By: Hinojosa (Guerra) S.B. No. 1623

Substitute the following for S.B. No. 1623:

By: Naishtat C.S.S.B. No. 1623

A BILL TO BE ENTITLED

AN ACT

- 2 relating to the creation and operations of health care funding
- 3 districts in certain counties located on the Texas-Mexico border.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. The heading to Chapter 288, Health and Safety
- 6 Code, is amended to read as follows:
- 7 CHAPTER 288. HEALTH CARE FUNDING DISTRICTS IN CERTAIN COUNTIES
- 8 LOCATED ON TEXAS-MEXICO BORDER [THAT ARE ADJACENT TO COUNTIES WITH
- 9 POPULATION OF 50,000 OR MORE
- SECTION 2. Sections 288.001(2) and (3), Health and Safety
- 11 Code, are amended to read as follows:
- 12 (2) "District" means a county health care funding
- 13 district created \underline{under} [by] this chapter.
- 14 (3) "Paying hospital [District taxpayer]" means an
- 15 institutional health care provider required to make a mandatory
- 16 payment [a person or entity who has paid a tax imposed] under this
- 17 chapter.

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- 18 SECTION 3. Section 288.002, Health and Safety Code, is
- 19 amended to read as follows:
- Sec. 288.002. CREATION OF DISTRICT. A district may be [is]
- 21 created by order of the commissioners court of [in] each county
- 22 located on the Texas-Mexico border that has a population of:
- 23 (1) 500,000 or more and is adjacent to two or more
- 24 counties each of which has a population of 50,000 or more;

- 1 (2) 350,000 or more and is adjacent to a county
- 2 described by Subdivision (1); or
- 3 (3) less than 300,000 and contains one or more
- 4 municipalities with a population of 200,000 or more.
- 5 SECTION 4. Subchapter A, Chapter 288, Health and Safety
- 6 Code, is amended by adding Sections 288.0031 and 288.0032 to read as
- 7 follows:
- 8 Sec. 288.0031. DISSOLUTION. A district created under this
- 9 chapter may be dissolved in the manner provided for the dissolution
- 10 of a hospital district under Subchapter E, Chapter 286.
- 11 Sec. 288.0032. EXPIRATION OF CHAPTER; DISTRIBUTION OF FUNDS
- 12 ON EXPIRATION. (a) A district created under this chapter is
- 13 abolished and this chapter expires on December 31, 2016.
- 14 (b) The commissioners court of a county in which a district
- 15 is created shall refund to each paying hospital the proportionate
- 16 share of any money remaining in the local provider participation
- 17 fund created by the district under Section 288.155 at the time the
- 18 district is abolished.
- 19 SECTION 5. The heading to Section 288.051, Health and
- 20 Safety Code, is amended to read as follows:
- Sec. 288.051. COMMISSION; DISTRICT GOVERNANCE
- 22 [APPOINTMENT].
- 23 SECTION 6. Section 288.051, Health and Safety Code, is
- 24 amended by amending Subsection (a) and adding Subsections (c) and
- 25 (d) to read as follows:
- 26 (a) Each district created under Section 288.002 is governed
- 27 by a commission consisting of the commissioners court of the county

- 1 in which the district is created [of five members appointed as
- 2 provided by this section].
- 3 (c) Service on the commission by a county commissioner or
- 4 county judge is an additional duty of that person's office.
- 5 (d) A district is a component of county government and is
- 6 not a separate political subdivision of this state.
- 7 SECTION 7. Section 288.101, Health and Safety Code, is
- 8 amended to read as follows:
- 9 Sec. 288.101. LIMITATION ON [TAXING] AUTHORITY TO REQUIRE
- 10 MANDATORY PAYMENT. Each district may require a mandatory payment
- 11 [impose taxes] only in the manner provided by this chapter.
- 12 SECTION 8. Section 288.102, Health and Safety Code, is
- 13 amended to read as follows:
- 14 Sec. 288.102. MAJORITY VOTE REQUIRED. (a) A district may
- 15 not require [impose] any mandatory payment [tax] authorized by this
- 16 chapter, spend any money, including for the administrative expenses
- 17 of the district, or conduct any other business of the commission
- 18 without an affirmative vote of a majority of the members of the
- 19 commission.
- 20 (b) Before requiring a mandatory payment [imposing a tax]
- 21 under this chapter in any one year, the commission must obtain the
- 22 affirmative vote required by Subsection (a).
- SECTION 9. Section 288.104(a), Health and Safety Code, is
- 24 amended to read as follows:
- 25 (a) The commission may adopt rules governing the operation
- 26 of the district, including rules relating to the administration of
- 27 a mandatory payment [tax] authorized by this chapter.

- 1 SECTION 10. Section 288.151, Health and Safety Code, is
- 2 amended to read as follows:
- 3 Sec. 288.151. HEARING [BUDGET]. (a) Each year, the
- 4 commission of a district shall hold a public hearing on [prepare a
- 5 budget for the following fiscal year that includes:
- 6 [(1) proposed expenditures and disbursements;
- 7 [(2) estimated receipts and collections; and
- 8 $\left[\frac{(3)}{}\right]$ the $\left[\frac{\text{rates and}}{}\right]$ amounts of any mandatory
- 9 payments [taxes] that the commission intends to require [impose]
- 10 during the year and how the revenue derived from those payments is
- 11 to be spent.
- 12 (b) [The commission shall hold a public hearing on the
- 13 proposed budget. Not later than the 10th day before the date of
- 14 the hearing, the commission shall publish at least once notice of
- 15 the hearing in a newspaper of general circulation in the county in
- 16 which the district is located.
- 17 (c) A representative of a paying hospital [Any district
- 18 taxpayer] is entitled to appear at the time and place designated in
- 19 the public notice and to be heard regarding any <u>matter related to</u>
- 20 the mandatory payments required by the district under this chapter
- 21 [item shown in the proposed budget].
- 22 SECTION 11. Section 288.154(b), Health and Safety Code, is
- 23 amended to read as follows:
- 24 (b) All income received by a district, including the [tax]
- 25 revenue from mandatory payments remaining after [deducting]
- 26 discounts and fees for assessing and collecting the payments are
- 27 <u>deducted</u> [taxes], shall be deposited with the district depository

- 1 <u>as provided by Section 288.203</u> and may be withdrawn only as provided
- 2 by this chapter.
- 3 SECTION 12. Subchapter D, Chapter 288, Health and Safety
- 4 Code, is amended by adding Sections 288.155 and 288.156 to read as
- 5 follows:
- 6 Sec. 288.155. LOCAL PROVIDER PARTICIPATION FUND;
- 7 AUTHORIZED USES OF MONEY. (a) Each district shall create a local
- 8 provider participation fund.
- 9 (b) The local provider participation fund consists of:
- 10 (1) all revenue from the mandatory payment required by
- 11 this chapter, including any penalties and interest attributable to
- 12 <u>delinquent payments;</u>
- 13 (2) money received from the Health and Human Services
- 14 Commission as a refund of an intergovernmental transfer from the
- 15 district to the state for the purpose of providing the nonfederal
- 16 share of Medicaid supplemental payment program payments, provided
- 17 that the intergovernmental transfer does not receive a federal
- 18 matching payment; and
- 19 (3) the earnings of the fund.
- 20 <u>(c) Money deposited to the local provider participation</u>
- 21 fund may be used only to:
- 22 (1) fund intergovernmental transfers from the
- 23 district to the state to provide the nonfederal share of a Medicaid
- 24 supplemental payment program authorized under the state Medicaid
- 25 plan, the Texas Healthcare Transformation and Quality Improvement
- 26 Program waiver issued under Section 1115 of the federal Social
- 27 Security Act (42 U.S.C. Section 1315), or a successor waiver

- 1 program authorizing similar Medicaid supplemental payment
- 2 programs;
- 3 (2) subsidize indigent programs;
- 4 (3) pay the administrative expenses of the district;
- 5 (4) refund a portion of a mandatory payment collected
- 6 in error from a paying hospital; and
- 7 (5) refund to paying hospitals the proportionate share
- 8 of the money received by the district from the Health and Human
- 9 Services Commission that is not used to fund the nonfederal share of
- 10 Medicaid supplemental payment program payments.
- 11 (d) Money in the local provider participation fund may not
- 12 be commingled with other county funds.
- 13 (e) An intergovernmental transfer of funds described by
- 14 Subsection (c)(1) and any funds received by the district as a result
- 15 of an intergovernmental transfer described by that subdivision may
- 16 not be used by the district, the county in which the district is
- 17 located, or any other entity to expand Medicaid eligibility under
- 18 the Patient Protection and Affordable Care Act (Pub. L. No.
- 19 111-148) as amended by the Health Care and Education Reconciliation
- 20 Act of 2010 (Pub. L. No. 111-152).
- 21 Sec. 288.156. ALLOCATION OF CERTAIN FUNDS. Not later than
- 22 the 15th day after the date the district receives a payment
- 23 <u>described by Section 288.155(c)(5)</u>, the district shall transfer to
- 24 each paying hospital an amount equal to the proportionate share of
- 25 those funds to which the hospital is entitled.
- SECTION 13. The heading to Subchapter E, Chapter 288,
- 27 Health and Safety Code, is amended to read as follows:

1 SUBCHAPTER E. MANDATORY PAYMENTS [TAXES]

2 SECTION 14. Section 288.201, Health and Safety Code, is

amended to read as follows:

Sec. 288.201. MANDATORY PAYMENT BASED [TAX] ON [OUTPATIENT]

HOSPITAL NET PATIENT REVENUE [SERVICES]. (a) Except as provided by

Subsection (e), the [The] commission of a district may require

[impose] an annual mandatory payment [tax] to be assessed quarterly

9 institutional health care provider located in the district. In the

on the net patient revenue of [all outpatient hospital visits to] an

10 first year in which the <u>mandatory payment</u> [tax] is <u>required</u>
11 [imposed], the <u>mandatory payment</u> [tax] is assessed on the <u>net</u>

12 patient revenue [total number of outpatient hospital visits] of an

13 institutional health care provider as determined by the data

14 reported to the Department of State Health Services under Sections

15 311.032 and 311.033 in the fiscal year ending in $\underline{2010}$ [$\underline{2003}$]. The

16 district shall update the amount of the mandatory payment [this tax

basis with the number of outpatient hospital visits reported] on a

18 biennial basis.

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19 (b) The amount of a mandatory payment required under this
20 chapter must be proportionate with the amount of net patient
21 revenue generated by a paying hospital. [A tax imposed under this

22 section must be imposed uniformly on each institutional health care

23 provider of outpatient hospital services located in the district.

24 A <u>mandatory payment required</u> [tax imposed] under this section

25 [also] may not hold harmless any institutional health care provider

26 [of outpatient hospital services], as required under 42 U.S.C.

27 Section 1396b(w).

- 1 (c) The commission of a district shall set the amount [rate]
- 2 of the mandatory payment required [tax imposed] under this section.
- 3 The amount of the mandatory payment required of each paying
- 4 hospital [rate] may not exceed an amount that, when added to the
- 5 amount of the mandatory payments required from all other paying
- 6 hospitals in the district, equals an amount of revenue that exceeds
- 7 six percent of the aggregate net patient revenue of all paying
- 8 hospitals in the district [\$100 for each outpatient hospital
- 9 visit].
- 10 (d) Subject to the maximum <u>amount</u> [tax rate] prescribed by
- 11 Subsection (c), the commission shall set the <u>mandatory payments in</u>
- 12 amounts [rate of the tax at a rate] that in the aggregate will
- 13 generate sufficient revenue to cover the administrative expenses of
- 14 the district, to fund the nonfederal share of a Medicaid
- 15 supplemental payment program, and to pay for indigent programs,
- 16 except that the amount of [tax] revenue from mandatory payments
- 17 used for administrative expenses of the district in a year may not
- 18 exceed the lesser of four percent of the total revenue generated
- 19 from the mandatory payment [tax] or \$20,000.
- 20 (e) An institutional health care provider may not add a
- 21 <u>mandatory payment required</u> [tax imposed] under this section as a
- 22 surcharge to a patient.
- 23 SECTION 15. Section 288.202, Health and Safety Code, is
- 24 amended to read as follows:
- Sec. 288.202. ASSESSMENT AND COLLECTION OF MANDATORY
- 26 PAYMENTS [TAXES]. (a) Except as provided by Subsection (b), the
- 27 county tax assessor-collector shall collect a mandatory payment

- 1 required [tax imposed] under this subchapter [unless the commission
- 2 employs a tax assessor and collector for the district]. The county
- 3 tax assessor-collector shall charge and deduct from mandatory
- 4 payments [taxes] collected for the district a fee for collecting
- 5 the mandatory payment [tax] in an amount determined by the
- 6 commission, not to exceed the county tax assessor-collector's usual
- 7 and customary charges [for the collection of similar taxes].
- 8 (b) If determined by the commission to be appropriate, the
- 9 commission may contract for the assessment and collection of
- 10 mandatory payments [taxes] in the manner provided by Title 1, Tax
- 11 Code, for the assessment and collection of ad valorem taxes.
- 12 (c) Revenue from a fee charged by a county tax
- 13 assessor-collector for collecting the <u>mandatory payment</u> [tax]
- 14 shall be deposited in the county general fund and, if appropriate,
- 15 shall be reported as fees of the county tax assessor-collector.
- 16 SECTION 16. Section 288.203, Health and Safety Code, is
- 17 amended to read as follows:
- 18 Sec. 288.203. DEPOSIT [USE] OF [TAX] REVENUE FROM MANDATORY
- 19 PAYMENTS. Revenue [generated by a district] from the mandatory
- 20 payment required by [a tax imposed under] this chapter shall be
- 21 deposited in the district's local provider participation fund
- 22 [subchapter may be used only to:
- [(1) provide the nonfederal share of a Medicaid
- 24 supplemental payment program;
- 25 [<u>(2) subsidize indigent programs; and</u>
- 26 [(3) pay administrative expenses of the district].
- 27 SECTION 17. Section 288.204, Health and Safety Code, is

- 1 amended to read as follows:
- 2 Sec. 288.204. INTEREST, PENALTIES, AND DISCOUNTS.
- 3 Interest, penalties, and discounts on mandatory payments required
- 4 [taxes imposed] under this subchapter are governed by the law
- 5 applicable to county ad valorem taxes.
- 6 SECTION 18. Section 288.205, Health and Safety Code, is
- 7 amended to read as follows:
- 8 Sec. 288.205. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 9 PROCEDURE. (a) The purpose of this chapter is to generate revenue
- 10 from a mandatory payment required [tax imposed] by the district to
- 11 provide the nonfederal share of a Medicaid supplemental payment
- 12 program.
- 13 (b) To the extent any provision or procedure under this
- 14 chapter causes a mandatory payment [tax] under this chapter to be
- 15 ineligible for federal matching funds, the district may provide by
- 16 rule for an alternative provision or procedure that conforms to the
- 17 requirements of the federal Centers for Medicare and Medicaid
- 18 Services.
- 19 SECTION 19. Sections 288.003, 288.004, 288.051(b),
- 20 288.052, 288.053, 288.054, 288.055, 288.056, 288.057, 288.058,
- 21 288.103, 288.104(b), 288.105, 288.107, 288.153, and 288.206,
- 22 Health and Safety Code, are repealed.
- 23 SECTION 20. If before implementing any provision of this
- 24 Act a state agency determines that a waiver or authorization from a
- 25 federal agency is necessary for implementation of that provision,
- 26 the agency affected by the provision shall request the waiver or
- 27 authorization and may delay implementing that provision until the

- 1 waiver or authorization is granted.
- 2 SECTION 21. This Act takes effect immediately if it
- 3 receives a vote of two-thirds of all the members elected to each
- 4 house, as provided by Section 39, Article III, Texas Constitution.
- 5 If this Act does not receive the vote necessary for immediate
- 6 effect, this Act takes effect September 1, 2013.