By: Patrick, et al. (Anchia)

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# A BILL TO BE ENTITLED

1	AN ACT
2	relating to the continuation and functions of the state employee
3	charitable campaign.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subdivision (11), Section 659.131, Government
6	Code, is amended to read as follows:
7	(11) "Local campaign area" means <u>an area established</u>
8	by the state policy committee under Section 659.140(e)(1)(A) [the
9	county or counties] in which a local campaign is conducted as part
10	of the [manager conducts a] state employee charitable campaign.
11	SECTION 2. Subsection (g), Section 659.132, Government
12	Code, is amended to read as follows:
13	(g) An authorization must direct the comptroller to
14	distribute the deducted funds to a participating federation or fund
15	or a local charitable organization selected by the state policy
16	<u>committee</u> [ <del>and a local campaign manager</del> ] as prescribed by rule.
17	SECTION 3. Subsection (a), Section 659.133, Government
18	Code, is amended to read as follows:
19	(a) Participation by a state employee in a state employee
20	charitable campaign is voluntary. <u>The state</u> [ <del>Each</del> ] campaign
21	manager, <u>any</u> local employee committee <u>or local campaign manager</u>
22	appointed by the state policy committee, each charitable
23	organization, <u>each</u> state employee, and <u>each</u> state agency shall
24	inform state employees that deductions are voluntary.

SECTION 4. Section 659.140, Government Code, is amended by amending Subsections (a), (b), and (e) and adding Subsections (c-1) and (e-1) to read as follows:

4 (a) The state employee charitable campaign policy committee
5 shall consist of nine [13] members.

The governor with the advice and consent of the senate 6 (b) 7 shall appoint two [four] members who are state employees at the time of their appointment and <u>one member</u> [three members] who <u>is a</u> [are] 8 9 retired state employee [employees] receiving benefits under Chapter 814. The lieutenant governor and the comptroller shall 10 11 [may] appoint [not more than] three members each. An appointment to the committee shall be made without regard to the race, color, 12 13 disability, sex, religion, age, or national origin of the The state policy committee shall elect a chair 14 appointee. 15 [chairman] biennially from its own membership.

16 <u>(c-1) The governor, lieutenant governor, and comptroller</u> 17 <u>shall attempt to appoint members to the state policy committee from</u> 18 <u>institutions of higher education and a range of small, medium, and</u>

19 large state agencies.

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(e) The state policy committee shall:

(1) establish <u>the organization and structure of the</u> state employee charitable campaign at the state and local levels, including:

24 (A) establishing local campaign areas [based on
 25 recommendations by the state advisory committee];

26 <u>(B) appointing any local employee committees the</u> 27 <u>state policy committee considers necessary to assist the state</u>

1	policy committee with evaluating applications from organizations
2	that seek to participate in the state employee charitable campaign
3	only in a local campaign area; and
4	(C) appointing any local campaign managers the
5	state policy committee considers necessary to administer the state
6	employee charitable campaign in a local campaign area;
7	(2) develop a strategic plan for the state employee
8	charitable campaign and make changes to improve the campaign as
9	necessary;
10	(3) in coordination with the state campaign manager,
11	post on the state employee charitable campaign Internet website
12	annual summary information regarding the state employee charitable
13	campaign's performance, including information about:
14	(A) state employee participation;
15	(B) the amount of donations pledged and
16	<pre>collected;</pre>
17	(C) the amount of donations pledged to and
18	received by each charitable organization;
19	(D) the total cost to administer the state
20	employee charitable campaign; and
21	(E) the balance of any surplus account maintained
22	by the state policy committee;
23	(4) [(2)] select as the state campaign manager:
24	(A) a federated community campaign organization;
25	or
26	(B) a charitable organization determined by the
27	state policy committee to have demonstrated the capacity to conduct

1 a state campaign; (5) enter into a contract with the state campaign 2 manager selected under Subdivision (4) for the administration of 3 the state employee charitable campaign; 4 5 (6) [<del>(3)</del>] determine the eligibility of: 6 (A) a federation or fund and its affiliated 7 agencies for statewide participation in the state employee charitable campaign; and 8 (B) if the state policy committee does not 9 appoint a local employee committee, a charitable organization for 10 11 participation in the state employee charitable campaign in a local 12 campaign area; 13 (7) develop in coordination with the state campaign 14 manager, review, and approve: 15 (A) an annual [(4) approve the recommended] 16 campaign plan; 17 (B) an annual [7] budget, including: 18 (i) costs related to contracting for the administration of the state employee charitable campaign at the 19 20 state and local levels; 21 (ii) costs related to changes or 22 improvements to the state employee charitable campaign; and (iii) other <u>costs</u> determined 23 and 24 prioritized by the state policy committee; and 25 (C) generic materials to be used for the [by] 26 campaign [managers]; 27 (8) [(5)] oversee the state employee charitable

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1 campaign to ensure that all: 2 (A) campaign activities are conducted fairly and equitably to promote unified solicitation on behalf of 3 all 4 participants; and 5 (B) donations are appropriately distributed by a federation or fund or a charitable organization that receives money 6 7 from the state employee charitable campaign; and (9) [<del>(6)</del>] perform other duties prescribed by 8 the 9 comptroller's rules. 10 (e-1) The comptroller shall provide administrative support to the state policy committee, including assistance in: 11 12 (1) developing and overseeing contracts; 13 (2) developing the budget of the state employee 14 charitable campaign; and 15 (3) any other administrative function the state policy 16 committee determines is necessary. 17 SECTION 5. Subsection (c), Section 659.140, Government Code, as amended by Chapters 280 (H.B. 1608), 1249 (S.B. 1664), and 18 1015 (H.B. 2549), Acts of the 82nd Legislature, Regular Session, 19 2011, is reenacted and amended to read as follows: 20 21 (c) [A member of the state policy committee may not receive compensation for serving on the committee and is not entitled to 22 reimbursement from state funds for expenses incurred in performing 23 functions as a member of the committee.] The state policy 24 25 committee must: (1) be composed of employees and retired state 26 27 employees receiving benefits under Chapter 814; and

1 in its membership, represent employees (2) at 2 different levels of employee classification. SECTION 6. Subchapter I, Chapter 659, Government Code, is 3 amended by adding Sections 659.1401 and 659.1402 to read as 4 follows: 5 6 Sec. 659.1401. GROUNDS FOR REMOVAL FROM STATE POLICY 7 COMMITTEE. (a) It is a ground for removal from the state policy committee that a member: 8 9 (1) does not have at the time of taking office the qualifications required by Section 659.140; 10 11 (2) does not maintain during service on the state policy committee the qualifications required by Section 659.140; 12 13 (3) is ineligible for membership under Section 14 659.140; 15 (4) cannot, because of illness or disability, 16 discharge the member's duties for a substantial part of the member's 17 term; or 18 (5) is absent from more than half of the regularly scheduled state policy committee meetings that the member is 19 eligible to attend during a calendar year without an excuse 20 approved by a majority vote of the state policy committee. 21 22 (b) The validity of an action of the state policy committee is not affected by the fact that it is taken when a ground for 23 removal of a state policy committee member exists. 24 25 (c) If the chair of the state policy committee has knowledge that a potential ground for removal exists, the chair shall notify 26 27 the governor and the attorney general that a potential ground for

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removal exists. If the potential ground for removal involves the 1 chair, another member of the state policy committee shall notify 2 the governor and the attorney general that a potential ground for 3 4 removal exists. 5 Sec. 659.1402. TRAINING FOR STATE POLICY COMMITTEE MEMBERS. (a) A person who is appointed to and qualifies for office as a 6 7 member of the state policy committee may not vote, deliberate, or be counted as a member in attendance at a meeting of the state policy 8 9 committee until the person completes a training program that complies with this section. 10 11 (b) The training program must provide the person with 12 information regarding: 13 (1) the legislation that created the state employee 14 charitable campaign; 15 (2) the programs, functions, rules, and budget of the 16 state employee charitable campaign; 17 (3) the results of the most recent formal audit of the state employee charitable campaign; 18 (4) the requirements of laws relating to open 19 meetings, public information, administrative procedure, and 20 conflicts of interest; and 21 22 (5) any applicable ethics policies adopted by the Texas Ethics Commission or adopted for the state employee 23 24 charitable campaign by the state policy committee. 25 SECTION 7. Section 659.141, Government Code, is amended to read as follows: 26 27 Sec. 659.141. STATE CAMPAIGN MANAGER. The state campaign

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1 manager shall: 2 (1) assist the state policy committee to: 3 (A) develop a campaign plan; 4 (B) develop [<del>(2) prepare</del>] а [statewide] campaign budget [in cooperation with local campaign managers]; and 5 6 (C) [<del>(3)</del>] prepare generic materials to be used 7 for the campaign [by campaign managers]; 8 (2) [(4)] coordinate and facilitate campaign services to state employees throughout the state; 9 (3) [(5)] ensure that all state employee charitable 10 campaign activities are conducted fairly and equitably to promote 11 unified solicitation on behalf of all participants; [and] 12 13 (4) [<del>(6)</del>] perform other duties prescribed by the comptroller's rules; and 14 15 (5) perform other duties required by the contract with 16 the state policy committee. 17 SECTION 8. Subsections (b) and (e), Section 659.142, Government Code, are amended to read as follows: 18 [Four members must represent campaign managers.] Four 19 (b) members must represent statewide or local federations or funds 20 [that are not campaign managers]. Four members must represent 21 22 other charitable organizations participating in the state employee charitable campaign. 23 The state advisory committee shall: 24 (e) 25 (1)advise the comptroller and state policy committee in adopting rules and establishing procedures for the operation and 26 27 management of the state employee charitable campaign; and

1 (2) provide input from charitable organizations 2 participating in the state employee charitable campaign to the 3 state policy committee [recommend the number, not to exceed 50, and 4 geographic scope of local campaign areas to the state policy 5 committee; and 6 [(3) review and submit the recommended campaign plan,

7 budget, and generic materials to be used by campaign managers].

8 SECTION 9. Section 659.145, Government Code, is amended to 9 read as follows:

Sec. 659.145. TERMS OF COMMITTEE MEMBERS; COMPENSATION.
(a) A member of the state advisory committee[, the state policy
Committee, or a local employee committee] serves a two-year term.

13 (a-1) Members of the state policy committee serve staggered 14 terms of two years, with the terms of four or five members expiring 15 September 1 of each year.

16 (b) A member of the state advisory committee, the state 17 policy committee, or a local employee committee <u>appointed by the</u> 18 <u>state policy committee</u> may not receive compensation for serving on 19 the committee and is not entitled to reimbursement from state funds 20 for expenses incurred in performing functions as a member of the 21 committee.

SECTION 10. Section 659.146, Government Code, is amended by amending Subsection (e) and adding Subsections (f) and (g) to read as follows:

(e) An appeal from a decision of the state policy committee
shall be conducted in the manner prescribed by the committee. The
appeals process must permit a charitable organization that is not

1 approved for statewide participation to apply for participation in 2 <u>the</u> [a local] state employee charitable campaign <u>only in a local</u> 3 <u>campaign area</u>.

4 (f) The state policy committee shall develop guidelines for
5 evaluation of applications based on eligibility criteria under this
6 section and Section 659.150. The state policy committee shall make
7 the guidelines publicly available.

(g) A federation or organization that participated in the 8 9 state employee charitable campaign before June 20, 2003, is not barred from participation in the program, both in terms of actual 10 participation and the purposes for which the contributions are 11 used, solely as a result of changes made by Sections 35, 36, 37, and 12 13 121(9) and (11), Chapter 1310 (H.B. 2425), Acts of the 78th Legislature, Regular Session, 2003. This subsection does not 14 excuse a federation or organization from compliance with any other 15 law, rule, or state policy. 16

SECTION 11. Section 659.147, Government Code, is amended to read as follows:

Sec. 659.147. ELIGIBILITY OF CHARITABLE ORGANIZATIONS FOR LOCAL PARTICIPATION. (a) A charitable organization that seeks <u>to</u> <u>participate</u> [local participation] in <u>the</u> [a] state employee charitable campaign <u>only in a local campaign area</u> must apply to the <u>state policy committee</u> [appropriate local employee committee] during the annual eligibility determination period specified by the state policy committee.

(b) The state policy committee, with assistance of any
 applicable local employee committee appointed by the state policy

1 <u>committee</u>, shall review each application and may approve a 2 charitable organization for [<del>local</del>] participation <u>only in a local</u> 3 <u>campaign area</u> only if the organization qualifies as a local 4 charitable organization and is:

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(1) an unaffiliated local organization; or

6 (2) a federation or fund or an affiliate of a 7 federation or fund that is not approved for statewide 8 participation.

9 (c) An affiliated organization of an eligible federation or 10 fund that does not qualify as a statewide charitable organization 11 under Section 659.146 because it does not provide services in two or 12 more noncontiguous standard metropolitan statistical areas may 13 apply to <u>the state policy committee</u> [a local employee committee] 14 for participation in <u>the</u> [a local] state employee charitable 15 campaign only in a local campaign area.

(d) An appeal from a decision of <u>the state policy committee</u>
<u>regarding the eligibility of an organization to participate in the</u>
<u>state employee charitable campaign only in a local campaign area</u> [<del>a</del>
<u>local employee committee</u>] shall be conducted in the manner
prescribed by the state policy committee.

21 (e) The state policy committee shall develop guidelines for 22 evaluation of applications based on eligibility criteria under this 23 section and Section 659.150. The state policy committee shall make 24 the guidelines publicly available.

25 SECTION 12. Section 659.148, Government Code, is amended by 26 amending Subsections (a), (b), and (c) and adding Subsection (b-1) 27 to read as follows:

1 (a) <u>The state</u> [A] campaign manager <u>or any local campaign</u> 2 <u>manager appointed by the state policy committee</u> may not charge a fee 3 to the comptroller, a state agency, or a state employee for the 4 services the <u>state</u> campaign manager <u>or local campaign manager</u> 5 provides in connection with a state employee charitable campaign.

6 The state [A] campaign manager may charge a reasonable (b) 7 and necessary fee for actual campaign expenses to the participating charitable organizations in the same proportion 8 that the 9 contributions to that charitable organization bear to the total of 10 contributions in the state employee charitable campaign.

11 (b-1) If the state policy committee appoints a local 12 campaign manager to administer the state employee charitable 13 campaign in a local campaign area, the state policy committee may 14 authorize the local campaign manager to charge a reasonable and 15 necessary fee in the same manner provided for the state campaign 16 manager under Subsection (b).

(c) <u>Fees</u> [A fee] under <u>Subsections</u> [Subsection] (b) and <u>(b-1)</u> must be based on the combined expenses of the state campaign manager and <u>any</u> [each] local campaign <u>managers appointed by the</u> <u>state policy committee</u> [manager] and may not exceed 10 percent of the total amount collected in the state employee charitable campaign unless the state policy committee approves a higher amount to accommodate reasonable documented costs.

SECTION 13. Section 659.151, Government Code, is amended by amending Subsections (a), (b), and (c) and adding Subsection (a-1) to read as follows:

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(a) The state policy committee may request the comptroller

1 or state auditor to audit a participating charitable organization,
2 <u>the state</u> [a] campaign manager, or a local employee committee <u>or</u>
3 <u>local campaign manager appointed by the state policy committee</u> that
4 the state policy committee reasonably believes has misapplied
5 contributions under this subchapter.

6 <u>(a-1) At the request of the state policy committee, the</u> 7 <u>comptroller shall audit a participating charitable organization's</u> 8 <u>distributions of money received from the state employee charitable</u> 9 campaign.

10 (b) If an audit under this section reveals gross negligence 11 or intentional misconduct on the part of <u>the state</u> [a] campaign manager or a local employee committee or local campaign manager 12 13 appointed by the state policy committee, the state policy committee shall remove the campaign manager or local employee committee. A 14 person removed under this subsection is not eligible to serve in the 15 16 capacity from which the person was removed before the fifth anniversary of the date the person was removed. 17

(c) If an audit under this section reveals intentional misconduct on the part of <u>the state</u> [<del>a</del>] campaign manager, [<del>or</del>] a local employee committee <u>or local campaign manager appointed by the</u> state policy committee, <u>or a participating charitable organization</u> <u>that has distributed money received from the state employee</u> <u>charitable campaign</u>, the state policy committee shall forward its findings to the appropriate law enforcement agency.

25 SECTION 14. Section 659.153, Government Code, is amended to 26 read as follows:

27 Sec. 659.153. LEGAL REPRESENTATION. The attorney general

1 shall represent the state policy committee and <u>any</u> [each] local 2 employee committee <u>appointed by the state policy committee</u> in all 3 legal matters.

4 SECTION 15. Subdivisions (1), (12), and (14), Section 5 659.131, Subsection (i), Section 659.140, and Sections 659.143 and 6 659.144, Government Code, are repealed.

SECTION 16. (a) Section 18.01, Chapter 3 (House Bill No. 7), Acts of the 78th Legislature, 3rd Called Session, 2003, is 9 repealed.

10 (b) Each federation or charitable organization is subject 11 to Subdivision (3), Subsection (a), Section 659.146, Government 12 Code.

(c) Subsections (a) and (b) of this section and Subsection (g), Section 659.146, Government Code, as added by this Act, apply only to the eligibility of a charitable organization to participate in, and the use of contributions from, a state employee charitable campaign conducted on or after January 1, 2014.

(d) This section and Subsection (g), Section 659.146,
Government Code, as added by this Act, take effect January 1, 2014.

20 SECTION 17. (a) The term of each member of the state 21 employee charitable campaign policy committee expires September 1, 22 2013.

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(b) Not later than September 2, 2013:

(1) the governor shall appoint one member who is a
state employee and one member who is a retired state employee
receiving benefits under Chapter 814, Government Code, the
lieutenant governor shall appoint one member, and the comptroller

1 of public accounts shall appoint one member to the state employee 2 charitable campaign policy committee for terms expiring September 3 1, 2014; and

4 (2) the governor shall appoint one member who is a
5 state employee, the lieutenant governor shall appoint two members,
6 and the comptroller of public accounts shall appoint two members to
7 the state employee charitable campaign policy committee for terms
8 expiring September 1, 2015.

9 SECTION 18. Not later than December 31, 2013, the 10 comptroller of public accounts shall adopt rules necessary to 11 implement the changes in law made by this Act.

SECTION 19. Any changes made by the state employee charitable campaign policy committee to the operation of the state employee charitable campaign under Subsection (e), Section 5659.140, Government Code, as amended by this Act, apply only to a state employee charitable campaign conducted on or after January 1, 2014.

SECTION 20. Except as otherwise provided by this Act, this
Act takes effect September 1, 2013.