

1-1 By: Schwertner S.B. No. 1106  
 1-2 (In the Senate - Filed March 5, 2013; March 12, 2013, read  
 1-3 first time and referred to Committee on Health and Human Services;  
 1-4 April 15, 2013, reported adversely, with favorable Committee  
 1-5 Substitute by the following vote: Yeas 8, Nays 0; April 15, 2013,  
 1-6 sent to printer.)

1-7 COMMITTEE VOTE

	Yea	Nay	Absent	PNV
1-8				
1-9	X			
1-10	X			
1-11	X			
1-12	X			
1-13	X			
1-14			X	
1-15	X			
1-16	X			
1-17	X			

1-18 COMMITTEE SUBSTITUTE FOR S.B. No. 1106 By: Schwertner

1-19 A BILL TO BE ENTITLED  
 1-20 AN ACT

1-21 relating to the use of maximum allowable cost lists under a Medicaid  
 1-22 managed care pharmacy benefit plan.

1-23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-24 SECTION 1. Section 533.005, Government Code, is amended by  
 1-25 amending Subsection (a) and adding Subsection (a-2) to read as  
 1-26 follows:

1-27 (a) A contract between a managed care organization and the  
 1-28 commission for the organization to provide health care services to  
 1-29 recipients must contain:

1-30 (1) procedures to ensure accountability to the state  
 1-31 for the provision of health care services, including procedures for  
 1-32 financial reporting, quality assurance, utilization review, and  
 1-33 assurance of contract and subcontract compliance;

1-34 (2) capitation rates that ensure the cost-effective  
 1-35 provision of quality health care;

1-36 (3) a requirement that the managed care organization  
 1-37 provide ready access to a person who assists recipients in  
 1-38 resolving issues relating to enrollment, plan administration,  
 1-39 education and training, access to services, and grievance  
 1-40 procedures;

1-41 (4) a requirement that the managed care organization  
 1-42 provide ready access to a person who assists providers in resolving  
 1-43 issues relating to payment, plan administration, education and  
 1-44 training, and grievance procedures;

1-45 (5) a requirement that the managed care organization  
 1-46 provide information and referral about the availability of  
 1-47 educational, social, and other community services that could  
 1-48 benefit a recipient;

1-49 (6) procedures for recipient outreach and education;

1-50 (7) a requirement that the managed care organization  
 1-51 make payment to a physician or provider for health care services  
 1-52 rendered to a recipient under a managed care plan not later than the  
 1-53 45th day after the date a claim for payment is received with  
 1-54 documentation reasonably necessary for the managed care  
 1-55 organization to process the claim, or within a period, not to exceed  
 1-56 60 days, specified by a written agreement between the physician or  
 1-57 provider and the managed care organization;

1-58 (8) a requirement that the commission, on the date of a  
 1-59 recipient's enrollment in a managed care plan issued by the managed  
 1-60 care organization, inform the organization of the recipient's

- 2-1 Medicaid certification date;
- 2-2 (9) a requirement that the managed care organization
- 2-3 comply with Section 533.006 as a condition of contract retention
- 2-4 and renewal;
- 2-5 (10) a requirement that the managed care organization
- 2-6 provide the information required by Section 533.012 and otherwise
- 2-7 comply and cooperate with the commission's office of inspector
- 2-8 general and the office of the attorney general;
- 2-9 (11) a requirement that the managed care
- 2-10 organization's usages of out-of-network providers or groups of
- 2-11 out-of-network providers may not exceed limits for those usages
- 2-12 relating to total inpatient admissions, total outpatient services,
- 2-13 and emergency room admissions determined by the commission;
- 2-14 (12) if the commission finds that a managed care
- 2-15 organization has violated Subdivision (11), a requirement that the
- 2-16 managed care organization reimburse an out-of-network provider for
- 2-17 health care services at a rate that is equal to the allowable rate
- 2-18 for those services, as determined under Sections 32.028 and
- 2-19 32.0281, Human Resources Code;
- 2-20 (13) a requirement that the organization use advanced
- 2-21 practice nurses in addition to physicians as primary care providers
- 2-22 to increase the availability of primary care providers in the
- 2-23 organization's provider network;
- 2-24 (14) a requirement that the managed care organization
- 2-25 reimburse a federally qualified health center or rural health
- 2-26 clinic for health care services provided to a recipient outside of
- 2-27 regular business hours, including on a weekend day or holiday, at a
- 2-28 rate that is equal to the allowable rate for those services as
- 2-29 determined under Section 32.028, Human Resources Code, if the
- 2-30 recipient does not have a referral from the recipient's primary
- 2-31 care physician;
- 2-32 (15) a requirement that the managed care organization
- 2-33 develop, implement, and maintain a system for tracking and
- 2-34 resolving all provider appeals related to claims payment, including
- 2-35 a process that will require:
- 2-36 (A) a tracking mechanism to document the status
- 2-37 and final disposition of each provider's claims payment appeal;
- 2-38 (B) the contracting with physicians who are not
- 2-39 network providers and who are of the same or related specialty as
- 2-40 the appealing physician to resolve claims disputes related to
- 2-41 denial on the basis of medical necessity that remain unresolved
- 2-42 subsequent to a provider appeal; and
- 2-43 (C) the determination of the physician resolving
- 2-44 the dispute to be binding on the managed care organization and
- 2-45 provider;
- 2-46 (16) a requirement that a medical director who is
- 2-47 authorized to make medical necessity determinations is available to
- 2-48 the region where the managed care organization provides health care
- 2-49 services;
- 2-50 (17) a requirement that the managed care organization
- 2-51 ensure that a medical director and patient care coordinators and
- 2-52 provider and recipient support services personnel are located in
- 2-53 the South Texas service region, if the managed care organization
- 2-54 provides a managed care plan in that region;
- 2-55 (18) a requirement that the managed care organization
- 2-56 provide special programs and materials for recipients with limited
- 2-57 English proficiency or low literacy skills;
- 2-58 (19) a requirement that the managed care organization
- 2-59 develop and establish a process for responding to provider appeals
- 2-60 in the region where the organization provides health care services;
- 2-61 (20) a requirement that the managed care organization
- 2-62 develop and submit to the commission, before the organization
- 2-63 begins to provide health care services to recipients, a
- 2-64 comprehensive plan that describes how the organization's provider
- 2-65 network will provide recipients sufficient access to:
- 2-66 (A) preventive care;
- 2-67 (B) primary care;
- 2-68 (C) specialty care;
- 2-69 (D) after-hours urgent care; and

3-1 (E) chronic care;

3-2 (21) a requirement that the managed care organization

3-3 demonstrate to the commission, before the organization begins to

3-4 provide health care services to recipients, that:

3-5 (A) the organization's provider network has the

3-6 capacity to serve the number of recipients expected to enroll in a

3-7 managed care plan offered by the organization;

3-8 (B) the organization's provider network

3-9 includes:

3-10 (i) a sufficient number of primary care

3-11 providers;

3-12 (ii) a sufficient variety of provider

3-13 types; and

3-14 (iii) providers located throughout the

3-15 region where the organization will provide health care services;

3-16 and

3-17 (C) health care services will be accessible to

3-18 recipients through the organization's provider network to a

3-19 comparable extent that health care services would be available to

3-20 recipients under a fee-for-service or primary care case management

3-21 model of Medicaid managed care;

3-22 (22) a requirement that the managed care organization

3-23 develop a monitoring program for measuring the quality of the

3-24 health care services provided by the organization's provider

3-25 network that:

3-26 (A) incorporates the National Committee for

3-27 Quality Assurance's Healthcare Effectiveness Data and Information

3-28 Set (HEDIS) measures;

3-29 (B) focuses on measuring outcomes; and

3-30 (C) includes the collection and analysis of

3-31 clinical data relating to prenatal care, preventive care, mental

3-32 health care, and the treatment of acute and chronic health

3-33 conditions and substance abuse;

3-34 (23) subject to Subsection (a-1), a requirement that

3-35 the managed care organization develop, implement, and maintain an

3-36 outpatient pharmacy benefit plan for its enrolled recipients:

3-37 (A) that exclusively employs the vendor drug

3-38 program formulary and preserves the state's ability to reduce

3-39 waste, fraud, and abuse under the Medicaid program;

3-40 (B) that adheres to the applicable preferred drug

3-41 list adopted by the commission under Section 531.072;

3-42 (C) that includes the prior authorization

3-43 procedures and requirements prescribed by or implemented under

3-44 Sections 531.073(b), (c), and (g) for the vendor drug program;

3-45 (D) for purposes of which the managed care

3-46 organization:

3-47 (i) may not negotiate or collect rebates

3-48 associated with pharmacy products on the vendor drug program

3-49 formulary; and

3-50 (ii) may not receive drug rebate or pricing

3-51 information that is confidential under Section 531.071;

3-52 (E) that complies with the prohibition under

3-53 Section 531.089;

3-54 (F) under which the managed care organization may

3-55 not prohibit, limit, or interfere with a recipient's selection of a

3-56 pharmacy or pharmacist of the recipient's choice for the provision

3-57 of pharmaceutical services under the plan through the imposition of

3-58 different copayments;

3-59 (G) that allows the managed care organization or

3-60 any subcontracted pharmacy benefit manager to contract with a

3-61 pharmacist or pharmacy providers separately for specialty pharmacy

3-62 services, except that:

3-63 (i) the managed care organization and

3-64 pharmacy benefit manager are prohibited from allowing exclusive

3-65 contracts with a specialty pharmacy owned wholly or partly by the

3-66 pharmacy benefit manager responsible for the administration of the

3-67 pharmacy benefit program; and

3-68 (ii) the managed care organization and

3-69 pharmacy benefit manager must adopt policies and procedures for

4-1 reclassifying prescription drugs from retail to specialty drugs,  
4-2 and those policies and procedures must be consistent with rules  
4-3 adopted by the executive commissioner and include notice to network  
4-4 pharmacy providers from the managed care organization;

4-5 (H) under which the managed care organization may  
4-6 not prevent a pharmacy or pharmacist from participating as a  
4-7 provider if the pharmacy or pharmacist agrees to comply with the  
4-8 financial terms and conditions of the contract as well as other  
4-9 reasonable administrative and professional terms and conditions of  
4-10 the contract;

4-11 (I) under which the managed care organization may  
4-12 include mail-order pharmacies in its networks, but may not require  
4-13 enrolled recipients to use those pharmacies, and may not charge an  
4-14 enrolled recipient who opts to use this service a fee, including  
4-15 postage and handling fees; ~~and~~

4-16 (J) under which the managed care organization or  
4-17 pharmacy benefit manager, as applicable, must pay claims in  
4-18 accordance with Section 843.339, Insurance Code; and

4-19 (K) under which the managed care organization or  
4-20 pharmacy benefit manager, as applicable:

4-21 (i) to place a drug on a maximum allowable  
4-22 cost list, must ensure that:

4-23 (a) the drug is listed as "A" or "B"  
4-24 rated in the most recent version of the United States Food and Drug  
4-25 Administration's Approved Drug Products with Therapeutic  
4-26 Equivalence Evaluations, also known as the Orange Book, has an "NR"  
4-27 or "NA" rating by Medi-Span, or has a similar rating by a nationally  
4-28 recognized reference; and

4-29 (b) the drug is generally available  
4-30 for purchase by pharmacies in the state from national or regional  
4-31 wholesalers and is not obsolete;

4-32 (ii) must provide to a network pharmacy  
4-33 provider, at the time a contract is entered into or renewed with the  
4-34 network pharmacy provider, the sources used to determine the  
4-35 maximum allowable cost pricing for the maximum allowable cost list  
4-36 specific to that provider;

4-37 (iii) must review and update maximum  
4-38 allowable cost price information at least once every seven days to  
4-39 reflect any modification of maximum allowable cost pricing;

4-40 (iv) must, in formulating the maximum  
4-41 allowable cost price for a drug, use only the price of the drug and  
4-42 drugs listed as therapeutically equivalent in the most recent  
4-43 version of the United States Food and Drug Administration's  
4-44 Approved Drug Products with Therapeutic Equivalence Evaluations,  
4-45 also known as the Orange Book;

4-46 (v) must establish a process for  
4-47 eliminating products from the maximum allowable cost list or  
4-48 modifying maximum allowable cost prices in a timely manner to  
4-49 remain consistent with pricing changes and product availability in  
4-50 the marketplace;

4-51 (vi) must:

4-52 (a) provide a procedure under which a  
4-53 network pharmacy provider may challenge a listed maximum allowable  
4-54 cost price for a drug;

4-55 (b) respond to a challenge not later  
4-56 than the 15th day after the date the challenge is made;

4-57 (c) if the challenge is successful,  
4-58 make an adjustment in the drug price effective on the date the  
4-59 challenge is resolved, and make the adjustment applicable to all  
4-60 similarly situated network pharmacy providers, as determined by the  
4-61 managed care organization or pharmacy benefit manager, as  
4-62 appropriate;

4-63 (d) if the challenge is denied,  
4-64 provide the reason for the denial; and

4-65 (e) report to the commission every 90  
4-66 days the total number of challenges that were made and denied in the  
4-67 preceding 90-day period for each maximum allowable cost list drug  
4-68 for which a challenge was denied during the period;

4-69 (vii) must notify the commission not later

5-1 than the 21st day after implementing a practice of using a maximum  
5-2 allowable cost list for drugs dispensed at retail but not by mail;  
5-3 and

5-4 (viii) must provide a process for each of  
5-5 its network pharmacy providers to readily access the maximum  
5-6 allowable cost list specific to that provider; and

5-7 (24) a requirement that the managed care organization  
5-8 and any entity with which the managed care organization contracts  
5-9 for the performance of services under a managed care plan disclose,  
5-10 at no cost, to the commission and, on request, the office of the  
5-11 attorney general all discounts, incentives, rebates, fees, free  
5-12 goods, bundling arrangements, and other agreements affecting the  
5-13 net cost of goods or services provided under the plan.

5-14 (a-2) Except as provided by Subsection (a)(23)(K)(viii), a  
5-15 maximum allowable cost list specific to a provider and maintained  
5-16 by a managed care organization or pharmacy benefit manager is  
5-17 confidential.

5-18 SECTION 2. (a) The Health and Human Services Commission  
5-19 shall, in a contract between the commission and a managed care  
5-20 organization under Chapter 533, Government Code, that is entered  
5-21 into or renewed on or after the effective date of this Act, require  
5-22 that the managed care organization comply with Subsection (a),  
5-23 Section 533.005, Government Code, as amended by this Act.

5-24 (b) The Health and Human Services Commission shall seek to  
5-25 amend contracts entered into with managed care organizations under  
5-26 Chapter 533, Government Code, before the effective date of this Act  
5-27 to require those managed care organizations to comply with  
5-28 Subsection (a), Section 533.005, Government Code, as amended by  
5-29 this Act. To the extent of a conflict between that subsection and a  
5-30 provision of a contract with a managed care organization entered  
5-31 into before the effective date of this Act, the contract provision  
5-32 prevails.

5-33 SECTION 3. If before implementing any provision of this Act  
5-34 a state agency determines that a waiver or authorization from a  
5-35 federal agency is necessary for implementation of that provision,  
5-36 the agency affected by the provision shall request the waiver or  
5-37 authorization and may delay implementing that provision until the  
5-38 waiver or authorization is granted.

5-39 SECTION 4. (a) Except as provided by Subsection (b) of  
5-40 this section, this Act takes effect September 1, 2013.

5-41 (b) Subparagraph (viii), Paragraph (K), Subdivision (23),  
5-42 Subsection (a), Section 533.005, Government Code, as added by this  
5-43 Act, takes effect March 1, 2014.

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