1-1 By: Patrick, Nichols S.B. No. 217 (In the Senate - Filed March 7, 2013; March 12, 2013, read first time and referred to Committee on Government Organization; April 3, 2013, reported favorably by the following vote: Yeas 7, Nays 0; April 3, 2013, sent to printer.) 1-2 1-3 1-4 1-5 1-6 COMMITTEE VOTE 1 - 7Yea Nav Absent

1-7		Yea	Nay	Absent	PNV
1-8	Zaffirini	Х			
1-9	Schwertner	Х			
1-10	Birdwell	Х			
1-11	Garcia	Х			
1-12	Paxton	Х			
1-13	Rodriguez	Х			
1-14	Taylor	Х			

1-15 1-16

## A BILL TO BE ENTITLED AN ACT

1**-**17 1**-**18 relating to the continuation and functions of the state employee charitable campaign. 1-19

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-20 SECTION 1. Subdivision (11), Section 659.131, Government 1-21 Code, is amended to read as follows:

(11) "Local campaign area" means an area established by the state policy committee under Section 659.140(e)(1)(A) [the 1-22 1-23 county or counties] in which a local campaign is conducted as part 1-24 of the [manager conducts a] state employee charitable campaign. 1-25

SECTION 2. Subsection (g), Section 659.132, Government 1-26 1-27 1-28 Code, is amended to read as follows:

(g) An authorization must direct the comptroller to 1-29 distribute the deducted funds to a participating federation or fund 1-30 or a local charitable organization selected by the state policy 1-31 committee [and a local campaign manager] as prescribed by rule.

1-32 SECTION 3. Subsection (a), Section 659.133, Government 1-33 Code, is amended to read as follows:

(a) Participation by a state employee in a state employee 1-34 charitable campaign is voluntary. <u>The state [Each]</u> campaign manager, any local employee committee <u>or local campaign manager</u> <u>appointed by the state policy committee</u>, <u>each</u> charitable organization, <u>each</u> state employee, and <u>each</u> state agency shall 1-35 1-36 1-37 1-38 inform state employees that deductions are voluntary. 1-39

SECTION 4. Section 659.140, Government Code, is amended by amending Subsections (a), (b), and (e) and adding Subsections (c-1)1-40 1-41 1-42 and (e-1) to read as follows:

1-43 (a) The state employee charitable campaign policy committee 1-44 shall consist of nine [13] members.

1-45 (b) The governor with the advice and consent of the senate shall appoint two [four] members who are state employees at the time 1-46 of their appointment and <u>one member</u> [three members] who <u>is a</u> [are] retired state <u>employee</u> [employees] receiving benefits under Chapter 814. The lieutenant governor and the comptroller <u>shall</u> 1-47 1-48 1-49 1-50 [may] appoint [not more than] three members each. An appointment to 1-51 the committee shall be made without regard to the race, color, 1-52 disability, sex, religion, age, or national origin of the appointee. The state policy committee shall elect a chair 1-53 1-54 [chairman] biennially from its own membership.

(c-1) The governor, lieutenant governor, and comptroller shall attempt to appoint members to the state policy committee from institutions of higher education and a range of small, medium, and 1-55 1-56 1-57 1-58 large state agencies. 1-59 The state policy committee shall: (e)

1-60 establish the organization and structure of the (1)state employee charitable campaign at the state and local levels, 1-61

S.B. No. 217 2-1 including: 2-2 (A) establishing local campaign areas [based on 2-3 by the state advisory committee]; recommendations 2-4 (B) appointing any local employee committees the state policy committee considers necessary to assist the state policy committee with evaluating applications from organizations 2-5 2-6 2-7 that seek to participate in the state employee charitable campaign 2-8 only in a local campaign area; and 2-9 (C) appointing any local campaign managers the 2**-**10 2**-**11 state policy committee considers necessary to administer the state employee charitable campaign in a local campaign area; (2) develop a strategic plan for the state employee 2-12 2-13 charitable campaign and make changes to improve the campaign as 2-14 necessary; 2**-**15 2**-**16 (3) in coordination with the state campaign manager, the state employee charitable campaign Internet website post on 2-17 annual summary information regarding the state employee charitable 2-18 campaign's performance, including information about: 2-19 (A) state employee participation; 2-20 2-21 (B) the amount of donations pledged and collected; 2-22 (C) the amount of donations pledged to and received by each charitable organization; 2-23 2-24 (D) the total cost to administer the state 2**-**25 2**-**26 employee charitable campaign; and (E) the balance of any surplus account maintained 2-27 by the state policy committee; 2-28 (4)  $\left[\frac{(2)}{(2)}\right]$  select as the state campaign manager: 2-29 (A) a federated community campaign organization; 2-30 2-31 or (B) a charitable organization determined by the 2-32 state policy committee to have demonstrated the capacity to conduct 2-33 a state campaign; (5) enter into a contract with the state campaign manager selected under Subdivision (4) for the administration of the state employee charitable campaign; 2-34 2-35 2-36 2-37 [<del>(3)</del>] determine the eligibility of: (6) 2-38 (A) a federation or fund and its affiliated 2-39 statewide participation for the state employee agencies in 2-40 charitable campaign; and 2-41 if (B) state policy committee the does not 2-42 appoint a local employee committee, a charitable organization for 2-43 participation in the state employee charitable campaign in a local 2-44 campaign area; 2-45 develop in coordination with the state campaign 2-46 manager, review, and approve: 2-47 (A) an annual [(4) approve the recommended] 2-48 campaign plan; (B) an annual [7] budget, including: (i) costs related to contracting for administration of the state employee charitable campaign at 2-49 2-50 the 2-51 the state and local levels; 2-52 2-53 (ii) costs related to changes or 2-54 improvements to the state employee charitable campaign; and 2-55 (iii) other costs determined and prioritized by the state policy committee; and 2-56 2-57 (C) generic materials to be used for the [by] 2-58 campaign [managers]; 2-59 (8) [(5)]oversee the state employee charitable 2-60 campaign to ensure that all: 2-61 (A) campaign activities are conducted fairly and 2-62 promote unified solicitation on behalf of all equitably to 2-63 participants; and 2-64 (B) donations are appropriately distributed by a 2-65 federation or fund or a charitable organization that receives money 2-66 from the state employee charitable campaign; and 2-67  $(9) [\overline{(6)}]$ perform other prescribed by duties the comptroller 's rules. 2-68 (e-1) The comptroller shall provide administrative support 2-69

S.B. No. 217 to the state policy committee, including assistance in (1) developing and overseeing contracts; 3-1 in: 3-2 3-3 (2)developing the budget of the state employee 3-4 charitable campaign; and (3) any other administrative function the state policy 3-5 committee determines is necessary. SECTION 5. Subsection (c), 3-6 SECTION 5. Subsection (c), Section 659.140, Government Code, as amended by Chapters 280 (H.B. 1608), 1249 (S.B. 1664), and 1015 (H.B. 2549), Acts of the 82nd Legislature, Regular Session, 3-7 3-8 3-9 3-10 3-11 2011, is reenacted and amended to read as follows: (c) [A member of the state policy committee may not receive compensation for serving on the committee and is not entitled to 3-12 reimbursement from state funds for expenses incurred in performing 3-13 functions as a member of the committee.] The state policy committee 3-14 3**-**15 3**-**16 must: (1) be composed of employees and retired state 3-17 employees receiving benefits under Chapter 814; and employees 3-18 (2) <u>in its membership</u>, represent at different levels of employee classification. 3-19 3-20 3-21 SECTION 6. Subchapter I, Chapter 659, Government Code, is amended by adding Sections 659.1401 and 659.1402 to read as 3-22 follows: 659.1401. GROUNDS FOR REMOVAL FROM STATE POLICY (a) It is a ground for removal from the state policy 3-23 Sec. COMMITTEE. 3-24 3-25 committee that a member: 3**-**26 (1) does not have at the time of taking office the 3-27 qualifications required by Section 659.140; 3-28 (2) does not maintain during service on the state policy committee the qualifications required by Section 659.140; 3-29 3-30 is ineligible for membership (3) under Section 3-31 659.140; disability, cannot, 3-32 (4) because of illness or 3-33 discharge the member's duties for a substantial part of the member's 3-34 term; or (5) is absent from more than half of the regularly state policy committee meetings that the member is 3-35 3-36 scheduled eligible to attend during a calendar year without an excuse 3-37 approved by a majority vote of the state policy committee. 3-38 <u>(b)</u> The validity of an action of the state policy committee 3-39 is not affected by the fact that it is taken when a ground for removal of a state policy committee member exists. 3-40 3-41 (c) If the chair of the state policy committee has knowledge 3-42 3-43 that a potential ground for removal exists, the chair shall notify 3-44 the governor and the attorney general that a potential ground for removal exists. If the potential ground for removal involves the chair, another member of the state policy committee shall notify 3-45 3-46 3-47 the governor and the attorney general that a potential ground for removal exists. 3-48 Sec. 659.1402. TRAINING FOR STATE POLICY COMMITTEE MEMBERS. (a) A person who is appointed to and qualifies for office as a member of the state policy committee may not vote, deliberate, or be counted as a member in attendance at a meeting of the state policy 3-49 3-50 3-51 3-52 3-53 committee until the person completes a training program that complies with this section. 3-54 3-55 The training program must provide the person with (b) 3-56 information regarding: 3-57 (1) the legislation that created the state employee 3-58 charitable campaign; 3-59 (2) the programs, functions, rules, and budget of the state employee charitable campaign;
(3) the results of the most recent formal audit of the 3-60 3-61 state employee charitable campaign; 3-62 3-63 (4) the requirements of laws relating to open meeti<u>ngs,</u> public information, administrative procedure, and 3-64 3-65 conflicts of interest; and (5) any applicable ethics policies adopted by the Texas Ethics Commission or adopted for the state employee 3-66 3-67 charitable campaign by the state policy committee. 3-68 SECTION 7. Section 659.141, Government Code, is amended to 3-69

S.B. No. 217 4-1 read as follows: 4-2 Sec. 659.141. STATE CAMPAIGN MANAGER. The state campaign 4-3 manager shall: 4-4 (1)assist the state policy committee to: 4**-**5 4**-**6 (A) develop a campaign plan; (B) develop [(2) prepare] a [statewide] campaign budget [in cooperation with local campaign managers]; and [statewide] 4-7 (C)  $[\overline{(3)}]$  prepare generic materials to be used 4-8 for the campaign [by campaign managers]; (2) [(4)] coordinate and facilitate campaign services 4-9 4-10 4-11 to state employees throughout the state; 4-12 (3) [<del>(5)</del>] ensure that all state employee charitable campaign activities are conducted fairly and equitably to promote 4-13 4-14 unified solicitation on behalf of all participants; [and] 4**-**15 4**-**16 (4) [(6)] perform other duties prescribed by the comptroller's rules; and 4-17 (5) perform other duties required by the contract with the state policy committee. 4-18 4-19 SECTION 8. Subsections (b) and (e), Section 659.142, 4-20 4-21 Government Code, are amended to read as follows: (b) [Four members must represent campaign managers.] Four 4-22 members must represent statewide or local federations or funds [that are not campaign managers]. Four members must represent 4-23 4-24 other charitable organizations participating in the state employee charitable campaign.
 (e) The state advisory committee shall: 4-25 4**-**26 4-27 (1) advise the comptroller and state policy committee 4-28 in adopting rules and establishing procedures for the operation and 4-29 management of the state employee charitable campaign; and (2) provide input from charitable organizations participating in the state employee charitable campaign to the state policy committee [recommend the number, not to exceed 50, and 4-30 4-31 4-32 geographic scope of local campaign areas to the state policy 4-33 4-34 committee; and [(3) review and submit the recommended campaign plan, and generic materials to be used by campaign managers]. 4-35 4-36 <del>budget,</del> 4-37 SECTION 9. Section 659.145, Government Code, is amended to 4-38 read as follows: Sec. 659.145. TERMS OF COMMITTEE MEMBERS; COMPENSATION. A member of the state advisory committee[, the state policy 4-39 4-40 (a) 4-41 committee, or a local employee committee] serves a two-year term. 4-42 (a-1) Members of the state policy committee serve staggered terms of two years, with the terms of four or five members expiring 4-43 <u>September 1 of each year.</u> (b) A member of the state advisory committee, the state policy committee, or a local employee committee <u>appointed by the</u> 4 - 444-45 4-46 state policy committee may not receive compensation for serving on 4-47 4-48 the committee and is not entitled to reimbursement from state funds 4-49 for expenses incurred in performing functions as a member of the 4-50 committee. 4-51 SECTION 10. Section 659.146, Government Code, is amended by 4-52 amending Subsection (e) and adding Subsections (f) and (g) to read 4**-**53 as follows: (e) An appeal from a decision of the state policy committee 4-54 4-55 shall be conducted in the manner prescribed by the committee. The 4-56 appeals process must permit a charitable organization that is not approved for statewide participation to apply for participation in 4-57 4-58 the [a local] state employee charitable campaign only in a local 4-59 campaign area. (f) 4-60 The state policy committee shall develop guidelines for evaluation of applications based on eligibility criteria under this 4-61 4-62 section and Section 659.150. The state policy committee shall make the guidelines publicly available. (g) A federation or organization that participated in the state employee charitable campaign before June 20, 2003, is not barred from participation in the program, both in terms of actual participation and the purposes for which the contributions are 4-63 4-64 4-65 4-66 4-67 used, solely as a result of changes made by Sections 35, 36, 37, and 121(9) and (11), Chapter 1310 (H.B. 2425), Acts of the 78th 4-68 4-69

S.B. No. 217 Legislature, Regular Session, 2003. This subsection does not excuse a federation or organization from compliance with any other 5-1 Legislature, 5-2 law, rule, or state policy. 5-3 5-4 SECTION 11. Section 659.147, Government Code, is amended to 5-5 read as follows: Sec. 659.147. ELIGIBILITY OF CHARITABLE ORGANIZATIONS FOR LOCAL PARTICIPATION. (a) A charitable organization that seeks  $\underline{to}$ 5-6 5-7 5-8 participate [local participation] in the [a] state employee charitable campaign only in a local campaign area must apply to the state policy committee [appropriate local employee committee] 5-9 5-10 5-11 during the annual eligibility determination period specified by the state policy committee. 5-12 (b) The state policy committee, with assistance of any applicable local employee committee appointed by the state policy 5-13 5-14 5**-**15 5**-**16 <u>committee</u>, shall review each application and may approve a charitable organization for [<del>local</del>] participation <u>only in a local</u> campaign area only if the organization qualifies as a local 5-17 5-18 charitable organization and is: 5-19 (1) an unaffiliated local organization; or 5-20 (2) a federation or fund or an affiliate of a 5**-**21 federation or fund that is not approved for statewide 5-22 participation. 5-23 (c) An affiliated organization of an eligible federation or 5-24 fund that does not qualify as a statewide charitable organization under Section 659.146 because it does not provide services in two or more noncontiguous standard metropolitan statistical areas may 5-25 5-26 apply to the state policy committee [a local employee committee] 5-27 for participation in the [a local] state employee charitable 5-28

5-29 campaign <u>only in a local campaign area</u>. 5-30 (d) An appeal from a decision of <u>the state policy committee</u> 5-31 <u>regarding the eligibility of an organization to participate in the</u> 5-32 <u>state employee charitable campaign only in a local campaign area</u> [<del>a</del> 5-33 <u>local employee committee</u>] shall be conducted in the manner 5-34 prescribed by the state policy committee.

5-35 (e) The state policy committee shall develop guidelines for
5-36 evaluation of applications based on eligibility criteria under this
5-37 section and Section 659.150. The state policy committee shall make
5-38 the guidelines publicly available.

5-39 SECTION 12. Section 659.148, Government Code, is amended by 5-40 amending Subsections (a), (b), and (c) and adding Subsection (b-1) 5-41 to read as follows:

5-42 (a) <u>The state</u> [A] campaign manager <u>or any local campaign</u> 5-43 <u>manager appointed by the state policy committee may not charge a fee</u> 5-44 to the comptroller, a state agency, or a state employee for the 5-45 services the <u>state</u> campaign manager <u>or local campaign manager</u> 5-46 provides in connection with a state employee charitable campaign.

5-47 (b) The state [A] campaign manager may charge a reasonable 5-48 and necessary fee for actual campaign expenses to the participating 5-49 charitable organizations in the same proportion that the 5-50 contributions to that charitable organization bear to the total of 5-51 contributions in the state employee charitable campaign.

5-52 (b-1) If the state policy committee appoints a local 5-53 campaign manager to administer the state employee charitable 5-54 campaign in a local campaign area, the state policy committee may 5-55 authorize the local campaign manager to charge a reasonable and 5-56 necessary fee in the same manner provided for the state campaign 5-57 manager under Subsection (b).

5-58 (c) Fees [A fee] under <u>Subsections</u> [Subsection] (b) and 5-59 (b-1) must be based on the combined expenses of the state campaign 5-60 manager and any [each] local campaign <u>managers appointed by the</u> 5-61 <u>state policy committee</u> [manager] and may not exceed 10 percent of 5-62 the total amount collected in the state employee charitable 5-63 campaign unless the state policy committee approves a higher amount 5-64 to accommodate reasonable documented costs.

5-65 SECTION 13. Section 659.151, Government Code, is amended by 5-66 amending Subsections (a), (b), and (c) and adding Subsection (a-1) 5-67 to read as follows:

5-68 (a) The state policy committee may request the comptroller 5-69 or state auditor to audit a participating charitable organization,

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the state [a] campaign manager, or a local employee committee or local campaign manager appointed by the state policy committee that the state policy committee reasonably believes has misapplied 6-1 6-2 6-3 6-4 contributions under this subchapter.

(a-1) At the request of the state policy committee, the comptroller shall audit a participating charitable organization's 6-5 6-6 6-7 distributions of money received from the state employee charitable 6-8 campaign.

If an audit under this section reveals gross negligence 6-9 (b) 6**-**10 6**-**11 or intentional misconduct on the part of <u>the state</u> [a] campaign manager or a local employee committee <u>or local campaign manager</u> appointed by the state policy committee, the state policy committee 6-12 shall remove the campaign manager or local employee committee. 6-13 Α person removed under this subsection is not eligible to serve in the 6-14 6**-**15 6**-**16 capacity from which the person was removed before the fifth anniversary of the date the person was removed.

6-17 (c) If an audit under this section reveals intentional misconduct on the part of the state [a] campaign manager, [or] a 6-18 local employee committee or local campaign manager appointed by the 6-19 6-20 6-21 state policy committee, or a participating charitable organization that has distributed money received from the state employee charitable campaign, the state policy committee shall forward its 6-22 6-23 findings to the appropriate law enforcement agency.

6-24 SECTION 14. Section 659.153, Government Code, is amended to 6**-**25 6**-**26 read as follows:

Sec. 659.153. LEGAL REPRESENTATION. The attorney general 6-27 shall represent the state policy committee and any [each] local employee committee appointed by the state policy committee in all 6-28 6-29 legal matters.

SECTION 15. Subdivisions (1), (12), and (14), Section 659.131, Subsection (i), Section 659.140, and Sections 659.143 and 6-30 6-31 659.144, Government Code, are repealed. 6-32

SECTION 16. 6-33 (a) Section 18.01, Chapter 3 (House Bill No. 6-34 7), Acts of the 78th Legislature, 3rd Called Session, 2003, is repealed. 6-35

6-36 (b) Each federation or charitable organization is subject 6-37 to Subdivision (3), Subsection (a), Section 659.146, Government 6-38 Code.

Subsections (a) and (b) of this section and Subsection 6-39 (C) (g), Section 659.146, Government Code, as added by this Act, apply only to the eligibility of a charitable organization to participate 6-40 6-41 6-42 in, and the use of contributions from, a state employee charitable 6-43

6-44 Government Code, as added by this Act, take effect January 1, 2014. SECTION 17. (a) The term of each member of the state 6-45 6-46 6-47 employee charitable campaign policy committee expires September 1, 6-48 2013. 6-49

Not later than September 2, 2013: (b)

(1) the governor shall appoint one member who is a state employee and one member who is a retired state employee receiving benefits under Chapter 814, Government Code, the 6-50 6-51 6-52 6-53 lieutenant governor shall appoint one member, and the comptroller 6-54 of public accounts shall appoint one member to the state employee 6-55 charitable campaign policy committee for terms expiring September 6-56 1, 2014; and

6-57 (2) the governor shall appoint one member who is a state employee, the lieutenant governor shall appoint two members, 6-58 6-59 and the comptroller of public accounts shall appoint two members to 6-60 the state employee charitable campaign policy committee for terms 6-61 expiring September 1, 2015.

SECTION 18. Not 31, 6-62 later than December 2013, the 6-63 comptroller of public accounts shall adopt rules necessary to 6-64 implement the changes in law made by this Act.

6-65 SECTION 19. Any changes made by the state employee charitable campaign policy committee to the operation of the state 6-66 employee charitable campaign under Subsection (e), Section 6-67 659.140, Government Code, as amended by this Act, apply only to a state employee charitable campaign conducted on or after January 1, 6-68 6-69

7-1 2014.
7-2 SECTION 20. Except as otherwise provided by this Act, this
7-3 Act takes effect September 1, 2013.

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