES. To the extent permitted under and in a manner that is
20 consistent with Title XIX, Social Security Act (42 U.S.C. Section
21 1396 et seq.), and any other applicable law or regulation or under a
22 federal waiver or other authorization, the executive commissioner
23 of the Health and Human Services Commission shall adopt and
24 implement in the most cost-effective manner a premium for long-term
25 services and supports provided to a child under the medical
26 assistance program to be paid by the child's parent or other legal
27 guardian.

1 ARTICLE 6. ADDITIONAL PROVISIONS RELATING TO QUALITY AND DELIVERY
2 OF HEALTH AND HUMAN SERVICES

3 SECTION 6.01. The heading to Section 531.024, Government
4 Code, is amended to read as follows:

5 Sec. 531.024. PLANNING AND DELIVERY OF HEALTH AND HUMAN
6 SERVICES; DATA SHARING.

7 SECTION 6.02. Section 531.024, Government Code, is amended
8 by adding Subsection (a-1) to read as follows:

9 (a-1) To the extent permitted under applicable law, the
10 commission and other health and human services agencies shall share
11 data to facilitate patient care coordination, quality improvement,
12 and cost savings in the Medicaid program, child health plan
13 program, and other health and human services programs funded using
14 money appropriated from the general revenue fund.

15 SECTION 6.03. Subchapter B, Chapter 531, Government Code,
16 is amended by adding Section 531.0981 to read as follows:

17 Sec. 531.0981. WELLNESS SCREENING PROGRAM. If
18 cost-effective, the commission may implement a wellness screening
19 program for Medicaid recipients designed to evaluate a recipient's
20 risk for having certain diseases and medical conditions for
21 purposes of establishing a health baseline for each recipient that
22 may be used to tailor the recipient's treatment plan or for
23 establishing the recipient's health goals.

24 ARTICLE 7. FEDERAL AUTHORIZATIONS, FUNDING, AND EFFECTIVE DATE

25 SECTION 7.01. If before implementing any provision of this
26 Act a state agency determines that a waiver or authorization from a
27 federal agency is necessary for implementation of that provision,

1 the agency affected by the provision shall request the waiver or
2 authorization and may delay implementing that provision until the
3 waiver or authorization is granted.

4 SECTION 7.02. As soon as practicable after the effective
5 date of this Act, the Health and Human Services Commission shall
6 apply for and actively seek a waiver or authorization from the
7 appropriate federal agency to waive, with respect to a person who is
8 dually eligible for Medicare and Medicaid, the requirement under 42
9 C.F.R. Section 409.30 that the person be hospitalized for at least
10 three consecutive calendar days before Medicare covers
11 posthospital skilled nursing facility care for the person.

12 SECTION 7.03. The Health and Human Services Commission may
13 use any available revenue, including legislative appropriations
14 and available federal funds, for purposes of implementing any
15 provision of this Act.

16 SECTION 7.04. This Act takes effect September 1, 2013.