

By: Van de Putte

S.B. No. 1544

A BILL TO BE ENTITLED

AN ACT

relating to payment of and disclosures related to certain ambulatory surgical center charges.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subtitle F, Title 8, Insurance Code, is amended by adding Chapter 1458 to read as follows:

CHAPTER 1458. PAYMENT OF OUT-OF-NETWORK AMBULATORY SURGICAL CENTER CHARGES

Sec. 1458.001. DEFINITIONS. In this chapter:

(1) "Ambulatory surgical center" means a facility licensed under Chapter 243, Health and Safety Code.

(2) "Database provider" means a database provider certified by the department under Section 1458.006.

(3) "Designated reimbursement information organization" means an organization designated by the commissioner under Section 1458.008.

(4) "Enrollee" means an individual who is eligible to receive health care services under a managed care plan.

(5) "Managed care plan" means a health benefit plan under which health care services are provided to enrollees through contracts with health care providers and that requires or provides incentives for those enrollees to use health care providers participating in the plan and procedures covered by the plan. The term includes a health benefit plan issued by:

- 1 (A) a health maintenance organization;
2 (B) a preferred provider benefit plan issuer;
3 (C) an approved nonprofit health corporation
4 that holds a certificate of authority under Chapter 844; or
5 (D) any other entity that issues a health benefit
6 plan, including:

- 7 (i) an insurance company;
8 (ii) a fraternal benefit society operating
9 under Chapter 885;
10 (iii) a stipulated premium company
11 operating under Chapter 884; or
12 (iv) a multiple employer welfare
13 arrangement that holds a certificate of authority under Chapter
14 846.

15 (6) "Maximum usual and customary charge," with respect
16 to a service provided by an ambulatory surgical center, means the
17 highest amount that the ambulatory surgical center could charge for
18 the service that would be considered a usual and customary charge,
19 as defined by this section.

20 (7) "Out-of-network ambulatory surgical center," with
21 respect to a managed care plan, means an ambulatory surgical center
22 that is not a participating provider of the plan.

23 (8) "Participating provider," with respect to a
24 managed care plan, means a health care provider who has contracted
25 with the managed care plan issuer to provide services to plan
26 enrollees.

27 (9) "Purchaser" means an enrollee of a managed care

1 plan, regardless of whether the enrollee pays any part of the
2 enrollee's premium, and a sponsor of the managed care plan,
3 regardless of whether the sponsor pays any part of an enrollee's
4 premium.

5 (10) "Usual and customary charge" means a charge for a
6 service that is not higher than the 99th percentile of the charges
7 for that service reported to a database provider by ambulatory
8 surgical centers in the same Medicare region or by the designated
9 reimbursement information organization with respect to ambulatory
10 surgical centers in the same Medicare region, computed after
11 excluding:

12 (A) charges discounted under a governmental or
13 nongovernmental health benefit plan; and

14 (B) the top and bottom 10 percent of reported
15 charges for that service for the region that are not discounted
16 under a health benefit plan.

17 Sec. 1458.002. APPLICABILITY OF CHAPTER. This chapter
18 applies only to an issuer of a managed care plan that provides
19 benefits for services provided by out-of-network ambulatory
20 surgical centers.

21 Sec. 1458.003. PAYMENT OF CERTAIN OUT-OF-NETWORK
22 AMBULATORY SURGICAL CENTERS. (a) A managed care plan issuer must
23 use a charge-based methodology that complies with this chapter for
24 computing a payment for a service provided by an out-of-network
25 ambulatory surgical center if the ambulatory surgical center
26 submits a claim for payment that includes:

27 (1) a certification of the maximum usual and customary

1 charge for the service determined by a database provider; or

2 (2) a certification by a database provider that there
3 are not sufficient reported charges in the database provider's
4 database to establish a maximum usual and customary charge for the
5 service.

6 (b) If an out-of-network ambulatory surgical center submits
7 a claim for payment of a charge that includes a certification from a
8 database provider indicating that the billed charge is a usual and
9 customary charge, the plan issuer shall pay the billed charge minus
10 any portion of the charge that is the enrollee's responsibility
11 under the managed care plan.

12 (c) If an out-of-network ambulatory surgical center submits
13 a claim for payment of a charge that includes a certification from a
14 database provider indicating that the billed charge is higher than
15 the maximum usual and customary charge, the plan issuer shall pay
16 the billed charge minus any portion of the charge that is the
17 enrollee's responsibility under the managed care plan if the billed
18 charge is justifiable considering special circumstances under
19 which the services are provided. If the charge is not justifiable
20 considering special circumstances under which the services are
21 provided, the plan issuer shall pay the maximum usual and customary
22 charge minus any portion of the charge that is the enrollee's
23 responsibility under the managed care plan.

24 (d) If an out-of-network ambulatory surgical center submits
25 a claim for payment of a charge that includes a certification
26 described by Subsection (a)(2) with respect to a billed charge, the
27 plan issuer shall pay 85 percent of the billed charge or an amount

1 equal to the 99th percentile of the charges for the service reported
2 by the designated reimbursement information organization for
3 ambulatory surgical centers in the same Medicare region, computed
4 as described by Section 1458.001(10), whichever is less, minus any
5 portion of the charge that is the enrollee's responsibility under
6 the managed care plan.

7 Sec. 1458.004. PROMPT PAYMENT OF USUAL AND CUSTOMARY
8 CHARGE. If an out-of-network ambulatory surgical center submits to
9 an issuer of a preferred provider benefit plan or health
10 maintenance organization plan a claim for payment of a charge that
11 includes a certification from a database provider indicating that
12 the charge is a usual and customary charge or a certification
13 described by Section 1458.003(a)(2) with respect to the charge and
14 the claim for payment is otherwise made in accordance with
15 Subchapter C, Chapter 1301, or Subchapter J, Chapter 843:

16 (1) the claim must be paid in accordance with the
17 applicable subchapter as if the ambulatory surgical center were a
18 preferred or participating provider, as applicable; and

19 (2) if the plan issuer fails to pay the claim in
20 accordance with this section:

21 (A) the ambulatory surgical center is entitled to
22 any remedy under Chapter 843 or 1301 to which a preferred or
23 participating provider, as applicable, would be entitled for the
24 plan issuer's failure to pay the claim in accordance with the
25 applicable subchapter; and

26 (B) the plan issuer is subject to any penalty or
27 disciplinary action under this code to which the plan issuer would

1 be subject for the plan issuer's failure to pay the claim in
2 accordance with the applicable subchapter.

3 Sec. 1458.005. REQUIRED CONTRACT TERMS. The language used
4 in the managed care plan policy, certificate, evidence of coverage,
5 or contract to describe the benefit provided under the plan for
6 services provided by an out-of-network ambulatory surgical center:

7 (1) must:

8 (A) provide that, if a certification described by
9 Section 1458.003(a)(2) with respect to the charge is submitted with
10 the claim, payment to an out-of-network ambulatory surgical center
11 will be computed based on 85 percent of the billed charge or an
12 amount equal to the 99th percentile of the charges for the service
13 reported by the designated reimbursement information organization
14 for ambulatory surgical centers in the same Medicare region,
15 computed as described by Section 1458.001(10), whichever is less;

16 (B) define "usual and customary charge" as that
17 term is defined by Section 1458.001; and

18 (C) incorporate into the definition of "usual and
19 customary charge" the definition of "database provider" assigned by
20 Section 1458.001; and

21 (2) may not add or subtract language from a definition
22 required by this section.

23 Sec. 1458.006. CERTIFICATION AND QUALIFICATIONS OF
24 DATABASE PROVIDER AND DATABASE. (a) A database provider that is
25 used to determine usual and customary charges for the purposes of
26 this chapter must be certified by the department. The department
27 may certify a database provider under this chapter only if the

1 department determines that the database provider and the database
2 used by the provider for the purposes of this chapter comply with
3 this section.

4 (b) A database provider must be an entity that:

5 (1) has been operating and collecting ambulatory
6 surgical center out-of-network Current Procedural Terminology code
7 charge data from this state for at least 10 years;

8 (2) has compiled out-of-network charges for
9 ambulatory surgical centers in this state covering a period of at
10 least seven years;

11 (3) maintains a database with content that complies
12 with this section;

13 (4) maintains an active Internet website accessible to
14 all ambulatory surgical centers subscribing to the database and to
15 the public; and

16 (5) demonstrates an ability to:

17 (A) maintain a compilation of charge data that is
18 absent any data required to be excluded under Subsection (e)(1);
19 and

20 (B) distinguish charges that are not related to
21 one another and eliminate irrelevant or erroneous charges from
22 reported charge information.

23 (c) The database provider must compute usual and customary
24 charges for services provided by ambulatory surgical centers in
25 accordance with this chapter.

26 (d) The data in the database must contain out-of-network
27 charges for:

1 (1) at least 350,000 out-of-network billed charges
2 from ambulatory surgical centers in this state; and

3 (2) ambulatory surgical centers in each Medicare
4 region in this state.

5 (e) The data in the database may not:

6 (1) include:

7 (A) any data other than out-of-network billed
8 charges of ambulatory surgical centers in this state;

9 (B) ambulatory surgical center charges that
10 reflect payments discounted under governmental or nongovernmental
11 health benefit plans; or

12 (C) information that is more than seven years
13 old; or

14 (2) exclude charges accompanied by modifiers that
15 indicate procedures with complications.

16 (f) An entity may not be certified as a database provider
17 for the purposes of this chapter if the entity owns or controls, or
18 is owned or controlled by, or is an affiliate of, any entity with a
19 pecuniary interest in the application of the database.

20 (g) The Internet website required by this section must allow
21 an individual to determine the maximum usual and customary charge
22 for a particular service provided by an ambulatory surgical center.

23 (h) The department shall ensure that:

24 (1) the data in the database used to compute usual and
25 customary charges of out-of-network ambulatory surgical centers is
26 updated regularly to accurately reflect current ambulatory
27 surgical center retail charges; and

1 (2) charge information that is more than seven years
2 old is removed from the database.

3 (i) The department may charge a fee for certification under
4 this section in an amount necessary to implement this section.

5 Sec. 1458.007. PROVISION OF USUAL AND CUSTOMARY CHARGE BY
6 DATABASE PROVIDER. A database provider must compute the maximum
7 usual and customary charge for each service for which a billed
8 charge is submitted to the provider by an ambulatory surgical
9 center that subscribes to the database and provide the ambulatory
10 surgical center with a certification of the maximum usual and
11 customary charge or a certification described by Section
12 1458.003(a)(2), as applicable, that is sufficient to enable a
13 managed care plan issuer to whom the ambulatory surgical center
14 submits a claim for payment to comply with this chapter.

15 Sec. 1458.008. DESIGNATED REIMBURSEMENT INFORMATION
16 ORGANIZATION. (a) The commissioner by rule shall designate an
17 organization described by this section to report charges for
18 services provided by ambulatory surgical centers under this
19 chapter.

20 (b) The organization designated under this section must be
21 an independent, not-for-profit organization created to:

22 (1) establish and maintain a database to help managed
23 care plan issuers determine reimbursement rates for out-of-network
24 charges; and

25 (2) provide patients with a clear, unbiased
26 explanation of the reimbursement process.

27 Sec. 1458.009. DISCLOSURES REGARDING PAYMENT OF

1 OUT-OF-NETWORK AMBULATORY SURGICAL CENTER. (a) A managed care
2 plan issuer that provides benefits under the plan for services
3 provided by out-of-network ambulatory surgical centers must
4 include in the summary plan description and on an Internet website
5 maintained by the plan issuer and disclose to a prospective
6 purchaser of the plan:

7 (1) the definition of "usual and customary charge"
8 assigned by Section 1458.001 and a description of how payment to an
9 out-of-network ambulatory surgical center will, if applicable, be
10 based on 85 percent of the billed charge or an amount equal to the
11 99th percentile of the charges for the service reported by the
12 designated reimbursement information organization for ambulatory
13 surgical centers in the same Medicare region, computed as described
14 by Section 1458.001(10), whichever is less;

15 (2) the Internet website addresses of each database
16 provider certified under this chapter at which a purchaser or
17 prospective purchaser may access the database or a single website
18 address at which an updated set of links to the website addresses of
19 those database providers may be accessed; and

20 (3) a statement that if the payment due under the
21 plan's out-of-network benefit provisions is not sufficient to cover
22 the total billed charge, the ambulatory surgical center agrees to
23 accept as payment in full the amount paid by the plan in accordance
24 with those provisions plus any portion of the charge that is the
25 enrollee's responsibility under the plan.

26 (b) Disclosures under this section must:

27 (1) be made in language easily understood by

1 purchasers and prospective purchasers of managed care plans;
2 (2) be made in a uniform, clearly organized manner;
3 (3) be of sufficient detail and comprehensiveness as
4 to provide for full and fair disclosure; and
5 (4) be updated as necessary to ensure that the
6 disclosures are accurate.

7 Sec. 1458.010. ANNUAL ACTUARIAL CERTIFICATION. (a) A
8 managed care plan issuer that offers a managed care plan that
9 provides coverage for services provided by out-of-network
10 ambulatory surgical centers must annually submit to the department
11 a written certification stating:

12 (1) the difference in value for a purchaser between:
13 (A) the coverage without the out-of-network
14 ambulatory surgical center benefits; and
15 (B) the coverage with the out-of-network
16 ambulatory surgical center benefits; and

17 (2) that the difference between the amount a purchaser
18 would be charged for the coverage without the out-of-network
19 ambulatory surgical center benefits and the amount that a purchaser
20 would be charged for the coverage with the out-of-network
21 ambulatory surgical center benefits reflects the difference in
22 value certified under Subdivision (1).

23 (b) The certification must be made in easily understood
24 language, in a uniform, clearly organized manner, and be of
25 sufficient detail and comprehensiveness as to provide for full and
26 fair disclosure to an average consumer. The difference between the
27 value of the coverage without the out-of-network ambulatory

1 surgical center benefits and the coverage with the out-of-network
2 ambulatory surgical center benefits must be expressed in terms of a
3 percentage, although use of a percentage alone is not sufficient to
4 satisfy the requirements of this section.

5 (c) The certification must be made by an actuary who is
6 certified by a nationally recognized actuarial certification
7 organization recognized by the commissioner and who is not
8 affiliated with the managed care plan issuer or any of the plan
9 issuer's affiliates.

10 (d) A managed care plan issuer must make the certification
11 required by this section readily available to the public.

12 Sec. 1458.011. PAYMENT IN FULL. If the payment due under a
13 managed care plan's out-of-network benefit provisions is not
14 sufficient to cover the total billed charge, an ambulatory surgical
15 center agrees to accept as payment in full the amount paid by the
16 plan in accordance with those provisions plus any portion of the
17 charge that is the enrollee's responsibility under the plan.

18 Sec. 1458.012. REMEDIES. (a) A violation of this chapter
19 by a managed care plan issuer is an unfair and deceptive act or
20 practice under Chapter 541. If the department finds or it is
21 otherwise determined that a managed care plan issuer violated this
22 chapter, the department shall:

23 (1) take all appropriate corrective action and use any
24 of the department's other enforcement powers to obtain the plan
25 issuer's compliance; and

26 (2) if the violation results in an enrollee's use of an
27 out-of-network ambulatory surgical center, order the plan issuer to

1 pay the out-of-network ambulatory surgical center's billed charge
2 as indicated on the applicable claim form.

3 (b) The remedies provided by this section are in addition to
4 remedies available under Section 1458.004 or any other provision of
5 this code.

6 Sec. 1458.013. ACTION BY ATTORNEY GENERAL. The attorney
7 general may, independent of the department, bring an action to
8 enforce this chapter.

9 SECTION 2. Subchapter A, Chapter 243, Health and Safety
10 Code, is amended by adding Section 243.0105 to read as follows:

11 Sec. 243.0105. FEE SCHEDULE. (a) An ambulatory surgical
12 center must maintain a current schedule of retail fees for the
13 services that the center typically provides.

14 (b) Before providing an elective service to an enrollee of a
15 managed care plan, as defined by Section 1458.001, Insurance Code,
16 an ambulatory surgical center that is not a participating provider
17 under the plan must provide the enrollee with:

18 (1) a copy of the center's most current fee schedule as
19 it applies to the elective service the center expects to provide to
20 the enrollee; and

21 (2) if applicable, the Internet website address for
22 the database provider the center uses for the purposes of
23 certification of usual and customary charges under Chapter 1458,
24 Insurance Code.

25 (c) An ambulatory surgical center must disclose to any
26 patient or prospective patient a copy of the center's 100 most
27 commonly provided services by procedure code. The center may make

1 the disclosure required by this subsection available by hard copy,
2 electronically, or through an Internet website.

3 SECTION 3. Chapter 1458, Insurance Code, as added by this
4 Act, applies only to charges for services provided to an enrollee
5 under a managed care plan policy, certificate, or contract
6 delivered, issued for delivery, or renewed on or after January 1,
7 2014. Charges for services provided to an enrollee under a policy,
8 certificate, or contract delivered, issued for delivery, or renewed
9 before January 1, 2014, are governed by the law in effect
10 immediately before the effective date of this Act, and that law is
11 continued in effect for that purpose.

12 SECTION 4. This Act takes effect September 1, 2013.