By: Harper-Brown H.B. No. 3395

## A BILL TO BE ENTITLED

AN ACT

1

2	relating to the employee innovation incentive program.							
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:							
4	SECTION 1. The heading to Chapter 2108, Government Code, is							
5	amended to read as follows:							
6	CHAPTER 2108. EMPLOYEE INNOVATION INCENTIVES AND [SAVINGS							
7	INCENTIVE PROGRAM FOR] STATE AGENCY PRODUCTIVITY							
8	SECTION 2. Chapter 2108, Government Code, is amended by							
9	adding Subchapter A to read as follows:							
10	SUBCHAPTER A. TEXAS INNOVATION INCENTIVE PROGRAM							
11	Sec. 2108.001. DEFINITIONS. In this subchapter:							
12	(1) "Bonus" means a monetary award that is granted to							
13	an eligible state agency employee in payment for a recommendation							
14	developed by the employee.							
15	(2) "Commission" means the Sunset Advisory							
16	Commission.							
17	(3) "Employee recommendation" means a proposal made by							
18	a state agency with eligible state agency employees that, on							
19	implementation, results in increased productivity, a reduction in							
20	state expenditures, and an improvement in the quality of state							
21	services.							
22	(4) "Program" means the Texas Innovation Incentive							
23	Program.							
24	(5) "State agency" means a department, commission,							

- 1 board, office, or other agency in the executive branch of
- 2 government that is created under the constitution or a statute of
- 3 this state.
- 4 Sec. 2108.002. PROGRAM; BONUSES. (a) The purposes of the
- 5 program are to:
- 6 (1) reduce state expenditures, improve the quality of
- 7 state services; and
- 8 (2) recognize the contributions made by certain state
- 9 agency employees in achieving the goals described by Subdivision
- 10 (1).
- 11 (b) A state agency employee may be compensated for a
- 12 suggestion under the program only as provided by this subchapter.
- 13 (c) From the savings incurred by a state agency resulting
- 14 from employee recommendations, the state agency shall grant a bonus
- 15 to an eligible state agency employee who makes a recommendation
- 16 <u>that:</u>
- 17 (1) reduces state expenditures and improves the
- 18 quality of state services; and
- 19 (2) is approved and implemented by the state agency.
- 20 (d) A state agency may grant a bonus for savings to the
- 21 agency that can be computed using a cost-benefit analysis.
- 22 Intangible savings or benefits that cannot be computed using that
- 23 <u>analysis are ineligible for a bonus.</u>
- (e) A state agency employee whose recommendation results in
- 25 <u>a net annual savings</u>, of \$1 million or more for the agency is
- 26 entitled to a bonus in an amount equal to 50 percent of the net
- 27 biennial savings after implementation costs. The remaining 50

- 1 percent of net biennial savings shall be returned to the taxpayers
- 2 of Texas. An employee whose recommendation results in a net
- 3 biennial savings of less than \$1 million is not entitled to a bonus.
- 4 A bonus described by this subsection shall be divided among all
- 5 employees who sign the recommendation as required by Section
- 6 2108.007.
- 7 Sec. 2108.003 COST SAVINGS AND SUBSEQUENT AGENCY BUDGETS
- 8 (a) The cost savings realized under this program shall be specified
- 9 in the agency's next Legislative Appropriations Request so that
- 10 <u>future budgets can take into consideration the reduction in</u>
- 11 operation costs.
- 12 Sec. 2108.004. INCENTIVE REVIEW BOARD DUTIES. (a) The
- 13 incentive review board in each state agency is composed of the
- 14 agency's executive director, chief financial officer, and chief
- 15 operations officer. If an agency does not have a chief financial or
- 16 operations officer, the executive director may designate two
- 17 individuals with similar experience and skill sets to a chief
- 18 financial or operations officer to serve on the incentive review
- 19 board. The incentive review board shall designate, either from
- 20 among the agency's employees or among themselves, an Agency
- 21 Coordinator to assist in administering the program in the agency.
- (b) A state agency's incentive review board shall:
- 23 <u>(1) establish protocol for submission of</u>
- 24 recommendations;
- 25 (2) determine the merits of employee recommendations,
- 26 research the implications of the recommendations, and implement the
- 27 recommendations;

1	(3)	oromote	agency	partici	pation	in the	e program;
	· - /		) 1	r			- 1 1

- 2 (4) accept or reject employee recommendations;
- 3 (5) monitor the cost savings and other benefits that
- 4 result from implementing an employee recommendation;
- 5 (6) file reports with the commission as required by
- 6 commission rules;
- 7 (7) manage the initial eligibility determination of an
- 8 employee recommendation or of a state agency employee who makes a
- 9 recommendation; and
- 10 (8) acknowledge receipt of employee recommendations
- 11 within thirty (30) days of submission.
- 12 (c) A state agency employee who is aggrieved by the
- 13 eligibility determination of the incentive review board may request
- 14 a redetermination by the commission.
- Sec. 2108.005. COMMISSION POWERS AND DUTIES. (a) If an
- 16 <u>incentive review board rejects an employee recommendation, a state</u>
- 17 agency employee may appeal the decision to the commission. The
- 18 commission may submit a proposed bill draft to the legislature for
- 19 an employee recommendation the commission determines is worthy of
- 20 implementation.
- 21 (b) The commission shall establish electronic recordkeeping
- 22 procedures necessary to implement this subchapter.
- (c) The commission shall act as the final arbiter of any
- 24 dispute arising from the implementation of the program or from
- 25 eligibility determinations. A state employee may not appeal the
- 26 commission's decision to a court.
- 27 (d) Once a year, the commission shall select one state

- 1 agency to receive the Texas Innovation Incentive Program Award,
- 2 recognizing excellence in applying innovative solutions to the
- 3 challenges of state government, if applicable.
- 4 Sec. 2108.006. EMPLOYEE ELIGIBILITY. Each full-time state
- 5 agency employee is eligible to participate in the program other
- 6 than a state agency employee:
- 7 (1) who has authority to implement the employee
- 8 recommendation;
- 9 (2) who is on an unpaid leave of absence;
- 10 (3) whose job description for the agency includes
- 11 responsibility for cost analysis, efficiency analysis, savings
- 12 implementation, or other similar responsibilities in the agency;
- 13 (4) who is involved in or has access to agency research
- 14 and development, if that information is used as the basis of the
- 15 <u>recommendation;</u>
- 16 (5) whose job description includes developing the type
- 17 of change in the agency administration that is recommended; or
- 18 (6) who is an elected or appointed agency official.
- 19 Sec. 2108.007. RECOMMENDATION REQUIREMENTS; PROCEDURES.
- 20 (a) To be eligible for consideration under the program, an employee
- 21 recommendation must:
- (1) be submitted to the agency coordinator in the
- 23 written format prescribed by the agency's incentive review board;
- 24 (2) be signed by all state agency employees
- 25 contributing to the recommendation;
- 26 (3) propose a reasonable method of implementation; and
- 27 (4) describe the type of cost savings or other

- 1 benefits anticipated by the employee if the recommendation is
- 2 adopted.
- 3 (b) A bonus may not be given to a state agency employee who
- 4 did not sign the recommendation as required by Subsection (a).
- 5 (c) The commission shall note any recommendation that
- 6 requires legislative action. If, as a direct result of the employee
- 7 recommendation, legislation is passed to implement the
- 8 recommendation, the commission shall consider the recommendation
- 9 for a bonus.
- 10 (d) Except as provided by Subsection (e), if the same
- 11 recommendation is submitted by two or more state agency employees,
- 12 the first recommendation received by the agency coordinator is
- 13 eligible for consideration. If the same recommendation is received
- 14 on the same day from employees working at different locations, a
- 15 bonus based on the recommendation shall be divided equally among
- 16 <u>all employees submitting the recommendation.</u>
- 17 (e) Two or more state agency employees may submit a joint
- 18 recommendation. A bonus based on the joint recommendation must be
- 19 divided equally among the employees.
- 20 <u>(f) If, after any necessary analysis, the incentive review</u>
- 21 board determines that an employee recommendation has merit, the
- 22 chief administrative officers of the state agency may at the
- 23 <u>officers' discretion implement the recommendation.</u>
- 24 (g) Not later than the 30th day after the date the incentive
- 25 review board makes a final determination, the board shall provide
- 26 written notification of its final determination to each state
- 27 agency employee who proposed the recommendation. If the board

- 1 rejects the employee recommendation, the board shall include a
- 2 written explanation of the reasons for rejecting the recommendation
- 3 with the employee notification and provide the explanation to the
- 4 commission and, on request, to the public.
- 5 Sec. 2108.008. INELIGIBLE RECOMMENDATIONS. A state agency
- 6 employee is ineligible to receive a bonus under this subchapter for
- 7 an employee recommendation that:
- 8 <u>(1) does not describe a method to achieve the desired</u>
- 9 savings and benefit;
- 10 (2) proposes ideas under implementation or
- 11 consideration on the date the recommendation is submitted;
- 12 (3) relates only to personnel matters or grievances,
- 13 including employee classification or compensation;
- 14 (4) proposes a correction for a condition that
- 15 resulted only because applicable established procedures were not
- 16 properly followed; or
- 17 (5) proposes implementation of a policy or procedure
- 18 that has already been adopted by the employee's agency.
- 19 Sec. 2108.009. EMPLOYEE RIGHTS. (a) A state agency employee
- 20 who has proposed an employee recommendation and who has reasonable
- 21 grounds to believe that the importance of the recommendation has
- 22 been overlooked, misunderstood, or misinterpreted by the agency may
- 23 request the commission to reevaluate the recommendation. The
- 24 employee must submit a written request for reevaluation not later
- 25 than the 30th day after the date on which the employee receives
- 26 notification from the incentive review board that the
- 27 recommendation has been rejected. The employee shall provide any

- 1 additional information that the employee considers useful for the
- 2 reevaluation.
- 3 (b) A state agency employee who proposes an employee
- 4 recommendation under this subchapter may request the agency and
- 5 commission to maintain the employee's confidentiality in the
- 6 evaluation or bonus process. The agency and commission shall
- 7 maintain the employee's confidentiality to the greatest extent
- 8 possible.
- 9 (c) A state agency employee's eligibility for a bonus is
- 10 determined based on the employee's status at the time the original
- 11 employee recommendation was received by the agency coordinator. A
- 12 former employee remains eligible for a bonus if the recommendation
- 13 is implemented not later than the second anniversary of the date the
- 14 employee leaves employment with the agency. If an employee who is
- 15 granted a bonus dies before the bonus is received, the bonus shall
- 16 be paid to the deceased employee's estate.
- 17 Sec. 2108.010. RESTRICTIONS AND LIMITATIONS. (a) The state
- 18 may change or terminate the program at any time without prior
- 19 notice.
- 20 (b) A state agency employee may be compensated for an
- 21 employee recommendation under the program only as provided by this
- 22 subchapter.
- (c) The submission of an employee recommendation in the
- 24 manner provided by this subchapter constitutes an agreement between
- 25 the state and the state agency employee making the recommendation
- 26 that all employee claims based on the recommendation, including
- 27 patent claims, copyright claims, trademark claims, and other

H.B. No. 3395

- 1 <u>similar claims</u>, are assigned to the state.
- 2 SECTION 3. Chapter 2108, Government Code, is amended by
- 3 designating Sections 2108.101, 2108.102, 2108.103, and 2108.104 as
- 4 Subchapter B and adding a heading to Subchapter B to read as
- 5 follows:
- 6 SUBCHAPTER B. SAVINGS INCENTIVE PROGRAM
- 7 SECTION 4. This Act takes effect September 1, 2013.