By: Uresti

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S.B. No. 1759

A BILL TO BE ENTITLED

AN ACT

2 relating to the procedures for the appointment of and the duties of 3 attorneys ad litem in certain suits affecting the parent-child 4 relationship.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 107.004, Family Code, is amended by 7 amending Subsections (b) and (c) and adding Subsection (b-1) to 8 read as follows:

An attorney ad litem appointed for a child in a 9 (b) proceeding under Subtitle E [Chapter 262 or 263] shall complete at 10 least three hours of continuing legal education relating to 11 12 representing children in child protection cases [advocacy] as described by Subsection (c) as soon as practicable after the 13 attorney ad litem is appointed [litem's appointment]. An attorney 14 ad litem is not required to comply with this subsection if the court 15 finds that the attorney ad litem has experience equivalent to the 16 17 required education.

18 (b-1) An attorney who is on the list maintained by the court 19 as being qualified for appointment as an attorney ad litem for a 20 child in a child protection case must complete at least three hours 21 of continuing legal education relating to the representation of a 22 child in a proceeding under Subtitle E each year before the 23 anniversary date of the attorney's listing.

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(c) The continuing legal education required by Subsections

1 [Subsection] (b) and (b-1) must:

2 (1) be low-cost and available to persons throughout
3 this state, including on the Internet provided through the State
4 Bar of Texas; and

5 (2) focus on the duties of an attorney ad litem in, and 6 the procedures of and best practices for, <u>representing a child in</u> a 7 proceeding under <u>Subtitle E</u> [Chapter 262 or 263].

8 SECTION 2. Subsection (a), Section 107.013, Family Code, is 9 amended to read as follows:

(a) In a suit filed by a governmental entity <u>under Subtitle</u>
<u>E</u> in which termination of the parent-child relationship <u>or the</u>
<u>appointment of a conservator for a child</u> is requested, the court
shall appoint an attorney ad litem to represent the interests of:

14 (1) an indigent parent of the child who responds in
15 opposition to the termination <u>or appointment;</u>

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(2) a parent served by citation by publication;

17 (3) an alleged father who failed to register with the 18 registry under Chapter 160 and whose identity or location is 19 unknown; and

(4) alleged father 20 an who registered with the paternity registry under Chapter 160, but the petitioner's attempt 21 to personally serve citation at the address provided to the 22 registry and at any other address for the alleged father known by 23 24 the petitioner has been unsuccessful.

25 SECTION 3. Section 107.0131, Family Code, is amended to 26 read as follows:

27 Sec. 107.0131. POWERS AND DUTIES OF ATTORNEY AD LITEM FOR

S.B. No. 1759 PARENT. (a) An attorney ad litem appointed under Section 107.013 1 2 to represent the interests of a parent: (1)shall: 3 subject to Rules 4.02, 4.03, and 4.04, Texas 4 (A) Disciplinary Rules of Professional Conduct, and within a reasonable 5 time after the appointment, interview: 6 7 (i) the parent, unless the parent's location is unknown; 8 9 (ii) each person who has significant knowledge of the case; and 10 11 (iii) the parties to the suit; 12 (B) investigate the facts of the case; 13 (C) to ensure competent representation at hearings, mediations, pretrial matters, and the trial on the 14 15 merits: 16 (i) obtain and review copies of all court files in the suit during the attorney ad litem's course of 17 representation; and 18 (ii) when necessary, 19 conduct formal discovery under the Texas Rules of Civil Procedure or the discovery 20 21 control plan; 22 take any action consistent with the parent's (D) interests that the attorney ad litem considers necessary to 23 24 expedite the proceedings; 25 (E) encourage settlement and the use of alternative forms of dispute resolution; 26 27 (F) review and sign, or decline to sign, а

1 proposed or agreed order affecting the parent;

2 (G) meet before each court hearing with the 3 parent, unless the court:

4 (i) finds at that hearing that the attorney
5 ad litem has shown good cause why the attorney ad litem's compliance
6 is not feasible; or

7 (ii) on a showing of good cause, authorizes
8 the attorney ad litem to comply by conferring with the parent, as
9 appropriate, by telephone or video conference;

10 abide by the parent's objectives (H) for 11 representation; familiar 12 (I) become with the American Bar Association's standards of practice for attorneys who represent 13

14 parents in abuse and neglect cases; <u>and</u>
15 <u>(J)</u> [(I)] complete at least three hours of
16 continuing legal education relating to <u>representing parents in</u>

17 child protection <u>cases</u> [law] as described by Subsection (b) as soon 18 as practicable after the attorney ad litem is appointed, unless the 19 court finds that the attorney ad litem has experience equivalent to 20 that education; and

21 [(J) abide by the parent's objectives of 22 representation;]

(2) [must be trained in child protection law or have experience determined by the court to be equivalent to that training; and

[(3)] is entitled to:

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(A) request clarification from the court if the

1 role of the attorney ad litem is ambiguous;

(B) request a hearing or trial on the merits;

3 (C) consent or refuse to consent to an interview4 of the parent by another attorney;

5 (D) receive a copy of each pleading or other 6 paper filed with the court;

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(E) receive notice of each hearing in the suit;

(F) participate in any case staffing conducted by 8 9 the Department of Family and Protective Services in which the parent is invited to participate, including, as appropriate, a case 10 11 staffing to develop a family plan of service, a family group conference, a permanency conference, a mediation, a case staffing 12 13 to plan for the discharge and return of the child to the parent, and any other case staffing that the department determines would be 14 appropriate for the parent to attend, but excluding any internal 15 department staffing or staffing between the department and the 16 department's legal representative; and 17

18 (G) attend all legal proceedings in the suit.

(b) The continuing legal education required by Subsection
 20 (a)(1)(J) [(a)(1)(I)] must:

(1) be low-cost and available to persons throughout this state, including on the Internet provided through the State Bar of Texas; and

(2) focus on the duties of an attorney ad litem in, and
the procedures of and best practices for, <u>representing a parent in</u> a
proceeding under <u>Subtitle E</u> [Chapter 262 or 263].

27 (c) An attorney who is on the list maintained by the court as

being qualified for appointment as an attorney ad litem for a parent in a child protection case must complete at least three hours of continuing legal education relating to the representation of a parent in a proceeding under Subtitle E each year before the anniversary date of the attorney's listing.

6 SECTION 4. Subsections (a) and (d), Section 107.0132, 7 Family Code, are amended to read as follows:

8 (a) Except as provided by Subsections (b) and (d), an [An] 9 attorney ad litem appointed under Section 107.013 to represent the 10 interests of an alleged father <u>is only required to</u> [shall]:

11 (1) conduct an investigation regarding the petitioner's due diligence in locating the 12 alleged father, 13 including by verifying that the petitioner has obtained a certificate of the results of a search of the paternity registry 14 15 under Chapter 160;

16 (2) interview any party or other person who has 17 significant knowledge of the case who may have information relating 18 to the identity or location of the alleged father; and

(3) conduct an independent investigation to identifyor locate the alleged father, as applicable.

If the attorney ad litem is unable to identify or locate 21 (d) the alleged father, the attorney ad litem shall submit to the court 22 a written summary of the attorney ad litem's efforts to identify or 23 24 locate the alleged father with a statement that the attorney ad 25 litem was unable to identify or locate the alleged father. On receipt of the summary required by this subsection, the court shall 26 27 discharge the attorney from the appointment.

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1	SECTION 5. Part 1, Subchapter B, Chapter 107, Family Code,
2	is amended by adding Section 107.014 to read as follows:
3	Sec. 107.014. POWERS AND DUTIES OF ATTORNEY AD LITEM FOR
4	CERTAIN PARENTS. (a) Except as provided by Subsections (b) and
5	(e), an attorney ad litem appointed under Section 107.013 to
6	represent the interests of a parent whose identity or location is
7	unknown or who has been served by citation by publication is only
8	required to:
9	(1) conduct an investigation regarding the
10	petitioner's due diligence in locating the parent;
11	(2) interview any party or other person who has
12	significant knowledge of the case who may have information relating
13	to the identity or location of the parent; and
14	(3) conduct an independent investigation to identify
15	or locate the parent, as applicable.
16	(b) If the attorney ad litem identifies and locates the
17	parent, the attorney ad litem shall:
18	(1) provide to each party and the court the parent's
19	name and address and any other available locating information
20	unless the court finds that:
21	(A) disclosure of a parent's address is likely to
22	cause that parent harassment, serious harm, or injury; or
23	(B) the parent has been a victim of family
24	violence; and
25	(2) if appropriate, assist the parent in making a
26	claim of indigence for the appointment of an attorney.
27	(c) If the court makes a finding described by Subsection

(b)(1)(A) or (B), the court may: 1 2 (1) order that the information not be disclosed; or 3 (2) render any other order the court considers 4 necessary. 5 (d) If the court determines the parent is indigent, the court may appoint the attorney ad litem to continue to represent the 6 7 parent under Section 107.013(a)(1). (e) If the attorney ad litem is unable to identify or locate 8 9 the parent, the attorney ad litem shall submit to the court a written summary of the attorney ad litem's efforts to identify or 10 11 locate the parent with a statement that the attorney ad litem was unable to identify or locate the parent. On receipt of the summary 12 13 required by this subsection, the court shall discharge the attorney 14 from the appointment. SECTION 6. Subsection (d), Section 262.1015, Family Code, 15 16 is amended to read as follows: 17 (d) A temporary restraining order under this section expires not later than the 14th day after the date the order was 18 rendered, unless the court grants an extension under Section 19 20 262.201(a-3). SECTION 7. Section 262.102, Family Code, is amended by 21 adding Subsection (d) to read as follows: 22 (d) The temporary restraining order or attachment of a child 23 rendered by the court must contain the following statement 24 prominently displayed in boldface type, capital letters, or 25 26 underlined: 27 "YOU HAVE THE RIGHT TO BE REPRESENTED BY AN ATTORNEY. IF YOU

ARE INDIGENT AND UNABLE TO AFFORD AN ATTORNEY, YOU HAVE THE RIGHT TO 1 2 REQUEST THE APPOINTMENT OF AN ATTORNEY BY CONTACTING THE COURT AT [ADDRESS], [TELEPHONE NUMBER]. IF YOU APPEAR IN OPPOSITION TO THE 3 4 SUIT, CLAIM INDIGENCE, AND REQUEST THE APPOINTMENT OF AN ATTORNEY, THE COURT WILL REQUIRE YOU TO SIGN AN AFFIDAVIT OF INDIGENCE AND THE 5 COURT MAY HEAR EVIDENCE TO DETERMINE IF YOU ARE INDIGENT. 6 IF THE 7 COURT DETERMINES YOU ARE INDIGENT AND ELIGIBLE FOR APPOINTMENT OF AN ATTORNEY, THE COURT WILL APPOINT AN ATTORNEY TO REPRESENT YOU." 8

9 SECTION 8. Section 262.103, Family Code, is amended to read 10 as follows:

Sec. 262.103. DURATION OF TEMPORARY RESTRAINING ORDER AND ATTACHMENT. A temporary restraining order or attachment of the child issued under this chapter expires not later than 14 days after the date it is issued unless it is extended as provided by the Texas Rules of Civil Procedure <u>or Section 262.201(a-3)</u>.

16 SECTION 9. Section 262.201, Family Code, is amended by 17 amending Subsection (a) and adding Subsections (a-1), (a-2), and 18 (a-3) to read as follows:

(a) Unless the child has already been returned to the parent, managing conservator, possessory conservator, guardian, caretaker, or custodian entitled to possession and the temporary order, if any, has been dissolved, a full adversary hearing shall be held not later than the 14th day after the date the child was taken into possession by the governmental entity, unless the court grants an extension under Subsection (a-3).

26 (a-1) Before commencement of the full adversary hearing,
 27 the court must inform each parent not represented by an attorney of:

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1	(1) the right to be represented by an attorney; and
2	(2) if a parent is indigent and appears in opposition
3	to the suit, the right to a court-appointed attorney.
4	(a-2) If a parent claims indigence and requests the
5	appointment of an attorney before the full adversary hearing, the
6	court shall require the parent to complete and file with the court
7	an affidavit of indigence. The court may hear evidence to determine
8	whether the parent is indigent. If the court determines the parent
9	is indigent, the court shall appoint an attorney to represent the
10	parent.
11	(a-3) The court may, for good cause shown, postpone the full
12	adversary hearing for not more than seven days from the date of the
13	attorney's appointment to provide the attorney time to respond to
14	the petition and prepare for the hearing. The court may shorten or
15	lengthen the extension granted under this subsection if the parent
16	and the appointed attorney agree in writing. If the court postpones
17	the full adversary hearing, the court shall extend a temporary
18	restraining order issued by the court for the protection of the
19	child until the date of the rescheduled full adversary hearing.
20	SECTION 10. Subchapter A, Chapter 263, Family Code, is
21	amended by adding Section 263.0061 to read as follows:
22	Sec. 263.0061. NOTICE TO PARENTS OF RIGHT TO COUNSEL.
23	(a) At the status hearing under Subchapter C and at each
24	permanency hearing under Subchapter D held after the date the court
25	renders a temporary order appointing the department as temporary
26	managing conservator of a child, the court shall inform each parent
27	not represented by an attorney of:

1	(1) the right to be represented by an attorney; and
2	(2) if a parent is indigent and appears in opposition
3	to the suit, the right to a court-appointed attorney.
4	(b) If a parent claims indigence and requests the
5	appointment of an attorney in a proceeding described by Subsection
6	(a), the court shall require the parent to complete and file with
7	the court an affidavit of indigence. The court may hear evidence to
8	determine whether the parent is indigent. If the court determines
9	the parent is indigent, the court shall appoint an attorney to
10	represent the parent.
11	SECTION 11. Subsection (c), Section 107.013, Family Code,
12	is repealed.
13	SECTION 12. The changes in law made by this Act apply only
14	to a suit affecting the parent-child relationship filed on or after
15	the effective date of this Act. A suit affecting the parent-child
16	relationship filed before that date is governed by the law in effect
17	on the date the suit was filed, and that law is continued in effect
18	for that purpose.

19 SECTION 13. This Act takes effect September 1, 2013.