By: West, et al.
(Lewis, Thompson of Harris)

S.B. No. 393

Substitute the following for S.B. No. 393:

By: Thompson of Harris

C.S.S.B. No. 393

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the criminal procedures related to children who commit
- 3 certain Class C misdemeanors.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article 42.15, Code of Criminal Procedure, is
- 6 amended by amending Subsection (b) and adding Subsections (d), (e),
- 7 and (f) to read as follows:
- 8 (b) Subject to Subsections [Subsection] (c) and (d), when
- 9 imposing a fine and costs, a court may direct a defendant:
- 10 (1) to pay the entire fine and costs when sentence is
- 11 pronounced;
- 12 (2) to pay the entire fine and costs at some later
- 13 date; or
- 14 (3) to pay a specified portion of the fine and costs at
- 15 designated intervals.
- 16 (d) A judge may allow a defendant who is a child, as defined
- 17 by Article 45.058(h), to elect at the time of conviction, as defined
- 18 by Section 133.101, Local Government Code, to discharge the fine
- 19 and costs by:
- 20 (1) performing community service or receiving
- 21 tutoring under Article 45.0492, as added by Chapter 227 (H.B. 350),
- 22 Acts of the 82nd Legislature, Regular Session, 2011; or
- 23 (2) paying the fine and costs in a manner described by
- 24 <u>Subsection</u> (b).

- 1 (e) The election under Subsection (d) must be made in
- 2 writing, signed by the defendant, and, if present, signed by the
- 3 defendant's parent, guardian, or managing conservator. The court
- 4 shall maintain the written election as a record of the court and
- 5 provide a copy to the defendant.
- 6 (f) The requirement under Article 45.0492(a), as added by
- 7 Chapter 227 (H.B. 350), Acts of the 82nd Legislature, Regular
- 8 Session, 2011, that an offense occur in a building or on the grounds
- 9 of the primary or secondary school at which the defendant was
- 10 enrolled at the time of the offense does not apply to the
- 11 performance of community service or the receipt of tutoring to
- 12 discharge a fine or costs under Subsection (d)(1).
- 13 SECTION 2. Article 43.091, Code of Criminal Procedure, is
- 14 amended to read as follows:
- 15 Art. 43.091. WAIVER OF PAYMENT OF FINES AND COSTS FOR
- 16 INDIGENT DEFENDANTS AND CHILDREN. A court may waive payment of a
- 17 fine or cost imposed on a defendant who defaults in payment if the
- 18 court determines that:
- 19 (1) the defendant is indigent or was, at the time the
- 20 offense was committed, a child as defined by Article 45.058(h); and
- 21 (2) each alternative method of discharging the fine or
- 22 cost under Article 43.09 or 42.15 would impose an undue hardship on
- 23 the defendant.
- SECTION 3. Article 44.2811, Code of Criminal Procedure, is
- 25 amended to read as follows:
- 26 Art. 44.2811. RECORDS RELATING TO CHILDREN CONVICTED OF OR
- 27 RECEIVING DEFERRED DISPOSITION FOR FINE-ONLY MISDEMEANORS.

- 1 (a) This article applies only to a misdemeanor offense punishable
- 2 by fine only, other than a traffic offense.
- 3 (b) All records and files and information stored by
- 4 electronic means or otherwise, from which a record or file could be
- 5 generated, relating to a child who is convicted of and has satisfied
- 6 the judgment for or who has received a dismissal after deferral of
- 7 <u>disposition for an [a fine-only misdemeanor]</u> offense <u>described by</u>
- 8 Subsection (a) [other than a traffic offense] are confidential and
- 9 may not be disclosed to the public except as provided under Article
- 10 45.0217(b). [All records and files and information stored by
- 11 electronic means or otherwise, from which a record or file could be
- 12 generated, relating to a child whose conviction for a fine-only
- 13 misdemeanor other than a traffic offense is affirmed are
- 14 confidential upon satisfaction of the judgment and may not be
- 15 disclosed to the public except as provided under Article
- 16 45.0217(b).
- 17 SECTION 4. Article 45.0217, Code of Criminal Procedure, is
- 18 amended to read as follows:
- 19 Art. 45.0217. CONFIDENTIAL RECORDS RELATED TO THE
- 20 CONVICTION OF OR DEFERRAL OF DISPOSITION FOR A CHILD. (a) This
- 21 article applies only to a misdemeanor offense punishable by fine
- 22 only, other than a traffic offense.
- (a-1) Except as provided by Article 15.27 and Subsection
- 24 (b), all records and files, including those held by law
- 25 enforcement, and information stored by electronic means or
- 26 otherwise, from which a record or file could be generated, relating
- 27 to a child who is convicted of and has satisfied the judgment for or

- 1 who has received a dismissal after deferral of disposition for an [a
- 2 fine-only misdemeanor] offense described by Subsection (a) [other
- 3 than a traffic offense] are confidential and may not be disclosed to
- 4 the public.
- 5 (b) Information subject to Subsection (a-1) [(a-1)] may be
- 6 open to inspection only by:
- 7 (1) judges or court staff;
- 8 (2) a criminal justice agency for a criminal justice
- 9 purpose, as those terms are defined by Section 411.082, Government
- 10 Code;
- 11 (3) the Department of Public Safety;
- 12 (4) an attorney for a party to the proceeding;
- 13 (5) the child defendant; or
- 14 (6) the defendant's parent, guardian, or managing
- 15 conservator.
- SECTION 5. Article 45.041, Code of Criminal Procedure, is
- 17 amended by amending Subsection (b) and adding Subsections (b-3),
- 18 (b-4), and (b-5) to read as follows:
- (b) Subject to <u>Subsections</u> [<u>Subsection</u>] (b-2) <u>and (b-3)</u>,
- 20 the justice or judge may direct the defendant:
- 21 (1) to pay:
- (A) the entire fine and costs when sentence is
- 23 pronounced;
- (B) the entire fine and costs at some later date;
- 25 or
- 26 (C) a specified portion of the fine and costs at
- 27 designated intervals;

- 1 (2) if applicable, to make restitution to any victim
- 2 of the offense; and
- 3 (3) to satisfy any other sanction authorized by law.
- 4 (b-3) A judge may allow a defendant who is a child, as
- 5 defined by Article 45.058(h), to elect at the time of conviction, as
- 6 <u>defined by Section 133.101, Local Government Code, to discharge the</u>
- 7 fine and costs by:
- 8 (1) performing community service or receiving
- 9 tutoring under Article 45.0492, as added by Chapter 227 (H.B. 350),
- 10 Acts of the 82nd Legislature, Regular Session, 2011; or
- 11 (2) paying the fine and costs in a manner described by
- 12 Subsection (b).
- 13 (b-4) The election under Subsection (b-3) must be made in
- 14 writing, signed by the defendant, and, if present, signed by the
- 15 defendant's parent, guardian, or managing conservator. The court
- 16 shall maintain the written election as a record of the court and
- 17 provide a copy to the defendant.
- 18 (b-5) The requirement under Article 45.0492(a), as added by
- 19 Chapter 227 (H.B. 350), Acts of the 82nd Legislature, Regular
- 20 Session, 2011, that an offense occur in a building or on the grounds
- 21 of the primary or secondary school at which the defendant was
- 22 enrolled at the time of the offense does not apply to the
- 23 performance of community service or the receipt of tutoring to
- 24 discharge a fine or costs under Subsection (b-3)(1).
- 25 SECTION 6. Article 45.0491, Code of Criminal Procedure, is
- 26 amended to read as follows:
- 27 Art. 45.0491. WAIVER OF PAYMENT OF FINES AND COSTS FOR

- 1 INDIGENT DEFENDANTS AND CHILDREN. A municipal court, regardless of
- 2 whether the court is a court of record, or a justice court may waive
- 3 payment of a fine or costs imposed on a defendant who defaults in
- 4 payment if the court determines that:
- 5 (1) the defendant is indigent or was, at the time the
- 6 offense was committed, a child as defined by Article 45.058(h); and
- 7 (2) discharging the fine and costs under Article
- 8 45.049 or as otherwise authorized by this chapter would impose an
- 9 undue hardship on the defendant.
- SECTION 7. Articles 45.056(a) and (c), Code of Criminal
- 11 Procedure, are amended to read as follows:
- 12 (a) On approval of the commissioners court, city council,
- 13 school district board of trustees, juvenile board, or other
- 14 appropriate authority, a county court, justice court, municipal
- 15 court, school district, juvenile probation department, or other
- 16 appropriate governmental entity may:
- 17 (1) employ a case manager to provide services in cases
- 18 involving juvenile offenders who are before a court consistent with
- 19 the court's statutory powers or referred to a court by a school
- 20 administrator or designee for misconduct that would otherwise be
- 21 within the court's statutory powers prior to a case being filed,
- 22 with the consent of the juvenile and the juvenile's parents or
- 23 guardians; or
- 24 (2) agree in accordance with Chapter 791, Government
- 25 Code, to jointly employ a case manager.
- 26 (c) A county or justice court on approval of the
- 27 commissioners court or a municipality or municipal court on

- 1 approval of the city council may employ one or more juvenile case
- 2 managers who:
- (1) shall [to] assist the court in administering the
- 4 court's juvenile docket and in supervising its court orders in
- 5 juvenile cases; and
- 6 (2) may provide:
- 7 (A) prevention services to a child considered
- 8 <u>at-risk of entering the juvenile justice system; and</u>
- 9 (B) intervention services to juveniles engaged
- 10 in misconduct prior to cases being filed, excluding traffic
- 11 offenses.
- 12 SECTION 8. Section 25.0915, Education Code, is amended by
- 13 adding Subsection (c) to read as follows:
- 14 (c) A court shall dismiss a complaint or referral made by a
- 15 school district under this section that is not made in compliance
- 16 with Subsection (b).
- SECTION 9. Section 37.081(b), Education Code, is amended to
- 18 read as follows:
- 19 (b) In a peace officer's jurisdiction, a peace officer
- 20 commissioned under this section:
- 21 (1) has the powers, privileges, and immunities of
- 22 peace officers;
- 23 (2) may enforce all laws, including municipal
- 24 ordinances, county ordinances, and state laws; [and]
- 25 (3) may, in accordance with Chapter 52, Family Code,
- 26 take a juvenile into custody; and
- 27 (4) may dispose of cases in accordance with Section

- 1 <u>52.03 or 52.031</u>, Family Code.
- 2 SECTION 10. Section 37.124(d), Education Code, is amended
- 3 to read as follows:
- 4 (d) It is an exception to the application of Subsection (a)
- 5 that, at the time the person engaged in conduct prohibited under
- 6 that subsection, the person was younger than 12 years of age $[\frac{1}{4}]$
- 7 student in the sixth grade or a lower grade level].
- 8 SECTION 11. Section 37.126(c), Education Code, is amended
- 9 to read as follows:
- 10 (c) It is an exception to the application of Subsection
- 11 (a)(1) that, at the time the person engaged in conduct prohibited
- 12 under that subdivision, the person was younger than 12 years of age
- 13 [a student in the sixth grade or a lower grade level].
- 14 SECTION 12. Chapter 37, Education Code, is amended by
- 15 adding Subchapter E-1 to read as follows:
- 16 <u>SUBCHAPTER E-1.</u> CRIMINAL PROCEDURE
- 17 Sec. 37.141. DEFINITIONS. In this subchapter:
- 18 <u>(1) "Child" has the meaning assigned by Article</u>
- 19 45.058(h), Code of Criminal Procedure, except that the person must
- 20 also be a student.
- 21 (2) "School offense" means an offense committed by a
- 22 <u>child enrolled in a public school that is a Class C misdemeanor</u>
- 23 other than a traffic offense and that is committed on property under
- 24 the control and jurisdiction of a school district.
- Sec. 37.142. CONFLICT OF LAW. To the extent of any
- 26 conflict, this subchapter controls over any other law applied to a
- 27 school offense alleged to have been committed by a child.

- 1 Sec. 37.143. CITATION PROHIBITED; CUSTODY OF CHILD. (a) A
- 2 peace officer may not issue a citation to a child who is alleged to
- 3 have committed a school offense.
- 4 (b) This subchapter does not prohibit a child from being
- 5 taken into custody under Section 52.01, Family Code.
- 6 Sec. 37.144. GRADUATED SANCTIONS FOR CERTAIN SCHOOL
- 7 OFFENSES. (a) A school district that commissions peace officers
- 8 under Section 37.081 shall develop a system of graduated sanctions
- 9 that must be imposed on a child before a complaint is filed under
- 10 Section 37.145 against the child for a school offense that is an
- 11 offense under Section 37.124 or 37.126 or under Section
- 12 42.01(a)(1), (2), (3), (4), (5), or (6), Penal Code. A system
- 13 adopted under this section must include multiple graduated
- 14 sanctions. The system must require:
- 15 (1) a warning letter to be issued to the child and the
- 16 child's parent or guardian that specifically states the child's
- 17 alleged school offense and explains the consequences if the child
- 18 engages in additional misconduct;
- 19 (2) a behavior contract with the child that must be
- 20 signed by the child, the child's parent or guardian, and an employee
- 21 of the school and that includes a specific description of the
- 22 behavior that is required or prohibited for the child and the
- 23 penalties for additional alleged school offenses, including
- 24 additional disciplinary action or the filing of a complaint in a
- 25 criminal court;
- 26 (3) the performance of school-based community service
- 27 by the child; and

- 1 (4) the referral of the child to counseling,
- 2 community-based services, or other in-school or out-of-school
- 3 services aimed at addressing the child's behavioral problems.
- 4 (b) A referral made under Subsection (a)(4) may include
- 5 participation by the child's parent or guardian if necessary.
- 6 Sec. 37.145. COMPLAINT. If a child fails to comply with or
- 7 complete graduated sanctions under Section 37.144, the school may
- 8 file a complaint against the child with a criminal court in
- 9 accordance with Section 37.146.
- Sec. 37.146. REQUISITES OF COMPLAINT. (a) A complaint
- 11 alleging the commission of a school offense must, in addition to the
- 12 requirements imposed by Article 45.019, Code of Criminal Procedure:
- 13 (1) be sworn to by a person who has personal knowledge
- 14 of the underlying facts giving rise to probable cause to believe
- 15 that an offense has been committed; and
- 16 (2) be accompanied by a statement from a school
- 17 employee stating:
- 18 (A) whether the child is eligible for or receives
- 19 special services under Subchapter A, Chapter 29; and
- (B) the graduated sanctions, if required under
- 21 Section 37.144, that were imposed on the child before the complaint
- 22 was filed.
- (b) After a complaint has been filed under this subchapter,
- 24 a summons may be issued under Articles 23.04 and 45.057(e), Code of
- 25 Criminal Procedure.
- Sec. 37.147. PROSECUTING ATTORNEYS. An attorney
- 27 representing the state in a court with jurisdiction may adopt rules

- 1 pertaining to the filing of a complaint under this subchapter that
- 2 the state considers necessary in order to:
- 3 (1) determine whether there is probable cause to
- 4 believe that the child committed the alleged offense;
- 5 (2) review the circumstances and allegations in the
- 6 complaint for legal sufficiency; and
- 7 (3) see that justice is done.
- 8 SECTION 13. Section 51.08, Family Code, is amended by
- 9 adding Subsection (f) to read as follows:
- 10 (f) A court shall waive original jurisdiction for a
- 11 complaint against a child alleging a violation of a misdemeanor
- 12 offense punishable by fine only, other than a traffic offense, and
- 13 refer the child to juvenile court if the court or another court has
- 14 previously dismissed a complaint against the child under Section
- 15 <u>8.08</u>, Penal Code.
- 16 SECTION 14. The heading to Chapter 52, Family Code, is
- 17 amended to read as follows:
- 18 CHAPTER 52. PROCEEDINGS BEFORE AND INCLUDING REFERRAL TO
- 19 [JUVENILE] COURT
- SECTION 15. Section 52.03(a), Family Code, is amended to
- 21 read as follows:
- 22 (a) A law-enforcement officer authorized by this title to
- 23 take a child into custody may dispose of the case of a child taken
- 24 into custody or accused of a Class C misdemeanor, other than a
- 25 <u>traffic offense</u>, without referral to juvenile court <u>or charging a</u>
- 26 child in a court of competent criminal jurisdiction, if:
- 27 (1) guidelines for such disposition have been adopted

- 1 by the juvenile board of the county in which the disposition is made
- 2 as required by Section 52.032;
- 3 (2) the disposition is authorized by the guidelines;
- 4 and
- 5 (3) the officer makes a written report of the officer's
- 6 disposition to the law-enforcement agency, identifying the child
- 7 and specifying the grounds for believing that the taking into
- 8 custody or accusation of criminal conduct was authorized.
- 9 SECTION 16. Sections 52.031(a), (d), (f), (i), and (j),
- 10 Family Code, are amended to read as follows:
- 11 (a) A juvenile board may establish a first offender program
- 12 under this section for the referral and disposition of children
- 13 taken into custody, or accused prior to the filing of a criminal
- 14 charge, of [for]:
- 15 (1) conduct indicating a need for supervision; [er]
- 16 (2) a Class C misdemeanor, other than a traffic
- 17 offense; or
- 18 (3) delinquent conduct other than conduct that
- 19 constitutes:
- 20 (A) a felony of the first, second, or third
- 21 degree, an aggravated controlled substance felony, or a capital
- 22 felony; or
- 23 (B) a state jail felony or misdemeanor involving
- 24 violence to a person or the use or possession of a firearm, illegal
- 25 knife, or club, as those terms are defined by Section 46.01, Penal
- 26 Code, or a prohibited weapon, as described by Section 46.05, Penal
- 27 Code.

- 1 (d) A law enforcement officer taking a child into custody $\underline{\text{or}}$
- 2 accusing a child of an offense described in Subsection (a)(2) may
- 3 refer the child to the law enforcement officer or agency designated
- 4 under Subsection (b) for disposition under the first offender
- 5 program and not refer the child to juvenile court or a court of
- 6 competent criminal jurisdiction only if:
- 7 (1) the child has not previously been adjudicated as
- 8 having engaged in delinquent conduct;
- 9 (2) the referral complies with guidelines for
- 10 disposition under Subsection (c); and
- 11 (3) the officer reports in writing the referral to the
- 12 agency, identifying the child and specifying the grounds for taking
- 13 the child into custody or accusing a child of an offense described
- 14 in Subsection (a)(2).
- 15 (f) The parent, guardian, or other custodian of the child
- 16 must receive notice that the child has been referred for
- 17 disposition under the first offender program. The notice must:
- 18 (1) state the grounds for taking the child into
- 19 custody or accusing a child of an offense described in Subsection
- 20 (a)(2);
- 21 (2) identify the law enforcement officer or agency to
- 22 which the child was referred;
- 23 (3) briefly describe the nature of the program; and
- 24 (4) state that the child's failure to complete the
- 25 program will result in the child being referred to the juvenile
- 26 court or a court of competent criminal jurisdiction.
- 27 (i) The case of a child who successfully completes the first

- 1 offender program is closed and may not be referred to juvenile court
- 2 or a court of competent criminal jurisdiction, unless the child is
- 3 taken into custody under circumstances described by Subsection
- 4 (j)(3).
- 5 (j) The case of a child referred for disposition under the
- 6 first offender program shall be referred to juvenile court or a
- 7 <u>court of competent criminal jurisdiction</u> if:
- 8 (1) the child fails to complete the program;
- 9 (2) the child or the parent, guardian, or other
- 10 custodian of the child terminates the child's participation in the
- 11 program before the child completes it; or
- 12 (3) the child completes the program but is taken into
- 13 custody under Section 52.01 before the 90th day after the date the
- 14 child completes the program for conduct other than the conduct for
- 15 which the child was referred to the first offender program.
- SECTION 17. Section 8.07, Penal Code, is amended by adding
- 17 Subsections (d) and (e) to read as follows:
- 18 (d) Notwithstanding Subsection (a), a person may not be
- 19 prosecuted for or convicted of an offense described by Subsection
- 20 (a)(4) or (5) that the person committed when younger than 10 years
- 21 <u>of age.</u>
- (e) A person who is at least 10 years of age but younger than
- 23 15 years of age is presumed incapable of committing an offense
- 24 described by Subsection (a)(4) or (5), other than an offense under a
- 25 juvenile curfew ordinance or order. This presumption may be
- 26 refuted if the prosecution proves to the court by a preponderance of
- 27 the evidence that the actor had sufficient capacity to understand

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- 1 that the conduct engaged in was wrong at the time the conduct was
- 2 engaged in. The prosecution is not required to prove that the actor
- 3 at the time of engaging in the conduct knew that the act was a
- 4 criminal offense or knew the legal consequences of the offense.
- 5 SECTION 18. Chapter 8, Penal Code, is amended by adding
- 6 Section 8.08 to read as follows:
- 7 Sec. 8.08. CHILD WITH MENTAL ILLNESS, DISABILITY, OR LACK
- 8 OF CAPACITY. (a) On motion by the state, the defendant, or a person
- 9 standing in parental relation to the defendant, or on the court's
- 10 own motion, a court with jurisdiction of an offense described by
- 11 Section 8.07(a)(4) or (5) shall determine whether probable cause
- 12 exists to believe that a child, including a child with a mental
- 13 illness or developmental disability:
- 14 (1) lacks the capacity to understand the proceedings
- 15 in criminal court or to assist in the child's own defense and is
- 16 <u>unfit to proceed; or</u>
- 17 (2) lacks substantial capacity either to appreciate
- 18 the wrongfulness of the child's own conduct or to conform the
- 19 child's conduct to the requirement of the law.
- 20 (b) If the court determines that probable cause exists for a
- 21 finding under Subsection (a), after providing notice to the state,
- 22 the court may dismiss the complaint.
- 23 (c) A <u>dismissal of a complaint under Subsection</u> (b) may be
- 24 appealed as provided by Article 44.01, Code of Criminal Procedure.
- 25 (d) In this section, "child" has the meaning assigned by
- 26 Article 45.058(h), Code of Criminal Procedure.
- SECTION 19. Section 42.01(f), Penal Code, is amended to

- 1 read as follows:
- 2 (f) Subsections (a)(1), (2), (3), (5), and (6) do not apply
- 3 to a person who, at the time the person engaged in conduct
- 4 prohibited under the applicable subdivision, was a student younger
- 5 than 12 years of age [in the sixth grade or a lower grade level], and
- 6 the prohibited conduct occurred at a public school campus during
- 7 regular school hours.
- 8 SECTION 20. Except as provided by Sections 21 and 22 of this
- 9 Act, the changes in law made by this Act apply only to an offense
- 10 committed on or after the effective date of this Act. An offense
- 11 committed before the effective date of this Act is governed by the
- 12 law in effect on the date the offense was committed, and the former
- 13 law is continued in effect for that purpose. For purposes of this
- 14 section, an offense was committed before the effective date of this
- 15 Act if any element of the offense occurred before that date.
- 16 SECTION 21. (a) Articles 42.15 and 45.041, Code of
- 17 Criminal Procedure, as amended by this Act, apply only to a
- 18 sentencing proceeding that commences on or after the effective date
- 19 of this Act.
- 20 (b) Articles 43.091 and 45.0491, Code of Criminal
- 21 Procedure, as amended by this Act, apply to a sentencing proceeding
- 22 that commences before, on, or after the effective date of this Act.
- 23 SECTION 22. Articles 44.2811 and 45.0217, Code of Criminal
- 24 Procedure, as amended by this Act, apply to the disclosure of a
- 25 record or file on or after the effective date of this Act regardless
- 26 of whether the offense that is the subject of the record or file was
- 27 committed before, on, or after the effective date of this Act.

1 SECTION 23. This Act takes effect September 1, 2013.