1-1 By: Taylor

(In the Senate - Filed March 8, 2013; March 18, 2013, read first time and referred to Committee on Business and Commerce; 1-4 May 9, 2013, reported adversely, with favorable Committee 1-5 Substitute by the following vote: Yeas 6, Nays 1; May 9, 2013, sent to printer.)

1-7 COMMITTEE VOTE

1-8		Yea	Nay	Absent	PNV
1-9	Carona	Χ	-		
1-10	Taylor	X			
1-11	Eltife	Х			
1-12	Estes		X		
1-13	Hancock	Х			
1-14	Lucio	Х			
1-15	Van de Putte			X	
1-16	Watson	Х			
1-17	Whitmire			X	

1-18 COMMITTEE SUBSTITUTE FOR S.B. No. 1700

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By: Taylor

1-19 A BILL TO BE ENTITLED AN ACT

relating to the operation of the Texas Windstorm Insurance Association and the FAIR Plan Association and the renaming of the Texas Windstorm Insurance Association as the Texas Residual Insurance Plan.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 2210.001, Insurance Code, is amended to read as follows:

Sec. 2210.001. PURPOSE. The primary purpose of the Texas Residual [Windstorm] Insurance Plan [Association] is the provision of an adequate market for windstorm and hail insurance in the seacoast territory of this state. The legislature finds that the provision of adequate windstorm and hail insurance is necessary to the economic welfare of this state, and without that insurance, the orderly growth and development of this state would be severely impeded. This chapter provides a method by which adequate windstorm and hail insurance may be obtained in certain designated portions of the seacoast territory of this state. The plan [association] is intended to serve as a residual insurer of last resort for windstorm and hail insurance in the seacoast territory. The plan [association] shall:

(1) function in such a manner as to not be a direct competitor in the private market; and

(2) provide windstorm and hail insurance coverage to those who are unable to obtain that coverage in the private market.

SECTION 2. Section 2210.002, Insurance Code, is amended by amending Subsection (a) and adding Subsection (a-1) to read as follows:

(a) This chapter may be cited as the Texas $\underbrace{\text{Residual}}_{\text{Windstorm}}$ Insurance $\underbrace{\text{Plan}}_{\text{Plan}}$ [Association] Act.

(a-1) A reference in this chapter or other law to the Texas Windstorm Insurance Association means the Texas Residual Insurance Plan.

SECTION 3. Section 2210.003, Insurance Code, is amended by amending Subdivision (1) and adding Subdivisions (1-a), (3-c), and (14) to read as follows:

(14) to read as follows:

(1) "Administrator" means the entity contractually

retained to:

(A) manage the association and administer the plan of operation under Section 2210.062;

(B) establish, administer, and maintain the

electronic portal under Section 2210.211; and

(C) manage the FAIR Plan Associat<u>ion</u> and administer the plan of operation under Section 2211.0522.

(1-a) "Association" means [Windstorm] Insurance Plan [Association]. "Association" the Texas Residual

(3-c) "Exposure reduction plan <u>fu</u>nd" means dedicated trust fund established by the board of directors and held by the Texas Treasury Safekeeping Trust Company into which assessments collected under Section 2210.212 are deposited for the purpose of achieving the association's required exposure reduction through means including mitigation, rate assistance, or any other means related to that purpose considered necessary by the board.

(14) "Total insured exposure" means the total of all

risks insured by the association in any class of business.

SECTION 4. Section 2210.014, Insurance Code, is amended by amending Subsection (b) and adding Subsection (c) to read as follows:

- (b) Chapter 542 does not apply to the processing and settlement of claims by the association or to an agent or representative of the association.
- (c) An insurer or adjuster, or the administrator contracted under Section 2210.062, is an agent of the association for purposes of adjusting association claims under this section.

SECTION 5. Subchapter A, Chapter 2210, Insurance Code, is amended by adding Section 2210.015 to read as follows:

Sec. 2210.015. STUDY OF MARKET INCENTIVES; BIENNIAL REPORTING. (a) Each biennium, the department shall conduct a study of market incentives to promote participation in the voluntary windstorm and hail insurance market in the seacoast territory of this state. The study must address as possible incentives the mandatory or voluntary issuance of windstorm and hail insurance in conjunction with the issuance of a homeowners

policy in the seacoast territory.
(b) The department shall include the results of the study conducted under this section in the report submitted under Section

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2-67 2-68 2-69 SECTION 6. Subchapter B, Chapter 2210, Insurance Code, is amended by adding Sections 2210.062, 2210.063, 2210.064, 2210.065, and 2210.066 to read as follows:

Sec. 2210.062. ADMINISTRATION BY CONTRACTED ADMINISTRATOR. Notwithstanding any other law, the commissioner shall contract with an administrator to manage the association and administer the plan of operation beginning January 1, 2014. The administrator may not exercise any power under the contract before

January 1, 2014.

(b) The administrator must hold either a managing general agent license issued under Chapter 4053 or a third-party administrator certificate of authority issued under Chapter 4151.

(c) The term of the administrator's contract may not exceed five years. The contract may be renewed for additional terms not to exceed five years for each term.

(d) In establishing the compensation __paid to administrator under the contract, the commissioner shall consider the cost of operations of the association and make every reasonable effort to ensure that the cost of operations of the association under the contract does not exceed average historical costs.

Sec. 2210.063. PROPRIETARY INFORMATION. information, analyses, programs, or data acquired or created by the administrator under a contract under this chapter or Chapter 2211

are property of the department.
(b) Information, analyses, (b) Information, analyses, programs, or data described by Subsection (a) are confidential and exempt from public disclosure under Chapter 552, Government Code.

Sec. 2210.064. OFFICE; RECORDS. (a) The administrator shall maintain an office in Austin, Texas.

(b) The commissioner may arrange to lease office space of

the department to the administrator.

Sec. 2210.065. AUDIT. (a) The administrator is subject to audit by the commissioner and shall pay the costs incurred by the

commissioner in performing an audit under this section in an amount 3-1 3-2 the commissioner finds reasonable.

(b) Work papers, as defined by Section 401.020(a), from an audit are confidential and not subject to disclosure under Chapter 552, Government Code.

Sec. 2210.066. ANNUAL REPORT OF ADMINISTRATOR. (a) Not later than March 1 of each year, the administrator shall submit a report regarding the administrator's duties under this chapter and Chapter 2211 to:

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(2)

the governor;
the lieutenant governor;
the speaker of the house of representatives;

(4) the Senate Committee on Business and Commerce or the successor of that committee with jurisdiction over insurance;

(5) the House Committee on Insurance or the successor of that committee with jurisdiction over insurance; and

(6) the legislative oversight board established under Subchapter N.

(b) The report must be made in accordance with the terms of

the administrator's contract with the department.

SECTION 7. Subchapter B-1, Chapter 2210, Insurance Code, is amended by amending Section 2210.071 and adding Section 2210.0715 to read as follows:

Sec. 2210.071. PAYMENT OF EXCESS LOSSES[; PAYMENT FROM RESERVES AND TRUST FUND]. [(a)] If, in a catastrophe year, an occurrence or series of occurrences in a catastrophe area results in insured losses and operating expenses of the association in excess of premium and other revenue of the association, the excess losses and operating expenses shall be paid as provided by this subchapter.

PAYMENT FROM RESERVES AND TRUST FUND. 2210.0715. Sec. The association shall pay losses in excess of premium and other revenue of the association from available reserves of the association and available amounts in the catastrophe reserve trust

(c) Losses not paid under Subsection (b) shall be paid from the proceeds from public securities issued in accordance with this subchapter and Subchapter M and, notwithstanding Subsection (a), may be paid from the proceeds of public securities issued under Section 2210.072(a) before an occurrence or series of occurrences that results in insured losses.

SECTION 8. Subchapter B-1, Chapter 2210, Insurance Code, is amended by adding Section 2210.0716 to read as follows:

Sec. 2210.0716. PAYMENT FROM CLASS 1 ASSESSMENTS.

(a) Losses in a catastrophe year not paid under Section 2210.0715
shall be paid as provided by this section from member assessments not to exceed \$500 million for that catastrophe year.

(b) The administrator, with the approval commissioner, shall notify each member of the amount of the member's assessment under this section. The proportion of the losses allocable to each insurer under this section shall be determined in the manner used to determine each insurer's participation in the association for the year under Section 2210.052. (c)

(c) A member of the association may not recoup an assessment paid under this section through a premium surcharge or tax credit.

SECTION 9. Subsections (a), (b), (b-1), (c), and (f),

Section 2210.072, Insurance Code, are amended to read as follows:

(a) Losses not paid under Sections 2210.0715 and 2210.0716

[Section 2210.071(b)] shall be paid as provided by this section from the proceeds from Class 1 public securities authorized to be issued in accordance with Subchapter M before, on, or after the date of any occurrence or series of occurrences that results in insured losses. Public securities issued under this section must be paid [repaid] within a period not to exceed $\underline{10}$ $[\underline{14}]$ years, and may be $\underline{10}$ [repaid] sooner if the board of directors elects to do so and the commissioner approves.

(b) Public securities described by Subsection (a) that are issued before an occurrence or series of occurrences that results

4-1 in incurred losses:

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- (1) may be issued on the request of the board of directors with the approval of the commissioner; and
- (2) may not, in the aggregate, exceed \$500 million [\$1 billion] at any one time, regardless of the calendar year or years in which the outstanding public securities were issued.
 - Public securities described by Subsection (a):
- (1) shall be issued as necessary in a principal amount not to exceed \$500 million [\$1 billion] per catastrophe year, in the aggregate, for securities issued during that catastrophe year before the occurrence or series of occurrences that results in incurred losses in that year and securities issued on or after the date of that occurrence or series of occurrences, and regardless of whether for a single occurrence or a series of occurrences; and
- (2) subject to the \$500 million [\$1 billion] maximum described by Subdivision (1), may be issued, in one or more issuances or tranches, during the calendar year in which the occurrence or series of occurrences occurs or, if the public securities cannot reasonably be issued in that year, during the following calendar year.
- (c) If public securities are issued as described by this section, the public securities shall be <u>paid</u> [repaid] in the manner prescribed by Subchapter M [from association premium revenue].
- (f) If, under Subsection (e), the proceeds of outstanding public securities issued during a previous catastrophe year must be depleted, those proceeds shall count against the \$500 million [\$1 billion] limit on public securities described by this section in the catastrophe year in which the proceeds must be depleted.

SECTION 10. Subchapter B-1, Chapter 2210, Insurance Code, is amended by adding Section 2210.0725 to read as follows:

Sec. 2210.0725. PAYMENT FROM CLASS 2 ASSESSMENTS. (a) Losses in a catastrophe year not paid under Sections 2210.0715, 2210.0716, and 2210.072 shall be paid as provided by this section from member assessments not to exceed \$500 million for that catastrophe year.

- (b) The <u>administrator</u>, (b) The administrator, with the approval of the commissioner, shall notify each member of the amount of the member's assessment under this section. The proportion the of losses allocable to each insurer under this section shall be determined in the manner used to determine each insurer's participation in the association for the year under Section 2210.052.
- (c) A member of the association may not recoup an assessment paid under this section through a premium surcharge or tax credit.

 SECTION 11. Section 2210.073, Insurance Code, is amended to

read as follows:

- Sec. 2210.073. PAYMENT FROM CLASS 2 PUBLIC SECURITIES.

 (a) Losses not paid under Sections 2210.0715, 2210.0716, [2210.071 and] 2210.072, and 2210.0725 shall be paid as provided by this section from the proceeds from Class 2 public securities authorized to be issued in accordance with Subchapter M on or after the date of any occurrence or series of occurrences that results in insured losses [under this subsection]. Public securities issued under this section must be paid [repaid] within a period not to exceed 10 years, and may be paid [repaid] sooner if the board of directors elects to do so and the commissioner approves.
 - Public securities described by Subsection (a):
- (1) $\underline{\text{shall}}$ [may] be issued as necessary in a principal amount not to exceed $\underline{\$500}$ million [$\underline{\$1}$ billion] per catastrophe year, in the aggregate, whether for a single occurrence or a series of occurrences; and
- (2) subject to the \$500 million [\$1 billion] maximum described by Subdivision (1), may be issued, in one or more issuances or tranches, during the calendar year in which the occurrence or series of occurrences occurs or, if the public securities cannot reasonably be issued in that year, during the following calendar year.
 - (c) If the losses are paid with public securities described

by this section, the public securities shall be paid [repaid] in the 5-2 manner prescribed by Subchapter M.

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SECTION 12. Section 2210.102, Insurance Code, is amended to read as follows:

- Sec. 2210.102. COMPOSITION. (a) The board of directors is composed of nine members appointed by the <u>governor</u> [commissioner] in accordance with this section.
- Three [Four] members must be representatives of the insurance industry who actively write and renew windstorm and hail insurance in the first tier coastal counties.
- (c) Three [Four] members must, as of the date of the appointment, reside in the first tier coastal counties. Each of the following regions must be represented by a member residing in the region and [At least one of the members] appointed under this subsection:
- (1)the region consisting of Cameron, Kenedy, Kleberg, and Willacy Counties;
- (2) the region consisting of Aransas, Calhoun, Nueces, Refugio, and San Patricio Counties; and
- (3) the region consisting of Brazoria, Chambers, Jefferson, and Matagorda Counties and any part of Harris Galveston, County designated as a catastrophe area under Section 2210.005.
- (c-1) One of the members appointed under Subsection (c) must be a property and casualty agent who is licensed under this code and is not a captive agent.
- (d) One member must be a representative of an area of this state that is not located in the seacoast territory [with demonstrated expertise in insurance and actuarial principles].
- One member must be an engineer who:

 | The standard of the last of (1) is knowledgeable of, and has professional expertise in, wind-related design and construction practices in coastal areas that are subject to high winds and hurricanes; and
 - (2) resides in a second tier coastal county.
 (d-2) One member must be a representative of the financial
- industry who resides in a second tier coastal county.

 (e) All members must have demonstrated experience in insurance, general business, or actuarial principles and the member's area of expertise, if any, sufficient to make the success of the association probable.
- (f) Insurers who are members of the association shall nominate, from among those members, persons to fill any vacancy in the <u>three</u> [<u>four</u>] board of director seats reserved for representatives of the insurance industry. The board of directors shall solicit nominations from the members and submit the nominations to the <u>governor</u> [<u>commissioner</u>]. The nominee slate submitted to the <u>governor</u> [<u>commissioner</u>] under this subsection must include at least three more names than the number of vacancies. The governor may [commissioner shall] appoint replacement insurance industry representatives from the nominee slate.
- (g) <u>In addition to the nine members appointed under Subsection (a), the governor [The commissioner]</u> shall appoint three individuals [one person] to serve as [a] nonvoting ex officio members [member] of the board to advise the board [regarding issues relating to the inspection process. The commissioner may give preference in an appointment under this subsection to a person who is a qualified inspector under Section 2210.254]. Each [The] nonvoting member appointed under this section must:
- (1) hold an elective office of this state or a
- political subdivision of this state; and
 (2) reside in and represent one of the following areas:
- <u>port</u>ion (A) the northern of the territory [be an engineer licensed by, and in good standing with, the Texas Board of Professional Engineers];
- 5-65 (B) the southern portion of seacoast 5-66 reside in a first tier coastal county]; or [and] territory [(2) 5-67 (C) an area of this state that is not located in the seacoast territory [(3) be knowledgeable of, and have 5-68 professional expertise in, wind-related design and construction 5-69

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6-1 practices in coastal areas that are subject high winds and 6-2 hurricanes].

(h) The persons appointed under Subsection (c) must reside in [be from] different counties. The persons appointed under Subsection (g) must reside in different counties.

SECTION 13. Subsection (c), Section 2210.103, Insurance

Code, is amended to read as follows:

(c) A member of the board of directors may be removed by the governor [commissioner] with cause stated in writing and posted on the association's website. The <u>governor</u> [commissioner] shall appoint a replacement in the manner provided by Section 2210.102 for a member who leaves or is removed from the board of directors.

SECTION 14. Subchapter E, Chapter 2210, Insurance Code, is amended by adding Sections 2210.2022, 2210.211, 2210.212, and 2210.213 to read as follows:

Sec. 2210.2022. INFORMATION REQUIRED FOR CERTAIN APPLICATIONS. An application for association coverage, including an application for new or renewal coverage on or after January 1, 2014, must include information on the applicant's policy that covers perils other than windstorm and hail, if any, including:

(1) the total premium for that policy, including a

policy number for coverage issued by the FAIR Plan Association under Chapter 2211, if applicable, and:

(A) the amount of insurance on the dwelling and

contents; or

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if the policy is a tenants policy (B) condominium owners policy, the insured amount for the contents coverage; and

(2) the deductibles applicable for each policy.
Sec. 2210.211. VOLUNTARY ELECTRONIC PORTAL. (a) As soon practicable after January 1, 2014, the administrator shall make available to all insurers an electronic portal to provide insurers access to information described by Subsection (b).

(b) The portal must provide insurers access to information on each insured's association policy and other policy, if any, that covers other perils, if known, including:

(1) the insured's total premium amount on the

association policy; and

(2) for coverage for perils other than windstorm and hail:

the total premium for that policy, including (A) a policy issued by the FAIR Plan Association under Chapter 2211, if applicable, and:

(i) the amount of insurance on the dwelling

and its contents; or

if the policy is a tenants policy or (ii) condominium owners policy, the insured amount for the contents coverage; and

(B) the deductibles applicable for each policy.
Sec. 2210.212. EXPOSURE REDUCTION PLAN. (a) The association shall reduce the association's total insured exposure determined as of January 1, 2013, according to the following schedule:

(1) not later than January 1, 2016, the amount of the association's total insured exposure must reflect a 20 percent reduction from the association's total insured exposure as of January 1, 2013;

(2) not later than January 1, 2018, the amount of the association's total insured exposure must reflect a 35 percent

reduction from the total insured exposure as of January 1, 2013;

(3) not later than January 1, 2020, the amount of the association's total insured exposure must reflect a 45 percent reduction from the association's total insured exposure as of January 1, 2013;

(4) not later than January 1, 2022, the amount of the association's total insured exposure must reflect a 55 percent reduction from the association's total insured exposure as of January 1, 2013; and

(5) not later than January 1, 2024, the amount of the

association's total insured exposure must reflect a 60 percent reduction from the association's total insured exposure as of January 1, 2013.

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- (b) As soon as practicable after January 1, 2016, January 1, 2018, January 1, 2020, and January 1, 2024, respectively, the board of directors shall determine whether the reductions in the association's total insured exposure required under Subsection (a) have been achieved.
- (c) If on January 1, 2016, the association did not achieve the reduction in the total insured exposure required by Subsection (a)(1), the board of directors shall establish a plan to reduce the association's total insured exposure, which must include imposing an assessment as described by Subsection (f).
- an assessment as described by Subsection (f).

 (d) If on January 1, 2018, January 1, 2020, and January 1, 2024, respectively, the association did not achieve the reduction in the total insured exposure required for that date, the board of directors shall establish a plan to reduce the association's total insured exposure, which must include imposing an assessment as described by Subsection (f).
- (e) An exposure reduction plan under Subsection (c) or (d) must be implemented not later than March 31 in the year in which the board of directors determines that the required reduction was not achieved and must result in the achievement of the required reduction by not later than December 31 of that year.
- (f) An assessment imposed under this section must be paid into the exposure reduction plan fund and is assessed against each member of the association that, as determined by the board of directors, has not met the member's proportionate responsibility for reduction of the association's total insured exposure. The total aggregate amount of an assessment under this section, if assessed against all members of the association, is \$200 million.
- (g) The amount of a member's assessment paid under Subsection (f) must be equal to the portion of \$200 million that is consistent with the member's proportionate participation in the association as determined under Section 2210.052.

 (h) A member of the association may not recoup an assessment
- (h) A member of the association may not recoup an assessment paid under this section through a premium surcharge or tax credit or through a rate increase.
- (i) At the request of the commissioner, but not less frequently than twice each year, the administrator shall submit a report to the commissioner detailing the amount of the association's total insured exposure and any statistical information or experience data requested by the commissioner concerning the characteristics of that exposure.
- concerning the characteristics of that exposure.

 (j) Not later than May 15 and November 15 of each year, the commissioner shall submit a report to the windstorm insurance legislative oversight board established under Subchapter N summarizing the contents of the report submitted to the commissioner under Subsection (i).

 The determining whether the association has met the goal make
- (k) In determining whether the association has met the goal established under Subsection (a), the commissioner shall make adjustments to book value of the total insured exposure as of January 1, 2013, to reflect any change in the BOECKH Index. If the BOECKH Index ceases to exist, the commissioner shall make adjustments in the same manner based on another index that the board of directors determines accurately reflects changes in the cost of construction or residential values in the catastrophe area.
- (1) Not later than January 1 of each year, beginning January 1, 2014, the department shall notify each member of the member's proportionate share of the association's total insured exposure required to be reduced under this section and of the member's potential liability for an assessment under this section.
- (m) The commissioner shall adopt rules necessary to implement and enforce this section.

 CONFIDENTIAL INFORMATION. (a) Except as
- Sec. 2210.213. CONFIDENTIAL INFORMATION. (a) Except as provided by Subsection (b), all information, data, and databases collected and used under Sections 2210.2022, 2210.211, and 2210.212 are confidential information not subject to disclosure under Chapter 552, Government Code.

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Information described by Subsection (a) may be used for the purposes and in the manner described by this chapter and Chapter 2211.

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SECTION 15. Section 2210.451, Insurance Code, is amended to read as follows:

Sec. 2210.451. DEFINITION. Except to the extent context clearly requires otherwise, in $[\frac{1}{2}]$ this subchapter, "trust fund" means the catastrophe reserve trust fund.

SECTION 16. Section 2210.452, Insurance Code, is amended by amending Subsections (a), (c), and (d) and adding Subsection (f) to read as follows:

(a) The commissioner shall adopt rules under which the association makes payments to the catastrophe reserve trust fund. Except as otherwise specifically provided by this section, the [The] trust fund may be used only for purposes directly related to

funding the payment of insured losses, including:

(1) funding [to fund] the obligations of the trust fund under Subchapter B-1; and

(2) purchasing reinsurance or using alternative risk financing mechanisms under Sections 2210.453 and 2210.4531.

(c) At the end of each calendar year or policy year, the association shall use the net gain from operations of the association, including all premium and other revenue of the association in excess of incurred losses, operating expenses, deposits to the fund under Section 2210.4521, public security obligations, and public security administrative expenses, to make payments to the trust fund, to procure reinsurance, or to make payments to the trust fund and to procure reinsurance.

(d) The commissioner by rule shall establish the procedure relating to the disbursement of money from the trust fund to policyholders and for association administrative expenses directly related to funding the payment of insured losses in the event of an occurrence or series of occurrences within a catastrophe area that results in a disbursement under Subchapter B-1.

(f) The commissioner by rule shall establish the procedure relating to the disbursement of money from the trust fund to pay for operating expenses, including reinsurance or alternate risk financing mechanisms under Sections 2210.453 and 2210.4531, if the

association does not have sufficient premium and other revenue.

SECTION 17. Subchapter J, Chapter 2210, Insurance Code amended by adding Section 2210.4521 to read as follows: Insurance Code, is

Sec. 2210.4521. CATASTROPHE RESERVE TRUST FUND DEDICATION. Notwithstanding any other provision in this chapter, as provided for in the plan of operation, the association shall deposit monthly in a fund, separate from the catastrophe reserve trust fund established under Section 2210.452, an amount sufficient to accumulate on an annual calendar year basis an amount equal to 30 percent of the association's earned premium for the preceding

calendar year.

(b) The fund described by Subsection (a) is a trust fund with the Texas Treasury Safekeeping Trust Company to be held outside the state treasury.

(c) Not later than February 1 of each year the association direct the Texas Treasury Safekeeping Trust Company to shall deposit all amounts deposited in the fund described by Subsection (a) during the preceding calendar year, and interest earned on those amounts, into the catastrophe reserve trust fund.

(d) Money deposited in the fund described by Subsection (a) is irrevocably pledged to be distributed to the catastrophe reserve trust fund as provided in this section and is exempt from any other claim or attachment under law.

(e) Money deposited under this section may be invested by Texas Treasury Safekeeping Trust Company as permitted by the general law.

SECTION 18. Section 2210.453, Insurance Code, is amended to read as follows:

Sec. 2210.453. REINSURANCE AND ALTERNATIVE RISK FINANCING MECHANISMS. (a) The association shall [may:

make payments into the trust fund; and $[\frac{(1)}{(1)}]$

C.S.S.B. No. 1700 [(2)] purchase reinsurance or use alternative risk echanisms in an amount occurred. 9-1 financing mechanisms in an amount equal to \$1 billion. 9-2

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- (b) The [association may purchase] reinsurance or alternative risk financing mechanisms purchased or used under this
- section operate [that operates] in addition to [or in concert with the trust fund,] public securities, other approved financial instruments, and assessments authorized by this chapter.

 (c) The attachment point for reinsurance purchased under this section may not be less than the aggregate amount of all funding available to the association under Subchapter B-1. [If the association does not purchase reinsurance as authorized by this section the board not later than June 1 of each year shall submit section, the board, not later than June 1 of each year, shall submit to the commissioner, the legislative oversight board established under Subchapter N, the governor, the lieutenant governor, and the speaker of the house of representatives a report containing an actuarial plan for paying losses in the event of a catastrophe with estimated damages of \$2.5 billion or more. The report required by this subsection must:
- [(1) document and denominate the association's resources available to pay claims, including cash or other highly liquid assets, assessments that the association is projected to impose, pre-event and post-event bonding capacity, and private-sector recognized risk-transfer mechanisms, including catastrophe bonds and reinsurance;
- [(2) include an independent, third-party appraisal of the likelihood of an assessment, the maximum potential size of the assessment, and an estimate of the probability that the assessment would not be adequate to meet the association's needs; and
- [(3) include an analysis of financing alternatives assessments that includes the costs of borrowing and the consequences that additional purchase of reinsurance, catastrophe bonds, or other private-sector recognized risk-transfer instruments would have in reducing the size or potential of assessments.
- [(d) A person who prepares a report required by Subsection (c) may not contract to provide any other service to the association, except for the preparation of similar reports, before the third anniversary of the date the last report prepared by the person under that subsection is submitted.
- [(e) The report submitted under this section is for informational purposes only and does not bind the association to a particular course of action.
- SECTION 19. Subchapter J, Chapter 2210, Insurance Code, is amended by adding Section 2210.4531 to read as follows:
- Sec. 2210.4531. ADDITIONAL REINSURANCE. (a) The association shall purchase, in addition to any reinsurance purchased under Section 2210.453, reinsurance in an amount not greater than the lesser of:
- (1) \$800 million; or (2) an amount such that the association's total loss funding is sufficient to fund its probable maximum loss for a catastrophe year with a probability of 1 in 100.
- (b) The attachment point for reinsurance purchased under section may not be less than the aggregate amount of all this funding available to the association under Subchapter B-1 Section 2210.453.
- (c) The association shall assess member insurers the cost of reinsurance purchased under this section. The proportion of the reinsurance cost allocable to each insurer under this section shall be determined in the manner used to determine each insurer's participation in the association for the year under Section 2210.052
- SECTION 20. Subchapter L-1, Chapter 2210, Insurance Code, is amended by adding Section 2210.5725 to read as follows:

 Sec. 2210.5725. ASSOCIATION CLAIMS PROCESSING. (a) An insurer that has primary coverage on property for loss by fire must adjust all claims made on an association policy covering the same property.
 - (b) An insurer acting under this section is an agent of the

C.S.S.B. No. 1700 and 2210.572 and association for purposes of Sections 2210.014 10 - 1shall process claims as prescribed by this chapter and the plan of 10-2 operation. 10-3 10-4

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(c) An insurer acting under this section is not liable for

any amount payable under the terms of the association policy.

SECTION 21. Section 2210.602, Insurance Code, is amended by adding Subdivisions (2-a) and (3-a) to read as follows:

(2-a) "Class 1 public security trust fund" means the dedicated trust fund established by the board and held by the Texas Treasury Safekeeping Trust Company into which premium surcharges collected under Section 2210.612 for the purpose of repaying Class

1 public securities are deposited.
(3-a) "Class 2 public security trust fund" means the dedicated trust fund established by the board and held by the Texas Treasury Safekeeping Trust Company into which premium surcharges collected under Section 2210.613 for the purpose of repaying Class 2 public securities are deposited.

Section 2210.604, Insurance SECTION 22. Subsection (a), Code, is amended to read as follows:

(a) At the request of the association and with the approval of the commissioner, the Texas Public Finance Authority shall issue Class 1 or $[\tau]$ Class 2[τ or Class 3] public securities. The association shall submit to the commissioner a cost-benefit analysis of various financing methods and funding structures when requesting the issuance of public securities under this subsection. SECTION 23. Section 2210.609, Insurance Code, is amended to

read as follows:

Sec. 2210.609. REPAYMENT OF ASSOCIATION'S PUBLIC SECURITY OBLIGATIONS. (a) The board and the association shall enter into an agreement under which the association shall provide for the payment of all public security obligations from available funds collected by the association and deposited as required by this subchapter [into the public security obligation revenue fund]. If the association determines that it is unable to pay the public security obligations and public security administrative expenses, if any, with available funds, the association shall pay those obligations and expenses in accordance with Sections 2210.612 and $[\tau]$ 2210.613, $[\frac{2210.6135}{\text{, and }}]$ as applicable. Class 1 or Class 2[, or Class 3] public securities may be issued on a parity or subordinate lien basis with other Class 1 or $[\tau]$ Class 2 $[\tau]$ or Class 3] public securities, respectively.

(b) If any public securities issued under this chapter are outstanding, the authority shall notify the association of the amount of the public security obligations and the estimated amount of public security administrative expenses, if any, each calendar year in a period sufficient, as determined by the association, to permit the association to determine the availability of funds [τ assess members of the association under Sections 2210.613 and $\frac{2210.6135_{7}}{}$] and assess a premium surcharge if necessary.

(c) The association shall deposit all revenue collected under Section 2210.612 in the <u>Class 1 public security trust fund</u> [public security obligation revenue fund,] and all revenue collected under Section <u>2210.613</u> [2210.613(b)] in the <u>Class 2</u> public security trust fund [premium surcharge trust fund, and all revenue collected under Sections 2210.613(a) and 2210.6135 in the member assessment trust fund]. Money deposited in a fund may be invested as permitted by general law. Money in a fund required to be used to pay public security obligations and much required to be used to pay public security obligations and public security administrative expenses, if any, shall be transferred to the appropriate funds in the manner and at the time specified in the proceedings authorizing the public securities to ensure timely payment of obligations and expenses. This may include the board establishing funds and accounts with the comptroller that the board determines are necessary to administer and repay the public security obligations. If the association has not transferred amounts sufficient to pay the public security obligations to the board's designated interest and sinking fund in a timely manner, the board may direct the Texas Treasury Safekeeping Trust Company to transfer from the Class 1 public security trust fund [public

security obligation revenue fund, the premium surcharge trust fund, or the Class 2 public security trust fund [member assessment trust fund] to the appropriate account the amount necessary to pay the public security obligation.

(d) The association shall provide for the payment of the public security obligations and the public security administrative

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- (d) The association shall provide for the payment of the public security obligations and the public security administrative expenses by irrevocably pledging revenues received from premiums, [member assessments,] premium surcharges, and amounts on deposit in the Class 1 public security trust fund [public security obligation revenue fund, the premium surcharge trust fund,] and the Class 2 public security trust fund [member assessment trust fund], together with any public security reserve fund, as provided in the proceedings authorizing the public securities and related credit agreements.
- (e) An amount owed by the board under a credit agreement shall be payable from and secured by a pledge of revenues received by the association [or amounts from the public security obligation trust fund], the Class 1 public security trust fund [premium surcharge trust fund], and the Class 2 public security trust fund [member assessment trust fund] to the extent provided in the proceedings authorizing the credit agreement.

SECTION 24. Subsection (a), Section 2210.610, Insurance Code, is amended to read as follows:

(a) Revenues received from the premium surcharges under Sections 2210.612 and [Section] 2210.613 [and member assessments under Sections 2210.613 and 2210.6135] may be applied only as provided by this subchapter.

SECTION 25. Section 2210.611, Insurance Code, is amended to read as follows:

- Sec. 2210.611. EXCESS REVENUE COLLECTIONS AND INVESTMENT EARNINGS. Revenue collected in any calendar year from a premium surcharge under Sections 2210.612 and [Section] 2210.613 [and member assessments under Sections 2210.613 and 2210.6135] that exceeds the amount of the public security obligations and public security administrative expenses payable in that calendar year and interest earned on the funds [public security obligation fund] may, in the discretion of the association, be:
- (1) used to pay public security obligations payable in the subsequent calendar year, offsetting the amount of the premium surcharge [and member assessments, as applicable,] that would otherwise be required to be levied for the year under this subchapter;
- (2) used to redeem or purchase outstanding public securities; or
- (3) deposited in the catastrophe reserve trust fund. SECTION 26. Section 2210.612, Insurance Code, is amended to read as follows:
- Sec. 2210.612. PAYMENT OF CLASS 1 PUBLIC SECURITIES. (a) The association shall pay Class 1 public securities issued under Section 2210.072 from:
 - (1) [its] net premium and other revenue; and
- (2) if net premium and other revenue are not sufficient to pay the securities, a catastrophe area premium surcharge collected in accordance with this section.
- surcharge collected in accordance with this section.

 (b) On approval by the commissioner, the association and each insurer that provides insurance in a catastrophe area shall assess, as provided by this section, a premium surcharge to each policyholder of a policy described by Subsection (c). The premium surcharge must be set in an amount sufficient to pay, for the duration of the issued public securities, all debt service not already covered by available funds and all related expenses on the public securities.
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 (c) The premium surcharge under this section shall be assessed on all policyholders of policies that cover insured property that is located in a catastrophe area, including an automobile principally garaged in a catastrophe area. The premium surcharge shall be assessed on each Texas windstorm and hail insurance policy and each property and casualty insurance policy, including an automobile

or other property located in the catastrophe area. The premium 12 - 1surcharge applies to: 12-2

(1) all policies written under the following lines of

12-4 insurance: 12-5

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fire and allied lines; (A) (B)

(C)

farm and ranch owners;
residential property insurance;
private passenger automobile liability and (D)

physical damage insurance; and

commercial automobile liability and physical (E) damage insurance; and

(2) the property insurance portion of a commercial

multiple peril insurance policy.

- (d) A premium surcharge under this section is a separate charge in addition to the premiums collected and is not subject to premium tax or commissions. Failure by a policyholder to pay the surcharge constitutes failure to pay premium for purposes of policy
- (e) [(b)] The association may enter financing arrangements as described by Section 2210.072(d) as necessary to obtain public securities issued under Section 2210.072. Nothing in this subsection shall prevent the authorization and creation of one or more programs for the issuance of commercial paper before the date of an occurrence or series of occurrences that results in insured losses under Section 2210.072(a).

SECTION 27. Section 2210.613, Insurance Code, is amended to read as follows:

Sec. 2210.613. PAYMENT OF CLASS 2 PUBLIC SECURITIES. The association shall pay Class 2 public securities issued under Section 2210.073 from:

net premium and other revenue; and

(2) if net premium and other revenue are to pay the securities, a catastrophe area premium surcharge collected in accordance with this section.

- (b) On approval by the commissioner, the association and each insurer that provides insurance in a catastrophe area shall assess, as provided by this section, a premium surcharge to each policyholder of a policy described by Subsection (c). The premium surcharge must be set in an amount sufficient to pay, for the duration of the issued public securities, all debt service not already covered by available funds and all related expenses on the public securities. [as provided by this section. Thirty percent of the cost of the public securities shall be paid through member assessments as provided by this section. The association shall notify each member of the association of the amount of the member's assessment under this section. The proportion of the losses allocable to each insurer under this section shall be determined in the manner used to determine each insurer's participation in the association for the year under Section 2210.052. A member of the association may not recoup an assessment paid under this subsection through a premium surcharge or tax credit.
- [(b) Seventy percent of the cost of the public securities shall be paid by a premium surcharge collected under this section in an amount set by the commissioner. On approval by the commissioner, each insurer, the association, and the Texas FAIR Plan Association shall assess, as provided by this section, a premium surcharge to each policyholder of a policy that is in effect on or after the 180th day after the date the commissioner issues notice of the approval of the public securities. The premium surcharge must be set in an amount sufficient to pay, for the duration of the issued public securities, all debt service not already covered by available funds or member assessments and all related expenses on the public securities.
- (c) The premium surcharge under this section [Subsection (b)] shall be assessed on all policyholders of policies that cover insured property that is located in a catastrophe area, including automobiles principally garaged in a catastrophe area. The premium surcharge shall be assessed on each Texas windstorm and hail insurance policy and each property and casualty insurance

13-1 policy, including an automobile insurance policy, issued for 13-2 automobiles and other property located in the catastrophe area. 13-3 The [A] premium surcharge under this section [Subsection (b)] 13-4 applies to:

13-5 (1) all policies written under the following lines of 13-6 insurance:

(A) fire and allied lines;

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- (B) farm and ranch owners;
- (C) residential property insurance;
- (D) private passenger automobile liability and physical damage insurance; and
- (E) commercial automobile liability and physical damage insurance; and
- (2) the property insurance portion of a commercial multiple peril insurance policy.
- (d) A premium surcharge under this section [Subsection (b)] is a separate charge in addition to the premiums collected and is not subject to premium tax or commissions. Failure by a policyholder to pay the surcharge constitutes failure to pay premium for purposes of policy cancellation.

SECTION 28. Section 2210.614, Insurance Code, is amended to read as follows:

Sec. 2210.614. REFINANCING PUBLIC SECURITIES. The association may request the board to refinance any public securities issued in accordance with Subchapter B-1, whether Class 1 or $[\tau]$ Class 2 $[\tau]$ or Class 3 $[\tau]$ public securities, with public securities payable from the same sources as the original public securities.

SECTION 29. Subsection (a), Section 2210.616, Insurance Code, is amended to read as follows:

- (a) The state pledges for the benefit and protection of financing parties, the board, and the association that the state will not take or permit any action that would:
- (1) impair the collection of [member assessments and] premium surcharges or the deposit of those funds into the <u>Class 1 public security</u> [member assessment] trust fund or <u>Class 2 public security</u> [premium surcharge] trust fund;
- (2) reduce, alter, or impair the [member assessments or] premium surcharges to be imposed, collected, and remitted to financing parties until the principal, interest, and premium, and any other charges incurred and contracts to be performed in connection with the related public securities, have been paid and performed in full; or
- (3) in any way impair the rights and remedies of the public security owners until the public securities are fully discharged.

SECTION 30. Section 2210.6165, Insurance Code, is amended to read as follows:

Sec. 2210.6165. PROPERTY RIGHTS. If public securities issued under this subchapter are outstanding, the rights and interests of the association, a successor to the association, any member of the association, or any member of the Texas FAIR Plan Association, including the right to impose, collect, and receive a premium surcharge [or a member assessment] authorized under this subchapter, are only contract rights until those revenues are first pledged for the repayment of the association's public security obligations as provided by Section 2210.609.

SECTION 31. Subsection (a), Section 2210.653, Insurance Code, is amended to read as follows:

(a) The board shall:

- (1) receive information about rules proposed by the department relating to windstorm insurance and may submit comments to the commissioner on the proposed rules;
- 2210.212(j); (3) 13-64 reports review the required bу Section | 13-65 13-66 monitor windstorm insurance in this state, including: 13-67
 - (A) the adequacy of rates;
 - (B) the operation of the association; and

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C.S.S.B. No. 1700
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the availability of coverage; [and]
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14-2 (4)monitor the activities of the administrator under 14-3

including: Section 2210.212, 14-4 (A) of the performance the administrator

contracted to administer the association;

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(B) the progress toward meeting the requirements of Section 2210.2 $\overline{12}$; and

the extent of voluntary market participation (C) in coastal and historically underserved areas in this state;

(5) review and provide input with regard to efforts to meet the requirements of Section 2210.212; and

(6) [(3)] review recommendations for legislation proposed by the department or the association.

SECTION 32. Section 2211.001, Insurance Code, is amended by amending Subdivision (1) and adding Subdivision (1-a) to read as follows:

"Administrator" means the entity contractually (1)retained to manage:

(A) the Texas Residual Insurance Plan under Section 2210.062; and

(B) the association under Section 2211.0522

"Association" means the FAIR Plan Association $(1-a)^{-}$ established under this chapter.

SECTION 33. Subchapter B, Chapter 2211, Insurance Code, is amended by adding Sections 2211.0522 and 2211.0555 to read as follows:

ADMINISTRATOR. Sec. 2211.0522. ADMINISTRATION ВҮ Notwithstanding Section 2211.052 or any other law, the administrator shall manage the association and administer the plan of operation beginning January 1, 2014. The administrator may not exercise any power under the contract before January 1, 2014.

Sec. 2211.0555. ASSOCIATION CLAIMS PROCESSING. The (a) administrator shall adjust claims made on or after January 1, on an association policy.

(b) The administrator is not liable for any amount payable the terms of an association policy.

SECTION 34. Subchapter D, Chapter 2211, Insurance Code, is

amended by adding Sections 2211.1514 and 2211.1515 to read as follows:

Sec. 2211.1514. VOLUNTARY ELECTRONIC PORTAL. (a) As soon practicable after January 1, 2014, the administrator shall make available to all insurers an electronic portal to provide insurers access to information described by Subsection (b).

(b) The portal must provide insurers access to information on each insured's association policy and other policy, if any, that covers other perils, if known, including:

(1) the insured's total premium amount on the

association policy;

(2) the total premium for a policy that covers losses due to windstorm and hail, if any, including a policy issued by the Texas Residual Insurance Plan under Chapter 2210, if applicable, and:

(A) the amount of insurance on the dwelling and its contents; or

(B) if the policy is a tenants policy or condominium owners policy, the insured amount for the contents policy coverage; and

(3)the deductibles applicable for each policy. 2211.1515. CONFIDENTIAL INFORMATION. (a) Sec

Except as provided by Subsection (b), all information and data collected and used under Section 2211.1514 constitute confidential information not subject to disclosure under Chapter 552, Government Code.

(b) Information described by Subsection (a) may be used for the purposes and in the manner described by this chapter and Chapter

SECTION 35. The Texas Department of Insurance shall conduct a study to consider possible exposure reduction plans for the FAIR Plan Association established under Chapter 2211, Insurance Code. 14-69 Not later than January 1, 2014, the department shall submit a report

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containing the findings of the study to:
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15-59 15-60 (1)the governor;

(2)the lieutenant governor;

the speaker of the house of representatives; (3)

the Senate Committee on Business and Commerce or (4)the successor of that committee with jurisdiction over insurance;
(5) the House Committee on Insurance or the successor

of that committee with jurisdiction over insurance; and

the legislative oversight board established under (6) Subchapter N, Chapter 2210, Insurance Code.

SECTION 36. following provisions The of Chapter 2210, Insurance Code, are repealed:

(1)Sections 2210.074 and 2210.075;

- (2) Subdivisions (4), (5-a), (6-b), (6-c), and (10), Section 2210.602;
 - Subsection (c), Section 2210.605; and Sections 2210.6135 and 2210.6136. (3)
 - (4)

The board of directors of the SECTION 37. (a) Texas Insurance Association Windstorm established under Section 2210.102, Insurance Code, as that section existed before amendment by this Act, is abolished effective November 1, 2013.

- The governor shall appoint the members of the board of (b) directors of the Texas Residual Insurance Plan under Section 2210.102, Insurance Code, as amended by this Act, effective November 1, 2013. The initial directors shall draw lots to achieve staggered terms, with three of the directors serving one-year terms, three of the directors serving two-year terms, and three of the directors serving three-year terms.
- (c) The term of a person who is serving as a member of the board of directors of the Texas Windstorm Insurance Association immediately before the abolition of that board under Subsection (a) of this section expires on November 1, 2013. Such a person is eligible for appointment by the governor to the new board of directors of the Texas Residual Insurance Plan under Section 2210.102, Insurance Code, as amended by this Act.

 (d) Notwithstanding Section 2210.4521, Insurance Code, as added by this Act, beginning on the effective date of this Act and continuing until Dogombor 21, 2012, the Toward Positive Insurance
- continuing until December 31, 2013, the Texas Residual Insurance Plan shall deposit 30 percent of its earned premium into the trust fund described by that section. Not later than February 1, 2014, fund described by that section. Not later than February 1, 2014, the plan shall direct the Texas Treasury Safekeeping Trust Company to deposit all amounts deposited in the trust fund during the 2013 calendar year, and interest earned on those funds, into the catastrophe reserve trust fund as described by that section.
- (e) Section 2210.4521, Insurance Code, as added by this Act, applies to all Texas Residual Insurance Plan premiums earned on and after January 1, 2014.
- Notwithstanding Subsection (d) of this section and (f) Section 2210.0715, Insurance Code, as added by this Act, amounts collected under Section 2210.4521, Insurance Code, as added by this Act, may not be used to pay for a covered insured association loss incurred before June 1, 2013.
- (g) Section 2210.5725, Insurance Code, as added by this Act, applies only to adjustment of a claim made on or after the effective date of this Act.
- It is the intent of the legislature that each member of (h) the legislative oversight board appointed under Section 2210.652, Insurance Code, and serving on the effective date of this Act continues to serve after the effective date of this Act until a successor is appointed under that section.

15-61 SECTION 38. This Act takes effect immediately receives a vote of two-thirds of all the members elected to each 15-62 house, as provided by Section 39, Article III, Texas Constitution. 15-63 If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2013. 15-64 15-65

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