By: Hilderbran, Murphy, Eiland, J. Davis of Harris, Oliveira

H.B. No. 3390

A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to the Texas Economic Development Act and the Tax
- 3 Increment Financing Act; authorizing a fee.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Sections 313.002, 313.003, 313.004, and 313.007,
- 6 Tax Code, are amended to read as follows:
- 7 Sec. 313.002. FINDINGS. The legislature finds that:
- 8 (1) many states have enacted aggressive economic
- 9 development laws designed to attract large employers, create jobs,
- 10 and strengthen their economies;
- 11 (2) given Texas' relatively high ad valorem taxes, it
- 12 is difficult for the state to compete for new capital projects
- 13 without temporarily limiting ad valorem taxes imposed on new
- 14 capital investments [the State of Texas has slipped in its national
- 15 ranking each year between 1993 and 2000 in terms of attracting major
- 16 new manufacturing facilities to this state];
- 17 (3) a significant portion of the Texas economy
- 18 continues to be based in [the] manufacturing and other
- 19 capital-intensive industries [industry], and their [the] continued
- 20 growth and overall health serve [of the manufacturing sector
- 21 serves] the Texas economy well;
- 22 (4) without a vibrant, strong manufacturing sector,
- 23 other sectors of the economy, especially the state's service
- 24 sector, will also suffer adverse consequences; and

- 1 (5) the current <u>ad valorem</u> [property] tax system of
- 2 this state does not favor capital-intensive businesses such as
- 3 manufacturers.
- 4 Sec. 313.003. PURPOSES. The purposes of this chapter are
- 5 to:
- 6 (1) encourage large-scale capital investments in this
- 7 state[respecially in school districts that have an ad valorem tax
- 8 base that is less than the statewide average ad valorem tax base of
- 9 school districts in this state];
- 10 (2) create new, high-paying jobs in this state;
- 11 (3) attract to this state $[new_{\tau}]$ large-scale
- 12 businesses that are exploring opportunities to locate in other
- 13 states or other countries;
- 14 (4) enable <u>state and</u> local government officials and
- 15 economic development professionals to compete with other states by
- 16 authorizing economic development incentives that are comparable to
- 17 [meet or exceed] incentives being offered to prospective employers
- 18 by other states and to provide state and local officials with an
- 19 effective means to attract large-scale investment;
- 20 (5) strengthen and improve the overall performance of
- 21 the economy of this state;
- 22 (6) expand and enlarge the ad valorem [property] tax
- 23 base of this state; and
- 24 (7) enhance this state's economic development efforts
- 25 by providing state and local officials [school districts] with an
- 26 effective [local] economic development tool [option].
- Sec. 313.004. LEGISLATIVE INTENT. It is the intent of the

- 1 legislature in enacting this chapter that:
- 2 (1) economic development decisions involving school
- 3 <u>district taxes</u> should occur at the local level <u>with oversight by the</u>
- 4 state and should be consistent with identifiable statewide economic
- 5 development goals;
- 6 (2) this chapter should not be construed or
- 7 interpreted to allow:
- 8 (A) property owners to pool investments to create
- 9 sufficiently large investments to qualify for an ad valorem tax
- 10 benefit [or financial benefit] provided by this chapter;
- 11 (B) an applicant for an ad valorem tax benefit
- 12 [or financial benefit] provided by this chapter to assert that jobs
- 13 will be eliminated if certain investments are not made if the
- 14 assertion is not true; or
- 15 (C) an entity not subject to the tax imposed by
- 16 Chapter 171 [a sole proprietorship, partnership, or limited
- 17 liability partnership] to receive an ad valorem tax benefit [or
- 18 financial benefit] provided by this chapter; [and]
- 19 (3) in implementing this chapter, school districts
- 20 should:
- 21 (A) strictly interpret the criteria and
- 22 selection guidelines provided by this chapter; and
- 23 (B) approve only those applications for an ad
- 24 valorem tax benefit [or financial benefit] provided by this chapter
- 25 that:
- 26 (i) enhance the local community;
- 27 (ii) improve the local public education

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   system;
2
                          (iii) create high-paying jobs; and
 3
                          (iv)
                                advance the economic development goals
4
   of this state; and
5
               (4) in implementing this chapter, the comptroller
6
   should:
7
                    (A) strictly interpret the criteria
8
   selection guidelines provided by this chapter; and
                    (B) issue certificates for limitations
9
   appraised value only for those applications for an ad valorem tax
10
   benefit provided by this chapter that:
11
12
                          (i) create high-paying jobs;
                          (ii) provide a net benefit to the state over
13
14
   the long term; and
15
                          (iii) advance the economic development
   goals of this state [as identified by the Texas Strategic Economic
16
   Development Planning Commission].
17
          Sec. 313.007. EXPIRATION. Subchapters B and [\tau] C [\tau] and D
18
   expire December 31, 2024 [<del>2014</del>].
19
          SECTION 2. Subchapter A, Chapter 313, Tax Code, is amended
20
   by adding Section 313.010 to read as follows:
21
          Sec. 313.010. AUDIT OF AGREEMENTS BY STATE AUDITOR. (a)
22
   Each year, the state auditor shall review at least three major
23
24
   agreements, as determined by the state auditor, under this chapter
   to determine whether:
25
26
               (1) each agreement accomplishes the purposes of this
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chapter as expressed in Section 313.003;

27

- 1 (2) each agreement complies with the intent of the
- 2 legislature in enacting this chapter as expressed in Section
- 3 313.004; and
- 4 (3) the terms of each agreement were executed in
- 5 compliance with the terms of this chapter.
- 6 (b) As part of the review, the state auditor shall make
- 7 recommendations relating to increasing the efficiency and
- 8 effectiveness of the administration of this chapter.
- 9 SECTION 3. Sections 313.021(1), (2), and (3), Tax Code, are
- 10 amended to read as follows:
- 11 (1) "Qualified investment" means:
- 12 (A) tangible personal property that is first
- 13 placed in service in this state during the applicable qualifying
- 14 time period that begins on or after January 1, 2002, without regard
- 15 to whether the property is affixed to or incorporated into real
- 16 property, and that is described as Section 1245 property by Section
- 17 1245(a), Internal Revenue Code of 1986;
- 18 (B) tangible personal property that is first
- 19 placed in service in this state during the applicable qualifying
- 20 time period that begins on or after January 1, 2002, without regard
- 21 to whether the property is affixed to or incorporated into real
- 22 property, and that is used in connection with the manufacturing,
- 23 processing, or fabrication in a cleanroom environment of a
- 24 semiconductor product, without regard to whether the property is
- 25 actually located in the cleanroom environment, including:
- 26 (i) integrated systems, fixtures, and
- 27 piping;

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- 1 (ii) all property necessary or adapted to
- 2 reduce contamination or to control airflow, temperature, humidity,
- 3 chemical purity, or other environmental conditions or
- 4 manufacturing tolerances; and
- 5 (iii) production equipment and machinery,
- 6 moveable cleanroom partitions, and cleanroom lighting;
- 7 (C) tangible personal property that is first
- 8 placed in service in this state during the applicable qualifying
- 9 time period that begins on or after January 1, 2002, without regard
- 10 to whether the property is affixed to or incorporated into real
- 11 property, and that is used in connection with the operation of a
- 12 nuclear electric power generation facility, including:
- 13 (i) property, including pressure vessels,
- 14 pumps, turbines, generators, and condensers, used to produce
- 15 nuclear electric power; and
- 16 (ii) property and systems necessary to
- 17 control radioactive contamination;
- 18 (D) tangible personal property that is first
- 19 placed in service in this state during the applicable qualifying
- 20 time period that begins on or after January 1, 2002, without regard
- 21 to whether the property is affixed to or incorporated into real
- 22 property, and that is used in connection with operating an
- 23 integrated gasification combined cycle electric generation
- 24 facility, including:
- 25 (i) property used to produce electric power
- 26 by means of a combined combustion turbine and steam turbine
- 27 application using synthetic gas or another product produced by the

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1
   gasification of coal or another carbon-based feedstock; or
2
                               property used in handling materials to
                          (ii)
 3
   be used as feedstock for gasification or used in the gasification
   process to produce synthetic gas or another carbon-based feedstock
4
5
   for use in the production of electric power in the manner described
   by Subparagraph (i);
6
7
                    (E)
                         tangible personal property that is first
8
   placed in service in this state during the applicable qualifying
   time period that begins on or after January 1, 2010, without regard
9
10
   to whether the property is affixed to or incorporated into real
   property, and that is used in connection with operating an advanced
11
12
   clean energy project, as defined by Section 382.003, Health and
   Safety Code; [or]
13
14
                         a building or a permanent, nonremovable
15
   component of a building that is built or constructed during the
   applicable qualifying time period that begins on or after January
16
17
   1, 2002, and that houses tangible personal property described by
   Paragraph (A), (B), (C), (D), or (E); or
18
19
                    (G) an existing building that, as part of a
   discrete project that increases the value and productive capacity
20
   of an existing property, is expanded.
21
               (2) "Qualified property" means:
22
23
                    (A)
                         land:
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a reinvestment zone under Chapter 311 or 312 or as an enterprise

that is located in an area designated as

on which a person proposes to $\underline{\boldsymbol{\cdot}}$

(i)

(ii)

zone under Chapter 2303, Government Code;

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1
                               (a) construct a new building or erect
   or affix a new improvement that does not exist before the date the
2
 3
   person submits a complete application [applies] for a limitation on
   appraised value under this subchapter; or
4
5
                               (b) expand an existing building as
6
   described by Subdivision (1)(G);
7
                          (iii) that is not subject to a tax abatement
8
   agreement entered into by a school district under Chapter 312; and
                          (iv) on which, in connection with the new
9
   building, [or] new improvement, or expanded building described by
10
   Subparagraph (ii), the owner or lessee of, or the holder of another
11
12
   possessory interest in, the land proposes to:
                                    make a qualified investment in an
13
                               (a)
14
   amount equal to at least the minimum amount required by Section
15
   313.023; and
                                    create at least 25 new qualifying
16
                               (b)
17
   jobs;
                         the new building, [or other new improvement,
18
                    (B)
   or expanded building described by Paragraph (A)(ii); and
19
                         tangible personal property that:
20
                    (C)
21
                               is not subject to a tax abatement
   agreement entered into by a school district under Chapter 312; and
22
23
                          (ii) except for new equipment described in
24
   Section 151.318(q) or (q-1), is first placed in service in the new
   building, [or on the new improvement, or in the expanded
25
26
   building described by Paragraph (A)(ii), or on the land on which
27
   that new building, [or] new improvement, or expanded building is
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- 1 located, if the personal property is ancillary and necessary to the
- 2 business conducted in that new building, [or] in or on that new
- 3 improvement, or in that expanded building.
- 4 (3) "Qualifying job" means a permanent full-time job
- 5 that:
- 6 (A) requires at least 1,600 hours of work a year;
- 7 (B) is not transferred from one area in this
- 8 state to another area in this state;
- 9 (C) is not created to replace a previous
- 10 employee;
- 11 (D) is covered by a group health benefit plan for
- 12 which the business offers to pay at least 80 percent of the premiums
- 13 or other charges assessed for employee-only coverage under the
- 14 plan, regardless of whether an employee may voluntarily waive the
- 15 coverage; and
- 16 (E) pays at least 110 percent of [÷
- 17 [(i) the county average weekly wage for
- 18 manufacturing jobs in the county where the job is located; or
- 19 [(ii)] the county average weekly wage for
- 20 all jobs in the county where the job is located[τ if the property
- 21 owner creates more than 1,000 jobs in that county].
- 22 (F) In determining whether a property owner has created the
- 23 number of qualifying jobs required under this chapter, operations,
- 24 services and other related jobs created in connection with the
- 25 project, including those employed by third parties under contract,
- 26 may satisfy the minimum qualifying jobs requirement for the project
- 27 if the Texas Workforce Commission determines that the cumulative

- 1 economic benefits to the state of these jobs is the same or greater
- 2 than that associated with the minimum number of qualified jobs
- 3 required to be created under this chapter. The Texas Workforce
- 4 Commission may adopt rules to implement this subsection.
- 5 SECTION 4. Section 313.023, Tax Code, is amended to read as
- 6 follows:
- 7 Sec. 313.023. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT AND
- 8 NUMBER OF NEW QUALIFYING JOBS TO BE CREATED. (a) For each category
- 9 of school district established by Section 313.022, the minimum
- 10 amount of a qualified investment under Section
- 11 313.021(2)(A)(iv)(a) is as follows:
- 12 CATEGORY MINIMUM QUALIFIED INVESTMENT
- I \$100 million
- 14 II \$80 million
- 15 III \$60 million
- 16 IV \$40 million
- V \$20 million
- 18 (b) Notwithstanding Section 313.021(2)(A)(iv)(b), if the
- 19 property owner makes a qualified investment in an amount equal to at
- 20 least:
- 21 (1) two times the minimum qualified investment for the
- 22 <u>applicable category of school district but less than three times</u>
- 23 that amount, the number of new qualifying jobs the property owner is
- 24 required to create is equal to 75 percent of the number required by
- 25 that sub-subparagraph;
- 26 (2) three times the minimum qualified investment for
- 27 the applicable category of school district but less than four times

- 1 that amount, the number of new qualifying jobs the property owner is
- 2 required to create is equal to 50 percent of the number required by
- 3 that sub-subparagraph;
- 4 (3) four times the minimum qualified investment for
- 5 the applicable category of school district but less than five times
- 6 that amount, the number of new qualifying jobs the property owner is
- 7 required to create is equal to 25 percent of the number required by
- 8 that sub-subparagraph; and
- 9 (4) five times the minimum qualified investment for
- 10 the applicable category of school district, the property owner is
- 11 not required to create any new qualifying jobs.
- 12 SECTION 5. Section 313.024, Tax Code, is amended by
- 13 amending Subsections (a), (b), and (d) and adding Subsection (d-2)
- 14 to read as follows:
- 15 (a) This subchapter and <u>Subchapter</u> [Subchapters] C [and D]
- 16 apply only to property owned by an entity subject to the tax imposed
- 17 by [which] Chapter 171 [applies].
- 18 (b) To be eligible for a limitation on appraised value under
- 19 this subchapter, the entity must use the property for [in
- 20 connection with]:
- 21 (1) manufacturing;
- 22 (2) research and development;
- 23 (3) a clean coal project, as defined by Section 5.001,
- 24 Water Code;
- 25 (4) an advanced clean energy project, as defined by
- 26 Section 382.003, Health and Safety Code;
- 27 (5) renewable energy electric generation;

- 1 (6) electric power generation using integrated
- 2 gasification combined cycle technology;
- 3 (7) nuclear electric power generation; [ex]
- 4 (8) a <u>data</u> [computer] center; or [primarily used in
- 5 connection with one or more activities described by Subdivisions
- 6 (1) through (7) conducted by the entity]
- 7 (9) a Texas priority project.
- 8 (d) To be eligible for a limitation on appraised value under
- 9 this subchapter, the property owner must create the required number
- 10 of new [at least 80 percent of all the new jobs created by the
- 11 property owner must be] qualifying jobs as defined by Section
- 12 313.021(3).
- 13 (d-2) For purposes of determining whether a property owner
- 14 has created the number of new qualifying jobs required for
- 15 eligibility for a limitation on appraised value under this
- 16 <u>subchapter</u>, the new qualifying jobs created under an agreement
- 17 between the property owner and another school district may be
- 18 included in the total number of new qualifying jobs created in
- 19 connection with the project if the Texas Economic Development and
- 20 Tourism Office determines that the projects covered by the
- 21 <u>agreements constitute a single unified project. The Texas Economic</u>
- 22 Development and Tourism Office may adopt rules to implement this
- 23 <u>subsection</u>.
- SECTION 6. Section 313.024(e), Tax Code, is amended by
- 25 amending Subdivision (6) and adding Subdivision (7) to read as
- 26 follows:
- 27 (6) "<u>Data</u> [Computer] center" means an establishment

- 1 primarily engaged in:
- 2 (A) data processing, hosting, and related
- 3 services described by industry code 518210 of the North American
- 4 Industry Classification System;
- 5 (B) an Internet activity described by industry
- 6 code 519130 of the North American Industry Classification System;
- 7 <u>or</u>
- 8 (C) computer software publishing and
- 9 reproduction described by industry code 511210 of the North
- 10 American Industry Classification System; or
- 11 (D) on-site management and operation of clients'
- 12 computer systems or data processing facilities described by
- 13 industry code 541513 of the North American Industry Classification
- 14 System;
- (E) primarily used in connection with one or more
- 16 activities described by Subdivisions (1) through (7) conducted by
- 17 the entity [providing electronic data processing and information
- 18 storage].
- 19 (7) "Texas priority project" means a project on which
- 20 the applicant has committed to expend or allocate a qualified
- 21 investment of more than \$1 billion.
- 22 SECTION 7. Sections 313.025(a), (a-1), (b), (b-1), (c),
- 23 (d), (d-1), (e), (f-1), (g), and (i), Tax Code, are amended to read
- 24 as follows:
- 25 (a) The owner or lessee of, or the holder of another
- 26 possessory interest in, any qualified property described by Section
- 27 313.021(2)(A), (B), or (C) may apply to the governing body of the

- 1 school district in which the property is located for a limitation on
- 2 the appraised value for school district maintenance and operations
- 3 ad valorem tax purposes of the person's qualified property. An
- 4 application must be made on the form prescribed by the comptroller
- 5 and include the information required by the comptroller, and it
- 6 must be accompanied by:
- 7 (1) the application fee established by the governing
- 8 body of the school district;
- 9 (2) information sufficient to show that the real and
- 10 personal property identified in the application as qualified
- 11 property meets the applicable criteria established by Section
- 12 313.021(2); and
- 13 (3) any information required by the comptroller for
- 14 the purposes of [relating to each applicable criterion listed in]
- 15 Section 313.026.
- 16 (a-1) Within seven days of the receipt of each document, the
- 17 school district shall submit to the comptroller a copy of the
- 18 application and the proposed agreement between the applicant and
- 19 the school district. If the applicant submits an economic analysis
- 20 of the proposed project [is submitted] to the school district, the
- 21 district shall submit a copy of the analysis to the comptroller. In
- 22 addition, the school district shall submit to the comptroller any
- 23 subsequent revision of or amendment to any of those documents
- 24 within seven days of its receipt. The comptroller shall publish
- 25 each document received from the school district under this
- 26 subsection on the comptroller's Internet website. If the school
- 27 district maintains a generally accessible Internet website, the

- 1 district shall provide on its website a link to the location of
- 2 those documents posted on the comptroller's website in compliance
- 3 with this subsection. This subsection does not require the
- 4 comptroller to post information that is confidential under Section
- 5 313.028.
- 6 (b) The governing body of a school district is not required 7 to consider an application for a limitation on appraised value 8 [that is filed with the governing body under Subsection (a)]. the governing body of the school district elects [does elect] to 9 10 consider an application, the governing body shall deliver a copy [three copies] of the application to the comptroller and request 11 12 that the comptroller conduct [provide] an economic evaluation of the investment proposed by the application. The [to 13 the school district. Except as provided by Subsection (b-1), the] 14 15 comptroller shall conduct or contract with a third person to conduct the economic impact evaluation, which shall be completed 16 17 and provided to the governing body of the school district, along with the comptroller's certificate or written explanation under 18 19 Subsection (d), as soon as practicable but not later than the 90th day after the date the comptroller receives the application. 20 governing body shall provide to the comptroller or to a third person 21 contracted by the comptroller to conduct the economic impact 22 evaluation any requested information. A methodology to allow 23 24 comparisons of economic impact for different schedules of the addition of qualified investment or qualified property may be 25 26 developed as part of the economic impact evaluation. The governing body shall provide a copy of the economic impact evaluation to the 27

applicant on request. The comptroller may charge the applicant 1 [and collect] a fee sufficient to cover the costs of providing the 2 economic impact evaluation. The governing body of a school 3 district shall approve or disapprove an application not later than 4 the 150th [before the 151st] day after the date the application is 5 filed, unless the economic impact evaluation has not been received 6 7 or an extension is agreed to by the governing body and the 8 applicant. (b-1) The comptroller shall promptly deliver a [indicate on 9 10 one] copy of the application [the date the comptroller received the application and deliver that copy] to the Texas Education Agency. 11 The Texas Education Agency shall determine the effect that the 12 applicant's proposal will have on the number or size of the school 13 14 district's instructional facilities [, as required to be included 15 in the economic impact evaluation by Section 313.026(a)(9), and submit a written report containing the agency's determination to 16 17 the school district [comptroller]. The governing body of the school district shall provide any requested information to the 18 Texas Education Agency. Not later than the 45th day after the date 19 the <u>Texas Education Agency receives</u> [application indicates that the 20 21 comptroller received] the application, the Texas Education Agency 22 shall make the required determination and submit the agency's written report to the governing body of the school district 23 24 [comptroller. A third person contracted by the comptroller to 25 conduct an economic impact evaluation of an application is not 26 required to make a determination that the Texas Education Agency is

required to make and report to the comptroller under this

27

- 1 subsection].
- 2 (c) In determining whether to approve [grant] an
- 3 application, the governing body of the school district is entitled
- 4 to request and receive assistance from:
- 5 (1) the comptroller;
- 6 (2) the Texas [Department of] Economic Development and
- 7 <u>Tourism Office</u>;
- 8 (3) the Texas Workforce Investment Council; and
- 9 (4) the Texas Workforce Commission.
- 10 (d) Not later than the 90th [Before the 91st] day after the
- 11 date the comptroller receives the copy of the application, the
- 12 comptroller shall <u>issue a certificate for a limitation on appraised</u>
- 13 value of the property and provide the certificate to the governing
- 14 body of the school district or provide the governing body a written
- 15 <u>explanation of the comptroller's decision not to issue a</u>
- 16 <u>certificate</u> [submit a recommendation to the governing body of the
- 17 school district as to whether the application should be approved or
- 18 disapproved].
- 19 (d-1) The governing body of a school district may not
- 20 approve an application unless [that] the comptroller submits to the
- 21 governing body a certificate for a limitation on appraised value of
- 22 the property [has recommended should be disapproved only if:
- [(1) the governing body holds a public hearing the
- 24 sole purpose of which is to consider the application and the
- 25 comptroller's recommendation; and
- 26 [(2) at a subsequent meeting of the governing body
- 27 held after the date of the public hearing, at least two-thirds of

1 the members of the governing body vote to approve the application].

(e) Before approving or disapproving an application under this subchapter that the governing body of the school district elects to consider, the governing body [of the school district] must make a written finding as to any criteria considered by the comptroller in conducting the economic impact evaluation under [each criterion listed in] Section 313.026. The governing body

shall deliver a copy of those findings to the applicant.

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(f-1) Notwithstanding any other provision of this chapter 9 [to the contrary, including Section 313.003(2) or 313.004(3)(Λ) or 10 (B)(iii)], the governing body of a school district may waive or 11 12 reduce the new qualifying jobs creation requirement in Section 313.021(2)(A)(iv)(b) or 313.051(b) 13 only [and approve an 14 application] if the Texas Workforce Commission determines 15 [governing body makes a finding] that the jobs creation requirement exceeds the industry standard for the number of employees 16 17 reasonably necessary for the operation of the facility of the property owner that is described in the application and recommends 18 19 waiving or reducing the requirement. The governing body of a school district may request that the Texas Workforce Commission provide a 20 recommendation as to whether the new qualifying jobs creation 21 requirement should be reduced or waived and, if reduced, the number 22 23 of new qualifying jobs that should be required to be created. 24 the Texas Workforce Commission receives a request from the governing body of a school district under this subsection, not 25 26 later than the 60th day after the date of receipt of the request the commission shall submit to the governing body a recommendation as 27

- 1 to whether the new qualifying jobs creation requirement should be
- 2 reduced or waived and, if reduced, the number of new qualifying jobs
- 3 that should be required to be created.
- 4 (g) The Texas [Department of] Economic Development and
- 5 Tourism Office or its successor may recommend that a school
- 6 district approve an application [grant a person a limitation on
- 7 appraised value] under this chapter. In determining whether to
- 8 approve [grant] an application, the governing body of the school
- 9 district shall consider any recommendation made by the Texas
- 10 [Department of] Economic Development and Tourism Office or its
- 11 successor.
- 12 (i) If the comptroller's determination under Subsection (h)
- 13 that the property does not meet the requirements of Section 313.024
- 14 for eligibility for a limitation on appraised value under this
- 15 subchapter becomes final, the comptroller is not required to
- 16 provide an economic impact evaluation of the application or to
- 17 submit a certificate for a limitation on appraised value of the
- 18 property or a written explanation of the decision not to issue a
- 19 certificate [recommendation to the school district as to whether
- 20 the application should be approved or disapproved], and the
- 21 governing body of the school district may not grant the
- 22 application.
- SECTION 8. Section 313.026, Tax Code, is amended to read as
- 24 follows:
- Sec. 313.026. ECONOMIC IMPACT EVALUATION. (a) The
- 26 economic impact evaluation of the application must include any
- 27 information the comptroller determines is necessary or helpful to:

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(1) the governing body of the school district in
 1
   determining whether to approve the application under Section
 2
 3
    313.025; or
4
               (2) the comptroller in determining whether to issue a
 5
   certificate for a limitation on appraised value of the property
   under Section 313.025 [the following:
6
7
               [(1) the recommendations of the comptroller;
8
               [(2) the name of the school district;
9
               [(3) the name of the applicant;
10
               [(4) the general nature of the applicant's investment;
               [(5) the relationship between the applicant's industry
11
   and the types of qualifying jobs to be created by the applicant to
12
   the long-term economic growth plans of this state as described in
13
14
   the strategic plan for economic development submitted by the Texas
15
   Strategic Economic Development Planning Commission under Section
   481.033, Government Code, as that section existed before February
16
17
   1.1999:
               [(6) the relative level of the applicant's investment
18
   per qualifying job to be created by the applicant;
19
20
               [(7) the number of qualifying jobs to be created by the
   applicant;
21
               [(8) the wages, salaries, and benefits to be offered
2.2
   by the applicant to qualifying job holders;
23
24
               [<del>(9) the ability of the applicant to locate or</del>
25
    relocate in another state or another region of this state;
               [(10) the impact the project will have on this state
26
    and individual local units of government, including:
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[(A) tax and other revenue gains, direct or
1
   indirect, that would be realized during the qualifying time period,
2
   the limitation period, and a period of time after the limitation
   period considered appropriate by the comptroller; and
4
5
                    [(B) economic effects of the project, including
6
   the impact on jobs and income, during the qualifying time period,
   the limitation period, and a period of time after the limitation
7
8
   period considered appropriate by the comptroller;
9
               [(11) the economic condition of the region of the
10
   state at the time the person's application is being considered;
               [(12) the number of new facilities built or expanded
11
   in the region during the two years preceding the date of the
12
   application that were eligible to apply for a limitation on
13
   appraised value under this subchapter;
14
15
               [(13) the effect of the applicant's proposal,
   approved, on the number or size of the school district's
16
   instructional facilities, as defined by Section 46.001, Education
17
   Code;
18
               [(14) the projected market value of the qualified
19
   property of the applicant as determined by the comptroller;
20
21
               (15) the proposed limitation on appraised value for
22
   the qualified property of the applicant;
               [(16) the projected dollar amount of the taxes that
23
   would be imposed on the qualified property, for each year of the
24
25
   agreement, if the property does not receive a limitation
   appraised value with assumptions of the projected appreciation
26
   depreciation of the investment and projected tax rates clearly
2.7
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1 stated;

- [(17) the projected dollar amount of the taxes that
 would be imposed on the qualified property, for each tax year of the
 agreement, if the property receives a limitation on appraised value
 with assumptions of the projected appreciation or depreciation of
 the investment clearly stated;
- 7 [(18) the projected effect on the Foundation School
 8 Program of payments to the district for each year of the agreement;
- 9 [(19) the projected future tax credits if the 10 applicant also applies for school tax credits under Section
- 11 313.103; and
- [(20) the total amount of taxes projected to be lost or
 gained by the district over the life of the agreement computed by
 subtracting the projected taxes stated in Subdivision (17) from the
 projected taxes stated in Subdivision (16)].
- 16 (b) Except as provided by Subsections (c) and (d), the [The] 17 comptroller's determination whether to issue a certificate for a limitation on appraised value under this chapter for property 18 described in the application [recommendations] shall be based on 19 the economic impact evaluation described by Subsection (a) 20 [criteria listed in Subsections (a)(5)-(20)] and on any other 21 information available to the comptroller, including information 22 provided by the governing body of the school district [under 23 24 Section 313.025(b)].
- (c) The comptroller may not issue a certificate for a limitation on appraised value under this chapter for property described in an application unless the comptroller determines that:

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- 1 (1) the project proposed by the applicant is
- 2 reasonably likely to generate, before the 25th anniversary of the
- 3 beginning of the limitation period, tax_revenue, including state
- 4 tax revenue, school district maintenance and operations ad valorem
- 5 tax revenue attributable to the project, and any other tax revenue
- 6 attributable to the effect of the project on the economy of the
- 7 state, in an amount sufficient to offset the school district
- 8 maintenance and operations ad valorem tax revenue lost as a result
- 9 of the agreement; and
- 10 (2) the limitation on appraised value is a significant
- 11 consideration by the applicant in determining whether to invest
- 12 capital and construct the project in this state.
- 13 (d) The comptroller shall state in writing the basis for the
- 14 determinations made under Subsections (c)(1) and (2).
- (e) Notwithstanding Subsections (c) and (d), if the
- 16 comptroller makes a qualitative determination that other
- 17 considerations associated with the project result in a net positive
- 18 benefit to the state, the comptroller may issue the certificate.
- 19 SECTION 9. Section 313.0265(b), Tax Code, is amended to
- 20 read as follows:
- 21 (b) The comptroller shall designate the following as
- 22 substantive:
- 23 (1) each application requesting a limitation on
- 24 appraised value; and
- 25 (2) the economic impact evaluation made in connection
- 26 with the application [; and
- 27 [(3) each application requesting school tax credits

1 under Section 313.103].

- 2 SECTION 10. Sections 313.027(a), (f), (h), and (i), Tax
- 3 Code, are amended to read as follows:
- 4 (a) If the person's application is approved by the governing
- 5 body of the school district, for each of the first 10 [eight] tax
- 6 years that begin after the applicable qualifying time period, the
- 7 appraised value for school district maintenance and operations ad
- 8 valorem tax purposes of the person's qualified property as
- 9 described in the agreement between the person and the district
- 10 entered into under this section in the school district may not
- 11 exceed the lesser of:
- 12 (1) the market value of the property; or
- 13 (2) subject to Subsection (b), the amount agreed to by
- 14 the governing body of the school district.
- 15 (f) In addition, the agreement:
- 16 (1) must incorporate each relevant provision of this
- 17 subchapter and, to the extent necessary, include provisions for the
- 18 protection of future school district revenues through the
- 19 adjustment of the minimum valuations, the payment of revenue
- 20 offsets, and other mechanisms agreed to by the property owner and
- 21 the school district;
- 22 (2) may provide that the property owner will protect
- 23 the school district in the event the district incurs extraordinary
- 24 education-related expenses related to the project that are not
- 25 directly funded in state aid formulas, including expenses for the
- 26 purchase of portable classrooms and the hiring of additional
- 27 personnel to accommodate a temporary increase in student enrollment

- 1 attributable to the project;
- 2 (3) must require the property owner to maintain a
- 3 viable presence in the school district for at least three years
- 4 after the date the limitation on appraised value of the owner's
- 5 property expires;
- 6 (4) must provide for the termination of the agreement,
- 7 the recapture of ad valorem tax revenue lost as a result of the
- 8 agreement if the owner of the property fails to comply with the
- 9 terms of the agreement, and payment of a penalty or interest, or
- 10 both, on that recaptured ad valorem tax revenue;
- 11 (5) may specify any conditions the occurrence of which
- 12 will require the district and the property owner to renegotiate all
- 13 or any part of the agreement; [and]
- 14 (6) must specify the ad valorem tax years covered by
- 15 the agreement; and
- 16 (7) must be in a form approved by the comptroller.
- 17 (h) The agreement between the governing body of the school
- 18 district and the applicant may provide for a deferral of the date on
- 19 which the qualifying time period for the project is to commence or,
- 20 subsequent to the date the agreement is entered into, be amended to
- 21 provide for such a deferral. The agreement may not provide for the
- 22 deferral of the date on which the qualifying time period is to
- 23 commence to a date later than January 1 of the sixth tax year
- 24 beginning after the date the application is approved. This
- 25 subsection may not be construed to permit a qualifying time period
- 26 that has commenced to continue for more than the number of years
- 27 applicable to the project under Section 313.021(4).

- 1 A person and the school district may not enter into an agreement under which the person agrees to provide supplemental 2 payments to a school district or to an entity that exists primarily 3 to provide financial or material support to a school district in an 4 5 amount that exceeds an amount equal to the greater of \$100 per student per year in average daily attendance, as defined by Section 6 7 42.005, Education Code, or \$50,000 per year, or for a period of more than 14 years [for a period that exceeds the period beginning with 8 9 the period described by Section 313.021(4) and ending with the period described by Section 313.104(2)(B) of this code]. 10 subsection applies only to an agreement entered into in 11 12 anticipation of or in consideration for a school district's approval of an application for a limitation on appraised value 13 under this subchapter. This subsection does not apply to a payment 14 15 <u>under</u> [limit does not apply to amounts described by] Subsection (f)(1) or (2) [of this section]. 16
- 17 SECTION 11. Section 313.0275, Tax Code, is amended by 18 adding Subsection (d) to read as follows:
- (d) In the event of a casualty loss that prevents a person from complying with Subsection (a), the person may request and the comptroller may grant a waiver of the penalty imposed under
- 22 <u>Subsection (b).</u>
- 23 SECTION 12. Section 313.031, Tax Code, is amended to read as 24 follows:
- Sec. 313.031. RULES AND FORMS; FEES. (a) The comptroller shall:
- 27 (1) adopt rules and forms necessary for the

- 1 implementation and administration of this chapter, including rules
- 2 for determining whether a property owner's property qualifies as a
- 3 qualified investment under Section 313.021(1); and
- 4 (2) provide without charge one copy of the rules and
- 5 forms to any school district and to any person who states that the
- 6 person intends to apply for a limitation on appraised value under
- 7 this subchapter [or a tax credit under Subchapter D].
- 8 <u>(a-1) The comptroller by official action may establish</u>
- 9 reasonable nonrefundable fees to be paid by property owners who
- 10 apply to a school district for a limitation on the value of the
- 11 person's property under this subchapter. The amount of a fee must
- 12 be reasonable and may not exceed the estimated cost to the
- 13 comptroller of performing the comptroller's duties under this
- 14 <u>chapter.</u>
- 15 (b) The governing body of a school district by official
- 16 action shall establish reasonable nonrefundable application fees
- 17 to be paid by property owners who apply to the district for a
- 18 limitation on the appraised value of the person's property under
- 19 this subchapter. The amount of an application fee must be
- 20 reasonable and may not exceed the estimated cost to the district of
- 21 processing and acting on an application, including any cost to the
- 22 school district associated with [the cost of] the economic impact
- 23 evaluation required by Section [Sections] 313.025 [and 313.026].
- SECTION 13. Section 313.032, Tax Code, is amended by
- 25 amending Subsections (a) and (c) and adding Subsections (b-1) and
- 26 (d) to read as follows:
- 27 (a) Before the beginning of each regular session of the

- 1 legislature, the comptroller shall submit to the lieutenant
- 2 governor, the speaker of the house of representatives, and each
- 3 other member of the legislature a report on the agreements entered
- 4 into under this chapter that includes:
- 5 (1) an assessment of the following with regard to the
- 6 agreements entered into under this chapter, considered in the
- 7 <u>aggregate:</u>
- 8 (A) the total number of jobs created, direct and
- 9 otherwise, in this state;
- 10 (B) the total effect on personal income, direct
- 11 and otherwise, in this state;
- 12 <u>(C) the total amount of investment in this state;</u>
- 13 <u>(D)</u> the total taxable value of property on the
- 14 tax rolls in this state, including property for which the
- 15 limitation period has expired;
- (E) the total value of property not on the tax
- 17 rolls in this state as a result of agreements entered into under
- 18 this chapter; and
- 19 (F) the total fiscal effect on the state and
- 20 local governments; and
- 21 (2) an assessment of [assessing] the progress of each
- 22 agreement made under this chapter that states [. The report must be
- 23 based on data certified to the comptroller by each recipient of a
- 24 limitation on appraised value under this subchapter and state] for
- 25 each agreement:
- (A) $\left[\frac{1}{1}\right]$ the number of qualifying jobs each
- 27 recipient of a limitation on appraised value committed to create;

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- 1 $\underline{\text{(B)}}$ [$\frac{\text{(B)}}{\text{(2)}}$] the number of qualifying jobs each
- 2 recipient created;
- 3 (C) [(3)] the total amount of wages and the
- 4 median wage of the new qualifying jobs each recipient created;
- 5 (D) $[\frac{4}{1}]$ the amount of the qualified investment
- 6 each recipient committed to spend or allocate for each project;
- 7 $\underline{\text{(E)}}$ [(5)] the amount of the qualified investment
- 8 each recipient spent or allocated for each project;
- 9 $\underline{\text{(F)}}$ [\(\frac{(6)}{6}\)] the market value of the qualified
- 10 property of each recipient as determined by the applicable chief
- 11 appraiser, including property that is no longer eligible for a
- 12 <u>limitation on appraised value under the agreement;</u>
- (G) $\left[\frac{(7)}{1}\right]$ the limitation on appraised value for
- 14 the qualified property of each recipient;
- (H) $[\frac{(8)}{}]$ the dollar amount of the taxes that
- 16 would have been imposed on the qualified property if the property
- 17 had not received a limitation on appraised value; and
- (I) $[\frac{(9)}{}]$ the dollar amount of the taxes imposed
- 19 on the qualified property[+
- 20 [(10) the number of new jobs created by each recipient
- 21 in each sector of the North American Industry Classification
- 22 System; and
- [(11) of the number of new jobs each recipient
- 24 created, the number of jobs created that provide health benefits
- 25 for employees].
- 26 (b-1) In preparing the portion of the report described by
- 27 Subsection (a)(1), the comptroller may use standard economic

- 1 estimation techniques, including economic multipliers.
- 2 (c) The portion of the report described by Subsection (a)(2)
- 3 must be based on data certified to the comptroller by each recipient
- 4 or former recipient of a limitation on appraised value under this
- 5 chapter.
- 6 <u>(d)</u> The comptroller may require a recipient <u>or former</u>
- 7 recipient of a limitation on appraised value under this chapter to
- 8 submit, on a form the comptroller provides, information required to
- 9 complete the report.
- 10 SECTION 14. The heading to Subchapter C, Chapter 313, Tax
- 11 Code, is amended to read as follows:
- 12 SUBCHAPTER C. LIMITATION ON APPRAISED VALUE OF PROPERTY IN
- 13 STRATEGIC INVESTMENT AREA OR CERTAIN RURAL SCHOOL DISTRICTS
- 14 SECTION 15. Section 313.051, Tax Code, is amended to read as
- 15 follows:
- Sec. 313.051. APPLICABILITY. (a) <u>In this section</u>,
- 17 "strategic investment area" means an area the comptroller
- 18 determines under Subsection (a-3) is:
- 19 (1) a county within this state with unemployment above
- 20 the state average and per capita income below the state average;
- 21 (2) an area within this state that is a federally
- 22 designated urban enterprise community or an urban enhanced
- 23 <u>enterprise community; or</u>
- 24 (3) a defense economic readjustment zone designated
- 25 under Chapter 2310, Government Code.
- 26 (a-1) This subchapter applies only to a school district that
- 27 has territory in:

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 1
                (1)
                     an area that <u>qualifies</u> [<del>qualified</del>] as a strategic
   investment area [under Subchapter O, Chapter 171, immediately
2
 3
    before that subchapter expired]; or
4
                (2) a county:
5
                     (A) that has a population of less than 50,000;
6
    and
                          in which, from 2000 [\frac{1990}{1}] to 2010 [\frac{2000}{1}],
7
                     (B)
8
    according to the federal decennial census, the population:
9
                           (i) remained the same;
                           (ii) decreased; or
10
                           (iii) increased, but at a rate of not more
11
12
   than the average rate of increase in the state during that period
    [three percent per annum].
13
14
          (a-2) [(a-1)] Notwithstanding Subsection (a-1) [(a)], if on
15
    January 1, 2002, this subchapter applied to a school district in
    whose territory is located a federal nuclear facility, this
16
17
    subchapter continues to apply to the school district regardless of
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19 Subsection (a-1) $[\frac{(a)}{(a)}]$ after that date. (a-3) Not later than September 1 of each year, the 20 comptroller shall determine areas that qualify as a strategic 21 investment area using the most recently completed full calendar 22 year data available on that date and, not later than October 1, 23 24 shall publish a list and map of the designated areas. determination under this subsection is effective for the following 25 26 tax year for purposes of this subchapter.

whether the school district ceased or ceases to be described by

18

27 (b) The governing body of a school district to which this

- 1 subchapter applies may enter into an agreement in the same manner as a school district to which Subchapter B applies may do so under 2 3 Subchapter B, subject to Sections 313.052-313.054. otherwise provided by this subchapter, the provisions of Subchapter 4 B apply to a school district to which this subchapter applies. For 5 purposes of this subchapter, a property owner is required to create 6 [only] at least 10 new qualifying jobs as defined by Section 7 8 313.021(3) on the owner's qualified property. Section 313.023(b) does not apply to a school district to which this subchapter 9 applies. [At least 80 percent of all the new jobs created must be 10 qualifying jobs as defined by Section 313.021(3), except that, for 11 a school district described by Subsection (a)(2), each qualifying 12 job must pay at least 110 percent of the average weekly wage for 13 manufacturing jobs in the region designated for the regional 14 planning commission, council of governments, or similar regional 15 planning agency created under Chapter 391, Local Government Code, 16 17 in which the district is located.
- 20 SUBCHAPTER E. AVAILABILITY OF TAX CREDIT AFTER PROGRAM
- 21 EXPIRES OR IS REPEALED

Code, is amended to read as follows:

18

19

22 SECTION 17. Section 313.171(b), Tax Code, is amended to 23 read as follows:

SECTION 16. The heading to Subchapter E, Chapter 313, Tax

(b) The <u>repeal</u> [expiration] of Subchapter D does not affect a property owner's entitlement to a tax credit granted under Subchapter D if the property owner qualified for the tax credit before the <u>repeal</u> [expiration] of Subchapter D.

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- 1 SECTION 18. Section 311.014, Tax Code, is amended by adding
- 2 Subsection (f) to read as follows:
- 3 (f) Money in the tax increment fund for a reinvestment zone
- 4 may be transferred to the tax increment fund for an adjacent zone
- 5 if:
- 6 (1) the taxing units that participate in the zone from
- 7 which the money is to be transferred participate in the adjacent
- 8 zone and vice versa;
- 9 (2) each participating taxing unit has agreed to
- 10 deposit the same portion of its tax increment in the fund for each
- 11 <u>zone;</u>
- 12 (3) each participating taxing unit has agreed to the
- 13 transfer; and
- 14 (4) the holders of any tax increment bonds or notes
- 15 issued for the zone from which the money is to be transferred have
- 16 <u>agreed to the transfer.</u>
- 17 SECTION 19. Section 42.2515(a), Education Code, is amended
- 18 to read as follows:
- 19 (a) For each school year, a school district, including a
- 20 school district that is otherwise ineligible for state aid under
- 21 this chapter, is entitled to state aid in an amount equal to the
- 22 amount of all tax credits credited against ad valorem taxes of the
- 23 district in that year under <u>former</u> Subchapter D, Chapter 313, Tax
- 24 Code.
- SECTION 20. Section 42.302(e), Education Code, is amended
- 26 to read as follows:
- (e) For purposes of this section, school district taxes for

- 1 which credit is granted under <u>former</u> Subchapter D, Chapter 313, Tax
- 2 Code, are considered taxes collected by the school district as if
- 3 the taxes were paid when the credit for the taxes was granted.
- 4 SECTION 21. The following provisions of the Tax Code are
- 5 repealed:
- 6 (1) Sections 313.008, 313.009, and 313.021(5); and
- 7 (2) Subchapter D, Chapter 313.
- 8 SECTION 22. (a) Except as provided by Subsection (b) of
- 9 this section, Chapter 313, Tax Code, as amended by this Act, applies
- 10 only to an application filed under that chapter on or after the
- 11 effective date of this Act. An application filed under that chapter
- 12 before the effective date of this Act is governed by the law in
- 13 effect on the date the application was filed, and the former law is
- 14 continued in effect for that purpose.
- 15 (b) An agreement entered into on or after January 1, 2013,
- 16 pursuant to an application filed under Chapter 313, Tax Code,
- 17 before the effective date of this Act may condition eligibility for
- 18 a limitation on appraised value under Subchapter B or C of that
- 19 chapter, as applicable, on compliance with the provisions of that
- 20 chapter, as amended by this Act, relating to the creation of new
- 21 qualifying jobs, including Section 313.021(3), Tax Code, and
- 22 Section 313.024(d) or 313.051(b), Tax Code, as applicable.
- 23 SECTION 23. The comptroller shall make the initial
- 24 determination under Section 313.051(a-3), Tax Code, as added by
- 25 this Act, not later than September 1, 2014, and shall publish the
- 26 initial list and map required by that subsection not later than
- 27 October 1, 2014.

1 SECTION 24. This Act takes effect January 1, 2014.