By: Nelson, et al.
(Kolkhorst)

S.B. No. 746

## A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to unlawful acts against and criminal offenses involving
- 3 the Medicaid program.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 36.002, Human Resources Code, is amended
- 6 to read as follows:
- 7 Sec. 36.002. UNLAWFUL ACTS. A person commits an unlawful
- 8 act if the person:
- 9 (1) knowingly makes or causes to be made a false
- 10 statement or misrepresentation of a material fact to permit a
- 11 person to receive a benefit or payment under the Medicaid program
- 12 that is not authorized or that is greater than the benefit or
- 13 payment that is authorized;
- 14 (2) knowingly conceals or fails to disclose
- 15 information that permits a person to receive a benefit or payment
- 16 under the Medicaid program that is not authorized or that is greater
- 17 than the benefit or payment that is authorized;
- 18 (3) knowingly applies for and receives a benefit or
- 19 payment on behalf of another person under the Medicaid program and
- 20 converts any part of the benefit or payment to a use other than for
- 21 the benefit of the person on whose behalf it was received;
- 22 (4) knowingly makes, causes to be made, induces, or
- 23 seeks to induce the making of a false statement or
- 24 misrepresentation of material fact concerning:

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1 (A) the conditions or operation of a facility in
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- 2 order that the facility may qualify for certification or
- 3 recertification required by the Medicaid program, including
- 4 certification or recertification as:
- 5 (i) a hospital;
- 6 (ii) a nursing facility or skilled nursing
- 7 facility;
- 8 (iii) a hospice;
- 9 (iv) an intermediate care facility for the
- 10 mentally retarded;
- 11 (v) an assisted living facility; or
- 12 (vi) a home health agency; or
- 13 (B) information required to be provided by a
- 14 federal or state law, rule, regulation, or provider agreement
- 15 pertaining to the Medicaid program;
- 16 (5) except as authorized under the Medicaid program,
- 17 knowingly pays, charges, solicits, accepts, or receives, in
- 18 addition to an amount paid under the Medicaid program, a gift,
- 19 money, a donation, or other consideration as a condition to the
- 20 provision of a service or product or the continued provision of a
- 21 service or product if the cost of the service or product is paid
- 22 for, in whole or in part, under the Medicaid program;
- 23 (6) knowingly presents or causes to be presented a
- 24 claim for payment under the Medicaid program for a product provided
- 25 or a service rendered by a person who:
- 26 (A) is not licensed to provide the product or
- 27 render the service, if a license is required; or

- 1 (B) is not licensed in the manner claimed;
- 2 (7) knowingly makes or causes to be made a claim under
- 3 the Medicaid program for:
- 4 (A) a service or product that has not been
- 5 approved or acquiesced in by a treating physician or health care
- 6 practitioner;
- 7 (B) a service or product that is substantially
- 8 inadequate or inappropriate when compared to generally recognized
- 9 standards within the particular discipline or within the health
- 10 care industry; or
- 11 (C) a product that has been adulterated, debased,
- 12 mislabeled, or that is otherwise inappropriate;
- 13 (8) makes a claim under the Medicaid program and
- 14 knowingly fails to indicate the type of license and the
- 15 identification number of the licensed health care provider who
- 16 actually provided the service;
- 17 (9) conspires to commit a violation of Subdivision
- 18 (1), (2), (3), (4), (5), (6), (7), (8), (10), (11), (12), or (13)
- 19 [knowingly enters into an agreement, combination, or conspiracy to
- 20 defraud the state by obtaining or aiding another person in
- 21 obtaining an unauthorized payment or benefit from the Medicaid
- 22 program or a fiscal agent];
- 23 (10) is a managed care organization that contracts
- 24 with the Health and Human Services Commission or other state agency
- 25 to provide or arrange to provide health care benefits or services to
- 26 individuals eligible under the Medicaid program and knowingly:
- 27 (A) fails to provide to an individual a health

- 1 care benefit or service that the organization is required to
- 2 provide under the contract;
- 3 (B) fails to provide to the commission or
- 4 appropriate state agency information required to be provided by
- 5 law, commission or agency rule, or contractual provision; or
- 6 (C) engages in a fraudulent activity in
- 7 connection with the enrollment of an individual eligible under the
- 8 Medicaid program in the organization's managed care plan or in
- 9 connection with marketing the organization's services to an
- 10 individual eligible under the Medicaid program;
- 11 (11) knowingly obstructs an investigation by the
- 12 attorney general of an alleged unlawful act under this section;
- 13 (12) knowingly makes, uses, or causes the making or
- 14 use of a false record or statement <u>material</u> to [<del>conceal, avoid, or</del>
- 15 decrease] an obligation to pay or transmit money or property to this
- 16 state under the Medicaid program, or knowingly conceals or
- 17 knowingly and improperly avoids or decreases an obligation to pay
- 18 or transmit money or property to this state under the Medicaid
- 19 program; or
- 20 (13) knowingly engages in conduct that constitutes a
- 21 violation under Section 32.039(b).
- SECTION 2. Section 36.104, Human Resources Code, is amended
- 23 by amending Subsection (b) and adding Subsection (b-1) to read as
- 24 follows:
- 25 (b) If the state declines to take over the action, the
- 26 person bringing the action may proceed without the state's
- 27 participation. A person proceeding under this subsection may

- 1 recover for an unlawful act for a period of up to six years before
- 2 the date the lawsuit was filed, or for a period beginning when the
- 3 unlawful act occurred until up to three years from the date the
- 4 state knows or reasonably should have known facts material to the
- 5 unlawful act, whichever of these two periods is longer, regardless
- 6 of whether the unlawful act occurred more than six years before the
- 7 date the lawsuit was filed. Notwithstanding the preceding
- 8 <u>sentence</u>, in no event shall a person proceeding under this
- 9 subsection recover for an unlawful act that occurred more than 10
- 10 years before the date the lawsuit was filed.
- 11 (b-1) On request by the state, the state is entitled to be
- 12 served with copies of all pleadings filed in the action and be
- 13 provided at the state's expense with copies of all deposition
- 14 transcripts. If the person bringing the action proceeds without
- 15 the state's participation, the court, without limiting the status
- 16 and right of that person, may permit the state to intervene at a
- 17 later date on a showing of good cause.
- SECTION 3. Subsections (b) and (c), Section 36.110, Human
- 19 Resources Code, are amended to read as follows:
- 20 (b) If the court finds that the action is based primarily on
- 21 disclosures of specific information, other than information
- 22 provided by the person bringing the action, relating to allegations
- 23 or transactions in a <u>Texas or federal</u> criminal or civil hearing, in
- 24 a Texas or federal legislative or administrative report, hearing,
- 25 audit, or investigation, or from the news media, the court may award
- 26 the amount the court considers appropriate but not more than 10
- 27 [seven] percent of the proceeds of the action. The court shall

- 1 consider the significance of the information and the role of the
- 2 person bringing the action in advancing the case to litigation.
- 3 (c) A payment to a person under this section shall be made
- 4 from the proceeds of the action. A person receiving a payment under
- 5 this section is also entitled to receive from the defendant an
- 6 amount for reasonable expenses, reasonable attorney's fees, and
- 7 costs that the court finds to have been necessarily incurred. The
- 8 court's determination of expenses, fees, and costs to be awarded
- 9 under this subsection shall be made only after the defendant has
- 10 been found liable in the action or the claim is settled [state
- 11 settles an action with a defendant that the court determined, after
- 12 a hearing, was fair, adequate, and reasonable in accordance with
- 13 Section 36.107(c)].
- SECTION 4. Subsection (b), Section 36.113, Human Resources
- 15 Code, is amended to read as follows:
- 16 (b) The court shall dismiss [A person may not bring] an
- 17 action or claim under this subchapter, unless opposed by the
- 18 attorney general, if substantially the same [that is based on the
- 19 public disclosure of allegations or transactions as alleged in the
- 20 <u>action or claim were publicly disclosed</u> in a <u>Texas or federal</u>
- 21 criminal or civil hearing in which the state or an agent of the
- 22 state is a party, in a <u>Texas</u> legislative or administrative report,
- 23 or other Texas hearing, audit, or investigation, or from the news
- 24 media, unless the person bringing the action is an original source
- 25 of the information. In this subsection, "original source" means an
- 26 individual who:
- 27 (1) prior to a public disclosure under this

- 1 subsection, has voluntarily disclosed to the state the information
- 2 on which allegations or transactions in a claim are based [has
- 3 direct and independent knowledge of the information on which the
- 4 allegations are based and has voluntarily provided the information
- 5 to the state before filing an action under this subchapter that is
- 6 based on the information]; or
- 7 (2) has knowledge that is independent of and
- 8 materially adds to the publicly disclosed allegation or
- 9 transactions [allegations] and who has voluntarily provided the
- 10 information to the state before filing an action under this
- 11 subchapter [that is based on the information].
- 12 SECTION 5. Section 36.115, Human Resources Code, is amended
- 13 by amending Subsection (a) and adding Subsection (c) to read as
- 14 follows:
- 15 (a) A person, including an employee, contractor, or agent,
- 16 who is discharged, demoted, suspended, threatened, harassed, or in
- 17 any other manner discriminated against in the terms and conditions
- 18 of employment because of a lawful act taken by the person  $\underline{\text{or}}$
- 19 <u>associated others</u> in furtherance of an action under this
- 20 subchapter, including investigation for, initiation of, testimony
- 21 for, or assistance in an action filed or to be filed under this
- 22 subchapter, or other efforts taken by the person to stop one or more
- 23 violations of Section 36.002 is entitled to:
- 24 (1) reinstatement with the same seniority status the
- 25 person would have had but for the discrimination; and
- 26 (2) not less than two times the amount of back pay,
- 27 interest on the back pay, and compensation for any special damages

- 1 sustained as a result of the discrimination, including litigation
- 2 costs and reasonable attorney's fees.
- 3 (c) A person must bring suit on an action under this section
- 4 not later than the third anniversary of the date on which the cause
- 5 of action accrues. For purposes of this section, the cause of
- 6 action accrues on the date the retaliation occurs.
- 7 SECTION 6. Subsection (c), Section 36.113, Human Resources
- 8 Code, is repealed.
- 9 SECTION 7. The changes in law made by this Act to Section
- 10 36.002, Human Resources Code, apply only to conduct that occurs on
- 11 or after the effective date of this Act. Conduct that occurs before
- 12 the effective date of this Act is governed by the law in effect at
- 13 the time the conduct occurred, and that law is continued in effect
- 14 for that purpose.
- 15 SECTION 8. The changes in law made by this Act to Sections
- 16 36.110 and 36.113, Human Resources Code, apply only to a civil
- 17 action for a violation of Section 36.002, Human Resources Code, as
- 18 amended by this Act, commenced on or after the effective date of
- 19 this Act. A civil action commenced before the effective date of
- 20 this Act is governed by the law in effect immediately before the
- 21 effective date of this Act, and that law is continued in effect for
- 22 that purpose.
- 23 SECTION 9. The changes in law made by this Act to Section
- 24 36.115, Human Resources Code, apply only to a cause of action that
- 25 accrues on or after the effective date of this Act. A cause of
- 26 action that accrued before the effective date of this Act is
- 27 governed by the law applicable to the cause of action immediately

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- 1 before the effective date of this Act, and that law is continued in
- 2 effect for that purpose.
- 3 SECTION 10. This Act takes effect September 1, 2013.